

# 2025 Parent Attorney Conference Thursday, August 21, 2025

8:50 - 9:00	<b>Welcome</b> <i>Timothy Heinle, Albert and Gladys Coates Term Professor</i> UNC School of Government, Chapel Hill, NC
9:00 - 10:30	Case Law Update, Part 1 Sara DePasquale, Associate Professor of Public Law and Government UNC School of Government, Chapel Hill, NC
10:30 - 10:45	Break
10:45 - 11:45	Rule 17 GALs for Parents Timothy Heinle, Albert and Gladys Coates Term Professor UNC School of Government, Chapel Hill, NC
11:45 - 12:30	Lunch
12:30 - 1:30	Legislative and IDS Update Annick Lenoir-Peek, Parent Defender Jacky Brammer, Assist. Parent Defender Indigent Defense Services, Durham, NC
1:30 - 1:40	Break
1:40 - 2:40	Empathy & Ethics: Building Strong Client Relationships [Ethics CLE]  Melanie Crenshaw, Albert and Gladys Coates Term Professor UNC School of Government, Chapel Hill, NC
2:40 - 2:50	Break
2:50 - 3:50	Case Law Update Plus, Part 2 Sara DePasquale, Associate Professor of Public Law and Government Timothy Heinle, Albert and Gladys Coates Term Professor UNC School of Government, Chapel Hill, NC

This program offers 5.5 hours of CLE credit, including 1.0-hour Ethics, pending Bar approval.

## Contents

۱Ł	ouse, Neglect, Dependency	4
	Parent Representation	4
	Ineffective assistance of counsel	4
	Adjudicatory Hearing	5
	Evidence; Use of stipulations against objecting party	5
	Due process: Evidence; Stipulation	6
	Evidence	6
	Collateral estoppel; Rule 12(b)(6) motion to dismiss	8
	Adjudication	10
	Findings of fact; Reciting evidence; Credibility determinations	10
	Abuse; Neglect; Dependency: Findings of fact	10
	Abuse; Neglect; Findings of fact	14
	Abuse and Neglect; Necessary medical care; Substantial risk of serious physical injury	15
	Neglect; Abuse; Substantial risk of harm	17
	Neglect; Dependency; Findings of fact; Appellate review	20
	Neglect, Dependency: Dismissal of Petition	22
	Neglect; Findings; Impairment or substantial risk of impairment	24
	Neglect; Substantial risk of future neglect; Necessary medical care	25
	Initial Disposition	27
	Parent's Rights; Preserve for appeal	27
	Reasonable efforts not required	29
	Cease reasonable efforts; Exclude reunification; Preservation; Appellate mandate	31
	Visitation	33
	Improper delegation of judicial authority; Ch 50 order via 7B-911; ADA Claim	33
	No visitation; Minimum outline; Delegation of authority	33
	Permanency Planning	34
	Evidence; Oral testimony required	34
	Relative placement	35
	Guardianship: Parent's Rights; Preserve for appeal; Findings	37
	Custody; 7B-906.1(j) verifications	39
	Eliminate Peunification	40

Required Findings	40
Cease reasonable efforts; Guardianship	45
Terminate Jurisdiction	46
Chapter 50 transfer	46
Appeal	47
Appealable Order	48
Notice of appeal; Timing	49
Termination of Parental Rights	49
Subject Matter Jurisdiction	49
Underlying A/N/D Case; G.S. 7B-1101; Prior pending action doctrine; Transfer venue	49
Pleading: Name of the juvenile; G.S. 7B-1104(1)	51
Pleading	52
Sufficiency; Ineffective assistance of counsel	52
Appointment of Counsel	53
Withdrawal; Waive and Forfeit	53
Withdrawal; Notice to parent	54
Indian Child Welfare Act	55
Required inquiry; Timing	55
Preliminary Hearing on Unknown Parent	57
Amended petition; Prejudice; Incarceration	57
Hearing	58
Notice; Motion to continue	58
Continuance	59
Continuance in violation of G.S. 7B-1109; Writ of mandamus remedy	60
Adjudication	60
Neglect	60
Neglect; Judicial Notice	64
Neglect; Failure to make reasonable progress	66
Failure to make reasonable progress	67
Dependency	71
Abandonment: Time Periods; Findings	72
Willful abandonment; Incarceration	73
Willful abandonment; Rule 17 GAL	74

Dependency	75
Disposition	76
Child's GAL duties; Best interests	76
Denial of TPR	77
Best interest findings	79
Appeal	80
Notice of appeal; Signature; Jurisdiction	80
Notice of appeal; Invited error; Failure to preserve the issue	81
Notice of Appeal	82
Writ of certiorari	83
UCCJEA	83
Subject Matter Jurisdiction	83
Home state	83
Modification jurisdiction	84
Civil Cases Related to Child Welfare	85
Judicial Review of Administrative Decision	85
Child Maltreatment Registry	85
Substantial violation of Appellate Rules; Sanction	87
No-contact order	88
Workplace Violence Prevention Act; Free speech; Authority over non-parties	88

### Abuse, Neglect, Dependency

Parent Representation

Ineffective assistance of counsel

<u>In re N.N.</u>, \_\_\_ N.C. App. \_\_\_ (October 15, 2024)

#### Held: Affirmed in Part; Vacated and Remanded in Part

- <u>Facts</u>: Mother and Father claim ineffective assistance of counsel during the adjudication of their infant as abused and neglected. At the adjudicatory hearing, neither parent's counsel presented evidence, made objections, moved to dismiss the petition, or made any arguments.
- A claim of <u>ineffective assistance of counsel</u> (IAC) requires a respondent to show that counsel's
  performance was deficient and deprived the respondent of a fair hearing such that there is a
  reasonable probability that there would have been a different result in the proceeding but for
  counsel's deficiency.
- Parents did not receive IAC. Review of the transcript suggests that both counsel strategized not to contest the adjudication and instead focus on arguing to continue reunification efforts with parents at disposition. As both parents were each facing two felony charges related to the infant's injuries alleged in the abuse and neglect petition, counsel's strategy to have parents not testify and for counsel not to contest the evidence offered by DSS at the adjudicatory hearing was reasonable. Both counsel actively participated in the dispositional portion of the hearing by cross-examining witnesses, making objections and arguments to the court, and thereby demonstrated their thorough understanding of the facts and issues of the case. There is no reasonable probability that the result would have been different if counsel had performed differently; the evidence is sufficient to find the child suffered unexplained, non-accidental injuries while in the sole care of the parents and support the adjudications.

#### <u>In re N.R.R.N.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (February 5, 2025)

#### Held: Affirmed in Part and Vacated in Part

- <u>Facts</u>: Mother and Father claim ineffective assistance of counsel during the adjudication of their infant as abused and neglected. At the adjudicatory hearing, neither parent's counsel presented evidence, made objections, moved to dismiss the petition, or made any arguments. Both parents had felony child abuse charges pending. Counsel did fully participate in the dispositional hearing following the adjudication.
- A claim of <u>ineffective assistance of counsel</u> (IAC) requires a respondent to show that counsel's
  performance was deficient and deprived the respondent of a fair hearing such that there is a
  reasonable probability that there would have been a different result in the proceeding but for
  counsel's deficiency.
- Parents did not receive IAC. Review of the hearing transcript suggests the decision not to contest the adjudication and instead argue against ceasing reunification efforts at disposition was a permissible strategy. Mother and Father were both facing felony charges relating to the abuse of the child's sibling and therefore risked offering incriminating evidence if the adjudication were contested. At disposition, Mother's counsel cross-examined the social worker, argued against ceasing reunification efforts, and requested an increase in visitation with the child. Father's counsel also argued against ceasing reunification efforts. Parents cannot show prejudice as there was sufficient evidence presented to conclude the child was neglected based

on the sibling's previous adjudication and the parents' failure to acknowledge the sibling's harm or ensure the harm would not occur again.

#### Adjudicatory Hearing

Evidence; Use of stipulations against objecting party

In re T.C., \_\_\_ N.C. App. \_\_\_ (July 2, 2025)

#### **Held: Vacated and Remanded**

- Facts: Mother appeals the adjudication of Mother and Father's two children as abused and neglected. At the adjudication hearing Father stipulated to twenty-three allegations, the majority of which concerned Mother's alleged conduct giving rise to the petitions. The stipulation was signed by Father, Father's counsel, DSS and the GAL. Mother did not sign the stipulation and her attorney objected to the stipulation and expressed Mother's desire to present evidence on the merits of the case. DSS argued the stipulation was sufficient to prove the facts for adjudication, over Mother's objection, since Father had knowledge of the facts alleged. The court accepted the stipulation, noted Mother's objection, and concluded the children were abused and neglected based solely on the stipulation. After disposition, where the court granted Father sole custody of the children and converted the matter into a GS Chapter 50 custody order, Mother appealed.
- Appellate courts review abuse and neglect adjudications to determine "whether the trial court's findings of fact are supported by 'clear and convincing evidence.' " SI. Op. at 11 (citation omitted). The findings must then "support the trial court's conclusion[s] of law." SI. Op. at 11 (citation omitted). Conclusions of law are reviewed de novo.
- G.S. 7B-807 "allows factual stipulations made by a party to be used in support of an adjudication." Sl. Op. at 12 (citation omitted). "A record of specific stipulated adjudicatory facts shall be made by either reducing the facts to a writing, signed by each party stipulating to them and submitted to the court; or by reading the facts into the record, followed by an oral statement of agreement from each party stipulating to them." G.S. 7B-807(a). "[A] stipulation by one respondent parent may not bind another respondent parent who is not a party to the stipulation and objects to its use." Sl. Op. at 13 (adopting the reasoning stated in *In re E.P.-L.M.*, 272 N.C. App. 585, 605 (2020) (Murphy, J. concurring), holding that "[s]tipulations do not extend beyond what was agreed to, and do not extend to parties who did not agree to them either.")
- The trial court's findings of fact are not supported by clear and convincing evidence and therefore its conclusions of law are not supported. Mother did not agree to or sign the stipulation, specifically objected to the trial court accepting the stipulation as evidence, and argued to present evidence on the merits of the case. The trial court's findings recite the stipulated facts concerning Mother's conduct alleged in the petitions. The trial court received no other evidence at the adjudication hearing. The stipulation did not extend to Mother and therefore was not competent evidence to establish the findings of fact. Adopting the statement from the concurring opinion in *In re E.P.-L.M.*, the court of appeals held that "[u]sing the 'stipulation' here as evidence against Mother despite her not being a party to it was improper, and the trial court erred in considering the 'stipulation' as evidence against her." Sl. Op. at 17, citing *In re E.P.-L.M.*, 272 N.C. App. at 608.
- Arguments that Mother did not preserve the issue are "entirely unsupported and border on frivolous" and are unappreciated. Sl. Op. at 9.
- The adjudication and disposition orders are <u>vacated and the matter is remanded</u> to the trial court to hold an adjudicatory hearing where the parties can present evidence regarding the allegations in the petitions.

Due process: Evidence; Stipulation

<u>In re B.C.</u>, \_\_\_\_ N.C App. \_\_\_\_ (March 19, 2025) (per curiam)

#### Held: Affirmed in Part, Vacated in Part

- Facts: Mother appeals the trial court's order adjudicating her two children as abused, neglected, and dependent based on findings that Mother coached the children regarding sexual abuse allegations against Father, subjected the children to unnecessary evaluations, failed to cooperate with professionals and ignored court orders, and actively interfered with DSS's investigation of the allegations against Father. This summary addresses Mother's arguments that her due process rights were violated at the adjudicatory hearing because (1) she was prohibited from presenting a full defense and relevant evidence concerning the sexual abuse allegations against Father during the adjudicatory hearing, and (2) the court impermissibly relied on Father's stipulation that the sexual abuse allegations existed but Father denied were true.
- The court did not improperly prohibit Mother from presenting a full defense and relevant evidence during the adjudication hearing. Sustained objections to Mother's evidence, including her own testimony and witness testimony, were based on the form of the evidence presented rather than to prohibit Mother from presenting evidence related to the sexual abuse allegations against Father. Sustained objections were for leading questions, questions asked and answered, and impermissible hearsay. Further, the record shows that the allegations against Father were referred to and discussed throughout the hearing by most witnesses. Findings of fact in the adjudication order include that the allegations against Father were still under investigation by DSS, Mother had interfered with and hampered that investigation, and that whether or not the sexual abuse happened, Mother's handling of the situation had traumatized the children.
- G.S. 7B-807(a) allows the trial court to accept the parties' stipulations to adjudicatory facts. "A record of specific stipulated adjudicatory facts shall be made by either party reducing the facts to a writing, signed by each party stipulating to them and submitted to the court; or by reading the facts into the record, followed by an oral statement of agreement from each party stipulating to them." SI. Op. at 24, quoting G.S. 7B-807 (emphasis added in original). Father's stipulation was legally sufficient under G.S. 7B-807. Father's counsel stated for the record in open court that Father stipulated to the fact that sexual abuse allegations had been made against him as alleged in the petitions and denied the allegations as true. The trial court did not improperly rely on Father's stipulation for the purpose of clarifying the bases of the petitions the concern for the children's well-being due to Mother's actions and interference with the DSS investigation and related court orders. The petitions state, the DSS supervisor testified, and the court found that the petitions were filed due to these concerns.

#### Evidence

<u>In re K.E.P.</u>, \_\_\_ N.C. App. \_\_\_ (April 16, 2025)

#### **Held: Affirmed**

<u>Facts</u>: Mother sought and was awarded civil custody of the child at issue in 2019. Thereafter,
Cumberland DSS received five reports, and Sampson DSS received three reports, of Father's
maltreatment of the child. The first report was not investigated and the others were
unsubstantiated. Both counties performed child medical examinations (CME) which raised
concern for the frequency that the child was presented to the emergency department with
requests of evaluations for concerns of sexual abuse. Sampson DSS sought a child and family

forensic evaluation (CFE) that determined it was highly improbable that the child had been sexually abused as alleged and instead concluded that it was highly likely the child sustained some emotional abuse by Mother and her family. Sampson DSS filed a juvenile petition alleging the child abused and neglected, obtained nonsecure custody, and placed the child with Father. At the adjudicatory hearing the court received testimony from DSS staff of both counties and the medical professionals who performed the CME and CFE. The trial court admitted into evidence the CME and the five child welfare reports received by Cumberland DSS. The child was adjudicated abused and neglected. Mother appeals, challenging the sufficiency of the evidence supporting several findings of fact.

- Appellate courts review adjudication orders to determine "whether the trial court's conclusions of law are supported by adequate findings and whether those findings, in turn, are supported by clear, cogent, and convincing evidence." SI. Op. at 5 (citation omitted).
- The <u>Rules of Evidence apply</u> at adjudication. When an evidentiary objection is properly preserved, "a party may argue on appeal that any findings supported solely by inadmissible evidence are infirm and cannot support the trial court's conclusions of law." Sl. Op. at 5 (citation omitted). Mother's challenges to the findings are broadside and lack reference to her evidentiary objections at trial, acknowledgement of testimonial evidence which support the findings, and lack citation to legal authority. Assuming, *arguendo*, that Mother's challenges to the trial court's findings were properly before the court, the challenges are overruled as follows.
- Rule 801(c) defines hearsay as "a statement, other than one made by the declarant while testifying at the trial or hearing, offered in evidence to prove the truth of the matter asserted." Rule 802 provides that hearsay is inadmissible except as provided by the Rules of Evidence or by statute. Rule 803(6) provides that <u>business records of regularly conducted activity</u> are not excluded by the hearsay rule if properly authenticated. The foundation "must be laid by <u>a</u> person familiar with the records and the system under which they are made" in order "to satisfy the court that the methods, the sources of information, and the time of preparation render such evidence <u>trustworthy</u>." SI. Op. at 9 (citations omitted). The person who made the records is not required to authenticate the records. So long as the records are admissible under the business records exception, a DSS worker can "properly testify about the [juvenile records kept by DSS] and their significance."
- The five child welfare reports received by Cumberland DSS were properly admitted into evidence under the business records exception to the hearsay rule. Mother does not argue that the reports were not properly authenticated or were improperly admitted under the business records exception, and therefore those arguments are abandoned. Mother's only argument is that the findings based on the child welfare reports were admitted only "for explaining the background of [Sampson DSS's] investigation" and should be treated as "non-substantive evidentiary findings". Sl. Op. at 7, 10. The court of appeals determined this argument lacks merit. Sampson DSS consistently maintained that the reports were offered into evidence pursuant to the business records exception to the hearsay rule. The record shows the trial court admitted the reports under this exception, and Mother's counsel acknowledged that the child welfare reports were being offered as substantive evidence during the proceeding by objecting and renewing that objection to the trial court's admission of the reports on the grounds of "authentication, hearsay, and no business record exception." Sl. Op. at 10. Mother erroneously cites cases concerning admissible nonhearsay, rather than hearsay properly admitted, to

- support her argument. <u>Challenged findings are supported by the properly admitted child welfare reports</u>.
- Rule 803(4) provides that out-of-court statements "made for purposes of medical diagnosis or treatment and describing medical history" are not excluded by the hearsay rule. The CME was offered and admitted into evidence in this case on the grounds that it contained information that formed the basis of the expert witness's opinions and that the out-of-court statements contained in the CME were admissible hearsay as statements made for the purpose of a medical evaluation or treatment. Mother argues that evidence that forms the basis for an expert's opinion is not admissible for the truth of the matter asserted. Though the CFE and other hospital and medical records upon which the CME was partially based were not admitted into evidence, the trial court explained that "any statements [in the CME] made by other individuals were done as the basis of preparing [the expert], conducting her examination and . . . the foundation of her conclusions." SI. Op. at 12. As such the CME was admitted for a dual purpose as both a basis for expert testimony and as statements made for purposes of medical treatment. Mother's counsel acknowledged this when counsel objected to the admission of the CME for "lack of foundation, hearsay, and various other violations of [Mother's] constitutional state and federal rights." SI.Op. at 12. Mother does not challenge the admission of the CME into evidence or any statements contained in the CME and therefore those arguments are abandoned. The trial court properly considered the CME, including its descriptions of the child's medical history, as admissible hearsay when making its findings of fact and those challenged findings are supported by the evidence.
- Other challenged findings are supported by the evidence, including social worker testimony, or disregarded. Challenged findings that are unnecessary to support the conclusions of law are disregarded. The trial court did not err in reciting witness testimony in its findings where the findings of fact indicate the trial court evaluated witness credibility and resolved factual disputes. Appellate courts will not reweigh the evidence. Findings that are conclusions of law are treated as conclusion of law on appeal.

Collateral estoppel; Rule 12(b)(6) motion to dismiss In re A. D. H., \_\_\_ N.C. App. \_\_\_ (September 3, 2024)

#### **Held: Vacated and Remanded**

• Facts: This action involves simultaneous proceedings of a civil custody dispute between Mother and Father where DSS intervened and a juvenile action alleging the child at issue abused, neglected, and dependent. The child made statements to classmates and her school counselor that Father sexually abused her. A report was made to DSS resulting in an assessment that included the child's interview at a child advocacy center and a child medical evaluation (CME). In the custody case, the trial court ultimately found that father did not sexually abuse his daughter and did not engage in any inappropriate activities with his daughter. The court entered a permanent child custody order (CCO) granting Father primary legal and physical custody because of concerns mother was coaching the child. The order also included a provision that no one but the child's current therapist could discuss past sexual abuse allegations with the child. During its assessment, DSS filed an interference petition alleging that Father was refusing to allow the child to participate in a subsequent recommended CME. The trial court dismissed the interference petition (IPO) with prejudice after finding that (1) counsel for DSS stated the investigation could be completed without the CME and (2) reiterating facts in the CCO. The child made subsequent disclosures of Father's sexual abuse. DSS filed a juvenile petition alleging the

- child abused, neglected, and dependent based on statements the child made both before and after entry of the CCO and IPO. Among various motions, Father filed a Rule 12(b)(6) motion to dismiss for failure to state a claim; a motion to dismiss pursuant to the doctrines of *res judicata* and collateral estoppel; and a motion *in limine* to be allowed to examine the social worker. The trial court granted the motion *in limine*, and after Father examined the social worker, granted the 12(b)(6) and preclusion motions, and dismissed the petition. DSS appeals.
- Whether a trial court is barred by collateral estoppel is a question of law reviewed de novo. "Collateral estoppel will apply when: (1) a prior suit resulted in a final judgment on the merits; (2) identical issues were involved; (3) the issue was actually litigated in the prior suit and necessary to the judgment; and (4) the issue was actually determined." SI. Op. at 11 (citation omitted). "Collateral estoppel cannot apply to a proposition proven in a prior action when the subsequent action involves a higher standard of proof." SI. Op. at 13 (emphasis in original). "[W]here a party fails to establish a fact in a prior case under a lower burden of proof, collateral estoppel applies to preclude a subsequent finding that the same fact has been established under a higher standard of proof." SI. Op. at 16-17.
- The trial court did not err in determining factual issues alleged in the juvenile petition which were determined in the PPO and IPO were collaterally estopped. The standard of proof in a child custody case is preponderance of the evidence, while the standard of proof for an interference order or an abuse, neglect, or dependency adjudication order under G.S. 7B-805 is clear and convincing evidence a higher standard than preponderance of the evidence. In this case, the findings in the PPO and IPO that allegations of Father's sexual abuse made prior to those orders were unfounded prevent the juvenile court from making contrary findings of whether Father abused the child. In the CCO, allegations of Father's sexual abuse were not proven under a preponderance of the evidence standard during the child custody proceedings and therefore cannot be proven under the higher standard required in the juvenile proceedings. In the IPO, allegations of Father's sexual abuse of the child made prior to the order were not proven by clear and convincing evidence and therefore cannot be proven under the same standard in the juvenile proceeding.
- Though most of the factual issues in the juvenile petition were correctly ruled estopped, the trial court erred in dismissing the entire petition based on the doctrine of collateral estoppel. The juvenile petition alleges further instances of abuse taking place after entry of the CCO and IPO, supported by evidence after entry of those orders, which are not estopped from the CCO and IPO orders.
- A trial court's ruling on a Rule 12(b)(6) motion to dismiss is reviewed de novo, without assessing the trial court's reasoning, to determine if the allegations in the complaint are sufficient to state a claim upon which relief may be granted. "[G.S.] Chapter 7B specifically provides that a valid petition must include 'allegations of facts sufficient to invoke jurisdiction over the juvenile[,]' including allegations that the juvenile is abused, neglected, or dependent[,]" as defined under G.S. 7B-701(1), (15), and (9). Sl. Op. at 19, quoting G.S. 7B-402.
- The juvenile petition contained sufficient allegations to state a claim that the child was abused, neglected, and dependent despite the findings of abuse precluded by the CCO and IPO. The remaining factual allegations include Father's more recent sexual abuse; a specific allegation of Father committing a criminal sex offense against the child that constitutes improper supervision and creating an injurious environment; and neither parent being appropriate caregivers due to allegations of Father's sexual abuse and accusations of Mother coaching the child to accuse Father of sexual abuse, and no other caregivers being available. The trial court erred in granting the Rule 12(b)(6) motion because of allegations related to events that occurred after the CCO and IPO.

• The court of appeals vacated the order dismissing the petition and remanded the matter to the trial court to resolve all of Father's unmooted and potentially relevant motions remaining and consider whether any allegations remain thereafter for purposes of Rule 12(b)(6).

#### Adjudication

Findings of fact; Reciting evidence; Credibility determinations

In re L.C., \_\_\_ N.C. \_\_\_ (May 23, 2025)

Held: Reversed (court of appeals opinion)

Dissent, Riggs, J.

- Facts and procedural history: This case is on discretionary review from the court of appeals. Mother appealed the trial court's order adjudicating the child at issue neglected. In Mother's initial appeal, she challenged eight findings as unsupported by the evidence. The court of appeals vacated and remanded the adjudication order, holding the findings were insufficient to support the trial court's conclusion of neglect. This summary addresses the supreme court's review of the trial court's lack of credibility determinations as to the evidence in its findings.
- The trial court must resolve material disputes when making its findings, including determining the credibility of witness testimony. "[W]hen recited evidence is a statement against interest . . . we may assume that the trial court found it credible without the trial court expressly characterizing it as such." Sl. Op. at 11 (referencing Rule 804(b)(3) of the Rules of Evidence providing that declarant statements against interest are exceptions to the rule against hearsay). Because this is a narrow exception to the rule, the best practice is to "err on the side of too much detail when making credibility determinations and written findings of fact." Sl. Op. at 11, n.10.
- The trial court did not err in reciting Mother's testimony admitting to her use of controlled substances during her pregnancy in its findings of fact without stating whether it found the evidence credible. A reasonable woman would not admit to using illegal substances while pregnant unless she had done so. The trial court did not need to explicitly state it found Mother's testimony credible based on the statement being against Mother's interest.
- <u>Dissent</u>: The court of appeals did not err in vacating and remanding the adjudication order based on insufficient findings. "The trial court cannot simply 'describe testimony' or 'infer,' and it is not the job of the appellate courts to reweigh the evidence afterwards." Dissent at 18.

Abuse; Neglect; Dependency: Findings of fact
<a href="In re B.C.">In re B.C.</a>, \_\_\_\_ N.C App. \_\_\_\_ (March 19, 2025) (per curiam)

Held: Affirmed in Part, Vacated in Part

• Facts: DSS became involved with the family when Mother reported to the police that Father physically and sexually abused their two children. Mother told the police that she became concerned about the children sleeping with their Father upon discovering that the children had been masturbating. During forensic interviews with the DSS investigator, neither child reported sexual abuse or domestic violence. Though the investigator did not find Mother's report credible, DSS assisted Mother in obtaining a DVPO and entered a safety plan with Mother. Mother then made, and shared with DSS, an audio recording of herself talking to the children about the allegations against their Father. DSS became concerned that Mother was coaching the children and advised Mother not to ask the children leading questions about the allegations

against Father. Mother subsequently took video recordings of the two children masturbating and shared the video with DSS in order to request another forensic interview with one of the children. After the DSS investigator declined, Mother received a referral for medical examinations and forensic interviews from a pediatrician's office. During these interviews one of the children stated Father would "rub his private[s]" while she was sleeping with him, and the other reported that Father sometimes punched or hit her. Both children again denied being touched inappropriately and reported their belief that the examination was a result of the parents getting a divorce. DSS's investigation later revealed that six months prior to Mother's police report, Mother communicated with a "spiritual adviser" where she was told her children had been sexually abused in their past lives and the resulting trauma could only be relieved through orgasm. Forensic investigations in the civil custody case resulted in concern for the consistency of the allegations against Father and the potential damage to the children's relationship with their Father. While the investigation into the allegations against Father were ongoing, DSS ultimately filed a petition alleging the children abused, neglected, and dependent based on Mother's behavior upon learning that Mother testified in the civil custody case describing the video recording of the children masturbating and a "ceremony" she conducted with the children where photos of Father were burned. The children were adjudicated on all three grounds. The trial court ordered that the children remain in the custody of DSS and kinship placement. Mother appeals the trial court's adjudication and disposition order.

- Abuse, neglect, and dependency adjudications are reviewed on appeal to "determine whether
  the findings are supported by clear, cogent and convincing evidence and the findings support
  the conclusions of law." SI. Op. at 6. Conclusions of law are reviewed de novo.
- Recitations of the pleadings or other sources (in this case the expert witness's report) in the trial court's findings is not per se reversible error. The reviewing court must examine "whether the record of the proceedings demonstrates that the trial court, through processes of logical reasoning, based on the evidentiary facts before it, found the ultimate facts necessary to dispose of the case." SI. Op. at 8 (citation omitted). Findings of fact that describe testimony are permissible "so long as the court ultimately makes its own findings, resolving any material disputes." SI. Op. at 8 (citation omitted). The trial court acts as fact-finder and determines the weight of the evidence. Appellate courts cannot reweigh the evidence.
- Challenged findings are supported by clear, cogent, and convincing evidence, including testimony of Mother and the forensic examiner, and reports from the forensic examiner and DSS. The court made explicit credibility findings resolving disputed material facts. It is not error to include resources an expert consulted in forming their opinion and those resources need not be admitted or admissible into evidence. The court properly adopted the findings and recommendations of the forensic report after determining credibility. The findings do not show unreconciled inconsistencies. The court used a process of logical reasoning when making findings that used the wording of evidentiary materials as well as its own independent findings of fact.
- An <u>abused juvenile</u> is one whose parent "[c]reates or allows to be created serious emotional damage to the juvenile[, as] . . . evidenced by [the] juvenile's severe anxiety, depression, withdrawal, or aggressive behavior toward himself or others." G.S. 7B-101(1)e. A <u>neglected juvenile</u> is one whose parent has "[c]reate[d] or allow[ed] to be created a living environment that is injurious to the juvenile's welfare." G.S. 7B-101(15)(e). Appellate courts have required

- "that there be some physical, mental, or emotional <u>impairment of the juvenile or a substantial</u> <u>risk of such impairment</u> as a consequence of the failure to provide proper care, supervision, or discipline." SI. Op. at 17 (citation omitted).
- The abuse and neglect adjudications are supported by the findings. Findings include that Mother coached the children regarding allegations of sexual abuse against Father; took actions to subject the children to unnecessary evaluations; acted to alienate the children from their Father; failed to cooperate with professionals and ignored court orders regarding the forensic evaluation; actively interfered with DSS's investigation; attempted to record the children masturbating and discussed their behavior with others; and did not acknowledge the impact her actions had on her children. Further findings state that Mother's actions caused or escalated significant emotional harm and distress to the children, whether or not the sexual abuse allegations against Father are true.
- A <u>dependent juvenile</u> is one who is "in need of assistance or placement because . . . the juvenile's parent . . . is unable to provide for the juvenile's care or supervision and lacks an appropriate alternative child care arrangement." G.S. 7B-101(9). The challenged finding that both parents lacked the ability to provide an appropriate alternative child care option is <u>disregarded</u>. The record does not contain evidence of either parents' offer or lack of alternative child care options for the children. The children were in kinship placement at the time of the adjudication hearings and that placement was continued at disposition. Without making findings regarding the availability of alternative child care arrangements, the <u>dependency adjudication is unsupported</u> and that portion of the order is vacated.
- Mother's only challenge to the disposition order was that the order was based on the
  unsupported and erroneous adjudicatory findings. Having affirmed the abuse and neglect
  adjudications, the disposition order is left undisturbed.

In re L.B., \_\_\_\_ N.C. App. \_\_\_\_ (November 19, 2024)

#### **Held: Vacated and Remanded**

- Facts: Mother appeals the adjudication of her infant son as abused, neglected and dependent and her two-year old daughter as neglected and dependent. Both children live in the home with Mother and Mother's husband who is not the biological father of the children. DSS filed the juvenile petitions and obtained nonsecure custody of the children following the infant sustaining bruising on his head, neck, back and stomach and a prior history with DSS. Mother and her husband did not seek medical attention for the injuries. Mother claimed the bruising occurred at daycare. The children were adjudicated and the court ordered continued custody with DSS at initial disposition. Mother argues the findings are insufficient to support the adjudications.
- A reviewing court determines whether the findings are supported by clear and convincing evidence and whether the findings support the conclusions of law. Conclusions of law are reviewed de novo.
- An <u>abused juvenile</u> is one "whose parent, guardian, custodian, or caretaker . . . [i]nflicts or allows to be inflicted upon the juvenile serious physical injury by other than accidental means" or "[c]reates or allows to be created a substantial risk of serious physical injury to the juvenile by other than accidental means." G.S. 7B-101(1). Appellate courts have upheld abuse adjudications where a child suffered unexplained, non-accidental injuries and "clear and convincing evidence supported the inference that the respondent-parents inflicted the child's injuries or allowed

them to be inflicted." SI. Op. at 4 (citation omitted) (emphasis in original). No finding of a pattern of abuse or the presence of risk factors is required. Here, the findings of fact that the infant suffered multiple bruises are insufficient to support the inference that respondent-parents inflected or allowed the injuries. There were no findings made as to the severity of the bruises or whether they were sustained by non-accidental means. The court found that Mother and her husband claimed that the bruises were on the infant when they picked him up from daycare but the court made no findings as to the credibility of their statements. The court erred in adjudicating the infant abused.

- A dependent juvenile is one whose "parent, guardian or custodian is unable to provide for the juvenile's care or supervision and lacks an appropriate alternative child care arrangement." G.S. 7B-101(9). Appellate courts have held that "a child cannot be adjudicated dependent where she has at least 'a parent' capable of [providing care or supervision or an appropriate alternative child care arrangement]." SI. Op. at 7 (citation omitted) (emphasis in original). Where parents do not live in the same home, the trial court must make both findings as to both parents. Here, the children lived with Mother and her husband, a caretaker. Their Father was listed on the petition as "whereabouts unknown" on the petition, but Father was served, appeared and was represented at the hearing. The court recited the statutory definition of dependency in its findings and made no further findings regarding Mother or Father's ability to provide care or supervision to the children or that Mother or Father lacked an alternative child care arrangement. Without these findings addressing both Mother and Father's ability to provide care or supervision to the children and lack of alternative child care arrangement, the findings do not support the adjudication of either child as dependent.
- A neglected juvenile is one "whose parent, guardian, custodian, or caretaker . . . [d]oes not provide proper care, supervision, or discipline[,]" "[h]as abandoned the juvenile," or "[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare." G.S. 7B-101(15). Appellate courts have required there be some physical, mental or emotional impairment or a substantial risk of such impairment to support a neglect adjudication. "In determining whether a child is neglected based upon the abuse or neglect of a sibling, the trial court must assess whether there is a substantial risk of future abuse or neglect of a child based on the historical facts of the case." Sl. Op. at 10 (citation omitted) (emphasis in original). Here, the trial court made no findings to show the children's parents or caretaker did not provide proper care, supervision, or discipline, abandoned the children, or created or allowed the children to live in an injurious environment. The finding of the infant's multiple bruises, standing alone, is insufficient to support a conclusion the infant was neglected. The finding that Mother and her husband led the children and placed them in DSS's car does not show willful abandonment. The only findings as to the sibling included that she lived in the same home as the infant, was "emotionless" and "singing in the back seat" when DSS drove the children away from the home. The court made no findings as to the substantial risk of future abuse or neglect of the sibling based on the historical facts of the case as required to adjudicate a child as neglected based on the abuse of another child in the home. Adjudication of the sibling based on the unsupported abuse and neglect adjudication of the infant was erroneous.
- The court vacated and remanded the adjudication and disposition orders over Mother's argument that the petitions must be dismissed. The court held that the record contains evidence that could support the adjudications and therefore dismissal is not required. The court

pointed to evidence that Mother and her husband continued to take the infant to the daycare where he sustained the injuries without any reasonable explanation as to why they would continue to subject the child to a potentially injurious environment.

Abuse; Neglect; Findings of fact <a href="In re K.E.P.">In re K.E.P.</a>, \_\_\_\_ N.C. App. \_\_\_\_ (April 16, 2025)

**Held: Affirmed** 

- Facts: Mother sought and was awarded civil custody of the child at issue in 2019. From 2018 to 2021, Cumberland DSS received five reports concerning Father's maltreatment of the child, the first of which was not investigated and four of which were determined to be unsubstantiated. Cumberland DSS sought a child medical examination (CME) after the fifth report. The doctor performing the CME raised concern that the child had been evaluated for sexual allegations twice before and further physical examination could be traumatic for the child. In 2021, Mother and the child moved to Sampson County to live with the child's maternal grandmother and stepgrandfather. The same year, Sampson DSS received a report that Father had sexually abused the child. Sampson DSS sought a CME which determined the allegations were unsubstantiated and raised concern for the frequency that the child was presented to the emergency department with requests of evaluations for concerns of sexual abuse. Later in 2021, Sampson DSS received two more reports alleging Father's maltreatment of the child. Sampson DSS sought a child and family forensic evaluation (CFE) which determined it was highly improbable that the child had been sexually abused as alleged and instead concluded that it was highly likely the child sustained some emotional abuse by Mother and her family. Sampson DSS attempted to implement a safety plan for the child to reside with Father but Mother refused. Sampson DSS filed a juvenile petition alleging the child abused and neglected, obtained nonsecure custody, and placed the child with Father. The child was adjudicated abused and neglected. The disposition order granted sole legal and physical custody to Father and the court entered a custody order to that effect under G.S. 7B-911. Mother appeals, arguing some findings lack necessary clarity to support the adjudications and that the court failed to determine whether the reports of suspected sexual abuse were made in bad faith. Mother's evidentiary challenges are summarized separately.
- Appellate courts review adjudication orders to determine "whether the trial court's conclusions of law are supported by adequate findings and whether those findings, in turn, are supported by clear, cogent, and convincing evidence." SI. Op. at 5 (citation omitted).
- An <u>abused juvenile</u> is one whose parent, guardian, custodian or caretaker "[c]reates or allows to be created serious emotional damage to the juvenile; serious emotional damage is evidenced by a juvenile's severe anxiety, depression, withdrawal, or aggressive behavior toward himself or others." G.S. 7B-101(1)e. A <u>neglected juvenile</u> is one whose parent, guardian, custodian, or caretaker "[d]oes not provide proper care, supervision, or discipline" or "[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare." G.S. 7B-101(15)a., e.
- The unchallenged findings combined with the challenged findings that are supported by clear and convincing evidence support the court's adjudication of the child as abused and neglected. The court of appeals determined the binding finding that Mother either took the child for emergency room visits and exams or gave permission for the child to receive medical treatment during the emergency room visits resolves any alleged ambiguity in the findings as to who took

- the child to the emergency room visits and exams, <u>and satisfies the "allows to be created"</u> <u>elements</u> of the definitions of abused and neglected juveniles under G.S. 7B-101(1)e. and 7B-101(15)e.
- The Juvenile Code does not require that a parent's report of suspected abuse be made in bad faith in order to adjudicate a child as abused or neglected. In arguing that the court erred in failing to determine the reports to DSS were made in bad faith, Mother cites to G.S. 7B-309, which grants immunity to persons making a report of suspected child abuse or neglect in good faith. An adjudication of abuse or neglect does not concern the liability of a parent and therefore making good faith reports in cooperation with G.S. 7B-309 "cannot provide 'cover' against an adjudication of abuse or neglect." Sl. Op. at 7. "[T]he determinative factors [with regard to neglect] are the circumstances and conditions surrounding the child, not the fault or culpability of the parent." Sl. Op. at 17 (citation omitted). "[W]hen a parent's reports of sexual abuse precipitate further investigation in an ongoing juvenile case, the proper focus of the trial court in an adjudication hearing is on the effect of those reports and their investigation on the child, not the sincerity of the parent's reporting." Sl. Op. at 18 (relying on In re B.C., \_\_\_\_\_ N.C. App. \_\_\_\_ (March 19, 2025), noting in both cases a parent misunderstood the focus of the adjudicatory proceedings).
- Mother raised no independent arguments concerning the disposition order and private custody order. Those orders are also <u>affirmed</u>.

Abuse and Neglect; Necessary medical care; Substantial risk of serious physical injury In re A.D.W., \_\_\_ N.C. App. \_\_\_ (April 16, 2025)

#### **Held: Affirmed**

Facts: The child at issue was diagnosed with Type 1 Diabetes at thirteen months old. When the child was approximately nine years old, DSS received a report alleging improper care of the child's medical needs after the child was admitted to the ICU with a dangerously high blood sugar level. DSS found the child had been hospitalized three times in the prior six months for diabetic ketoacidosis, had been determined to have another condition impacting his body's ability to move insulin, and that the parents expected the child to manage his diabetes on his own and blamed the child's poor eating habits for his hospitalizations. Following this hospitalization Father repeatedly missed the child's medical appointments, despite recommendations and support offered by DSS that included transportation and substance use treatment for Father. The child was subsequently hospitalized again. Father entered into a Family Services Agreement and agreed to temporary safety placement of the child with their neighbor. After this placement, the child was subsequently hospitalized three times in the same month due to diabetic ketoacidosis and elevated blood sugar. A Child Medical Exam (CME) found the child had many admissions secondary to medical neglect and that the child's life was at risk because of mismanagement of his diabetes. Father was present for the CME but appeared to be under the influence of substances and could not answer simple questions. That same day, DSS received another report alleging improper discipline, improper medical and remedial care, injurious environment and domestic violence stemming from an incident at the home where Father hit, grabbed, slapped, threw, and yelled at the child when his blood sugar reading was high. At a later Child and Family Team meeting Father refused to take responsibility for the management of the child's condition, again blamed the child, refused to discuss other placement options for the child, and was unaware of the child's next medical appointment when asked. Father contacted DSS and agreed to reengage in substance use treatment, drug screens,

and comply with medical appointments. When DSS visited with the neighbor and the child a few days later, the child again had a dangerously high blood sugar reading. Father was contacted and initially refused but eventually called EMS at the request of the DSS supervisor. The child was again hospitalized. After this hospitalization, Father was to take the child to his diabetes management appointment scheduled for three days after the incident but rescheduled the appointment. At this time the neighbor returned the child to Father. DSS conducted a school visit the following week and learned of concerns for the child's elevated blood sugar levels after returning home, and new concerns at school, including the child missing the school bus and calling the school for someone to get him, appearing "shut down", and writing a note asking God to kill him. Father was contacted by DSS and again blamed the child for not taking care of his diabetes, stated his need to reschedule his substance use and mental health assessment that DSS had referred him to, and refused a drug screen, admitting he had used cocaine the previous day. DSS filed a petition alleging the juvenile abused and neglected and obtained nonsecure custody. The child was adjudicated abused and neglected. Father appeals.

- Appellate courts review an adjudication of abuse or neglect "to determine whether the findings
  of fact are supported by 'clear and convincing evidence,' and whether the trial court's findings
  support its conclusions of law." SI. Op. at 10. Unchallenged findings are binding on appeal.
  Conclusions of law are reviewed de novo. Father did not challenge any findings of fact on appeal
  and therefore they are binding.
- An <u>abused juvenile</u> is one "whose parent . . . [c]reates or *allows to be created a substantial risk of serious physical injury* to the juvenile by other than accidental means." Sl. Op. at 11 quoting G.S. 7B-101(1)b. (emphasis in original). Appellate precedent holds that <u>when "a parent is aware of the existence of the risk and 'fail[s] to take the necessary steps to protect [the] minor" the <u>parent has allowed a substantial risk to be created</u>. "Serious physical injury" is not defined by G.S. Chapter 7B. The court of appeals has looked to the definition provided in the felony child abuse statute, G.S. 14-318.4, defining the term as "an injury that causes 'great pain and <u>suffering</u>.'" Sl. Op. at 12 (citation omitted). The court of appeals also looked to Black's Law Dictionary, defining "physical" injury as "[p]hysical damage to a person's body." (12<sup>th</sup> ed. 2024). "When a parent is aware of their child's serious medical issue and fails to provide or acquire the <u>necessary medical care</u>, which causes injury to the child and places the child at risk of serious <u>physical harm or death</u>, this failure can constitute both abuse and neglect of the child." Sl. Op. at 18.</u>
- The findings of fact support the trial court's conclusion that the child is an abused juvenile. Evidence, including testimony from medical providers and DSS staff, demonstrate Father was aware of the risk to the child's life and health associated with the child's diabetes being unmonitored by an adult and failed to take any necessary steps to protect the child. The child was repeatedly admitted to the ICU for multiple days, at times near death, and suffered acute kidney damage due to Father's inaction, refusal to take responsibility for monitoring and managing the child's diabetes, and blaming the child for his inability to care for himself. The CME determined the child was at high risk for death and further organ damage due to mismanagement of the child's diet, blood sugar, and medication administration. The court of appeals likened these facts to *In re K.B.*, 253 N.C. App. 423 (2017) and *In re D.L.*, 213 N.C. App. 217 (2011) (unpublished), where the court affirmed abuse adjudications where the parent failed to medicate and supervise their child, resulting in the child inflicting serious self-harm (*In re*

- K.B.), and when the parent realized their child was severely malnourished and did not seek health care for the child, resulting in the child suffering a heart attack (In re D.L.).
- A neglected juvenile is one "whose parent..." [d]oes not provide proper care, supervision, or discipline[;] [h]as not provided or arranged for the provision of necessary medical or remedial care[;] or "[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare." G.S. 7B-101(15). There must be evidence of current circumstances that present a risk to the child to support a conclusion that the child lives in an injurious environment. Additionally appellate court have required there be "some physical, mental, or emotional impairment of the juvenile or a substantial risk of such impairment as a consequence of the failure to provide 'proper care, supervision, or discipline." Sl. Op. at 14-15 (citation omitted) (emphasis in original). Neglect can be found where there is "a pattern of conduct either causing injury or potentially causing injury to the juvenile." Sl. Op. at 15 (citation omitted). "When a parent is aware of their child's serious medical issue and fails to provide or acquire the necessary medical care, which causes injury to the child and places the child at risk of serious physical harm or death, this failure can constitute both abuse and neglect of the child." Sl. Op. at 18.
- The findings support the trial court's conclusion that the child is a neglected juvenile. Father was repeatedly informed of the risk associated with the child's diabetes not being monitored by an adult, was educated how to monitor and medicate the child, witnessed the child's repeated hospitalizations for diabetic ketoacidosis and refused to accept responsibility for monitoring and managing the child's diabetes, including missing the child's medical appointments and failing to continuously monitor his diet, blood sugar levels, and medication administration. The child suffered acute kidney damage and was determined to be at high risk for further organ damage or death due to the mismanagement of his diabetes. The findings establish Father's pattern of conduct caused the child injury and placed the child at risk for serious injury or death.

Neglect; Abuse; Substantial risk of harm In re N.N., \_\_\_ N.C. App. \_\_\_ (October 15, 2024)

#### Held: Affirmed in Part; Vacated and Remanded in Part

• Facts: Mother and Father appeal the adjudication of their infant as abused and neglected. The child was born prematurely and spent four months in the NICU. DSS established a safety plan with the parents after receiving a report of Father mishandling the newborn and that hospital staff had asked each parent to leave due to their failure to follow NICU protocols. DSS received a second report that Father mishandled the newborn while in the NICU after instruction on safe handling. Both parents denied mishandling the child. The child was discharged to the parents from the NICU. At a home visit five days later, the social worker observed the child as healthy and doing well. Two days after the home visit, Parents brought the child to the ER for concerns with her eating and constipation. Upon arrival to the ER the child had stopped breathing and had to be revived multiple times. Testing revealed the child had multiple severe injuries which a physician later determined were non-accidental and highly concerning for abusive head trauma resulting in a near-fatal event. Parents denied causing the child's injuries and did not give any explanation for the injuries. DSS filed the abuse and neglect petition and obtained nonsecure custody of the child. The child was hospitalized for three months and placed in foster care upon discharge. At the adjudicatory hearing, DSS only offered as evidence the testimony of the social

- worker who testified as to the truth and accuracy of the allegations in the petition, which was then admitted into evidence without objection. Parents nor DSS offered any additional evidence. Mother and Father appeal the adjudication order, arguing the findings are unsupported by the evidence, the only evidence presented was inadmissible, and that the parents' inability to explain the child's injuries cannot alone support the adjudications.
- Appellate courts review an adjudication order "to determine whether the findings are supported by clear, cogent and convincing evidence and the findings support the conclusions of law." SI. Op. at 8 (citation omitted). Conclusions of law are reviewed de novo.
- An <u>abused juvenile</u> is one whose parent "inflicts or allows to be inflicted upon the juvenile a serious physical injury by other than accidental means". Sl. Op. at 8, *quoting* G.S. 7B-101(1). Appellate courts have upheld abuse adjudications where the child sustains <u>unexplained</u>, non-accidental injuries and clear and convincing evidence supports "the inference that the respondent-parents inflicted the injuries or allowed them to be inflicted." Sl. Op. at 9 (citation omitted).
- A <u>neglected juvenile</u> is one whose parents "[d]o not provide proper care, supervision, or discipline [or c]reate or allow[] to be created a living environment that is injurious to the juvenile's welfare." Sl. Op. at 9, *quoting* G.S. 7B-101(15). A court must find "some physical, mental, or emotional impairment of the juvenile or substantial risk of such impairment as a consequence of the failure to provide proper care, supervision, or discipline." Sl. Op. at 9 (citation omitted). For newborns, "the decision of the [district] court must of necessity be predictive in nature, as the [district] court must assess whether there is a substantial risk of future abuse or neglect of a child based on the historical facts of the case." Sl. Op. at 9 (citation omitted).
- Relying on the supreme court's ruling in *In re Z.G.J.*, 378 N.C. 500 (2021) (upholding the adjudication of grounds to terminate parental rights), the court of appeals held that the <u>trial court did not err in relying on the brief live testimony of the social worker where the social worker testified as to the truthfulness and accuracy of the allegations in the petition and the court admitted the verified petition into evidence. The social worker is not required to "adopt" the contents of the petition during live testimony in order for the court to rely on the contents of the petition as evidence. Parents were given the opportunity but declined to cross-examine the social worker or dispute the allegations, and stated they had no objection to admitting the verified petition as evidence. Parents failed to preserve any argument as to the admissibility of the testimony or petition as evidence on appeal.</u>
- The court rejected Father's argument that the trial court erred in basing its adjudication solely on finding that the parents could not explain the child's injuries. The court permissibly inferred and made findings that parents inflicted or allowed to be inflicted the child's severe injuries based on the evidence in the petition and reaffirmed by the social worker's testimony of Father's handling of the child in the NICU, the parents being asked to leave the NICU, the child's severe injuries following a visit from the social worker two days earlier when the child appeared healthy, and the parents' admission that the child was in their sole care when the injuries were sustained.

<u>In re N.R.R.N.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (February 5, 2025)

#### Held: Affirmed in Part and Vacated in Part

- Facts: DSS filed a juvenile petition and obtained nonsecure custody of the infant at issue two days after her birth. The petition was primarily based on injuries sustained by the infant's sibling one year earlier and the failure by Mother and Father to offer any explanation for the sibling's severe injuries. The sibling was adjudicated abused and neglected, affirmed by the court of appeals. *In re N.N.*, \_\_\_\_ N.C. App. \_\_\_\_ (October 15, 2024). The infant at issue was adjudicated abused and neglected after the court found the infant was at substantial risk of harm based on the severe unexplained injuries of the sibling at around the same age as this juvenile. Mother and Father appeal, arguing the findings are not supported by sufficient evidence and the findings are insufficient to support the adjudication of the infant as abused. They challenge the court's reliance on testimony by the DSS social worker that relied on the verified petition, the court's use of verbatim language from the allegations in the petition in 10 of its 15 findings, and that the clear, cogent, and convincing standard requires more analysis from the trial court.
- An adjudication order is reviewed to "determine whether the findings are supported by clear, cogent and convincing evidence and the findings support the conclusions of law." SI. Op. at 3 (citation omitted). Conclusions of law are reviewed de novo.
- "[I]t is not per se reversible error for a trial court's fact findings to mirror the wording of the petition or other pleading . . ." SI. Op. at 6 (citation omitted). The reviewing court must determine whether the record shows the trial court found ultimate facts necessary to dispose the case based on the evidence before it through logical reasoning, "regardless of whether they mirror the language used in the petition." SI. Op. at 7 (citation omitted). Here, in reviewing the findings, some of which were verbatim recitations of allegations in the petition, the court independently made the ultimate findings of fact, using logical reasoning based on the evidence before it.
- "Where a prior order adjudicates a sibling to be abused and neglected, and DSS relies upon the prior order in allegations regarding another <u>sibling's risk of being subjected to similar harms</u>, the trial court may rely upon this evidence in making its findings of fact." SI. Op. at 11-12 (citation omitted). The trial court properly relied on the prior abuse and neglect adjudication and disposition orders of the sibling relating to the unexplained nonaccidental injuries she sustained while in parents' exclusive care at a similar age
- The trial court's findings are supported by clear, cogent and convincing evidence, including the limited testimony of the social worker, the petition, and the adjudication and disposition orders of the sibling. The social worker testified to the truth and accuracy of the petition's allegations and attested to their truth and accuracy at the time of the hearing. Neither parents' counsel objected to admission of the petition into evidence, presented any evidence opposing the allegations in the petition, or elected to cross-examine the social worker, noted by the court in its adjudicatory findings. A court may rely on the allegations in the petition that are testified to by the DSS social worker as true. There are no magic words the social worker must testify to.
- Clear and convincing evidence is the same standard as clear, cogent, and convincing evidence.
  The court rejected Mother's argument about how a court considers the sufficiency of the
  evidence under the clear and convincing standard, by citing to a California Supreme Court case
  that resolvedg a split in California appellate opinions. North Carolina has no such split of
  authority and the court of appeals is bound by precedent of the NC supreme court.
- A <u>neglected juvenile</u> is one whose parent, guardian or caretaker "[c]reates or allows to be created a <u>living environment that is injurious to the juvenile's welfare</u>." G.S. 7B-101(15)(e). A court may consider the abuse or neglect of another juvenile who lives in the home Clear and

convincing evidence must exist in the record showing "current circumstances that present a risk to the juvenile." Sl. Op. at 15 (citation omitted). An adjudication of abuse or neglect cannot be solely based on the adjudication of a sibling. However, the court does not have to wait for actual harm to occur if there is a substantial risk of harm to the child in the home. "[T]he evaluation must of necessity be predictive in nature, as the trial court must assess whether there is substantial risk of future abuse or neglect of a child based on the historical facts of the case." SI. Op. at 15, quoting In re A.J.L.H., 384 N.C. 45, 55 (2023). "[A] critical factor is whether the respondent indicates a willingness to remedy the injurious environment that existed with respect to the older child . . . [which may be shown by] failing to acknowledge the older child's abuse . . ." Sl. Op. at 16, quoting In re A.J.L.H., 384 N.C. at 56 (emphasis added in original). Here, the trial court properly adjudicated the infant as neglected. Neither parent provided an explanation for the sibling's near-fatal injuries sustained in their exclusive care in the few days after the sibling's discharge from the NICU; acknowledged the injurious environment created for the sibling; or taken steps to remedy that injurious environment, as demonstrated by their failure to present any evidence in opposition to the allegations in the petition. Being the same age as the sibling when her serious injuries occurred, and with neither parent providing an explanation for the sibling's serious injuries, the infant at issue was at a substantial risk of physical harm.

• An <u>abused juvenile</u> is one whose "parent, guardian, custodian, or caretaker . . .creates or allows to be created a <u>substantial risk of serious physical injury</u> to the juvenile by other than accidental means[.]" G.S. 7B-101(1). Unlike adjudicating a child as neglected based on prior abuse or neglect of a sibling, there is "<u>no caselaw supporting the notion that past abuse of a sibling – either standing alone or joined with some other factors – can serve as sufficient grounds for *also* finding a sibling presently abused." Sl. Op. at 19 (emphasis in original). There must be <u>direct action of the parent</u> harming the child or placing the child at substantial risk of harm. Here, the trial court made no findings that the infant has been subjected to harm by her parents or that she faced a substantial risk of harm due to her parents' care or supervision. Findings of the serious injuries sustained by the sibling and the parents' inability to explain those injuries are insufficient to support the adjudication of the infant as abused. The abuse adjudication is reversed.</u>

Neglect; Dependency; Findings of fact; Appellate review In re A.J., \_\_\_ N.C. \_\_\_ (August 23, 2024)

#### Held: Reversed Court of Appeals; Remanded

• Facts and procedural history: This appeal involves the adjudication of three children as neglected, and also the two older children as dependent, based on three incidents reported to DSS. The reported incidents involved interactions between Mother and one of the older children. The first incident alleged an altercation between Mother and the older child, where the child refused to exit the car; Mother attempted to remove the child from the car; the child locked herself in the car; Mother broke the car window to unlock the car, slapped and hit the child with a belt, and choked and threatened to kill the child. A second incident alleged Mother choked the child and threw her out of the car. The third incident alleged Mother locked the child out of the house following an argument; when a social worker arrived, law enforcement had handcuffed Mother to calm her down, which was witnessed by the youngest juvenile who was visibly upset, while the older child sought safety at a neighbor's. The trial court based some of its findings on inadmissible hearsay consisting of statements made by the child to the social workers. The trial court also made findings about mother's mental and emotional health, some of which was based on mother's behavior during the adjudicatory hearing. The court of appeals disregarded the trial court's findings of fact based on the inadmissible hearsay statements of the

- child and held the unsupported findings were insufficient to conclude the children neglected and the two older children dependent. The court of appeals reversed the order with instructions to the trial court to dismiss the petitions. DSS and the Guardian ad litem jointly petitioned the supreme court for discretionary review.
- Appellate review: An adjudication order is reviewed to determine "whether the trial court's conclusions of law are supported by adequate findings and whether those findings, in turn, are supported by clear, cogent, and convincing evidence." Sl. Op. at 4 (citation omitted). "Assuming an evidentiary objection is properly preserved, a party may argue on appeal that any findings supported solely by inadmissible evidence are infirm and cannot support the trial court's conclusion of law." SI. Op. at 5. The reviewing court must disregard a finding that lacks sufficient support in the record and examine whether the remaining findings support the trial court's determination. If the remaining findings are insufficient, the court must determine "whether there is sufficient evidence in the record that could support the necessary findings." SI. Op. at 5 (emphasis in original). If there is sufficient evidence in the record that could support the necessary findings, the reviewing court must vacate the order and remand the case for entry of a new order. "This permits the trial court, as fact finder, to decide whether to enter a new order with sufficient findings based on the record or to change the court's conclusions because the court cannot make the necessary findings." Sl. Op. at 2. "An appellate court may remand for entry of an order dismissing the matter only if the trial court's findings are insufficient and the evidentiary record is so lacking that it cannot support any appropriate findings on remand." SI. Op. at 6.
- The court of appeals did not complete the full appellate analysis of the trial court's findings before determining the findings did not support the adjudications and reversing and remanding the case for dismissal. After disregarding several findings as unsupported by clear, cogent, and convincing evidence (due to the findings being based on the inadmissible hearsay statements of the child), the court of appeals failed to determine whether the remaining findings of fact were sufficient to support either adjudication, and if not, whether there was sufficient evidence in the record that could support the necessary findings.
- "A <u>neglected juvenile</u> is one whose parent, guardian, custodian, or caretaker 'does not provide proper care, supervision, or discipline' or who 'creates or allows to be created a living environment that is injurious to the juvenile's welfare.' "Sl. Op. at 11, quoting <u>G.S. 7B-101(15)</u>. When the juvenile is not currently residing in the parent's home, the trial court must determine "whether there is a substantial risk of future neglect based on the historical facts of the case." Sl. Op. at 11. The supreme court rejected the court of appeals categorical statement that corporal punishment without physical marks or injury is not neglect and instead recognized the need for a case-specific analysis stating, "[t]here are scenarios where discipline of a child can constitute neglect when the discipline causes little or no physical injury." Sl. Op. at 13, n. 5.
- "A <u>dependent juvenile</u> is one whose 'parent, guardian, or custodian is unable to provide for the juvenile's care or supervision and lacks an appropriate alternative child care arrangement.' " SI. Op. at 11, *quoting* <u>G.S. 7B-101(19)</u>. The trial court "must consider the conditions as they exist at the time of the adjudication as well as the risk of harm to the child from return to a parent. . . when considering whether a juvenile is dependent." SI. Op. at 12 (citation omitted).
- Challenged findings supported solely by the child's statements to social workers were properly disregarded as unsupported by clear, cogent, and convincing evidence, including that Mother used a shovel to smash the car window, choked the child, and threatened to kill the child during the first reported incident; that Mother choke-slammed the child and threw her out of the car in the second reported incident; and that Mother locked the child out of the house (as opposed to leaving the child outside) during the third reported incident. The remaining portions of the trial

- court's findings relating to the first and third reported incidents are supported by clear, cogent, and convincing evidence, including Mother's own admissions and the testimony of social workers and law enforcement.
- Challenged findings regarding Mother's mental health condition are unsupported by the evidence. The record does not include expert testimony from a qualified health professional or admissible documentary evidence of a past diagnosis typically required for a finding that a person suffers from a mental illness. Social worker testimony and the trial court's observations of Mother's behavior do not support a finding that Mother had been diagnosed with a mental health condition. Noting *In re L.N.H.*, 382 N.C. 536 (2022), the trial court considers the existence or nonexistence of the conditions in the petition, which "focuses on the status of the child at the time the petition is filed, not the post-petition actions of a party." Sl. Op. at 9, n. 4. The remaining finding that Mother exhibited extremely hostile and aggressive behavior and refused to follow the recommended case plan to address those issues is supported by the evidence.
- The remaining, properly supported findings are insufficient to support the trial court's adjudication of the three children as neglected and the older two children as dependent. The remaining supported findings show Mother's pattern of putting her child in situations that are potentially injurious to her welfare (leaving child outside and why child was locked in car); Mother exhibiting hostile and aggressive behavior during the reported incidents, acknowledging the need for a mental health assessment but later refusing to do so and denying having any mental health issues; and Mother lacking an alternative child care arrangement. These "bare findings" do not demonstrate "how these incidents established that the children were not receiving proper care, supervision, or discipline, or were living in an injurious environment . . . [but] [i]mportantly, there is clear, cogent, and convincing evidence in the record that could support the necessary findings." Sl. Op. at 13 (emphasis in original). The proper disposition is to vacate and remand the order to the trial court to enter a new order on the existing record or conduct further necessary proceedings in its discretion.

Neglect, Dependency: Dismissal of Petition
<a href="In re G.B.G.">In re G.B.G.</a>, \_\_\_\_ N.C. App. \_\_\_\_ (February 19, 2025)

#### Held: Dismissed in Part; Affirmed in Part

- Facts: Mother and Father are the biological parents of a one-year old. Mother consented to DSS's request for Mother's fifteen-year old daughter (shared with a different father) to live with Mother, Father, and the younger child. DSS received a report of concerns for domestic violence in the home, Father's alcohol addiction, and the older child's behavioral issues that included engaging in altercations in the home and incidents of self-harm. After an investigation substantiated these allegations and additionally found concerns with the conditions of the home, DSS ultimately filed petitions alleging both children neglected and dependent. The trial court adjudicated the older child neglected, dismissed the allegation of dependency as to the older child, and dismissed the neglect and dependency petition as to the younger child. DSS appeals, challenging the dismissal of the petition as to the younger child as neglected and dependent.
- An appellate court reviews an adjudication of abuse, neglect, or dependency "to determine (1) whether the findings of fact are supported by clear and convincing evidence, and (2) whether the legal conclusions are supported by findings of fact." SI. Op. at 10 (citation omitted).
- G.S. 7B-101(15) defines a <u>neglected juvenile</u> as one "whose parent, guardian, custodian, or caretaker . . . [d]oes not provide <u>proper care</u>, <u>supervision</u>, <u>or discipline</u>[, or] [c]reates or allows to be created a living environment that is injurious to the juvenile's welfare." G.S. 7B-101(15)(ii)a.,

- e. Appellate courts have "additionally required that there be some <u>physical</u>, <u>mental</u>, <u>or</u> <u>emotional impairment</u> of the juvenile <u>or a substantial risk of such impairment</u> as a consequence of the failure to provide proper care, supervision, or discipline." Sl. Op. at 13 (citation omitted) (emphasis in original). G.S. 7B-101(15) provides that "it is <u>relevant</u> whether the juvenile lives in a home where <u>another child has been subjected to abuse or neglect</u> by an adult who regularly lives in the home." However, to conclude a child lives in an injurious environment, "the clear and convincing evidence in the record must show <u>current circumstances that present risk to the juvenile</u>." Sl. Op. at 15 (citation omitted).
- Adjudication hearings are "designed to adjudicate the <u>existence or nonexistence of any of the conditions alleged in the petition</u>." G.S. 7B-802. "This inquiry focuses on the status of the child <u>at the time the petition is filed</u>, not the post-petition actions of a party." Sl. Op. at 16 (citation omitted). The court <u>properly considered evidence that Father suffered from alcohol addiction, entered rehabilitation and began abstaining from alcohol</u>. Father testified that he received treatment and stopped drinking after DSS was involved but before the petition was filed. This testimony about events that occurred before the petition was filed was uncontroverted.
- The trial court's findings that the conditions of the home, which included cleaning products being left on the counter and stove and clutter, were not a danger to the one-year child were based on reasonable inferences the trial court made based on the evidence presented. "The <u>trial court</u> determines the weight to be given the testimony and the reasonable inferences to be drawn therefrom." Sl. Op. at 17 (citation omitted).
- The trial court's findings support the conclusion that the younger child is not a neglected juvenile. Findings regarding domestic violence in the home included that no evidence was presented that suggests the child witnessed the domestic violence incidents or had been affected by the incidents. The record lacks evidence that the child was at risk of harm due to domestic violence as findings showed arguments had become less frequent since Father was actively engaged in alcohol abstinence and regularly attending AA meetings. The adjudication of the sibling as neglected is relevant. However, the facts surrounding the older sibling's adjudication are "inherently different" and are insufficient to adjudicate the younger child as neglected: the sibling was fifteen versus this child's age of one-and-a-half; the sibling suffered untreated mental health issues for which parents provided no reasonable treatment; the sibling engaged in self-harm twice; and the sibling was exposed to and participated in domestic conflicts in the home.
- G.S. 7B-101(9) defines a <u>dependent juvenile</u> as one "in need of assistance or placement because
  (i) the juvenile has no parent, guardian, or custodian responsible for the juvenile's care or
  supervision or (ii) the juvenile's parent, guardian, or custodian is unable to provide for the
  juvenile's care or supervision and lacks an appropriate alternative childcare arrangement."
  Findings of fact must be made as to both parents' ability to provide care or supervision and both
  parents' availability of alternative child care arrangements.
  If one parent is capable of providing
  or arranging for the child's care and supervision, the child cannot be adjudicated dependent.
- The trial court's conclusion that the child was not a dependent juvenile is supported by the findings, including that both parents lived with the child in the home and the conditions of the home did not present a danger to the child. No evidence in the record suggested that the cleaning supplies found on the counters in the home were accessible or hazardous to the child; that Father's alcohol consumption affected the child; or that the child was present or harmed

during domestic arguments, which were also found to have been less frequent with Father's engagement in treatment. The facts suggest at least one parent was able to supervise or care for the child.

Neglect; Findings; Impairment or substantial risk of impairment

<u>In re L.C.</u>, \_\_\_\_ N.C. \_\_\_ (May 23, 2025)

Held: Reversed (court of appeals opinion)

Dissent, Riggs, J.

- Facts and procedural history: The supreme court granted the petition for discretionary review filed by DSS and the GAL in this case following the decision of the court of appeals vacating and remanding the trial court's neglect adjudication order. The child's circumstances involvedalleged the juvenile and subsequently born twin siblings testing positive for substances at birth, Mother and her live-in partner's substance use, the juvenile finding Mother's needle, Mother's and her live-in partner's violation of the juvenile's safety plan, and mother's erratic and hostile behavior toward DSS. Note, Mother relinquished her rights to the twins; this action solely involves the older sibling. At the adjudication hearing, the DSS social worker testified that Mother refused drug screening for herself and the juvenile but admitted to using substances and having a history of addiction; appeared agitated and was uncooperative with DSS's involvement; and discussed concerns regarding rats in the home. The juvenile was adjudicated neglected and Mother appealed. The court of appeals held the trial court's findings of fact were insufficient to support its conclusion that the juvenile was neglected because there are no evidentiary findings showing the juvenile suffered any physical, mental, or emotional impairment, or that there was a substantial risk of impairment. The sole issue before the supreme court is whether the trial court's findings support its conclusion that the child is a neglected juvenile.
- Adjudication orders are reviewed "to determine whether the findings are supported by clear, cogent[,] and convincing evidence and the findings support the conclusions of law." SI. Op. at 7 (citation omitted). Conclusions of law are reviewed de novo.
- A <u>neglected juvenile</u> is one whose parent or legal guardian "[d]oes not provide proper care, supervision, or discipline" or "[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare." G.S. 7B-101(15). Appellate precedent also requires "that there be some <u>physical</u>, <u>mental</u>, or <u>emotional impairment of the juvenile or a substantial risk of such impairment</u> as a consequence of the failure to provide proper care, supervision, or discipline." Sl. Op. at 7-8 (citation omitted). The trial court is only required to "make written findings of fact sufficient to support its conclusion of law of neglect[,]" and is <u>not required to make "a specific written finding of a substantial risk of impairment</u>." Sl. Op. at 8, quoting In re G.C., 384 N.C. 62, 69 (2023). The supreme court has directed that "[t]he ultimate findings of fact that [the child] does not receive proper care, supervision, and discipline from her parents is supported by the trial court's evidentiary findings of fact and reached by natural reasoning from the evidentiary findings of fact." Sl. Op. at 8, quoting In re G.C., 384 N.C. at 67 (emphasis in original). This standard means that "[i]f the objective reasonable person, examining the totality of the circumstances, would understand how the trial court's written findings lead to its conclusion of neglect, those findings are sufficient." Sl. Op. at 9.

- The trial court's findings of fact are sufficient to support its conclusion of neglect, including that the child tested positive for substances at birth; Mother admitted to using substances at the time of the twin siblings' birth; Mother was concerned there was a rat infestation in the home; the child had access to unsecured needles; Mother admitted to her history of substance use and continued use of a combination of illegal substances; Mother was uncooperative with DSS with regards to drug testing of herself and the juvenile as well as entering into a safety plan; and Mother violated the safety plan two days after signing the plan. The totality of these findings demonstrate that the juvenile lacked proper care, supervision, or discipline and lived in an injurious environment.
- The court of appeals ruled that the finding addressing Mother's belief there existed a rat infestation in the home was insufficient since the finding did not specify whether the rats actually existed or were hallucinations of Mother, nor whether the child's resulting impairment was physical, mental, or emotional. The supreme court held that "a trial court does not need to specify whether the impairment in question is physical, mental, or emotional." SI. Op. at 9, n.9. The trial court "merely needs to conclude the existence of impairment (or a substantial risk thereof) based on a reasonable interpretation of the evidentiary findings." SI. Op. at 9, n.9.
- <u>Dissent</u>: The court of appeals did not err in vacating the trial court's adjudication order. The trial court must assess that there is some physical, mental, or emotional impairment of the child or a substantial risk of such impairment resulting from the failure to provide proper care, supervision, or discipline. When "the trial court does not make a specific written finding of impairment, then it must make findings of fact sufficient to demonstrate impairment." Dissent at 14. If on review findings of fact can support multiple conclusions, the trial court has not made sufficient evidentiary findings from which a conclusion of law can be <u>naturally reasoned</u>. Here, the trial court's findings lacked determinations regarding credibility of the evidence or the impact of the findings on the child. <u>A reasonable interpretation of the findings do not demonstrate the child was impaired or was at substantial risk of impairment</u>. Appellate courts cannot reweigh the evidence or make the findings required of the trial court. The statutory requirements are "more than mere formalism"; they safeguard the interest of protecting children from abuse and neglect and the constitutional rights of parents and children. Dissent at 19.

Neglect; Substantial risk of future neglect; Necessary medical care

In re K.C., \_\_\_ N.C. App. \_\_\_ (August 20, 2024)

Held: Affirmed

• Facts: Mother appeals the adjudication of her one-year-old child as neglected. DSS first became involved in this case due to the child's meconium testing positive for amphetamines and methamphetamines at birth and Mother's positive urine screen at the time of the child's birth. During his first year of life, the child developed several serious health conditions that required medical care in addition to regular wellness visits including jaundice, an abscess, a hernia, and MRSA. DSS regularly communicated or attempted communication with Mother to engage Mother in substance use treatment and assist Mother in arranging transportation to some of the child's necessary medical appointments. DSS filed a petition alleging the child neglected based on the child's positive meconium test, unsuccessful attempts to engage Mother in substance use treatment, Mother's failure to consistently communicate with DSS, and Mother's failure to attend a substantial number of the child's necessary medical appointments. The child

- was adjudicated neglected based on Mother's failure to provide proper care, failure to provide or arrange necessary medical care, and allowing the creation of an injurious environment. Mother challenges the findings of fact relating to her attempts to obtain substance use and mental health assessments and her provision of necessary medical care, and argues the remaining findings do not support a conclusion of neglect.
- A neglect adjudication is reviewed "to determine (1) whether the findings of fact are supported by clear and convincing evidence, and (2) whether the legal conclusions are supported by findings of fact." SI. Op. at 6 (citation omitted). The determination of whether a child is neglected is a conclusion of law reviewed de novo.
- "The Juvenile Code defines a neglected juvenile as '[a]ny juvenile less than 18 years of age . . . whose parent . . .does not provide proper care, supervision, or discipline[,] . . .has not provided or arranged for the provision of necessary medical or remedial care[,] . . .[or] created or allowed to be created a living environment that is injurious to the juvenile's welfare.' " SI. Op. at 8-9, quoting G.S. 7B-101(15)a.,c., and e. A court must find "some physical, mental, or emotional impairment of the juvenile or substantial risk of such impairment as a consequence of the failure to provide 'proper care, supervision, or discipline.' " Sl. Op. at 9 (quoting In re Stumbo, 357 N.C. 279 (2003)). For newborns, "the decision of the court must of necessity be predictive in nature, as the trial court must assess whether there is a substantial risk of future abuse or neglect of a child based on the historical facts of the case." Sl. Op. at 9 (citation omitted). While the record must show clear and convincing evidence of "current circumstances that present a risk" to the child, the court has discretion in determining whether there is risk for a particular kind of harm given the child's age and environment. "Health assessments of a parent can help the trial court determine the 'current circumstances' of a child's environment." Sl. Op. at 11. A parent's mental health is a fixed and ongoing circumstance that is relevant in assessing the child's environment and whether there is a substantial risk of harm to the child that may lead to an adjudication of neglect. "When an infant has substantial health concerns, sporadically attending necessary medical appointments and procedures can pose a 'substantial risk' of harm." Sl. Op. at 13.
- The findings of fact are supported by clear and convincing evidence and the conclusion that the child was neglected is supported by the findings. The child was at substantial risk of harm based on Mother's failure to provide proper care and arrange necessary medical care for the child, and the child living in an injurious environment. The evidence shows Mother never completed the requested substance use assessment and only completed a mental health assessment the week before the adjudication hearing, over a year since the child's birth. Mother's failure to complete a substance use assessment after the child and Mother tested positive for substances at the time of the child's birth and her failure to timely complete the requested mental-health assessment impact her ability to provide adequate care for the child. The court determined that without these health assessments Mother cannot address her fixed and ongoing health issues and therefore poses a substantial risk of harm to the child. Additionally, the evidence shows that Mother cancelled or did not show up for 24 of the child's 41 medical appointments within the child's first year of life, including necessary surgical appointments to remove the child's hernia, despite Mother qualifying for Medicaid and its transportation services and evidence that she was able to arrange transportation from family, a social worker, or EMS when necessary. Missing a substantial number of the child's necessary medical appointments constitutes failure to provide necessary medical care. The combined evidence of the child's positive meconium test, Mother's failure to complete the substance use assessment or timely complete the mental health assessment, and Mother's failure to ensure the child's attendance for necessary medical appointments "fully convinces that [the child's] environment was injurious to his welfare." SI. Op. at 14.

### **Initial Disposition**

Parent's Rights; Preserve for appeal

<u>In re K.C.</u>, \_\_\_ N.C. \_\_\_ (December 13, 2024)

**Held: Reversed** 

Dissent: Riggs, J., joined by Earls, J.

- Facts and procedural history: This case arises from Father's appeal of an initial disposition order temporarily placing his child with their paternal aunt and uncle after the child was adjudicated neglected based on circumstances created by Mother in Mother's home. At the disposition hearing, neither Father nor Mother objected to the child's temporary placement based on constitutional grounds. The trial court's order examined the issue on its own and found both parents had acted inconsistently with their constitutional rights as parents. Father appealed, challenging the trial court's determination that he had acted inconsistently with his parental status. The court of appeals held that Father, who was the "non-offending parent," had preserved his constitutional argument for appellate review by opposing DSS's recommendation of the placement and arguing for his ability to care for the child during the hearing. Sl. Op. at 5. In vacating the disposition order and remanding for a new hearing, the court of appeals determined the trial court's findings did not support a conclusion that Father had forfeited his constitutionally-protected status as a parent such that trial court was required to place the child with father. DSS filed a notice of appeal based on the dissenting opinion, which determined "findings concerning the constitutional standard were 'premature and unnecessary to the trial court's disposition decision awarding temporary custody to relatives." SI. Op. at 6 (citation omitted). DSS also petitioned for discretionary review of additional issues concerning the scope of the constitutional right to parent and the applicable legal test for that right at initial stages of juvenile proceedings. The supreme court allowed the PDR and later entered a special order allowing review of whether Father properly preserved the constitutional issue for review.
- Parents have a "constitutionally protected paramount interest in the companionship, custody, care and control of his or her child." SI. Op. at 7-8 (citation omitted). Custody may be awarded to a nonparent only when the parent has acted inconsistently with their constitutionallyprotected status as a parent. "[I]n most juvenile cases, the underlying facts that support the adjudication of abuse, neglect, or dependency also will satisfy the constitutional criteria." Sl. Op. at 9. However there are rare cases where the Juvenile Code authorizes removal of the child from their parent that would be unconstitutional as applied to a particular parent. "[A] parent's argument concerning his or her paramount interest to the custody of his or her child, although afforded constitutional protection, may be waived on review if the issue is not first raised in the trial court." Sl. Op. at 10, citing In re J.N., 381 N.C. 131, 133 (2022). "[A] parent who merely argues against a child's removal, or against the child's placement with someone else, does not adequately preserve the constitutional issue. To preserve it, the parent must inform the trial court and the opposing parties that the parent is challenging the removal on constitutional grounds and articulate the basis for the constitutional claim." Sl. Op. at 12 (emphasis in original). The "waiver principle applies even if the trial court addresses the issue on its own initiative in its order." Sl. Op. at 2.

- Note: The supreme court expressly overruled the preservation holdings of the court of appeals in *In re B.R.W.*, 278 N.C. App. 382 (2021), aff'd on other grounds, 381 N.C. 61 (2022) and all resulting court of appeals holdings that followed, holding the issue was preserved when the parent opposed the child's removal on any grounds without expressly making a constitutional argument.
- Father did not preserve the constitutional claim for appellate review. Father concedes he did not argue the relative placement would violate his constitutional right as a parent to the trial court. Father's appeal was solely based on the trial court's determination as to his constitutional status as a parent, and since the issue is waived as a matter of law and not subject to appellate review, the court of appeals erred by addressing the constitutional issue.
- The supreme court addressed the propriety of ruling on the preservation issue when the issue was not presented in DSS's notice of appeal, PDR, or brief, referencing that precedent does not require the court to rule on an issue not properly raised and determined in the trial court. The court further reasoned that the supreme court is tasked with allowing discretionary review on its own motion pursuant to G.S. 7A-31(a) when the court of appeals' decision appears to be in likely conflict with a supreme court decision such that the supreme court has the "responsibility to ensure the consistency of the State's jurisprudence and prevent competing lines of precedent . . . " SI. Op .at 14.
- Dissent: The issue of preservation was not properly before the court and the court should have addressed the merits of Father's appeal. Even if Father waived his constitutional argument, the court could have invoked Appellate Rule 2 to reach the merits of the case. The decision of the court of appeals should be affirmed and the case remanded to the trial court for further findings as to the effect of Father's parenting on the child, specifically regarding Father's criminal history, the pending domestic violence charge against Father, and Father's home. Other findings relating to Father's clothing, employment, and tendency to move are impermissible as they relate to Father's socioeconomic status.

<u>In re T.S., III</u>, \_\_\_\_ N.C. App. \_\_\_\_ (May 7, 2025)

**Held: Dismissed** 

Facts and procedural history: This case is on remand from the supreme court and arises from a permanency planning order granting guardianship of Mother's two children to their paternal grandmother. At the permanency planning hearing, Mother specifically argued that the trial court's consideration of guardianship was premature given her progress on her case plan in the recent months and would prohibit reunification with her children. The trial court's order ultimately found by clear and convincing evidence that Mother was unfit and was acting inconsistently with her constitutionally protected status as a parent and granted guardianship of the children to their paternal grandmother. On Mother's initial appeal, the court of appeals vacated and remanded the PPO. In re T.S., III., N.C. App. (2024); summarized here. The court of appeals determined the trial court's findings of fact did not support its determination that Mother was unfit or acted inconsistently with her constitutionally protected status as a parent such that guardianship was in the children's best interests. DSS and the GAL petitioned the supreme court for discretionary review. The supreme court allowed the petition without opinion "for the limited purpose of vacating the Court of Appeals decision below, . . . , and remanding the matter to that court for reconsideration in light of In re K.C., [386 N.C. 690 (2024)]." SI. Op. at 5. The issue on remand is whether Mother waived appellate review of her constitutional argument.

- Parents have a "constitutionally-protected paramount interest in the companionship, custody, care, and control of his or her child" and are presumed to be fit and to act in their child's best interests. Sl. Op. at 8 (citations omitted). Interference with their constitutionally protected status requires a third-party to overcome this presumption by the requisite burden of proof. A parent's argument as to their constitutional right to the custody of their child may be waived on review if the issue is not raised at the trial court first. In In re K.C., 386 N.C. 690 (2024), the supreme court reviewed its prior holding in In re J.N., 381 N.C. 131 (2022). In re K.C., 386 N.C. 690; summarized here. Supreme court precedent states that a parent who merely argues against placement and for reunification does not adequately preserve the issue. Instead, "the parent must inform the trial court and the opposing parties that the parent is challenging the removal on constitutional grounds and [to] articulate the basis for the constitutional claim." Sl. Op. at 9, quoting In re K.C., 386 N.C. at 697. These preservation requirements apply even if the trial court considers a parent's constitutional claim on its own initiative in the order.
  - Note: In re K.C. reversed the court of appeals preservation analysis in In re B.R.W., 278
     N.C. App. 382 (2021), and all subsequent holdings relying thereon.
- Mother waived appellate review of her constitutional argument. Mother had notice of the recommendations of DSS and the GAL to the court to grant guardianship of her children to their paternal grandmother. At the permanency planning hearing Mother argued against the guardianship, specifically stating it was premature considering her recent progress on her case plan and that awarding guardianship would prohibit her reunification with the children. Mother failed to specifically argue that the disposition violated her constitutionally protected status as a parent, as required under the supreme court's precedent in *In re J.N.* Mother cannot raise the issue for the first time on appeal and therefore Mother's unpreserved constitutional challenges are dismissed.

Reasonable efforts not required

In re N.N., N.C. App. (October 15, 2024)

#### Held: Affirmed in Part; Vacated and Remanded in Part

Facts: The child was born prematurely and spent four months in the NICU. DSS established a safety plan with the parents after receiving a report of Father mishandling the newborn and that hospital staff had asked each parent to leave due to their failure to follow NICU protocols. DSS received a second report that Father mishandled the newborn while in the NICU after instruction on safe handling. Both parents denied mishandling the child. The child was discharged to the parents from the NICU. At a home visit five days later, the social worker observed the child as healthy and doing well. Two days after the home visit, Parents brought the child to the ER for concerns with her eating and constipation. Upon arrival to the ER the child had stopped breathing and had to be revived multiple times. Testing revealed the child had multiple severe injuries which a physician later determined were non-accidental and highly concerning for abusive head trauma resulting in a near-fatal event. Parents denied causing the child's injuries and did not give any explanation for the injuries. DSS filed the abuse and neglect petition and obtained nonsecure custody of the child. The child was hospitalized for three months and placed in foster care upon discharge. The child was adjudicated abused and neglected. At initial disposition, the court ordered that reunification efforts were not required due to aggravating factors in G.S. 7B-901(c). Mother and Father appeal the initial disposition order. The adjudication was affirmed, summarized separately.

- An appellate court reviews an <u>initial disposition order directing that reunification efforts are not required</u> to determine whether the court made the appropriate findings, whether the findings are based on credible evidence, and whether the findings support the court's conclusion.
   Dispositional conclusions of law are reviewed for an <u>abuse of discretion</u>.
- department of social services, the court shall direct that <u>reasonable efforts for reunification . . .</u>

  shall not be required if the court makes written findings of fact . . that aggravated circumstances

  exist because the parent has committed or encouraged the commission of, or allowed the

  continuation of . . . <u>chronic physical or emotional abuse [upon the juvenile]</u> . . . [or] <u>any other</u>

  act, practice, or conduct that increased the enormity or added to the injurious consequences of
  the abuse or neglect." Chronic abuse is not defined by G.S. Chapter 7B but is commonly defined
  as "<u>lasting a long time or recurring often</u>." Sl. Op. at 20 (citation omitted). To find an aggravated
  circumstance of conduct that increased the enormity of the injurious consequences of the abuse
  or neglect, there must be evidence "in addition to the facts that [give] rise to the initial
  adjudication of abuse and/or neglect." Sl. Op. at 22 (citation omitted) (emphasis in original).
- Findings do not support the conclusion that aggravating circumstances exist based on the chronic physical or emotional abuse of the child. No findings indicate the child was subject to recurring acts of physical abuse or abuse lasting over a long period of time. Findings show a severe incident of physical abuse where testing revealed skull fractures and brain and spinal bleeding, among other injuries, but no healed injuries were revealed that would indicate the child suffered injuries on multiple occasions. While there were two reports of the parents mishandling the infant in the NICU, there are no findings of injuries during that time and the child was discharged to the parents from the NICU.
- Findings do not support the conclusion that parents' conduct increased the enormity or added to the injurious consequences of the child's abuse and neglect, which must be based on something other than what led to the adjudication. The evidence and findings of the child's serious and life-threatening injuries, subsequent hospitalization and medical needs all arise from the same facts that support the abuse and neglect adjudications.
- Portions of the disposition order directing that reasonable efforts for reunification are not required are <u>vacated and remanded</u> to the trial court to enter appropriate findings addressing whether efforts to reunify parents with the child are required under G.S. 7B-901(c). The court of appeals notes that there is sufficient evidence in the record to support a determination that reunification efforts are not required because the parent has committed a felony assault resulting in serious bodily injury to the child under G.S. 7B-901(c)(3)(iii), as both parents had pending felony child abuse charges at the time of the dispositional hearing.

## <u>In re N.R.R.N.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (February 5, 2025)

#### Held: Affirmed in Part and Vacated in Part

 <u>Facts</u>: The infant at issue was adjudicated abused and neglected based on the adjudication of her sibling as abused and neglected. The sibling suffered a near-fatal event while in the exclusive care of Mother and Father in the week following her discharge from the NICU. Mother and Father have never explained how the sibling's injuries occurred or taken steps to remedy the injurious environment which caused the sibling's harm. At initial disposition for the infant at issue, the trial court found aggravating circumstances existed and ordered DSS to cease

- reunification efforts. Mother and Father appeal the dispositional order, arguing the court abused its discretion.
- Appellate courts review an order ceasing reunification efforts "to determine whether the trial
  court made the appropriate findings, whether the findings are based upon credible evidence,
  whether the findings of fact support the court's conclusions, and whether the trial court abused
  its discretion with respect to disposition." SI. Op. at 28 (citation omitted). Conclusions of law are
  reviewed de novo.
- For juveniles placed in DSS custody, the trial court is required to make written findings of one of the listed circumstances in G.S. 7B-901(c) to order that reasonable efforts towards reunification are not required at initial disposition. One possible circumstance is that "a court of competent jurisdiction determines or has determined that aggravated circumstances exist because the parent has committed or encouraged the commission of, or allowed the continuation of . . . any other act, practice, or conduct that increased the enormity or added to the injurious consequences of the abuse or neglect." G.S. 7B-901(c)(1)f. The supreme court has interpreted "any other act, practice or conduct" used to cease reunification efforts to require actions of the parent that are in addition to the facts relied on to adjudicate the juvenile as abused or neglected. The trial court erred in determining aggravating circumstances existed to cease reunification efforts under G.S. 7B-901(c)(1)f., and that portion of the disposition order is vacated. The findings supporting the court's conclusion is limited to Father's continued failure to explain the sibling's severe physical injuries. Findings of the parents' failure to offer an explanation of the sibling's injuries were heavily relied upon in adjudicating the infant as abused and neglected based on substantial risk of harm, and therefore cannot also be an "other" act increasing the enormity or adding to the injurious consequences of the abuse or neglect of the infant.
- Another circumstance that can be used to cease reasonable efforts is that "a <u>court of competent jurisdiction determines or has determined</u> that . . . the parent has committed a <u>felony assault resulting in serious bodily injury</u> to the child or <u>another child</u> of the parent[.]" G.S. 7B-901(c)(3)(iii). "Based on the Supreme Court's holdings in *In re L.N.H.*, [382 N.C. 536 (2022), interpreting the 2018 legislative amendments to G.S. 7B-901(c)(3)(iii)] <u>a trial court conducting a juvenile adjudication and disposition for neglect and/or abuse is a 'court of competent jurisdiction'</u> to weigh the evidence in determining the existence of felony child assault for the purpose of ceasing reunification efforts." Sl. Op. at 33 The trial court does not have to wait for felony assault charges to be resolved by another tribunal. If the court has "<u>ample evidence</u> to find by clear, cogent and convincing evidence the existence of a felony child assault, it may make the appropriate findings of fact" to cease reunification efforts." Sl. Op. at 33. <u>The trial court properly determined aggravating circumstances existed to cease reunification efforts under G.S. 7B-901(c)(3)(iii)</u>. The trial court was a court of competent jurisdiction with ample evidence to determine the existence of felony child assault against the sibling.

Cease reasonable efforts; Exclude reunification; Preservation; Appellate mandate <a href="In re H.G.">In re H.G.</a>, \_\_\_ N.C. App. \_\_\_ (December 17, 2024)

Held: Affirmed

• <u>Facts</u>: This is the third appeal involving father and his three children. The children were adjudicated abused, neglected and dependent based on Father sexually abusing the youngest child, abusing the two older children, and Father's nephew sexually abusing the two older siblings. The disposition hearings were bifurcated due to Father seeking reunification with the

youngest child only. At the disposition hearing for the youngest child, the court continued custody with DSS, relieved DSS of the obligation to make further reasonable efforts toward reunification, and found reunification was not in the best interest of the child due to Father's sexual abuse. Father appealed the adjudication order (the second appeal), which the court of appeals vacated and remanded for the trial court to make findings of fact resolving conflicting evidence and gave the court discretion to hold an additional hearing on evidentiary matters. The trial court conducted a hearing on remand to discuss the procedural posture of the case and entered new adjudication and disposition orders continuing custody of the child with DSS, providing for no visitation between Father and the youngest child, and again ceasing reunification efforts based on Father's sexual abuse. Father appeals, arguing the trial court abused its discretion by eliminating reunification as a permanent plan at initial disposition and arguing he did not receive proper notice. Father further argues that the trial court abused its discretion by not holding a new hearing on remand.

- "[W]hen a party fails to appeal a ruling on a particular issue, he is then <u>bound by that failure and may not revisit the issue</u> in subsequent litigation." SI. Op. at 8 (citation omitted). Father did not raise the issues of notice or elimination of reunification as a permanent plan at initial disposition in his prior (second) appeal. Since the events that gave rise to the issues occurred at the disposition hearing that took place before Father's second appeal, and the issues were unchallenged in that appeal, <u>Father waived his right to appeal</u> the issues in this subsequent appeal. However, the court examined the issue assuming, <u>arguendo</u>, Father's appeal was properly before the court.
- Dispositional choices are reviewed for an abuse of discretion.
- The initial dispositional hearing was not a permanency planning hearing, but an order at initial disposition that relieves DSS of reunification efforts impacts a court's subsequent permanency planning order. "[G.S.] 7B-906.2(b) operates to exclude reunification as a permanent plan once the trial court makes findings of aggravated factors under [G.S.] 7B-901(c) at [initial] disposition." Sl. Op. at 9, citing In re R.G., 292 N.C. App. 572 (2024). G.S. 7B-906.2(b) permits exclusion of reunification from a child's permanent plans "at any time, including immediately following disposition," such that reunification "need not be a permanent plan for a juvenile, at all, if findings were made under [G.S.] 7B-901(c)." Sl. Op. at 10, citing In re R.G., 292 N.C. App. at 579.
- Notice was not required to exclude reunification as a permanent plan at initial disposition under G.S. 7B-901(d), as notice is only required for permanency planning hearings. Counsel's argument that notice is customarily given "is not a substitute for statutory compliance." Sl. Op. at 11.
- The trial court did not abuse its discretion by choosing not to hold an additional hearing on remand. The court of appeals gave the trial court discretion on whether to hold another hearing to make additional findings. The trial court determined the evidence presented at the initial disposition hearing was sufficient to make the required findings that Father sexually abused the child and to cease reasonable efforts. The court was not required to receive new evidence and any evidence offered by Father of his actions taken since the action commenced would not have changed the sexual abuse finding.

#### Visitation

Improper delegation of judicial authority; Ch 50 order via 7B-911; ADA Claim In re A.J.J., \_\_\_ N.C. App. \_\_\_ (July 2, 2025)

#### Held: Affirmed in Part, Vacated in Part, Remanded in Part

- Facts: The child at issue was adjudicated neglected and dependent. During permanency planning the child was placed with the child's paternal uncle and his girlfriend. Mother was living in Rocky Mount and the child in Greenville. The trial court ultimately granted legal and physical custody of the child to the uncle and his girlfriend (custodians), terminated jurisdiction, and transferred the case to a Chapter 50 proceeding. The trial court entered a Chapter 50 order that granted Mother weekly phone calls and monthly supervised visitation with the child at a location agreed upon by the custodians and Mother. The order granted the custodians discretion to transition to unsupervised visits as well as to cease visits if the visits or contact triggered regressive behavior in the child or 'causes discord between the [Custodians] that may lead to possible placement disruption.' Sl. Op. at 21. Mother appeals, arguing the trial court abused its discretion by granting the custodians the discretion to modify or cease visitation. Mother further argues the visitation order does not accommodate her physical disability under the Americans with Disabilities Act.
- Appellate courts review a trial court's order regarding visitation for an abuse of discretion.
- Because the order for visitation was included in the Ch. 50 order, the visitation provisions of G.S. 7B-905.1 do not apply. The trial court properly terminated jurisdiction in the Chapter 7B proceeding under G.S. 7B-911 and opened a new Chapter 50 civil custody case. Therefore, caselaw governing the award of visitation in civil custody orders applies. Caselaw under G.S. Chapters 7B and 50 "draw the same conclusion with respect to the trial court's improper delegation of authority to award visitation of a minor child." Sl. Op. at 20-21, n.5. The Chapter 50 order improperly delegates the judicial authority of modifying or ceasing visitation to the custodians.
- The visitation provisions of the Chapter 50 order are <u>vacated and remanded</u>.
- Mother waived her argument that the court should have considered her physical disability and apply the Americans with Disabilities Act to the visitation provision when addressing the location of the visits. "Claims that DSS violated the Americas with Disabilities Act <u>must be asserted at the time the service plan is adopted to be preserved for appeal</u>." SI. Op. at 23 (citation omitted). Mother did not raise this argument at the hearing and cannot argue it for the first time on appeal.

No visitation; Minimum outline; Delegation of authority <a href="In re D.E.">In re D.E.</a>, <a href="In N.C. App.">N.C. App.</a> (March 5, 2025)

Held: Affirmed

• Facts: The child was adjudicated neglected based on Father and Mother's substance use and domestic violence between them. At disposition custody was ordered to DSS, placement continued with the foster parents who had the child placed with them at nonsecure custody, and both parents were granted supervised visitation of two hours per week. A subsequent permanency planning order awarded primary care and guardianship to the foster parents. The trial court found visitation with Father would not be in the best interests of the child and denied Father visitation. The PPO also authorized, but did not require, the foster parents to allow Father supervised visitation. Father appeals the PPO, challenging the court's conclusion regarding visitation as unsupported. Father also argues the trial court failed to comply with the

- minimum outline requirements for ordering visitation and improperly delegated the court's authority to set visitation.
- Dispositional determinations, including visitation, are reviewed for an abuse of discretion.
   Permanency planning orders are reviewed to determine whether there is <u>competent evidence</u> to <u>support the findings and whether the findings support the conclusions of law</u>. Conclusions of law are reviewed de novo. The trial court's determinations as to the weight of the evidence and the inferences to be drawn therefrom are not subject to appellate review.
- <u>G.S. 7B-905.1</u> requires an order continuing placement outside of the home to "provide for visitation that is in the best interests of the juvenile consistent with the juvenile's health and safety, *including no visitation*." SI. Op. at 6 (emphasis in original). Appellate courts have upheld "limitations on parental visitation rights when a trial court's findings support its conclusions that visitation would be <u>inconsistent with the best interests</u> of the juvenile." SI. Op. at 7. Findings that the parent has not made adequate progress with their case plan support a conclusion that visitation would not be in the best interests of a juvenile.
- The findings of fact support the trial court's conclusion that it is not in the child's best interests to award Father visitation. While the court found a bond existed between the child and Father, other findings showed Father had not made progress on his case plan regarding his substance use and domestic violence, including that Father had not participated in substance use or mental health treatment; had positive drug screenings and missed or failed to cooperate with several other screenings; was terminated from the domestic violence education program due to failure to comply with their drug screening; and was charged with assault on Mother in two separate incidents. Binding findings also showed Father had not exercised visitation rights granted in the disposition order and had blocked the foster parents from communicating with him.
- An order removing parental custody or continuing placement outside of the home must
   "establish a visitation plan for parents unless the court finds that the parent has forfeited their
   right to visitation <u>or</u> that it is in the child's best interest to deny visitation." SI. Op. at 11 (citation
   omitted) (emphasis in original). Here the trial court concluded that it was not in the child's best
   interests to award Father visitation. Therefore, the trial court was not required to provide a
   minimum outline for the time, place, and conditions for visitation.
- If visitation is ordered, the trial court <u>cannot delegate its authority</u> to set a parent's visitation rights under G.S. 7B-905.1 to a custodian. Since visitation was denied to Father, a minimum outline regarding the visits was not required. The court did authorize the foster parents/guardians to allow for supervised visitation, which is "a humane accommodation rather than an error of law." Sl. Opp. at 14 (relying on *Routten v. Routten*, 374 N.C. 571, 159-60 (2020), a civil custody case). This authorization awarded Father the opportunity to improve his communication with the foster parents at their discretion. The court noted Father has the opportunity to file a motion for review of visitation in the future.

#### Permanency Planning

Evidence; Oral testimony required

<u>In re J.A.S.F.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (May 21, 2025)

#### **Held: Vacated and Remanded**

 <u>Facts</u>: Mother challenges the permanency planning order awarding guardianship of her three children to the children's foster parents. The two older children were adjudicated neglected and dependent based on domestic violence incidents between Mother and Father occurring in the presence of the children and concerns for the parents' mental health and substance use. During the pendency of the proceedings for the older children, Mother gave birth to a third child who was ultimately adjudicated neglected and dependent. At the final permanency planning hearing for all three children, the trial court changed all primary plans to guardianship and secondary plans to adoption. After receiving the DSS report, GAL report, and prospective guardians' affidavits, the trial court adopted the DSS recommendations and awarded guardianship of the children to the foster parents and continued Mother's supervised visitation. Mother argues the PPO was not supported by competent evidence since the trial court did not receive oral testimony at the hearing. The court of appeals did not address Mother's other arguments on appeal after determining the PPO was not supported by the evidence.

- Appellate review of permanency planning orders "is limited to whether there is <u>competent</u> <u>evidence</u> in the record to support the findings and whether the findings support the conclusions of law." SI. Op. at 7 (citation omitted). Dispositional determinations are reviewed for abuse of discretion. Conclusions of law are reviewed de novo.
- G.S. 7B-906.1 allows the trial court to consider any evidence at permanency planning hearings "the court finds to be <u>relevant</u>, <u>reliable</u>, <u>and necessary</u> to determine the needs of the juvenile and the most appropriate disposition." G.S. 7B-906.1(c). The court of appeals has held that <u>conclusions of law in a permanency planning order were made in error</u> when the findings of fact were based solely on court reports, prior orders, and the arguments of counsel (though counsel statements are not considered evidence) <u>and no oral testimony was received</u>. In contrast, the court of appeals has held it was not error under an identical evidentiary standard in G.S. 7B-901(a) for an *initial disposition order* to rely on court reports and prior orders alone if "these sources of fact are sufficient to support the trial court's conclusions of law and its ultimate disposition[.]" SI. Op. at 9 (citation omitted).
- The trial court's findings of fact were unsupported by the evidence and the conclusions of law were erroneous. The trial court relied on court reports and the prospective guardians' affidavits without any sworn oral testimony. The court of appeals rejected the argument of the GAL and DSS that the affidavits were testimonial in nature because they "fail to satisfy this Court's requirement for live 'oral testimony' at the permanency planning hearings." Sl. Op. at 11, n.4. The court of appeals acknowledged the tension between its precedential cases addressing the same evidentiary standard applicable to initial disposition and permanency planning. However, as the supreme court has not held that the oral testimony requirement is applicable to the dispositional stage of juvenile proceedings nor overruled the line of court of appeals cases imposing the requirement in permanency planning hearings, the court is bound by its precedent.

Relative placement

In re L.L., N.C. (December 13, 2024)

**Held: Reversed** 

Dissent in part: Riggs, J., joined by Earls, J.

• <u>Facts and procedural history</u>: This case arises from the appeal of a permanency planning order awarding custody to petitioners, the child's foster parents. DSS filed a petition alleging the child was abused and neglected based on unexplained severe injuries the child sustained as a one-month-old while in the sole care of his parents. As a result of the severe injuries sustained, the

child suffers from cerebral palsy, continued seizures, developmental delay, and other disabilities requiring full-time care at home and constant medical monitoring. After the petition was filed Mother moved to Georgia and entered a case plan with DSS that included participating in the child's medical care. The child was placed with a foster family, the petitioners, upon discharge from the hospital. The child was adjudicated abused and neglected. During permanency planning, the child's maternal grandfather, who lives in Georgia, expressed interest in custody. The GAL recommended the child remain with petitioners who provide and are committed to continuing the child's intensive care. The GAL also emphasized that the child becomes unresponsive if the foster mother is not present due to the child's limited cognitive abilities. DSS recommended placement with the grandfather, who testified that he is willing and able to care for the child with his partner. No party recommended reunification. Prior PPOs and the final PPO found Respondent-Mother never plausibly explained the severe injuries or participated in the child's medical care as ordered. The court granted legal and physical custody of the child to petitioners. Respondent-Mother appealed. In vacating and remanding the PPO, the court of appeals determined the findings of fact challenged by Respondent-Mother were supported by the evidence but that the findings failed to satisfy the statutory requirements to eliminate reunification. Petitioners filed a petition for discretionary review. This summary discusses whether the PPO satisfied the requirements of G.S. 7B-903(a1) regarding priority of relative placement.

- Whether the trial court properly considered G.S. 7B-903(a1) is reviewed for an <u>abuse of discretion</u>. "It is the trial court's role as fact-finder 'to pass upon the credibility of the witnesses and the weight to be given their testimony and the reasonable inferences to be drawn therefrom.' "SI. Op. at 23 (citation omitted).
- When a child is placed outside of the home, placement with a relative is given statutory preference. G.S. 7B-903(a1) requires that the trial court "shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that the placement is contrary to the best interests of the juvenile." SI. Op. at 20, citing G.S. 7B-903(a1) (emphasis in original). The statute's language "does not require the trial court to make any written findings[,]" and "does not require any specific sequence of findings in the trial court's order." SI. Op. at 21, 22 n.7. The supreme court reasons that "it would be functionally impossible for the trial court to determine which placement option is in the 'best interests' of the juvenile without considering and comparing all the placement options." SI. Op. at 22.
  - <u>Author's Note</u>: Without expressly overruling prior holdings, this holding appears to supersede prior appellate holdings that require the trial court make a specific finding as to whether a relative is willing and able to provide proper care and supervision in a safe home and if the child is not placed with that relative that such placement is contrary to the child's best interests.
- <u>Findings show that the trial court considered whether the grandfather was willing and able to care for the child and determined placement with the petitioners was in the child's best interests.</u> The court found grandfather was employed full-time; was unable to provide the type of childcare necessary to meet the child's needs; grandfather's partner, who is not a relative,

would care for the child while grandfather was working; neither grandfather nor his partner had met with the child's doctors to understand the level of medical care required; and grandfather had not formed a bond with the child. Findings also show the child had been living with petitioners for over two years; the child has a bond with petitioners and their children; and petitioners are willing and able to provide for the child's special and intensive medical needs. In addition to grandfather's testimony, the court also considered the GAL report received into evidence recommending the child remain with the petitioners and stressing that the child's therapists agree the child's condition would severely deteriorate if removed from petitioners' care. These findings satisfy G.S. 7B-903(a1). The court did not abuse its discretion.

• <u>Dissent</u>: The trial court did not meet the statutory requirements and the PPO should be remanded for further findings. The legislature intended for trial courts to make findings that the court first consider whether placement with a relative would be contrary to the best interests of the child. The plain language of G.S. 7B-903(a1) mandates the trial court consider the suitability of relative placement before considering another placement and does not allow for a direct comparison between relative placement and a foster care placement. Findings show Grandfather was gainfully employed and able to provide for the child together with his partner. The court did not make a finding that placement with grandfather was not in the child's best interest before determining placement with petitioners was in the child's best interest, and therefore the court did not satisfy G.S. 7B-903(a1).

Guardianship: Parent's Rights; Preserve for appeal; Findings
<a href="Intertootral">Intertootral</a>, N.C. App. \_\_\_ (December 3, 2024), overruled in part by <a href="Intertootral">Intertootral</a> N.C. \_\_\_ N.C. \_\_\_ (December 13, 2024); Overruled by remanded decision May 7, 2025 (see page 22)

#### **Held: Vacated and Remanded**

- Facts: Mother appeals a permanency planning order awarding guardianship of her two children to their paternal grandmother. The children were adjudicated neglected based on improper care and supervision for which Mother was criminally charged. Permanency was achieved when the court awarded guardianship to the children's paternal aunt and uncle. Over a year later, the court dissolved the guardianship and placed the children with their paternal grandmother. At subsequent permanency planning hearings Mother was found to have made progress on her case plan, though she tested positive at one drug screening, was not regularly visiting the children, and had not completed a mental health assessment. The court changed the primary permanent plan to guardianship with a relative with a secondary plan of reunification. DSS and the GAL submitted reports requesting guardianship be awarded to the grandmother. During the following permanency planning hearing, Mother specifically argued it was premature to consider guardianship in light of her recent progress and that awarding guardianship would block reunification with her children. The trial court found by clear and convincing evidence Mother was unfit and acted inconsistently with her constitutionally-protected status as a parent and awarded guardianship to grandmother. Mother challenges several findings as unsupported by the evidence and argues the findings do not support the determination that she is unfit and acted inconsistently with her status as a parent.
- Whenever custody is awarded to a nonparent, "a finding that a parent is unfit or acted inconsistent with their constitutionally protected status [at that time] is nevertheless required, even when a juvenile has previously been adjudicated neglected and dependent." SI. Op. at 18 (citation omitted). A parent's argument as to their constitutional right to the custody of their child may be waived on review if the issue is not raised at the trial court first. Appellate Rule 10.

Mother argued against the guardianship because it was premature and Mother should be allowed to continue making progress on her case plan. Mother did not waive her right to review because a parent cannot object to findings of facts and conclusions made in a written order entered after the hearing concluded. "If a party has presented evidence and arguments in support of her position at trial, has requested that the trial court make a ruling in her favor, and has obtained a ruling from the trial court, she has complied with the requirements of Rule 10 and she may challenge that issue on appeal." Sl. Op. at 7-8, citing In re B.R.W., 278 N.C. App. 382, 399 (2021), aff'd 381 N.C. 61 (2022)).

- O Author's note: This holding is overruled by In re K.C., \_\_\_\_ N.C. \_\_\_ (December 13, 2024), published ten days after this opinion. The court of appeals did not discuss the supreme court's holdings in In re J.M., 384 N.C. 584 (2023) and In re J.N., 381 N.C. 131 (2022) regarding waiver on this issue. In these cases, the fathers waived their review of the issue when they were on notice that a permanent plan other than reunification was being recommended and argued for reunification at the permanency planning hearing. The supreme court held that the fathers failed to raise their constitutional rights when they had the opportunity to do so. Theses opinions were addressed by the supreme court in In re K.C. In In re K.C., the supreme court held that parents must object on constitutional grounds and articulate their basis for the constitutional claim to preserve the issue for appeal, and explicitly overruled the preservation holding in In re B.R.W. and holdings of resulting court of appeals cases that follow it. See In re K.C., \_\_\_\_ N.C. \_\_\_\_, Sl. Op. at 13.
- The court of appeals rejected DSS's argument that the doctrine of collateral estoppel waived Mother's constitutional argument when the trial court granted the first guardianship two years earlier. The trial court's prior order awarding guardianship did not include a finding or conclusion Mother was unfit or acted inconsistently with her constitutionally-protected status as a parent. Even if the determination had been made, it would not be dispositive of whether Mother was acting inconsistently with her protected status at the time the court awarded guardianship to grandmother in the order that is currently on appeal.
- Appellate courts review a permanency planning order to determine whether there is <u>competent evidence</u> in the record to support the findings and whether the findings support the conclusions of law. G.S. 7B-906.1 allows the court to consider <u>any evidence that is "relevant, reliable, and necessary</u> to determine the needs of the juvenile and the most appropriate disposition." G.S. 7B-906.1(c). Conclusions of law are reviewed de novo.
- Some of the challenged findings of fact are <u>supported by the evidence</u>. The trial court weighs the evidence and determines credibility. Other findings of fact are <u>unsupported by the evidence</u> and are disregarded. "[T]he trial court did not credit uncontested evidence or adjudicate the competent conflicting evidence to support a conclusion Respondent-mother had not made adequate progress." SI. Op. at 16. These findings relate to the court's conclusions about mother acting inconsistently with the children's health and safety and whether future reunification with mother would be successful or inconsistent with the children's need for a safe, permanent home within a reasonable period of time.
- The determination that a parent is unfit or acted inconsistently with their constitutionally-protected status as a parent is a <u>conclusion of law reviewed de novo</u> to determine "<u>whether the findings of fact cumulatively support the conclusion and whether the conclusion is supported by <u>clear and convincing evidence</u>." SI. Op. at 6-7 (citation omitted). In this case, Mother's uncontested evidence regarding her progress and behaviors <u>viewed cumulatively</u> with the remaining supported findings <u>do not support a conclusion that she is unfit or forfeited her constitutionally-protected parental status</u> to award guardianship and cease further hearings.</u>

• The supreme court has recently stated in *In re A.J.*, 386 N.C. 409 (2024) that when a reviewing court determines the findings of fact are insufficient, the court must then examine whether there is sufficient evidence in the record that could support the necessary findings, and if so, vacate the trial court's order and remand for entry of a new order. Here, the court of appeals vacated and remanded for further findings and proceedings.

Custody; 7B-906.1(j) verifications
<a href="In re A.J.J.">In re A.J.J.</a>, \_\_\_\_ N.C. App. \_\_\_\_ (July 2, 2025)

Held: Affirmed in Part, Vacated in Part, Remanded in Part

- Facts: The child at issue was adjudicated neglected and dependent. During permanency planning the trial court made findings of Mother's failure to make progress on her case plan, ceased reunification efforts with Mother, and placed the child with the child's paternal uncle and his girlfriend. At the final permanency planning hearing, the trial court ordered legal and physical custody of the child to the paternal uncle and his girlfriend (custodians), terminated jurisdiction, and transferred the proceeding to a Chapter 50 action. Mother appeals the permanency planning order, arguing the trial court failed to make the required verifications under G.S. 7B-906.1(j).
- Permanency planning orders are reviewed to determine "whether there is competent evidence in the record to support the findings [of fact] and whether the findings support the conclusions of law." SI. Op. at 7 (citation omitted). A trial court can consider any evidence at a permanency planning hearing it finds to be "relevant, reliable, and necessary to determine the needs of the juvenile and the most appropriate disposition." SI. Op. at 9 (citation omitted). Conclusions of law are reviewed de novo.
- G.S. 7B-906.1(j) requires that a trial court awarding custody to a non-parent <u>must verify</u> the proposed custodian (1) "<u>understands the legal significance</u> of the placement or appointment" and (2) "<u>will have adequate resources</u> to care appropriately for the juvenile." "The fact that the prospective custodian . . . has provided stable <u>placement for the juvenile for at least six consecutive months</u> is evidence that the person has adequate resources[,]" but "does not *per se* compel a conclusion that the 'person receiving custody . . .understands the legal significance of the placement.' "G.S. 7B-906.1(j); Sl. Op. at 10 (citation omitted). <u>Specific findings are not required but the record "must show the trial court received and considered reliable evidence that the guardian or custodian had adequate resources and understood the legal significance of custody or guardianship." Sl. Op. at 8 (citation omitted). Permanent custody orders that fail to contain the required verification must be vacated and remanded.</u>
- The evidence shows the trial court verified that the custodians understood the legal significance of being awarded custody of the child, including social worker testimony, testimony of one of the custodians, and the GAL and DSS reports. "Evidence that a custodian understands the legal significance of the placement may consist of 'testimony from the potential [custodian] of a desire to take [custody] of the child . . . and testimony from the social worker that the potential [custodian] was willing to assume legal [custody]." SI. Op. at 10 (citation omitted). Here, although the girlfriend did not testify, the uncle testified and spoke to the couple's willingness and ability to care for the child. The social worker recommended placement with the custodians and testified that the couple contacted DSS to communicate their desire to be assessed for placement, the social worker discussed DSS's recommendations for placement with the custodians prior to the final PP hearing, and that the couple agreed to DSS's recommendations. Supreme Court precedent holds that "when awarding custody of a juvenile to a custodial couple, the testimony of one of the custodians without the testimony of the other is sufficient where

the testifying custodian expresses the custodial couple understands the legal significance of the placement." SI. Op. at 11 (citation omitted). Here, the uncle testified that he and his girlfriend could continue to meet the child's needs on a long-term basis, understood the recommendation by DSS, understood they would receive custody of the child; were willing and able to continue the child's counseling sessions, and were working on the child progressing in school. In addition, the GAL report noted the custodians had been caring for the child's medical and dental needs and had follow-up appointments scheduled for the child.

• The evidence shows the trial court verified the adequacy of the custodians' resources to care for the child. The findings show the child had been living with the custodians for more than six months at the time of the final PP hearing. The uncle and social worker testified to the couple's financial ability to meet the child's needs, including medical needs, and described the child's living space and food security at their home. Mother cites to precedent requiring evidence of income or employment. Those cases were decided before G.S. 7B-906.1(j) was amended (effective October 1, 2019) to state the fact that the prospective custodian or guardian has provided a stable placement for at least six consecutive months is evidence of their adequate resources. No evidence of the couple's employment or income was presented or required where evidence in the record sufficiently demonstrates the custodians have provided a safe home for the child for more than six months. Additionally, evidence described the child's living space and showed that the custodians are providing for and are financially able to continue to provide for the child's medical needs.

Eliminate Reunification

**Required Findings** 

<u>In re L.L.</u>, \_\_\_\_ N.C. \_\_\_\_ (December 13, 2024)

**Held: Reversed** 

Dissent in part: Riggs, J., joined by Earls, J.

Facts and procedural history: This case arises from the appeal of a permanency planning order awarding custody to petitioners, the child's foster parents. DSS filed a petition alleging the child was abused and neglected based on unexplained severe injuries the child sustained as a onemonth-old while in the sole care of his parents. As a result of the severe injuries sustained, the child suffers from cerebral palsy, continued seizures, developmental delay, and other disabilities requiring full-time care at home and constant medical monitoring. After the petition was filed Mother moved to Georgia and entered a case plan with DSS that included participating in the child's medical care. The child was placed with a foster family, the petitioners, upon discharge from the hospital. The child was adjudicated abused and neglected. During permanency planning, the child's maternal grandfather, who lives in Georgia, expressed interest in custody. The GAL recommended the child remain with petitioners who provide and are committed to continuing the child's intensive care. The GAL also emphasized that the child becomes unresponsive if the foster mother is not present due to the child's limited cognitive abilities. DSS recommended placement with the grandfather, who testified that he is willing and able to care for the child with his partner. No party recommended reunification. Prior PPOs and the final PPO found Respondent-Mother never plausibly explained the severe injuries or participated in the child's medical care as ordered. The court granted legal and physical custody of the child to petitioners. Respondent-Mother appealed. In vacating and remanding the PPO, the court of appeals determined the findings of fact challenged by Respondent-Mother were supported by

the evidence but that the findings failed to satisfy the relevant statutory requirements to eliminate reunification as a permanent plan. Petitioners filed a petition for discretionary review. This summary discusses petitioners' argument that the court of appeals erred in holding the trial court failed to make sufficient findings under G.S. 7B-906.1(e), G.S. 7B-906.2(b), and G.S. 7B-906.2(d).

- Appellate courts interpret statutory provisions <u>de novo</u>. Dispositional choices of the trial court are reviewed for <u>abuse of discretion</u>.
- <u>G.S. 7B-906.1(e)</u> requires the trial court at each permanency planning hearing where the child is not placed with the parent to <u>consider listed criteria and make written findings regarding those that are relevant</u>. One of the considerations includes whether it is possible for the child to be placed with a parent in the next six months. The supreme court relied on its interpretation of identical language in G.S. 7B-1110(a), and stated "only relevant criteria require written findings" and "[t]he trial court has discretion to determine which factors were relevant." Sl. Op. at 11. Findings are not required for uncontested factors.
  - The trial court was not required to make written findings as to whether the child could be placed with Respondent-Mother in the next six months, as it was uncontested that the child could not, and such placement was never advocated by any party during the permanency planning process. The trial court did not abuse its discretion under G.S. 7B-906.1(e) by choosing not to make a written finding on this uncontested criterion. Even though not required, the trial court's consideration of the factor can be properly inferred from the findings, including that the parents were and continue to be unable to provide a plausible explanation for the child's severe injuries; the child's injuries were the result of nonaccidental trauma while in the exclusive care of his parents; and Respondent-Mother's failure to comply with her case plan that addressed the effect of the child's injuries.
- G.S. 7B-906.2(b) requires reunification be the child's primary or secondary plan <u>unless the trial</u> <u>court "makes written findings</u> that reunification efforts clearly would be unsuccessful or would be inconsistent with the juvenile's health or safety."
- G.S. 7B-906.2(d) requires the court make written findings at each permanency planning hearing of factors "which shall demonstrate the degree of success or failure toward reunification." "[O]nly those factors which demonstrate the degree of success or failure toward reunification require written findings." SI. Op. at 16. Written findings are not required for inapplicable factors.
   G.S. 7B-906.2(d) factors include whether the parent is (1) making reasonable progress on their case plan; (2) actively participating and cooperating with DSS and the GAL; (3) available to the court, DSS and the GAL; and (4) their actions are inconsistent with the health or safety of the child. Subsection (b) and (d)(4) are "synonymous" and "warrant[] the same analysis." SI. Op. at 16.
  - <u>Author's Note</u>: This opinion holds findings on all four factors in G.S. 7B-906.2(d) are not required, which deviates from prior appellate holdings. Further, it holds a finding under G.S. 7B-906.2(b) is the same as a finding under G.S. 7B-906.2(d)(4), which is also a departure from prior appellate holdings.
- Written findings do not need to track the statutory language verbatim but "they must make clear that the trial court considered the evidence in light of whether reunification would be

clearly unsuccessful or would be inconsistent with the juvenile's health, safety, and need for a safe, permanent home within a reasonable period of time." SI. Op. at 15 (citation omitted).

- The trial court satisfied the requirements of G.S. 7B-906.2(b) and G.S. 7B-906.2(d)(4). Findings demonstrating that reunification is inconsistent with the health or safety of the child include the child's severe injuries suffered from abuse while in the parents' care and that Respondent-Mother has never plausibly explained the cause of the injuries, was charged with felony child abuse, and failed to comply with trial court orders to participate in the child's medical care to become familiar with the child's extreme needs. "[T]his Court has repeatedly held that a parent's failure to offer an honest explanation for his or her child's injuries while the child was in that parent's sole custody can satisfy N.C.G.S. 7B-906.2(b) and 7B-906.2(d)(4)." Sl. Op. at 17. Therefore, the findings that Respondent failed to take responsibility for the severe abuse of the child while in Respondent's care was sufficient. The court's further findings "amount to more than enough to support the conclusion . . . "Sl. Op. at 18.
- o <u>Findings in the DSS report incorporated by reference</u> into the PPO chronologically list all contact between the parents with the trial court, DSS, and the GAL, and detail Respondent-Mother's participation with the case plan. "<u>When trial courts incorporate documents by reference, factual findings contained in those documents but not their opinions or recommendations <u>become the findings of the trial court's order</u>." Sl. Op. at 19 (citation omitted). <u>The incorporated findings are sufficient to satisfy the requirements of G.S. 7B-906.2(d)(2) and (d)(4)</u>.</u>
- <u>Dissent</u>: The trial court did not meet the statutory requirements to eliminate reunification under G.S. 7B-906.2(b) or (d) and the PPO should be remanded for further findings. The plain language of G.S. 7B-906.2(d) requires the court to make written findings as to *each* factor. G.S. 7B-906.2(b) and 7B-906.2(d)(4) are independent determinations that require *separate* findings. Additionally, information in the DSS and GAL reports do not satisfy the trial court's statutory obligation to make written findings.

In re N.M.W., \_\_\_ N.C. App. \_\_\_ (May 21, 2025)
Held: Affirmed in Part; Vacated in Part; and Remanded
Dissent in Part, J, Stroud

• Facts: The two siblings at issue were separately adjudicated neglected and dependent based on domestic violence, mental health, and housing concerns. In both child's proceedings, custody was continued with DSS and the court adopted primary and secondary plans of reunification and adoption. The parents made progress on their case plans, including moving into a suitable home, such that the children were returned to Mother and the younger child's Father in a trial home placement. The trial home placement was suspended after Mother voluntarily placed the children with a former foster parent following alleged domestic violence incidents with the younger child's Father. Mother and Father were ordered to re-engage in anger management, domestic violence, and couples counseling. Mother and Father were eventually evicted from their home after live marijuana plants were found in a shed on the property. The children's primary plans were subsequently changed to adoption with secondary plans of reunification and suspended visitation. DSS filed to terminate both parents' parental rights. The court ceased reunification efforts at a later permanency planning hearing. Mother's rights were terminated as

- to both children and Father's rights were terminated as to the younger child. Mother appeals the PPO and TPR orders arguing that the trial court failed to make the required findings to support its conclusion to cease reunification efforts. Father's appeal of the TPR order is summarized separately.
- Orders ceasing reunification efforts are reviewed "to determine whether the trial court made appropriate findings, whether the findings are based upon credible evidence, whether the findings of fact support the trial court's conclusions, and whether the trial court abused its discretion with respect to disposition." SI. Op. at 11 (citation omitted).
- <u>G.S. 7B-906.2(b)</u> mandates that reunification be a primary or secondary plan "unless the court made findings under G.S. 7B-901(c) or makes <u>written findings that reunification efforts clearly would be unsuccessful or would be inconsistent with the juvenile's health or safety." G.S. 7B-906.2(b).</u>
- G.S. 7B-906.2(d) requires the court <u>make written findings at each permanency planning hearing of factors "which shall demonstrate the degree of success or failure toward reunification."</u>
  "[O]nly those factors which demonstrate the degree of success or failure toward reunification require written findings." Sl. Op. at 12, citing In re L.L., 386 N.C. 706, 716 (2024). <u>G.S. 7B-906.2(d) factors include</u> whether the parent is (1) making reasonable progress on their case plan; (2) actively participating and cooperating with DSS and the GAL; (3) available to the court, DSS and the GAL; and (4) their actions are inconsistent with the health or safety of the child.
- The trial court failed to make the statutory findings and supported conclusions which demonstrate the degree of success or failure toward reunification under G.S. 7B-906.2, including whether Mother remained available to DSS and the GAL, whether Mother was acting inconsistent with her parental rights, and whether Mother was acting inconsistent with the health or safety of the juvenile. The permanency planning order and termination order are vacated and the case remanded for a new permanency planning hearing.
- <u>Dissent</u>: The PPO and TPR order should be <u>affirmed</u>. Supreme court precedent states that "incomplete findings of fact in the cease reunification order may be cured by findings of fact in the termination order." Dissent SI. Op. at 2. The detailed findings in both orders taken together show that the trial court properly considered all of the factors required under G.S. 7B-906.2 to support a conclusion to cease reunification efforts. Findings are not required to track the statutory language verbatim. Findings in the PPO and TPR order addressed Mother's availability to DSS, the GAL, and the court throughout the case; Mother's engagement in services over the years; that Mother had prior involvement with DSS in two other states to address the same recurring domestic violence and mental health concerns; and Mother had failed to demonstrate any benefit from the near continuous services provided over the life of the case. Further, supreme court precedent requires that the case be remanded for the trial court to make additional findings rather than vacated, absent Mother showing material and prejudicial error by the trial court.

<u>In re Q.J.P.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (October 15, 2024)

#### Held: Vacated and Remanded; Remanded

• <u>Facts</u>: Mother's three children, each of whom have different fathers, were adjudicated neglected based on domestic violence incidents between Mother and the youngest child's father (father) and Mother's violations of the safety plan established with DSS. Initial

permanency planning for the two older children set their primary plans as guardianship and secondary plans as reunification with their fathers (the court notes that one of the older children's PPO has contradictory findings as to whether adoption or guardianship was identified as the child's primary plan but, importantly, the order is clear that reunification with Mother was not included as a permanent plan). The court set the younger child's primary plan as adoption and secondary plan as guardianship. Mother timely appealed the PPOs as to all three children, arguing that the court did not make the statutory findings required to eliminate reunification as a permanent plan.

- An appellate court reviews an order ceasing reunification efforts to determine whether the
  court made appropriate findings, whether the findings are based upon credible evidence, and
  whether the findings support the court's conclusions. Dispositional conclusions of law are
  reviewed for <u>abuse of discretion</u>. Violations of statutory mandates involve questions of law and
  are reviewed de novo.
- G.S. 7B-906.2(b) requires the court to adopt concurrent plans at each permanency planning hearing which must include reunification as the primary or secondary plan <u>unless the court</u> makes specific written findings that reunification efforts clearly would be unsuccessful or would be inconsistent with the juvenile's health or safety. In reaching either determination to eliminate reunification as a permanent plan, the court <u>must make written findings as to each of the factors under G.S. 7B-906.2(d)</u>: "(1) Whether the parent is making adequate progress within a reasonable period of time under the plan[;] (2) Whether the parent is actively participating in or cooperating with the plan, the department, and the guardian ad litem for the juvenile[;] (3) Whether the parent remains available to the court, the department, and the guardian ad litem for the juvenile[;] and (4) Whether the parent is acting in a manner inconsistent with the health or safety of the juvenile."
- The court failed to make written findings required to eliminate reunification as a permanent plan in the PPOs for the two older children. The court made no written findings that reunification efforts clearly would be unsuccessful or would be inconsistent with the juvenile's health or safety as required by G.S. 7B-906.2(b) or written findings required by G.S. 7B-906.(d)(3) and (4). The orders as to the two older children are vacated and remanded for the district court to make those findings. The court was also instructed on remand to remedy contradictory findings regarding one of the older children's permanent plans.
- The court properly made a written finding that reunification would be inconsistent with the youngest's child's health and safety under G.S. 7B-906.2(b) but failed to make a written finding regarding Mother's availability to the court, DSS and the GAL required by G.S. 7B-906.2(d)(3). However, citing similar circumstances in *In re L.R.L.B.*, 377 N.C. 311 (2021) (appeal of a TPR order), where the PPO does not include written findings as to the parent's availability under G.S. 7B-906.2(d)(3) but includes findings on the ultimate issue of eliminating reunification from the permanent plan, the remedy is to remand to the district court for entry of additional findings pursuant to G.S. 7B-906.2(d)(3). "[N]o particular finding under G.S. 7B-906.2(d)(3) is required to support the [district] court's decision." Sl. Op. at 13, citing In re L.R.L.B., 377 N.C. at 325-36. If, on remand, the court's findings as to Mother's availability does not alter its ultimate finding under G.S. 7B-906.2(b), the court can amend the order to include the additional findings.

Cease reasonable efforts; Guardianship In re M.L.H., \_\_\_ N.C. App. \_\_\_ (June 4, 2025)

**Held: Affirmed** 

- Facts: The child at issue was adjudicated neglected based on Mother's inability to provide proper care and supervision and unsafe living conditions. The child was placed with foster parents and continued to reside in that placement throughout the case. Mother relinquished her parental rights to the child. After court-ordered DNA testing, the father's paternity was established by the court Father was incarcerated in Illinois and participated in permanency planning hearings remotely. The court adopted a primary plan of reunification and a secondary plan of guardianship with the foster parents. Permanency planning findings showed Father was incarcerated in Illinois but was scheduled and ultimately released on parole; Father had plans to live with a relative and desired to reunite with the child; the child was thriving living with the foster parents; and the foster parents were the only home the child had ever known over the three-year duration of the proceedings. Ultimately the trial court awarded guardianship to the child's foster parents after Father voluntarily returned to incarceration rather than remain on parole. Father filed written notice of appeal. Father's counsel filed a no-merit brief stating the single issue for appellate review was whether the court abused its discretion by awarding guardianship to the foster parents. Father did not submit any written arguments.
- Orders ceasing reunification efforts are reviewed "to determine whether the trial court made
  appropriate findings, whether the findings are based upon credible evidence, whether the
  findings of fact support the trial court's conclusions, and whether the trial court abused its
  discretion with respect to disposition." SI. Op. at 8 (citation omitted). <u>Dispositional decisions are
  reviewed for an abuse of discretion</u>.
- To eliminate reunification, findings under G.S. 7B-906.2(b) and (d) are required. "The trial court exercises discretion when making written findings under section 7B-906.2(b) but is required to make written findings for the factors that demonstrate the degree of a parent's progress, or lack thereof, toward reunification." SI. Op. at 9 (citing In re L.L., 386 N.C. 706 (2024)).
- The trial court did not abuse its discretion in ceasing reunification efforts with Father. The trial court concluded continued reunification efforts would be clearly futile and unsuccessful. Its conclusion was supported by required findings under G.S. 7B-906.2(d)(1)-(4) demonstrating Father's lack of progress toward reunification. Those findings include that Father made inadequate progress toward his case plan within a reasonable period of time and failed to actively participate in the plan or cooperate with the GAL; Father was not consistently available to the GAL though made himself available to the court; Father acted inconsistently with the child's health and safety in his decision to return to incarceration instead of continuing to work on his case plan; and that continued reunification efforts were inconsistent with the child's need for a safe and permanent home since placement with Father was not possible within six months of the PP hearing.
- The trial court properly considered Father's incarceration. A parent's incarceration alone cannot support the trial court's decision to cease reunification with the parent. "The degree to which a parent's incarceration supports the trial court's decision to cease reunification depends on the facts and circumstances of each case, including the length of incarceration and . . . whether it was voluntarily undertaken." SI. Op. at 9. Here, Father's choice to return to incarceration instead of continuing to work towards reunification with the child "demonstrated a lack of genuine commitment to reunification and was the ultimate manifestation of neglect." SI. Op. at 11. Father's decision to return to incarceration created the barriers that prevented him from achieving his case plan goals and is a proper consideration of the court under the circumstances.

• The trial court did not abuse its discretion by awarding guardianship of the child to the foster parents. Findings show the child had lived with the foster parents since infancy; had never met Father; was thriving and meeting all developmental milestones; and had only known the foster parents' home. The foster parents testified that they understood the legal significance of guardianship and that they have adequate resources to care for the child in compliance with G.S. 7B-906.1(j). The foster parents further testified that they are committed to facilitating a relationship between the child and Father. These findings show the court awarded guardianship based on the child's best interests.

### Terminate Jurisdiction

Chapter 50 transfer

In re B.E., N.C. App. (November 5, 2024)

**Held: Dismissed** 

- <u>Facts</u>: Mother appeals neglect adjudication and disposition orders for her six children. At the end of the dispositional orders ordering custody to the children's respective fathers, the trial court noted the cases should be transferred to a Chapter 50 proceeding but retained jurisdiction "[u]ntil [the case] is converted into a Chapter 50 custody order[.]" SI. Op. at 7. Mother argues the trial court erred by transferring the cases to Chapter 50 actions without making required written findings under G.S. 7B-911(c).
- Whether a trial court followed a statutory mandate is a question of law reviewed de novo.
- <u>G.S. 7B-911(c)</u> allows a court to terminate jurisdiction in a juvenile proceeding and transfer the case to a Chapter 50 civil action by making statutorily required findings of fact, including whether there is a continued need for State intervention on the juvenile's behalf through juvenile court. The court of appeals has held that this statutory requirement "<u>applies only when a trial court enters a civil custody order under [G.S. 7B-911(c)] and terminates the court's jurisdiction</u> in a juvenile proceeding." Sl. Op. at 13 (citations omitted) (emphasis in original).
- Mother does not appeal from a civil custody order for which G.S. 7B-911(c) applies. The plain language of G.S. 7B-911(c) requires the court to make necessary findings when entering a Chapter 50 order and here, the court did not terminate jurisdiction or enter a Chapter 50 custody order. Mother's assignment of error is dismissed.

<u>In re A.J.J.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (July 2, 2025)

### Held: Affirmed in Part, Vacated in Part, Remanded in Part

- Facts: The child at issue was adjudicated neglected and dependent. The trial court ultimately granted legal and physical custody of the child to the child's paternal uncle and girlfriend (custodians), terminated jurisdiction, and transferred the case to a Chapter 50 proceeding. Mother appeals, arguing the trial court erred in transferring the juvenile proceeding to a Chapter 50 action because (1) the court failed to make required findings under G.S. 7B-911(c)(1)-(2) and G.S. 50-13.2(a) in the permanency planning order and Chapter 50 order and (2) the findings of fact are unsupported by the evidence, insufficient, and conclusory.
- Trial court orders are reviewed <u>de novo</u> for statutory compliance.
- G.S. 7B-911(c)(1) requires the trial court to "[m]ake findings and conclusions that support the entry of a custody order in an action under Chapter 50 . . ." G.S. 50-13.2 requires the trial court to award custody "to such person . . . as will promote the interest and welfare of the child." Sl. Op. at 25. The trial court must consider and make written findings of relevant factors under G.S. 50-13.2(a) to support its custody determination. "These findings may concern physical, mental, or financial fitness or any other factors brought out by the evidence and relevant to the issue of

the welfare of the child." SI. Op. at 26 (citation omitted). Findings may not be conclusory and failure to include "detailed findings of fact from which an appellate court can determine that the order is in the best interests of the child . . ." is a fatal defect. *Id.* 

- The trial court's findings support its conclusion that custody with the uncle and his girlfriend were in the child's best interests. The findings were supported by competent evidence and included Mother's mental health history, lack of suitable housing, failure to make progress on her case plan and consistently visit with the child; the custodians' ability and desire to provide for the child; and the child's desire to remain in the placement.
- <u>G.S. 7B-911(c)(2)</u> requires the trial court to make a finding that "there is <u>not a need for continued State intervention</u> on behalf of the juvenile through a juvenile court proceeding." The court is not required to use the exact statutory language.
  - The trial court's PPO findings satisfy G.S. 7B-911(c)(2)(a) regarding State intervention. The trial court ultimately found that there is no longer a need for the juvenile court or DSS to remain involved with the family, ceased reasonable efforts toward reunification, and noted that the child's plan of custody had been achieved. The court ordered its jurisdiction terminated, entered a separate Ch. 50 custody order, and released the attorneys and child's GAL. The trial court's finding that state intervention is not required is supported by the record, which addressed the custodians and Mother working together regarding visitation and DSS testifying there was no reason for the court to remain involved.

# Appeal

<u>In re G.B.G.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (February 19, 2025)

## Held: Dismissed in Part; Affirmed in Part

- <u>Facts</u>: DSS filed petitions alleging two children neglected and dependent. The trial court adjudicated the older child neglected and dismissed the petitions as to the younger child as neglected and dependent and the older child as dependent. DSS timely filed its notice of appeal, signed by the social worker supervisor and DSS counsel. Respondents motioned to dismiss the appeal for failure of the DSS director to sign the notice of appeal. DSS alternatively petitioned for a writ of certiorari (PWC). Respondents also moved to strike the GAL's brief for failure to timely file, arguing the GAL was standing in the shoes of DSS.
- Appellate Rule 3 provides that a party entitled to appeal under G.S. 7B-1001(a) must file notice of appeal in the time and manner set out in G.S. 7B-1001(b) and (c). Failure to comply with Appellate Rule 3 is a jurisdictional defect requiring dismissal of the appeal. G.S. 7B-1001(c) requires the notice of appeal to be signed by the appealing party and their counsel. G.S. 108A-14(b) authorizes the DSS director to delegate to their staff the authority to act as the director's representative. Here, DSS's notice of appeal was not signed by the director, and instead was signed by the social worker supervisor as "Supervisor and Authorized Representative of the [DSS director]" and DSS counsel. The supervisor's signature is authorized by G.S. 108A-14(b) and is sufficient to confer jurisdiction pursuant to Appellate Rule 3 and G.S. 7B-1001. Therefore, Petitioner's PWC is dismissed as moot.
  - Author's Note: Appellate Rule 3(b)(2) refers to Appellate Rule 3.1, which applies to appeals of A/N/D and TPR orders.

• The court <u>denied Respondents' motion to strike the GAL's brief since the GAL did not appeal</u>. The GAL is a party to the appeal and, absent reference to violation of binding rules or authority, the court will not strike its brief.

Appealable Order

In re Q.J.P., \_\_\_ N.C. App. \_\_\_ (October 15, 2024)

Held: Vacated and Remanded; Remanded

- Facts: Initial permanency planning for Mother's three children, each of whom had different fathers, established permanent plans that did not include reunification with Mother. Reunification with their respective fathers was established as the secondary plan for the two older children, while the younger child's permanent plans included adoption and guardianship. Mother filed a notice of her intent to appeal the PPOs that eliminated reunification with her. Mother then filed notices of appeal of the PPOs. DSS and the GAL for the children argue the orders as to the two older children are not appealable since reunification with the fathers were included as a secondary permanent plan.
- Matters of statutory interpretation are reviewed de novo.
- G.S. 7B-1002 provides that a parent who is a nonprevailing party is a proper party for appeal from an order permitted under G.S. 7B-1001. Appellate precedent holds that the right to appeal belongs to an aggrieved party and indicates "that a parent is an aggrieved party if his or her rights have been 'directly and injuriously affected' by a district court's action.' " Sl. Op. at 10 (citation omitted). G.S. 7B-1001(a)(5) allows for the direct appeal of a permanency planning order that eliminates reunification by either a parent who is a party and timely preserves their right and files an appeal, or a party who is a guardian or custodian with whom reunification is not a permanent plan. G.S. 7B-101(18c) defines reunification as the "[p]lacement of the juvenile in the home of either parent or placement of the juvenile in the home of a guardian or custodian from whose home the child was removed by court order." Sl. Op. at 7-8.
- Mother's appeal of the permanency planning orders for the two older children is proper under G.S. 7B-1001(a)(5). Though reunification with their fathers was not also eliminated, the PPOs eliminated reunification with the children removed from Mother's home as a permanent plan. Mother is a party to the proceeding and timely preserved her right to appeal and appealed the PPOs that have a direct and injurious effect on Mother. The argument that the placement of the clause "from whose home the child was removed by court order" in G.S. 7B-101(18c) suggests it explicitly applies to a guardian or custodian and not a parent, such that Mother has no right to appeal, would led to an absurd result. That statutory interpretation "would require [the court] to presume that the General Assembly intended to provide a greater right of appeal to a guardian or custodian of a child from whose home the child was removed than to a similarly situated parent." Sl. Op. at 8 (emphasis in original). Mother's right to appeal is consistent with one of the purposes of the Juvenile Code to balance a parent's constitutional rights and the best interests of the child. The court did not address whether a parent who did not have physical custody of the child when the child was removed from the home of another parent, guardian or custodian would have the right of direct appeal.

<u>In re G.B.G.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (February 19, 2025)

### Held: Dismissed in Part; Affirmed in Part

- <u>Facts</u>: DSS filed petitions alleging two children neglected and dependent. The trial court adjudicated the older child neglected and entered an interim dispositional order and dismissed the petitions as to the younger child as neglected and dependent and the older child as dependent. DSS filed its notice of appeal for the dismissals of the adjudications.
- The court declined to review the dismissal of the older child's dependency allegation. G.S. 7B-1001(a)(3) provides for the right to appeal an initial disposition order and the adjudication order upon which it is based. "[T]here is no right of immediate appeal from an interlocutory order, 'which does not dispose of the case . . .' " Sl. Op. at 8. Here, the court entered an adjudication and interim disposition order, which included a date for the dispositional hearing, for the older child. This temporary dispositional order is interlocutory. The adjudication and interim dispositional order is not appealable under G.S. 7B-1001(a)(3). The portion of the appeal challenging the adjudication of the older child is dismissed without prejudice.

Notice of appeal; Timing

<u>In re N.N.</u>, \_\_\_ N.C. App. \_\_\_ (October 15, 2024)

### Held: Affirmed in Part; Vacated and Remanded in Part

- <u>Facts</u>: Father filed his notice of appeal of an adjudication and initial disposition order thirty-one days after entry of the order. Father later filed a petition for writ of certiorari seeking review of the order.
- Notice of appeal of an adjudication and disposition order entered under Subchapter I of the
  Juvenile Code must be filed within thirty days pursuant to Appellate Rule 3. Appellate Rule 27
   extends the deadline until the end of the next business day when that deadline falls on a
   weekend or legal holiday that the courthouse is closed.
  - Author's Note: The opinion references Appellate Rule 3; however, appeals of abuse, neglect, and dependency orders are governed by G.S. 7B-1001 and Appellate Rule 3.1.
     The thirty-day period is the same as that in Appellate Rule 3.
- Father's notice of appeal was timely filed. The order was entered October 27, 2023, whereby the thirtieth day thereafter was November 26, 2023 a Sunday. Under Rule 27, the deadline was extended to Monday, November 27, 2023, the thirty-first day following entry of the order and the date Father filed the notice. The court therefore dismissed Father's PWC as moot.

# Termination of Parental Rights

**Subject Matter Jurisdiction** 

Underlying A/N/D Case; G.S. 7B-1101; Prior pending action doctrine; Transfer venue <a href="In re S.W.">In re S.W.</a>, \_\_\_ N.C. App. \_\_\_ (March 5, 2025)

**Held: Affirmed** 

• Facts: Petitioner is the guardian of the child at issue. In an underlying juvenile proceeding in Cumberland County, the child was adjudicated dependent and Petitioner was appointed the child's guardian. The Cumberland trial court waived further review hearings and retained jurisdiction. Petitioner filed to terminate the parental rights (TPR) of both parents in Brunswick County where the child resided with Petitioner. Mother and the GAL filed a motion to dismiss the TPR petition arguing Brunswick County lacked subject matter jurisdiction because the

- Cumberland County court had exclusive, original jurisdiction and it was a prior pending action. The GAL also filed a motion to transfer venue to Cumberland County. After holding a hearing, the Brunswick court denied each motion. The GAL appeals arguing (1) the trial court erred in denying the motions to dismiss the Petition and hold the matter in abeyance, and (2) the trial court abused its discretion in failing to transfer venue from Brunswick to Cumberland County.
- There is no right to immediate appeal from interlocutory orders. The trial court's order denying the GAL's motion to dismiss the petition for lack of subject matter jurisdiction is interlocutory and not subject to appellate review. The court of appeals treated the record and the GAL's brief as a petition for writ of certiorari with respect to the jurisdiction issue and granted the writ.
- Appellate courts review a motion to dismiss <u>de novo</u> to determine whether "the allegations in the complaint are sufficient to state a claim upon which relief may be granted." Sl. Op. at 7 (citation omitted). "Whether a court has subject matter jurisdiction is a question of law, reviewed de novo on appeal." Sl. Op. at 8 (citation omitted).
- The trial court has exclusive, original jurisdiction over any case involving a child who is alleged to be abused, neglected, or dependent and such jurisdiction continues until terminated by court order or until the juvenile reaches majority or is emancipated, whichever occurs first. G.S. 7B-200(a), 7B-201(a). Separately, a trial court has "exclusive, original jurisdiction to hear and determine any petition or motion relating to termination of parental rights to any juvenile who resides in . . . the district at the time of filing of the petition or motion." G.S. 7B-1101. The jurisdictional requirements for TPRs are distinct and "although the Juvenile Code permits [the] petitioners to seek termination in the same district court that is simultaneously adjudicating an underlying abuse, neglect, or dependency petition, the statutory language does not mandate filing in a single court." SI. Op. at 9 (citation omitted). As long as the requirements of G.S. 7B-1101 are met, a district court in one county has jurisdiction even if there is an underlying abuse, neglect, or dependency action pending in another county. If a TPR petition had been filed in Cumberland County, the requirements of G.S. 7B-1101 would have to be established for Cumberland County to have jurisdiction over the TPR because "jurisdiction does not continue from the underlying juvenile proceeding to a subsequent termination proceeding." Sl. Op. at 10 (citation omitted).
- The Brunswick County court had exclusive, original jurisdiction over the TPR matter. The requirements of G.S. 7B-1101 were met as the child was residing in Brunswick County at the time the TPR petition was filed. The underlying matter governing the child's dependency adjudication and guardianship is irrelevant for jurisdictional purposes. The court rejected the GAL's argument that the Cumberland court was required to terminate its jurisdiction in order for the TPR to proceed. The GAL cited to the court's holding in a Chapter 50 civil custody case, McMillian v. McMillian, 267 N.C. App. 537 (2019), where the custody proceedings were automatically stayed when the trial court retained jurisdiction under Chapter 7B. Here, the underlying juvenile proceedings do not have the affect of staying the TPR action, as would be the case for a Chapter 50 action under G.S. 50-13.1 and McMillian.
- "[W]here a prior action is pending between the same parties for the same subject matter in a
  court within the state having like jurisdiction, the <u>prior action serves to abate the subsequent
  action</u>." SI. Op. at 12 (citation omitted). The central determination for purposes of abatement by
  reason of the pendency of the prior action is <u>whether "the two actions present a substantial
  identity as to parties, subject matter, issues involved, and relief demanded[.]" SI. Op. at 13
  </u>

- (citation omitted). Here, there is <u>no basis for the application of the prior action doctrine</u>. The subject matter, issues, and relief demanded are distinct. The underlying dependency action concerns the child's guardianship and their appointment, while the TPR action involves and seeks to terminate all parental rights as to the child.
- Appellate courts review a trial court's determination of whether to transfer venue for an abuse of discretion. G.S. 7B-900.1(a) allows for the court to transfer venue to a different county at any time after adjudication if it finds that the forum is inconvenient, transfer is in the best interests of the juvenile, and the rights of the parties are not prejudiced by the change in venue. G.S. 1-83 allows for a change in venue "[w]hen the conveniences of witnesses and the ends of justice would be promoted by the change." Therefore, an abuse of discretion occurs when justice demands the change of venue or a "failure to grant the change of venue will deny the movant a fair trial." SI. Op. at 15 (citation omitted).
- The trial court did not abuse its discretion in denying the GAL's motion to transfer venue. There is no showing that justice demanded a change of venue or that a failure to grant a change of venue would deny the GAL a fair trial. Travel concerns between the counties is insufficient. Findings that the child lived in Brunswick County for at least two years prior to the petition and all of the witnesses resided in Brunswick County support the trial court's denial of the motion to transfer. The trial court was not required to make any findings under G.S. 7B-900.1 or G.S. 1-83. The findings under G.S. 7B-900.1 are only required if the trial court decides to transfer venue, not when denying a motion to transfer venue. Similarly, G.S. 1-83 does not provide for what the trial court must consider when denying a motion to transfer venue.

Pleading: Name of the juvenile; G.S. 7B-1104(1)

In re A.J.B., \_\_\_\_ N.C. App. \_\_\_\_ (March 19, 2025)

Held: Vacated and Remanded

Dissent, Woods, J.

- Facts: Mother filed the petition to terminate Father's rights. The child's GAL moved to dismiss the entire petition for noncompliance with G.S. 7B-1104(1) as the petition did not state the child's full legal name as it appeared on his birth certificate but instead identified the child by his first name, middle initial, and last name. Mother failed to provide the child's birth certificate or other documentation verifying the child's name. The trial court ultimately dismissed the petition for lack of subject matter jurisdiction for noncompliance with G.S. 7B-1104. Mother appeals.
- Appellate courts review misapprehensions of law and subject matter jurisdiction <u>de novo</u>.
- [t]he name of the juvenile as it appears on the juvenile's birth certificate . . . ." Sl. Op. at 3. No appellate cases have addressed whether noncompliance with G.S. 7B-1104(1) deprives the trial court of subject matter jurisdiction. The court of appeals notes that"[i]t is clear that our Supreme Court jurisprudence is moving away [from] depriving trial courts of subject matter jurisdiction based on technical noncompliance in pleadings." Sl Op. at 6. The court of appeals previously interpretated a party's noncompliance with G.S. 7B-1104(5) in *In re T.M.*, 182 N.C. App. 566, 571, aff'd per curiam, 361 N.C. 683 (2007), and extends that interpretation to review noncompliance with G.S. 7B-1104(1). Technical noncompliance with G.S. 7B-1104(1) will not deprive the trial court of subject matter jurisdiction unless the party alleging lack of subject matter jurisdiction shows that the petitioner's noncompliance was prejudicial. Prejudice cannot

be shown where the statutory requirements are otherwise met <u>in the record as a whole</u>. A party cannot consent to subject matter jurisdiction. Father's responsive pleadings are immaterial and cannot confer the trial court's subject matter jurisdiction.

- Mother failed to comply with G.S. 7B-1104(1). The petition stated the child's first and last name and middle initial; did not state the child's middle name; and did not make a statement that the name stated in the petition matches the child's birth certificate. The record does not contain the child's birth certificate or any other information that the trial court could use to verify the child's identity and name.
- The trial court did not find Mother's noncompliance with G.S. 7B-1104(1) prejudiced Father such that dismissal of the petition was required. Father did not show prejudice and does not allege that the child has not been properly identified in the petition. The trial court's order dismissing the petition for lack of subject matter jurisdiction is vacated and remanded for the trial court to determine whether Father was prejudiced.
- <u>Dissent</u>: Mother's failure to include the child's full legal name in the petition as it appears on the child's birth certificate is a jurisdictional defect requiring dismissal of the petition. G.S. 7B-1104(1) mandates that the petitioner allege specific language and therefore examination of substantial compliance or prejudice is improper since noncompliance with the statutory mandate is fatal to the validity of the petition. This case is distinguishable from the facts of *In re T.M.* in that Mother presented no evidence from which the trial court could conclusively identify or verify the child's full legal name as it appears on the child's birth certificate to otherwise comply with the statutory requirement. Additionally, if examination of prejudice were appropriate, the juvenile is the proper party against whom to determine whether Mother's noncompliance was prejudicial. The GAL representing the child moved to dismiss the petition based on Mother's noncompliance, not Father.

### Pleading

Sufficiency; Ineffective assistance of counsel <a href="In re M.B.S.">In re M.B.S.</a>, <a href="In N.C. App.">N.C. App.</a> (October 1, 2024)

### **Held: Reversed in part**

- <u>Facts</u>: Mother appeals order terminating her parental rights. In this private TPR action, the paternal grandmother of the child filed a petition to terminate Mother and Father's parental rights. Petitioner voluntarily dismissed the petition and filed an amended petition. The court adjudicated four TPR grounds and determined termination to be in the child's best interest. Mother argues the amended petition was insufficient to put her on notice of the grounds alleged and that she received ineffective assistance of counsel based on her counsel's failure to motion to dismiss the deficient petition.
- <u>G.S. 7B-1104(6)</u> requires that a TPR motion allege sufficient facts to warrant a determination that a ground exists. Although the factual allegations do not need to be "exhaustive or extensive, they must be sufficient to put a party on notice as to what acts, omission, and conditions are at issue." SI. Op. at 6 (citation omitted).
- The alleged failure to comply with G.S. 7B-1104(6) is an issue that <u>must be preserved for appellate review</u> by making a timely motion to the trial court to dismiss the deficient petition. Mother's counsel failed to make a Rule 12(b)(6) motion prior to or during the TPR hearing and therefore the <u>issue was not properly preserved for appeal</u>.

A claim of ineffective assistance of counsel (AIC) requires a respondent to show that (1) the counsel's performance was deficient and (2) the deficiency deprived respondent of a fair hearing such that there is a reasonable probability that there would have been a different result in the proceeding but for counsel's deficiency. Respondent Mother received IAC. Here, the TPR petition alleged five grounds: neglect; willfully leaving the child in placement outside the home for more than 12 months without showing reasonable progress; willfully failing to pay a reasonable portion of the cost of care, support, and education; dependency; and abandonment. G.S. 7B-1111(a)(1), (2), (4), (6), (7). The allegations consisted of bare recitations of the statutory grounds to TPR and did not incorporate any prior orders stating sufficient facts to support the grounds, distinguishing the case from In re Quevedo, 106 N.C. App. 574 (1992). The amended petition was insufficient to put respondent Mother on notice as to what acts, omissions, or conditions were at issue and the trial court would have erred in denying Mother's motion to dismiss had her counsel made the motion. Adopting the reasoning stated in In re A.X.M., 264 N.C. App. 637 (2019) (unpublished), the court of appeals determined that counsel's failure to move to dismiss the petition prejudiced respondent as the trial court would have dismissed the petition or erred in failing to do so, clearly changing the result of the proceeding.

# Appointment of Counsel

Withdrawal; Waive and Forfeit

In re N.M.W., \_\_\_ N.C. App. \_\_\_ (May 21, 2025)

Held: Affirmed in Part; Vacated in Part; and Remanded Dissent in Part, J, Stroud

- Facts: Father appeals the termination of his parental rights to one child and argues he was deprived of his right to counsel. Father was appointed counsel twice in the underlying neglect and dependency proceeding. Both counsels properly withdrew in those proceedings due to harassment or threatening behavior by Father. Father waived his right to appointed counsel and proceeded pro se in the underlying matter. Upon commencement of the TPR proceedings, Father was again appointed counsel who later withdrew due to irreconcilable differences. Father requested and was again appointed counsel. Father's second appointed counsel in the TPR proceedings motioned to withdraw at the TPR hearing. The court allowed the motion and Father proceeded pro se.
- "G.S. 7B-1101.1(a) mandates parents to be represented by counsel during termination of parental rights actions, unless findings and supported conclusions show the parent has <u>forfeited or waived</u> such right." Sl. Op. at 7, *citing* G.S. 7B-1101.1(a). An attorney may <u>withdraw</u> after making an appearance with "(1) justifiable cause, (2) reasonable notice [to the client], and (3) the permission of the court." Sl. Op. at 7 (citation omitted). A court has <u>no discretion</u> and must grant the party affected a reasonable continuance or deny the attorney's motion for withdrawal where the attorney fails to give the client <u>prior notice of their intent to withdraw</u>. For waiver of a parent's right to counsel to be valid, the court must examine the parent and make findings of fact to demonstrate that the waiver is <u>knowing and voluntary</u>. "A parent may waive representation by counsel if findings and conclusions support his actions constitute 'egregious dilatory or abusive conduct.' "Sl. Op. at 8 (citation omitted).
- <u>Findings show Father knowingly and voluntarily waived his right to counsel</u>. Findings include Father's pattern of hostile and threatening behaviors towards his previously appointed counsels,

DSS, and the GAL which ultimately caused prior appointed counsel to move to withdraw. In motioning to withdraw at the TPR hearing, Father's second appointed counsel informed the trial court of Father's harassment and verbal abuse of counsel and their staff which once required staff to call the police. The trial court found Father's actions appeared to be a stalling tactic and constituted consent to counsel's withdrawal. The court conducted a colloquy to determine if Father could proceed pro se in the TPR proceedings. Father confirmed he wanted to proceed pro se, was prepared to proceed without counsel, and executed a written waiver. Further, Father's abusive conduct also presumably constituted forfeiture of counsel. TPR affirmed.

<u>In re A.K.H.</u>, \_\_\_\_ N.C. App. \_\_\_ (November 5, 2024)

# Held: Affirmed

- <u>Facts</u>: Father was appointed counsel during the child's neglect and dependency proceedings and later retained private counsel. After at permanency planning hearing, Father consented to the withdrawal of his retained counsel. Father did not participate in later permanency planning hearings or communicate with DSS. Father was appointed new counsel following the filing of the petition to terminate his parental rights (TPR) from which Father appeals. Father's rights were terminated based on three grounds. Father appeals, arguing the trial court denied his right to counsel.
- Whether a parent has forfeited or waived their right to counsel is a conclusion of law reviewed de novo.
- G.S. 7B-1101(a) mandates a parent be represented by counsel during TPR proceedings unless the parent has forfeited or waived their right to counsel. <u>Counsel may withdraw</u> for justifiable cause with permission of the court and reasonable notice to their client. If no notice has been provided, the court must deny the motion to withdraw or grant a reasonable continuance. <u>A parent forfeits their right to counsel when "their actions rise to the level of 'egregious dilatory or abusive conduct.' " SI. Op. at 8 (citation omitted).</u>
- Father "waived and forfeited his right to counsel." SI. Op. at 10. Father was advised of his right to counsel and elected and was awarded appointed counsel. He later retained his own private counsel who made an appearance in the neglect and dependency case. Father then consented to the withdrawal of his retained counsel. Though previously involved in the case, thereafter Father did not participate in permanency proceedings, request new appointed counsel, engage in his case plan, or communicate with DSS or the child's GAL until years later when the TPR petition was filed and he was appointed new counsel. Citing *In re T.A.M.*, 378 N.C. 64 (2021), a parent's repeated failure to communicate with appointed counsel, failure to attend multiple hearings, and avoidance of communication with DSS and other parties delay juvenile proceedings, affect judicial efficiency, and impede the overall objective of the Juvenile Code to achieve permanency for the child at the earliest possible age.

Withdrawal; Notice to parent

In re D.E.-E.Y., \_\_\_ N.C. App. \_\_\_ (February 5, 2025)

Held: Vacated and Remanded

Dissent, Stading, J.

• <u>Facts</u>: Mother appeals order terminating her parental rights (TPR), arguing the court abused its discretion in allowing her attorney's motion to withdraw at the TPR hearing. Mother's counsel was appointed during the underlying abuse, neglect, and dependency proceedings for Mother's three children. Mother's counsel represented Mother and was present at the pre-adjudication, adjudication, and subsequent permanency planning hearings over a two-year period. Mother

was inconsistent in appearing at these hearings. At the TPR hearing, Mother did not appear. Mother's counsel orally moved to withdraw as her counsel, noting that he had not had contact with Mother in over a year. The motion was allowed. The court found grounds existed to TPR and that termination was in the children's best interest.

- The court's determination of counsel's motion to withdraw is reviewed for an <u>abuse of</u> discretion.
- G.S. 7B-1101.1 gives parents a right to counsel in all TPR proceedings. After appearing in a case, an attorney cannot cease representation without "(1) justifiable cause, (2) reasonable notice to the client, and (3) the permission of the court." Sl. Op. at 5 (citation omitted). "While the trial court has discretion to allow or deny an attorney's motion when there is justifiable cause and prior notice to the client, when an attorney 'has given his client no prior notice of an intent to withdraw, the trial judge has no discretion and must grant the party affected a reasonable continuance or deny the attorney's motion for withdrawal.' "Sl. Op. at 5. (citations omitted). The trial court must make an inquiry into the attorney's efforts to contact the parent in considering whether reasonable notice was given.
- The trial court abused its discretion in allowing Mother's counsel to withdraw without making an inquiry as to whether counsel notified or attempted to notify Mother of his intent to withdraw. The court rejected the GAL's argument that G.S. 7B-1101.1 required the court to dismiss Mother's counsel when Mother failed to appear at the TPR hearing, noting that Mother had been represented by her counsel in the underlying case for two years at the time the TPR petition was filed and therefore, Mother's counsel at the TPR hearing was not provisional counsel subject to dismissal under G.S. 7B-1101.1.
- The <u>TPR order is vacated and remanded</u> for the trial court to conduct a hearing to determine whether counsel had attempted to notify Mother of his intent to withdraw and whether he had justifiable cause. If counsel gave adequate notice and had justifiable cause, the court should allow the motion and reinstate the TPR order; if counsel failed to give adequate notice or failed to show adequate justification for withdrawal, the court must conduct a new hearing and enter new TPR orders.
- <u>Dissent</u>: The TPR order should be affirmed. The record shows Mother's counsel had not had contact with Mother in over a year prior to the TPR hearing and had no updated contact information for Mother, and documents Mother's lack of participation, persistent absence, and minimal efforts toward correcting the conditions that led to the children's removal. *In re T.A.M.*, 378 N.C. 64 (2021) instructs the reviewing court to consider whether the trial court "reasonably balanced and honored the purpose and policy of the State to promote finding permanency for the juvenile at the earliest possible age and to put the best interest of the juvenile first when there is a conflict with those of a parent." Dissent at 1, *citing* G.S. 7B-1100(2)-(3). Here, the court put the best interests of the juvenile first and did not abuse its discretion. Mother's counsel could not provide effective assistance due to his lack of contact with Mother, and continuing the matter to appoint another attorney would further delay the proceedings.

Indian Child Welfare Act
Required inquiry; Timing
In re L.Q., \_\_\_ N.C. App. \_\_\_ (April 22, 2025)

**Held: Affirmed** 

• <u>Facts</u>: Father appeals the termination of his parental rights. The underlying neglect adjudication order included findings that the trial court inquired of the participants with respect to possible

Indian heritage, the participants did not report any Indian heritage, and Father is not a member of an Indian tribe. Findings at subsequent permanency planning hearings found Father was not making progress on his case plan and ultimately changed the child's permanent plan to adoption. DSS filed a TPR petition. The pre-trial hearing was held following twelve continuances, at which time the trial court made inquiry as to whether any participant was aware of any tribal affiliation or any American Indian heritage of the child. Father's attorney responded that Father's grandmother is Blackfoot Indian. A DSS worker testified she was not aware or been given any indication of possible Indian heritage of the child or the parents. The hearing was continued. At the adjudication hearing that spanned several sessions, Father testified that he had possible Blackfoot heritage, and Father's paternal aunt testified that Father's paternal grandmother was Cherokee Indian. Neither presented documentation or identification showing the grandmother was a member of either tribe. The hearing was again continued. At the next session, DSS explained it was still waiting on letters from the Blackfeet and Cherokee tribes. The trial court gave its findings and left the evidence open for any final determination regarding the child's tribal affiliations. DSS received letters from the Blackfeet tribe and three Cherokee tribes over the next seven months. After receipt of the final letter, the trial court held a hearing where DSS entered the tribal information and responses into evidence, all indicating the child was not an Indian child, without objection. The trial court later entered its order terminating Father's parental rights based on three grounds and including a determination that the child was not an Indian child under ICWA. Father argues the trial court violated his due process rights by failing to conduct an ICWA inquiry at the commencement of the TPR proceeding. The court of appeals granted Father's petition for writ of certiorari to reach the merits of Father's untimely appeal.

- Whether a trial court complied with ICWA is reviewed <u>de novo</u>.
- "[S]tate courts <u>must ask each participant</u> in an . . . involuntary child-custody proceeding whether the participant knows or has reason to know that the child is an Indian child [as defined in 25 U.S.C. 1903(4)]. The inquiry is made at the commencement of the proceeding and all responses should be recorded." 25 C.F.R. § 23.107(a). 25 C.F.R. § 23.107 provides that a trial court has reason to know an Indian child is involved in a proceeding if any participant, court officer, Indian tribe, Indian organization, or agency informs the court that it has discovered information indicating that the child is an Indian child and requires the court to confirm and work with all relevant tribes to verify whether the child is a member. When a trial court knows or has reason to know that an Indian child is involved, the party seeking foster placement or the termination of parental rights to an Indian child <u>must notify the Indian child's tribe of the pending proceedings</u>. The court of appeals has "required social services agencies to send notice to the claimed tribes . . . <u>even where it may be unlikely</u> the juvenile is an Indian child." SI. Op. at 11-12 (citation omitted).
- The trial court properly made the inquiry required by 25 C.F.R. 23.107 at the commencement of the TPR proceedings and complied with the notice requirements of ICWA. The inquiry took place at the pre-trial hearing held following the twelve continuances caused by COVID-19 exposures and regulations, Father or Mother's inability to be present, or a heavy docket. The inquiry at the pre-trial hearing was the trial court's first opportunity to make the inquiry into the child's possible Indian heritage. The record shows the court made the inquiry and continued the hearing upon Father's counsel responding that Father's grandmother is Blackfoot Indian. The trial court heard testimony on potential Indian heritage from Father, Mother, Father's paternal

aunt, and a social worker at subsequent hearings and no documentation of tribal affiliation was presented. DSS properly notified the four relevant tribes and received responses indicating the child is not an Indian child, which were presented to the court.

Preliminary Hearing on Unknown Parent

Amended petition; Prejudice; Incarceration

In re K.P.W., \_\_\_ N.C. \_\_\_ (October 18, 2024) (per curiam)

Held: Reversed

Held: Reversed Dissent by Earls, J.

- Facts: The child at issue was born to Mother in 2015. In 2018, a neglect petition was filed naming Mother and the putative father – the man listed on the child's birth certificate who was not the man mother was intimate with at the time of the child's conception. Questions arose as to paternity, and DNA testing revealed the putative father was not the biological father. DSS filed a TPR petition in November 2019 listing Mother, the putative father, and "John Doe" as respondent parents. In January 2019, DSS noticed a preliminary hearing under G.S. 7B-1105 to determine the identity of the unknown parent. Days later, Mother disclosed to DSS for the first time that she believed respondent-Father to be the child's biological father. In February 2020, a preliminary hearing was held where the court received evidence of Mother's identification of respondent-Father as the child's biological father. The court entered an order granting DSS's requests to amend the TPR petition if it was determined that respondent-Father was the biological father, and to serve notice by publication for "John Doe". In April 2020, DSS located and contacted respondent-Father, who told DSS that he had been in casual contact with Mother since 2018; Mother had previously told him in 2018 that he was the child's biological father; and she had shared pictures of the child with him and he had noticed their resemblance. In February 2021, DNA testing confirmed respondent-Father was the child's biological father. In October 2021, DSS filed an amended TPR petition naming Mother and respondent-Father as the respondent parents. Respondent-Father was served and filed a pro se answer contesting the TPR, and appeared and participated in the TPR hearing. A TPR order was entered in November 2022 on the grounds of abandonment and neglect. Father timely appealed. Father argued the court's failure to follow the procedures of G.S. 7B-1105 prejudiced him.
- Procedural History: In a split decision, the court of appeals vacated the TPR order, holding that the trial court failed to follow the procedures mandated by G.S. 7B-1105 regarding the preliminary hearing for an unknown parent after the initial TPR petition was filed, specifically by failing to hold the preliminary hearing within 10 days (it was 76 days), failing to summons the respondent father once his identity was known or order publication on an unknown parent, and failing to enter an order after the preliminary hearing and instead addressing that hearing in the TPR order that was entered years later. The majority determined that the trial court's failure to follow the statutory mandate prejudiced Father by delaying his preparation for the TPR proceedings and appointment of an attorney. 291 N.C App. 310 (2023) (unpublished). The decision was then appealed to the supreme court. The supreme court reversed per curiam for reasons stated in the dissent. This summary is of the dissent in that court of appeals opinion.
- After DNA testing confirmed respondent-father was the child's biological father, the amended petition which named respondent-Father and was properly served on respondent-Father began a new TPR proceeding whereby a preliminary hearing to identify an unknown parent was not

required. Any deficiencies in the proceedings concerning the original 2019 TPR petition are irrelevant. 291 N.C. App. 310, Dillion, J. Dissent at 1 (citing In re W.I.M., 374 N.C. 922, 926; "[T]he filing and serving of an amended petition with a new summons is essentially the initiation 'of a new termination proceeding.""). Respondent-Father was not prejudiced by any failures in complying with G.S. 7B-1105 because the findings of fact show Father's "disinterest towards the child over the course of four years." Dissent at 3. The findings are sufficient to support the grounds of abandonment and neglect. Father was aware that he was very likely the child's biological father as early as 2018 and, during the three years between then and the time he was contacted by DSS, he had not sought to determine paternity, asserted any parental rights, sought a relationship with the child, or sought to improve the welfare of the child despite being aware of domestic violence in Mother's home. After DNA testing confirmed respondent-Father was the biological father, though he sent the child one or two letters through DSS, requested pictures, and offered relative placement options, he never sought to meet the child during periods he was not incarcerated or ever inquire with DSS as to her well-being. In affirming the trial court's decision that TPR was in the child's best interest, the dissent emphasized that the findings show there was no bond between respondent-Father and the child.

## Hearing

Notice; Motion to continue

<u>In re M.R.B.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (December 17, 2024)

Held: Affirmed Dissent: Collins, J.

- Facts: Mother appeals TPR adjudication and disposition orders. The child at issue was adjudicated neglected. During permanency planning, Mother was regularly absent but represented by counsel at hearings. The child's permanent plan was changed to adoption after Mother was found to have not made sufficient progress on her case plan. Mother was present and represented at a TPR filing status hearing, after which DSS filed a motion to TPR Mother's rights the same day. DSS failed to issue notice until over two weeks after filing the TPR motion. When DSS issued the TPR notice, the notice also noticed the TPR hearing date, time and place, set for 27 days later. The morning of the TPR hearing, Mother's attorney moved to continue on the grounds that Mother's statutory 30-day window to file a written response to the TPR notice had not expired and counsel had been unable to contact Mother prior to the day of the hearing. The motion was denied. The court proceeded to hold the hearing and concluded grounds existed to TPR and that TPR was in the child's best interest. Mother argues the trial court prejudicially erred in denying her motion to continue.
- When a motion to TPR is filed in a pending juvenile proceeding, <u>G.S. 7B-1106.1(a)</u> requires the movant to prepare a notice to listed individuals, including parents of the juvenile. G.S. 7B-1106.1(b) lists required content of the notice: name of the juvenile, the purpose of the hearing, the parents' rights with regard to response and representation, <u>and notice that the date, time, and place of the hearing will be mailed by the moving party upon filing of a response or 30 days from the date of service if no response if filed.</u> Two notices are contemplated by the statute.
- Appellate case law has held that <u>failure to provide the TPR notice required by G.S. 7B-1106.1 is</u> necessarily prejudicial and requires a new hearing, while failure to timely serve the subsequent

- notice of hearing identifying the date, time, and place pursuant to G.S. 7B-1106.1(b)(5), where the TPR notice was given, is subject to a <u>harmless error analysis</u>.
- DSS collapsed the notice requirements into one notice. DSS erred in untimely serving the TPR notice as it did not issue until weeks after the TPR motion was filed and prematurely issued the notice of hearing, which included the hearing date, time, and place required by G.S. 7B-1106.1(b)(5). Additionally, the hearing date noticed was a date prior to the expiration of time Mother had to respond to the TPR notice pursuant to G.S. 7B-1106.1(b). However, Mother failed to demonstrate prejudice from the untimely notice(s). The notice satisfied all the elements of G.S. 7B-1106.1. Mother (and counsel) were present at the status hearing, which was on the same day the TPR motion was filed; was served and had actual notice of the TPR hearing; did not object to the notice or move for a continuance prior to the date of the hearing; proffered no responsive pleading or defenses for which she argued she needed more time to prepare; was able to contact her counsel; and was present and testified at the hearing. Further, Mother did not challenge the adjudication of TPR grounds or the court's disposition. The court did not commit prejudicial error in denying the motion to continue.
- <u>Dissent</u>: Mother was prejudiced by DSS's failure to provide the statutorily required notice. The trial court committed reversible error by holding the proceeding in violation of the statutory mandates of G.S. 7B-1106.1. Mother was entitled to rely upon the 30-day time period afforded by G.S. 7B-1106.1(b)(5) to prepare her case.

### Continuance

<u>In re C.A.D.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (March 5, 2025)

#### **Held: Affirmed**

- Facts: The child was adjudicated neglected and dependent based on Mother's substance use and mental health. DSS filed a motion in the underlying proceeding seeking to TPR. Mother failed to appear at the TPR hearing. Mother's counsel motioned to continue the hearing based on Mother's absence. Counsel stated that he had spoken with Mother the week before the hearing and asked her to appear since she wished to contest the action. DSS objected and the motion was denied. Mother's parental rights were terminated based on four grounds. Mother appeals, arguing the trial court abused its discretion in denying the continuance.
- Denial of a motion to continue that does not assert a constitutional basis is reviewed for <u>abuse</u> <u>of discretion</u>. Denial may be grounds for a new trial only if the respondent can <u>show the trial</u> <u>court erred</u> and that error was prejudicial.
- G.S. 7B-1109(d) governs motions to continue a TPR and requires extraordinary circumstances, when necessary for the administration of justice, for any continuance that extends beyond ninety days from the date of the initial petition. Continuances are disfavored and the burden of showing sufficient grounds is on the party seeking the continuance. "The chief consideration is whether granting or denying a continuance will <u>further substantial justice</u>." SI. Op. at 5 (citation omitted).
- The trial court did not abuse its discretion. A continuance would have gone beyond ninety days from when the petition was filed and therefore Mother was required to show the existence of extraordinary circumstances and did not do so. The record shows Mother had notice of the hearing, was not present, and offered no explanation for her absence. Counsel's motion to continue was based solely on Mother's absence and therefore any argument that the denial violated Mother's constitutional rights is waived. Further, it is unlikely Mother was prejudiced by

the denial given counsel's advocacy at the TPR hearing and the unchallenged findings of fact supporting the TPR.

Continuance in violation of G.S. 7B-1109; Writ of mandamus remedy In re L.Q., \_\_\_\_ N.C. App. \_\_\_\_ (April 22, 2025)

**Held: Affirmed** 

- Facts: Father appeals the termination of his parental rights. DSS filed a petition to terminate Father's parental rights on August 5, 2020. Following twelve continuances, the pre-trial hearing was held on March 11, 2022. The adjudication hearing was held across multiple sessions spanning several months. Ultimately the trial court entered its order terminating Father's parental rights on October 25, 2023. Father argues the trial court violated his due process rights by continuing the case for more than 90 days before holding an initial hearing on the TPR petition in violation of G.S. 7B-1109(d). The court of appeals granted Father's petition for writ of certiorari to reach the merits of Father's untimely appeal.
- Whether a trial court complied with G.S. 7B-1109(d) is reviewed <u>de novo</u>.
- "A writ of mandamus is the proper remedy when the trial court fails to hold a hearing or enter an order as required by statute." Sl. Op. at 14. In In re C.R.L., 377 N.C. 24 (2021), the supreme court held that failure to petition for writ of mandamus precludes an appellant from obtaining relief for violation of G.S. 7B-1109. Father "missed his opportunity to remedy the violation of [G.S.] 7B-1109." Sl. Op. at 14-15. Father failed to file a petition for writ of mandamus between the filing of the petition and the conclusion of the TPR proceedings, and offered no explanation for his failure to file the petition for writ of mandamus during the pendency of the proceedings.

# Adjudication

Neglect

<u>In re I.M.S.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (May 7, 2025)

### **Held: Affirmed**

• Facts: Mother appeals the termination of her parental rights as to one child. The child was adjudicated neglected and dependent based on concerns for Mother's ability to care for the child and concerns for Mother's mental health and substance use. At the time DSS filed the underlying petition and obtained nonsecure custody, Mother and the child had been living in a van with no air conditioning for several months during the summer heat. The adjudicatory findings included that Mother had traveled from Kentucky to North Carolina with the child, was unable to secure suitable housing, was unable to provide any food for the child other than milk, and refused to go to a shelter. Custody was continued with DSS at disposition. Mother's case plan included attending parenting classes, securing safe and suitable housing, obtaining and maintaining sufficient income, and completing a substance use and mental health assessment. During permanency planning, the court repeatedly found Mother was not making progress on her case plan and was acting inconsistently with the health and safety of the child. Ultimately the child's primary plan was changed to adoption and DSS motioned to TPR. Mother's rights were terminated on four grounds: neglect, willful placement outside of the home for more than twelve months without showing reasonable progress to correct the conditions that led to removal; dependency; and involuntary termination of parental rights to another child. Mother argues the evidence does not support the trial court's findings and conclusions that there is a likelihood of future neglect if the child were returned to Mother.

- Appellate courts review the adjudication of grounds to TPR to determine "whether the trial court's findings of fact were based on <u>clear</u>, <u>cogent</u>, <u>and convincing evidence</u>" and "if satisfied that the record contains the requisite evidence supporting the findings of fact, . . . whether the findings of fact support the trial court's conclusions of law." SI. Op. at 6 (citations omitted). Conclusions of law are reviewed de novo.
- <u>G.S. 7B-1111(a)(1)</u> allows a trial court to TPR if the court concludes that the parent has neglected the child as defined by G.S. 7B-101(15). A neglected juvenile is one whose parent "[d]oes not provide proper care, supervision, or discipline" or "[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare." G.S. 7B-101(15)(a), (e). In instances where the child and parent have been separated for a long period of time, "there must be a showing of <u>past neglect and a likelihood of future neglect</u> by the parent." SI. Op. at 7 (citation omitted). "When determining whether such future neglect is likely, the [trial] court <u>must consider evidence of changed circumstances</u> between the period of past neglect and the time of the termination hearing." SI. Op. at 8 (citation omitted).
- The trial court's findings of the child's past neglect and likelihood of future neglect are supported by clear, cogent, and convincing evidence, including testimony of the social worker, the GAL, the child's foster parent, and the psychotherapist who evaluated Mother, as well as the Parent Focused Parenting Evaluation (PFPE) and the GAL report. Findings included that Mother's housing instability and lack of appropriate resources were the primary reasons for removal and the bases for the child's underlying adjudication. Since the child's adjudication, Mother had not engaged in recommended or referred services throughout the life of the case; was inconsistent in visiting the child; had left the state multiple times forfeiting visitation with the child; and had ultimately moved to Florida at the time of the TPR hearing. Findings were also made as to Mother's prior history with DSS in Kentucky involving the same child, and her prior history with DSS in Florida where her five older children were removed based on concerns for substance use and her ability to care for the children, for whom her rights were ultimately terminated. The evidence shows Mother participated in the PFPE as ordered. The trial court found Mother had a low functioning IQ, was diagnosed with PTSD and substance use disorder, and lacked an understanding of her circumstances and her past. It was found that Mother would likely benefit from therapeutic intervention and further evaluation but determined these efforts would unnecessarily delay the case at a time where Mother had failed to engage in services throughout the case, failed to visit with the child, was acting inconsistent with her parental rights, had moved out of state and reunification was unlikely in six months. Mother failed to present any credible evidence of her participation in treatment or parenting classes, that she had suitable housing, or that she had gainful employment to demonstrate any change in circumstances between the child's past neglect and the TPR hearing. The findings show that the neglect experienced by the child would repeat or continue if returned to Mother.

<u>In re J.M.V., Jr.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (November 5, 2024)

#### **Held: Affirmed**

• Facts: Two children were adjudicated neglected and dependent due to improper care, supervision, discipline; lack of remedial care; and living in an injurious environment. The children share the same Mother but have different fathers; at the time of the events alleged in the neglect and dependency petitions, Mother and one of the children's Fathers lived with the children in a shelter. Following adjudication, the parents were ordered biweekly supervised visitation and entered into case plans to address issues of mental health, parenting capacity, housing, and employment. During permanency planning, the court found DSS had substantiated an allegation made by the older sibling that both parents had sexually abused him. Respondents

were placed on the Responsible Individuals List and did not petition for review. The court found Respondents had acted inconsistently with the health or safety of their children and ordered no visitation. The court also found Respondents had not actively engaged in or cooperated with their case plans, DSS or the GAL, and noted a decline in Mother's physical health. DSS filed a TPR motion and both Respondents' parental rights were terminated based on the grounds of neglect, willful failure to make reasonable progress to correct the conditions which led to the children's removal, and dependency. Respondents appeal, challenging several findings of facts as unsupported and that the findings do not support adjudication of the TPR grounds.

- A TPR adjudication order is reviewed to determine whether the findings are supported by clear, cogent and convincing evidence and whether the findings support the conclusions of law.
   Conclusions of law are reviewed de novo.
- All but one of Respondents' challenged findings of act are supported by clear, cogent, and
   <u>convincing evidence</u>, including social worker and supervisor testimony and Father's testimony.
   There is no evidence to support the finding that Father denied the juveniles' need for services to
   address their developmental delays. Testimony of Father and the parenting educator show
   Respondents acknowledged the children's speech delays and their need for services, and had
   discussed the delays with the parenting educator. That finding is disregarded.
- Both Respondents failed to preserve their right to challenge on appeal the social worker and supervisor's testimony on the grounds of hearsay regarding the sexual abuse allegations. Although respondents initially objected, they waived their prior objections when they failed to continue or renew their objections or object to similar testimony, and elicited some of the same testimony from the social worker during cross-examination. Father also did not challenge other findings of fact addressing the sexual abuse allegations, and those findings are binding on appeal.
- G.S. 7B-1101(a)(1) allows for the termination of a parent's rights if the parent has neglected the juvenile as defined in the Juvenile Code. G.S. 7B-101(15) defines a neglected juvenile to include a juvenile whose parent "'[d]oes not provide proper care, supervision, or discipline' or '[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare.' " Sl. Op. at 16-17, quoting G.S. 7B-101(15)(a), (e). When the child and parent have been separated for a period of time, neglect can be established by evidence of past neglect and the likelihood of future neglect by the parent. Failure to make progress on the case plan or to show behavioral changes necessary to ensure the safety of the juvenile can support a conclusion that there is a likelihood of future neglect. Completion of the case plan does not prevent a conclusion of likelihood of future neglect. "[P]arents are 'required to demonstrate acknowledgement and understanding of why the juvenile entered DSS custody as well as changed behaviors.' " Sl. Op. at 18 (citation omitted).
- Findings support the court's adjudication of the ground of neglect as to both Respondents. Past neglect of the child(ren) and the likelihood of future neglect if returned to the parent is supported by the findings.
  - Although Father completed most components of his case plan, he continued to deny the children were neglected or acknowledge his role in their neglect; continued to challenge the sexual abuse allegations and accused the foster parents and DSS of coaching the children to make the allegations; was unable to demonstrate improved parenting skills during visits with the children after completing the parenting class; and planned to reduce services if the children were returned despite being heavily reliant on the services for daily maintenance.
  - Mother made progress on her case plan, including engaging in therapy, completing a psychological evaluation, and attending to and improving her health. However, Mother

continued to deny the children were neglected or acknowledge her role in their neglect; denied the sexual abuse allegations; did not demonstrate changed parenting behavior during visits after completing the parenting class; and continued to suffer ongoing medical issues that created substantial challenges to parenting. The finding that Mother has not secured economic or domestic stability is irrelevant and disregarded. A parent's inability to care for their child on account of their poverty is not a willful failure to make reasonable progress under the circumstances for purposes of G.S. 7B-1111(a)(2).

<u>In re R.H.</u>, \_\_\_ N.C. App. \_\_\_ (September 3, 2024)

**Held: Affirmed** 

- Facts: DSS filed a neglect and dependency petition and obtained nonsecure custody of a newborn based on incidents of domestic violence between Mother and Father, including Father's violent assault of Mother while the child was in utero. Mother's four other children were previously adjudicated neglected due to domestic violence, unstable housing, and inappropriate care and supervision; Mother's rights to three of the children were ultimately terminated (the fourth child, the only other previous child of both Mother and Father, passed away post-adjudication). The child at issue was adjudicated neglected and dependent and ordered to remain in DSS custody. The court ordered a safety plan to work towards unsupervised visitation with Mother. The first permanency planning order found Mother had made significant progress on her case plan, was engaging in services and cooperating with DSS and the GAL, and granted Mother a mix of supervised and unsupervised visitation. A later permanency planning order changed the primary plan to adoption, finding that while Mother was engaging in services and cooperating, Mother was acting inconsistently with the child's health and safety, failed to consistently attend visitation with the child, and that there had been domestic violence incidents with Father at Mother's home. The trial court ordered the GAL to file a termination petition. The GAL petitioned to terminate Mother and Father's parental rights on grounds of neglect; willfully leaving the child in foster care for more than 12 months without reasonable progress to correct the conditions that led to their removal; willful failure to pay a reasonable portion of the child's cost of care; and Mother's parental rights to another child had been involuntarily terminated and Mother lacks the ability or willingness to establish a safe home. The court adjudicated each ground and found termination in the child's best interest. Mother appeals, challenging the findings and the grounds adjudicated.
- The adjudication of termination grounds is reviewed to determine whether the conclusions of law are supported by adequate findings and whether the findings are supported by clear, cogent, and convincing evidence. Conclusions of law are reviewed de novo.
- <u>G.S. 7B-1101(a)(1)</u> allows for the termination of a parent's rights if the parent "neglects their child such that the child meets the statutory definition of a 'neglected juvenile.' " Sl. Op. at 6. <u>G.S. 7B-101(15)</u> defines a neglected juvenile to include a juvenile "whose parent '[d]oes not provide proper care, supervision, or discipline[,]' or '[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare.' " Sl. Op. at 6, quoting G.S. 7B-101(15)(a), (e). When the child and parent have been separated for a period of time, neglect can be established by evidence of <u>past neglect and the likelihood of future neglect</u> by the parent if the child were to be returned to the parent's care. The trial court must consider "evidence of <u>changed circumstances occurring between the period of past neglect and the time of the termination hearing.</u>" Sl. Op. at 6 (citation omitted). The court may describe testimony but must "ultimately make its own findings, resolving any material disputes." Sl. Op. at 8 (citation omitted). "The trial court 'determines the weight to be given the testimony and the reasonable inferences to be drawn therefrom.'" Sl. Op. at 10 (citation omitted).

- Portions of the trial court's findings are improper recitations of testimony with no indication the trial court evaluated witness credibility and are disregarded.
- Challenged findings regarding Mother's ongoing relationship with Father and intentionally meeting Father with the child prior to the TPR hearing are supported by the evidence. The trial court found Mother's claims that the meetings with Father prior to the TPR hearing were unplanned and unintentional were not credible based on findings that Mother had a long history of hiding information of domestic violence and prior orders questioned Mother's truthfulness; concerns for Mother's truthfulness at the TPR hearing; and Mother's own testimony regarding the meetings with Father prior to the TPR hearing. The trial court reasonably inferred Mother and Father's relationship was ongoing based on evidence including Mother giving birth to another child with Father after the child at issue; testimony of law enforcement responding to a domestic violence incident stating the belief Father lived in the home; testimony of the GAL stating Father's car had been seen at the residence over time during the life of the case; and Mother admitting to taking the child on an out of state trip and to another outing where they met Father days before the TPR hearing.
- The trial court properly determined that Mother's parental rights were subject to termination based on neglect in that the child was previously neglected and there was a likelihood of repetition of neglect if the child was returned to Mother's care. Although Mother made progress on her case plan, she did not end the violent relationship with Father, which is the basis for why the child came into DSS. Mother refused to end the relationship with Father, the domestic violence continued, and Mother brought the child to meet with Father up until the time of the TPR hearing.

Neglect; Judicial Notice
<a href="In re B.A.J.">In re B.A.J.</a>, \_\_\_\_ N.C. App. \_\_\_\_ (September 17, 2024)

Held: Affirmed

- Facts: Juvenile was adjudicated neglected based on the severe physical abuse and torture of an older half-sibling (juvenile's half-siblings are not the subject of this TPR) for which Mother was charged with felony child abuse. The court ordered custody to DSS and did not order reunification efforts be made after finding Mother and Father (who is the father of the juvenile subject to this TPR) committed or encouraged chronic physical abuse and torture of the sibling which the juvenile observed. The trial court adopted a primary plan of adoption. Several permanency planning hearings were held with findings showing the parents were not making progress on their case plans, were not cooperating with DSS or the GAL, and refused to admit or acknowledge the abuse and neglect they imposed on the juveniles. Mother and Father had another child and continued to reside together. Father was later incarcerated following a severe domestic violence incident with Mother where she was struck on the head with a gun and choked, and the home was shot into at least eight times. Mother failed to file a DVPO, continued to engage in calls with Father from jail, and stated her intent to reunify the family. DSS filed a motion to terminate the parents' rights based on neglect and willful failure to make reasonable progress to correct the conditions which led to the child's removal. Mother appeals the adjudication, arguing seven adjudicatory findings are unsupported by the evidence and the remaining findings are insufficient to adjudicate the TPR grounds. Mother's and Father's appeal of the disposition is summarized separately.
- The adjudication of termination grounds is reviewed to determine whether the conclusions of law are supported by adequate findings and whether the findings are supported by clear, cogent, and convincing evidence. Conclusions of law are reviewed de novo.

- The trial court can take <u>judicial notice</u> of findings made in prior orders "even when those findings are based on a lower evidentiary standard because where a judge sits without a jury, the trial court is presumed to have disregarded any incompetent evidence and relied upon the competent evidence." Sl. Op. at 8 (citation omitted). However, judicially noticed prior court orders and reports alone are insufficient to conclude a TPR ground exists. There must be some oral testimony at the hearing and an independent determination of the evidence presented. "[A]ppellate courts may not reweigh the underlying evidence presented at trial." Sl. Op. at 11 (citation omitted).
- Challenged findings are supported by clear, cogent, and convincing evidence. In addition to taking judicial notice of findings of fact in the dispositional and permanency planning orders (without objection), the trial court received social worker testimony, the GAL report, and twenty exhibits at the TPR hearing regarding Mother's progress and current circumstances which demonstrate that the court made an independent determination regarding the evidence presented. The court properly admitted social worker testimony of the social worker's personal recollections of Mother's statements made in a previous permanency planning hearing. The social worker was present at the hearing and heard Mother's statements regarding her engagement and truthfulness in therapy. Mother conceded the statements were admissible as statements of a party. The weight given to this testimony cannot be re-examined by the appellate court. The social worker testimony is not the same as a court relying on its own personal memory of a prior proceeding, which is not evidence a court may consider. The social worker's testimony is competent evidence.
- A trial court may infer that a parent's answer would be damaging to their claims when the parent invokes their Fifth Amendment right in a civil proceeding. A parent may not use the right as "both a shield and a sword". Sl. Op. at 13 (citation omitted). The trial court was permitted to draw an adverse inference against Mother for invoking the Fifth Amendment and refusing to answer questions at prior hearings relating to the parents' acts of torture and physical abuse. Rejecting Mother's argument that the TPR was based solely on her refusal to testify, the court held that the unchallenged, binding findings on appeal show the trial court did not terminate Mother's parental rights solely because of her refusal to answer questions about the parents' torture and abuse at prior hearings.
- G.S. 7B-1101(a)(1) allows for the termination of a parent's rights if the parent has neglected juvenile as defined in the Juvenile Code. G.S. 7B-101(15) defines a neglected juvenile to include a juvenile whose parent " '[d]oes not provide proper care, supervision, or discipline[,]' or '[c]reates or allows to be created a living environment that is injurious to the juvenile's welfare.' "SI. Op. at 14-15, quoting G.S. 7B-101(15)(a), (e). The circumstances of neglect "must exist at the time of the termination hearing." SI. Op. at 15. When the child and parent have been separated for a period of time, neglect can be established by evidence of past neglect and the likelihood of future neglect by the parent. Failure to make progress on the case plan or to show behavioral changes necessary to ensure the safety of the juvenile can support a conclusion that there is a likelihood of future neglect.
- The findings support the conclusion that the juvenile was previously adjudicated neglected and there was a likelihood of future neglect if the child were returned to Mother's care. Though Mother completed components of her case plan, including DV services, mental health treatment, and parenting classes, and demonstrated that she had employment and housing at the time of the hearing, Mother did not admit or recognize her role in the juvenile and his siblings' abuse or neglect, acknowledge the impact of the abuse or neglect on her children, or show that she was able to rehabilitate herself from the circumstances that caused the juvenile's neglect. Mother continued to engage in a violent relationship with Father, chose not to file a

DVPO after a severe domestic violence incident with Father, failed to be honest with her therapist about the parents' severe abusive and neglectful behavior that led to the juvenile's removal, and had expressed her intent to reunify the family in the home together with Father and their younger child despite the court concluding Father committed acts of physical and emotional abuse, including torture, on the children. At two years old and not yet potty-trained, there is a substantial risk that the juvenile's bed wetting could result in the parents' severe and torturous discipline used against the half-sibling that was the reason for the juvenile entering DSS. The trial court did not err in adjudicating the ground of neglect.

Neglect; Failure to make reasonable progress In re H.R.P., \_\_\_\_ N.C. App. \_\_\_\_ (December 31, 2024)

Held: Affirmed

Dissent: Thompson, J.

- Facts: Mother and Father appeal the termination of their parental rights (TPR). The child was adjudicated neglected in part based on circumstances created by the parents' substance use. The trial court entered a permanency planning order (PPO) awarding guardianship to the child's paternal aunt and uncle and ordering the Parents monthly supervised visitation. Approximately a year and a half later, the guardians filed to TPR based on three grounds (the uncle passed away during the proceedings, leaving guardian-aunt as sole petitioner to the appeal). At the TPR hearing, the court took judicial notice of the Adjudication Order and guardian-aunt testified that the parents had never visited the child at the ordered place for visitation; Mother was impaired at her last visit with the child, which lasted only ten minutes, and occurred over eighteen months prior to the hearing; Father was also impaired at the same visit and had occasional short visits with the child; Mother does not communicate about the child's well-being; and neither parent provides any support for the child. Both Parents testified at the hearing offering conflicting evidence as to their visitation, substance use and treatment. The court allowed Parents' motion to dismiss the petition for insufficient evidence as to the ground under G.S. 7B-1111(a)(6) but entered an order finding grounds exist to TPR under G.S. 7B-1111(a)(1) and 7B-1111(a)(2). Parents challenge several findings as unsupported by the evidence and argue that the findings do not support a conclusion that either ground exists to TPR.
- Appellate courts review the adjudication of TPR grounds to determine whether the findings of
  fact are supported by clear, cogent and convincing evidence and whether the findings support
  the conclusions of law. Judgements of the trial court will not be disturbed on appeal even if
  evidence supports contrary findings. Recitations of testimony are disregarded "absent an
  indication concerning whether the trial court deemed the relevant portion of the testimony
  credible." SI. Op. at 8 (citation omitted). Conclusions of law are reviewed de novo.
- Three challenged findings are disregarded as recitations of testimony with no indication the trial
  court weighed the credibility of the testimony. The <u>remaining challenged findings are supported</u>
  by the evidence, including testimony of Parents and Petitioner. Though Parents' testimony
  conflicted with other record evidence, "the existence of contrary evidence is insufficient to
  overcome the trial court's judgment." SI. Op. at 12.
- <u>G.S. 7B-1111(a)(1)</u> allows for the termination of parental rights when the parent has neglected the child. Neglect can include "the total failure to provide love, support, and personal contact." Sl. Op. at 15. "[W]hen a child has been separated from their parent for a long period of time, the petitioner must prove (1) prior neglect of the child by the parent and (2) <u>a likelihood of future</u>

<u>neglect</u> of the child by the parent." SI. Op. at 14 (citation omitted). The trial court "must consider evidence of <u>changed circumstances</u> occurring between the period of past neglect and the time of the termination hearing." SI. Op. at 14 (citation omitted). A parent's failure to complete their case plan can support a finding of a likelihood of future neglect.

- Findings support the conclusion that both parents neglected the child and there is a likelihood of future neglect by the parents. Findings showing past neglect include that the parents had not parented the child since the child's removal and had never sought a relationship with the child. Findings of the likelihood of future neglect include that the parents failed to set up visitation or consistently visit the child for over one year prior to the TPR hearing; failed to complete court ordered services offered by DSS; and failed to seek treatment for their substance use. The court considered evidence of the parents' circumstances at the time of the TPR hearing, including testimony of both parents.
- <u>G.S. 7B-1111(a)(2)</u> allows for the termination of parental rights when "[t]he parent has willfully left the juvenile in foster care or placement outside the home for more than 12 months without showing to the satisfaction of the court that reasonable progress under the circumstances has been made in correcting those conditions which led to the removal of the juvenile." "<u>Willfulness</u> is established when the respondent had the ability to show reasonable progress, but was unwilling to make the effort." Sl. Op. at 18 (citation omitted).
  - Findings support the conclusion that grounds exist to terminate parents' rights under
     G.S. 7B-1111(a)(2), including Parents' failure to visit or seek a relationship with the child for over one year preceding the TPR hearing, despite their ability to contact Petitioner, and their failure to complete their court ordered services.
- <u>Dissent</u>: The trial court's findings are unsupported by competent evidence and do not support the conclusions that grounds exist to TPR under G.S. 7B-1111(a)(1) or (a)(2). In considering Parents' motion to dismiss for insufficiency of the evidence, the trial court acknowledged that no information was presented at the TPR hearing regarding either parent's current circumstances. Without this evidence, especially as to whether Parents are still using substances, the court could not have considered the changed circumstances as required by appellate precedent in determining whether there is a likelihood of future neglect. Further, Mother's testimony was the only competent evidence as to her changed circumstances and progress on her case plan. No evidence was presented as to Father's progress in correcting the conditions that led to removal. Petitioner failed to meet her burden at adjudication.

Failure to make reasonable progress
<a href="In re R.A.X.">In re R.A.X.</a>, \_\_\_ N.C. App. \_\_\_ (April 2, 2025)

**Held: Affirmed** 

• Facts: DSS filed a neglect petition and obtained nonsecure custody of the child based on Mother's inability to provide a safe home and the child living in an injurious environment. Father was subsequently identified and found to be the child's biological father. Father is an undocumented immigrant and testified at the adjudication hearing that he was unable to provide adequate housing or care for the child due to lack of proper identification. The child was adjudicated neglected. Father was ordered, among other actions, to take parenting classes; obtain and maintain stable housing that meets the needs of the child; participate in a substance use and domestic violence assessments and follow all recommendations; obtain and maintain proper legal identification; and demonstrate an ability to meet the child's needs. Permanency

planning findings demonstrated that Father made progress on his case plan but was unable to secure stable housing despite DSS providing Father various resources. The child's primary permanent plan was changed to adoption. DSS filed a motion to terminate Father's parental rights based on the grounds of willfully leaving the child in foster care for more than twelve months without showing that he has made reasonable progress in correcting the conditions that led to removal, and neglect. The trial court adjudicated both grounds. Father appeals, challenging six findings of fact as unsupported by the evidence and arguing that the trial court erred in relying solely on his immigration status as the basis for the adjudication and misapprehended the law relating to reasonable progress.

- An appellate court reviews the adjudication of grounds to terminate parental rights "to
  determine whether the findings are supported by clear, cogent and convincing evidence and the
  findings support the conclusions of law." Sl. Op. at 8 (citation omitted). Conclusions of law are
  reviewed de novo.
- G.S. 7B-1111(a)(2) allows a trial court to terminate a parent's rights (TPR) upon finding "the parent has willfully left the juvenile in foster care or placement outside the home for more than 12 months without showing to the satisfaction of the court that <u>reasonable progress under the circumstances has been made in correcting those conditions which led to the removal</u> of the juvenile." Sl. Op. at 18. A court evaluates a parent's reasonable progress for the duration leading up to the TPR hearing. The supreme court has held that "the conditions which led to removal are <u>not required to be corrected completely</u> to avoid termination[,]" as only reasonable progress must be shown. Sl. Op. at 22. "[A] trial court has ample authority to determine that a parent's <u>extremely limited progress</u> in correcting the conditions leading to removal adequately supports a determination that a parent's parental rights in a particular child are subject to termination pursuant to GS 7B-1111(a)(2)." Sl. Op. at 23 (citation omitted). A parent's <u>deportation is neither</u> a sword nor a shield to the termination of the parent's rights.
- Challenged findings are supported by the evidence, including testimony of Father and the social worker and other unchallenged findings of fact. The trial court determines the weight to be given the testimony and reasonable inferences to be drawn from the evidence. The trial court properly assessed the credibility of the testimony of Father and the social worker in making its findings regarding Father's efforts to obtain stable housing. It was reasonable for the trial court to infer that if the child were returned to Father, Father would leave the child in the care of unknown adults in the home or with Mother, based on Father's testimony that he did not have care for the child during working hours and the social worker's testimony that Father and Mother were still romantically involved.
- Findings support that Father failed to make reasonable progress with his case plan. The trial court did not err in terminating Father's parental rights under G.S. 7B-1111(a)(2) based on Father's prolonged inability to obtain stable housing that meets the needs of the child. The child's removal was primarily based on both parents' inability to provide adequate housing. Supported findings show Father understood Spanish completely and through the use of interpreters at the underlying proceedings (in both Spanish and his native dialect, K'iche), understood his case plan required him to obtain stable housing. Father's living situation, for which he testified was unsuitable for a child, remained unchanged during the pendency of the underlying and TPR proceedings despite DSS providing Father information and assistance to obtain housing and legal identification specific for undocumented individuals with a criminal history. Father's limited efforts included contacting two of the 10 or more resources DSS provided which resulted in denial of his application at one housing facility due to his criminal record. Thereafter Father took no further steps to contact any other resources provided by DSS or obtain housing, despite eventually receiving identification from his home country of

Guatemala. DSS made Father aware that a formal lease agreement was not required; however, Father did not cooperate with DSS's request to visit Father's shared home or identify the other adults living in the home. The record shows Father's inability to obtain housing was primarily based on his criminal record and not his immigration status or poverty. Though Father made progress in other areas of his case plan, his limited progress in obtaining suitable housing, which was the core issue that led to the child's removal, despite being given resources and over two years to do so, was not reasonable. The court did not improperly consider whether Father could regain custody at the time of the hearing. The court addressed Father's past and current living conditions and lack of child care in the context of determining Father's progress to correct the housing issues that led to the child's removal. Father's limited progress in addressing housing, the core issue for removal, was a proper basis for the trial court to TPR and not an instance of the trial court improperly requiring Father to fully satisfy all elements of his case plan.

In re A.K.H., \_\_\_ N.C. App. \_\_\_ (November 5, 2024)

Held: Affirmed

- Facts: Father appeals the termination of his parental rights to one juvenile. DSS filed neglect and dependency petitions based on domestic violence in Mother's home. After the underlying neglect and dependency petition was filed, Respondent-Father was contacted by DSS and paternity was confirmed as to one of the three children. The child was adjudicated neglected and dependent. Father entered into a case plan that required several steps for him to take, and although he made some progress initially, he did not overcome issues related to his sex offender status, unsuitable housing, and lack of relationship with his daughter. DSS filed a TPR, which was stayed for three years. During the stay, Father did not attend the next three permanency planning hearings; was in arrears of child support; continued not to participate in parenting the child; and did not have contact with DSS. Father's rights were terminated based on the grounds of neglect, failure to make reasonable progress, and dependency.
- Appellate courts review a TPR adjudication order to determine whether the findings of fact are supported by <u>clear</u>, <u>cogent</u>, <u>and convincing evidence and whether the findings of fact support</u> the conclusions of law. Conclusions of law are reviewed de novo.
- G.S. 7B-1111(a)(2) allows a court to terminate a parent's rights when clear, cogent, and convincing evidence show the parent (1) willfully left the child in foster care or placement outside of the home for over 12 months, and (2) the parent has not made reasonable progress under the circumstances to correct the conditions which led to the removal of the child. "Leaving a child in foster care or placement outside of the home is willful when a parent has the ability to show reasonable progress, but is unwilling to make the effort." SI. Op. at 13 (citation omitted).
- Findings support the conclusion that Father willfully left the child in foster care for over 12 months and did not make reasonable progress to correct the conditions that led to the child's removal. The child remained in foster care continuously for 77 months following their removal from Mother's home. Father did not engage with DSS from 2019 until the TPR petition was filed in 2022; did not complete his case plan; and did not at any time attempt communication with the child, motion for the court to allow visitation with the child, or share in parenting the child once paternity was confirmed. The case plan sought to address the circumstances which led to the child's removal and Father's non-compliance is relevant in determining whether Father made reasonable progress.

<u>In re K.J.D.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (December 17, 2024)

**Held: Affirmed** 

- Facts: DSS filed a neglect and dependency petition based on continued instances of domestic violence at the home in violation of a temporary safety agreement signed by Mother and Father. The child was adjudicated dependent and placed in DSS custody but physically remained in the home with the parents on a split schedule. DSS later terminated Mother's unsupervised visits and placed the child with a foster parent. Mother's case plan addressed parenting, substance use, domestic violence, employment, and housing concerns. During permanency planning, findings showed that incidents of domestic violence continued between Mother and Father, Mother denied substance use issues during her mental health assessment, and Mother failed to comply with requests for drug screens and tested positive at numerous drug screens. DSS filed a motion to TPR. Mother's rights were terminated on the grounds of willfully leaving the child in foster care for more than 12 months without making reasonable progress in correcting the conditions that led to the child's removal; neglect; failure to pay the cost of care; and failure to provide proper care and supervision. Mother appealed, challenging both the adjudication and disposition. This summary addresses the court's adjudication of the ground in G.S. 7B-1111(a)(2).
- Appellate courts review a TPR adjudication order to determine whether the <u>findings of fact are</u> supported by clear, cogent, and convincing evidence and whether the <u>findings of fact support</u> <u>the conclusions</u> of law. Conclusions of law are reviewed <u>de novo</u>.
- <u>G.S. 7B-1111(a)(2)</u> allows a court to terminate a parent's rights when clear, cogent, and convincing evidence show the parent (1) willfully left the child in foster care or placement outside of the home for over 12 months, and (2) the parent has not made reasonable progress under the circumstances to correct the conditions which led to the removal of the child. "Voluntarily leaving a child in foster care for more than 12 months or a failure to be responsive to the efforts of DSS are sufficient grounds to find <u>willfulness</u>." Sl. Op. at 7 (citation omitted). "[A] parent's prolonged inability to improve his or her situation, despite some efforts and good intentions, will support a conclusion of <u>lack of reasonable progress</u>." Sl. Op. at 7 (citation omitted). Compliance with a judicially-adopted case plan is relevant so long as the case plan addresses issues that contributed to the child's removal.
- "[T]he trial judge . . . has the authority to order a parent to take any step reasonably required to alleviate any condition that directly or indirectly contributed to causing the juvenile's removal from the parental home." Sl. Op. at 10, citing In re B.O.A., 372 N.C. 372, 381 (2019). Here, the trial court did not overreach its authority by addressing Mother's substance use in her case plan. The child was adjudicated dependent based on instances of domestic violence and remained placed in the home with both parents on a split schedule. Investigations of subsequent domestic violence incidents revealed the parents' substance use. Both parents signed a temporary safety plan that included agreeing to have a sober caregiver if they use. At a home visit, the social worker suspected Mother's boyfriend of being impaired and alone with the children while Mother was at work. After Mother refused requested drug screens then tested positive once completing a drug screen, the child was removed and placed with a foster parent. The court concluded that the child was removed from the home based on incidents of domestic violence and substance use concerns. Components addressing substance use were therefore within the court's authority.

Findings support the conclusion Mother failed to make reasonable progress in addressing the conditions that led to removal. Testimony of the social worker and the domestic violence class instructor, along with the DSS and GAL court reports, support the court's findings that Mother consistently failed to comply with drug screenings or engage in substance use services; had numerous positive drug screens during the life of the case; although completed domestic violence classes, had not benefitted from the classes or applied them to her life as domestic violence incidents continued; had not completed a mental health assessment or engaged in therapy as ordered; and had not completed parenting classes.

### Dependency

<u>In re K.B.C.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (September 17, 2024)

#### **Held: Affirmed**

- Facts: Father appeals a TPR order to his three children, all of whom had been adjudicated neglected due to lack of proper care and supervision. The children were placed in DSS custody after staying in two different temporary safety placements that had been identified by Father but who were unwilling to care long term for the children. During the case, Father was arrested and sentenced as a habitual felon, with a release date in 2032. During his incarceration, Father proposed two other possible alternative placements for the three children. One proposed caretaker was not approved by DSS, and the other could not be located. DSS filed TPR petitions as to all three children. The court found grounds existed to terminate Father's parental rights based on dependency and Father's prior TPR and inability to establish a safe home. Father appeals arguing the court based the adjudication solely on Father's incarceration.
- A court reviews the adjudication of termination grounds to determine whether the findings of fact are supported by clear, cogent, and convincing evidence and whether the findings support the court's conclusion of law.
- G.S. 7B-1111(a)(6) allows for a court to terminate a parent's rights upon finding a parent is incapable of providing proper care and supervision such that the child is dependent under G.S. 7B-101(9) and the incapability is likely to last for the foreseeable future. The incapability may result from substance use, mental illness, or other condition that renders the parent unable to parent the juvenile. The ground of dependency "must address both (1) the parent's ability to provide care or supervision, and (2) the availability to the parent of alternative child care arrangements." Sl. Op. at 12 (citation omitted). Appellate courts have "found extended periods of incarceration can render a parent incapable of providing sufficient care and supervision to a minor child." Sl. Op. at 16.
- The findings support the conclusion that Father's rights were subject to termination based on dependency. Incarceration alone is not a sword or shield in a TPR. Here, the findings show that the court considered more than Father's incarceration; the court considered the substantial length of Father's sentence, its effect on the children, the children's physical and emotional well-being, and Father's lack of alternative child care placements. The trial court noted that during this extensive period of incarceration, Father would not be able to provide and care for the children or have a personal relationship with the children that are integral to their well-being, which the court of appeals stated is consistent with appellate precedent (citing In re A.L.S., 375 N.C. 708 (2020), e.g. In re L.R.S., 237 N.C. App. 16 (2014)). The record shows that the

children had been placed with two caretakers who were unwilling to provide long-term care, and Father's more recent proposed placements were unable to be approved or located by

Abandonment: Time Periods; Findings

<u>In re X.I.F.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (February 19, 2025)

#### Held: Vacated in Part, Affirmed in Part

- Facts: Father appeals the termination of his parental rights as to three juveniles. The children have continuously lived with Mother since Mother and Father's separation in 2012. Father has been incarcerated for most of the period since their separation and remains incarcerated serving a nine-year term with a release date in 2027. Since 2016, Father has had no communication or given support to the children other than sending two letters in 2022 and some money in 2018 to purchase shoes for one of the children. Mother filed the TPR. The trial court found grounds existed to terminate under G.S. 7B-1111(a)(1), (6), and (7). Father argues the court's conclusions are unsupported by the findings or the evidence. This summary addresses the two grounds addressing abandonment, G.S. 7B-1111(a)(1) and (a)(7).
- Appellate courts review the adjudication of grounds to terminate parental rights to determine
  whether the trial court's factual findings are supported by clear, cogent, and convincing
  evidence and whether the findings support the trial court's conclusions of law.
- G.S. 7B-1111(a)(1) allows the trial court to TPR where the parent has abused or neglected the child as defined in G.S. 7B-101, including neglect by abandonment. G.S. 7B-1111(a)(7) allows the trial court to TPR where the parent has "willfully abandoned the juvenile for at least six consecutive months immediately preceding the filing of the petition[.]" The analysis for neglect by abandonment under G.S. 7B-1111(a)(1) differs from the analysis for willful abandonment under G.S. 7B-1111(a)(7). To conclude neglect by abandonment under G.S. 7B-1111(a)(1), the court must consider evidence and make findings of the parent's conduct constituting neglect by abandonment "at the time of the termination hearing." Sl. Op. at 11. In contrast, the court considers and makes findings of the parent's conduct in the six-month period immediately preceding the filing of the TPR petition when concluding whether willful neglect under G.S. 7B-111(a)(7) exists.
- <u>Abandonment exists</u> "[i]f a parent withholds that parent's presence, love, care, the opportunity to display filial affection, and willfully neglects to lend support and maintenance . . ." SI. Op. at 20 (citation omitted).
- Incarceration is neither a sword nor a shield. In determining whether an incarcerated parent's abandonment is willful and voluntary, appellate caselaw requires the trial court to analyze (1) the options the parent had to display parental affection during the determinative period and (2) whether the parent exercised those options. "Although a parent's options for showing affection while incarcerated are greatly limited, a parent will not be excused from showing interest in his child's welfare by whatever means available." Sl. Op. at 21-22 (citation omitted) (emphasis in original). "Under these circumstances, a trial court must 'address, in light of his incarceration, what other efforts [respondent-father] could have been expected to make to contact [mother] and the juvenile." Sl. Op. at 22 (citation omitted).
- Rule 52(a)(1) requires the trial court to "find the facts specially and state separately its conclusions of law thereon and direct the entry of the appropriate judgment." The supreme court has held that "Rule 52(a) does not require a recitation of the evidentiary and subsidiary facts required to provide the ultimate facts[.]" Whereas "an ultimate finding is a finding

- supported by other evidentiary facts reached by natural reasoning[,]" "any determination requiring the exercise of judgment or the application of legal principles is more properly classified as a <u>conclusion of law</u>." SI. Op. at 14-15 (citations omitted). Conclusions of law mislabeled as findings by the trial court will be treated as conclusions of law on appeal. Conclusions of law are reviewed de novo.
- Here, while the trial court made findings as to Father's conduct leading up to the petition, the trial court failed to make any findings as to Father's conduct showing neglect by abandonment at the time of the TPR hearing. As a result, the conclusion that grounds existed to TPR under G.S. 7B-1111(a)(1) is unsupported by the findings and vacated.
- Father challenged findings as unsupported by the evidence; however, the findings were supported by clear and convincing evidence, including mother's and father's testimony. The trial court's ultimate findings of Father's ability and knowledge to communicate with the children and his pattern of conduct demonstrating his lack of intent to maintain a relationship with the children were naturally reached through logical reasoning based on the evidence before the court. The court is not required to explain the evidentiary basis for its ultimate findings. The portion of the finding reciting Father's testimony regarding his continued contact with another child while incarcerated, without any indication the trial court considered the credibility of the statement, is disregarded. The trial court's finding misstating the relevant six-month period under G.S. 7B-1111(a)(7) (as November to March rather than March to November) is a scrivener's error that did not substantively impact the court's reasoning or conclusions. Two challenged findings are conclusions of law and reviewed de novo.
- The findings support the court's conclusion that grounds existed to TPR under G.S. 7B-1111(a)(7). The trial court found that despite Father's incarceration, Father had the ability and knowledge to communicate with the children through letters, as he had previously done, but failed to do so during the determinative period. The court was not required to make findings as to Mother's admission that she tried to prevent Father from seeing the children when he was not incarcerated and stopped funding his prison account. Mother's wishes are "largely irrelevant" and her actions do not amount to "actively thwarting" Father's ability to have a relationship with the children. Mother testified that she never stopped Father or the children from writing and the record shows Mother had the same address and phone number as previously used by Father to send two letters and once deliver money for shoes.

Willful abandonment; Incarceration
<a href="In re D.R.W., Jr.">In re D.R.W., Jr.</a>, \_\_\_\_ N.C. App. \_\_\_\_ (March 5, 2025)

**Held: Affirmed** 

• Facts: Mother appeals the termination of her parental rights. The child at issue was adjudicated neglected based on stipulated facts regarding Mother's substance use, unstable housing, inability to ensure school attendance, and temporary placements of the child with various people for varying amounts of time. Subsequent permanency planning hearings found that the child was doing well in foster placement; Mother had not supported or contacted the child except for a single two-minute phone call; Mother had been incarcerated at various times since the child's removal; and Mother was not participating in her case plan or cooperating with DSS or the child's GAL. The trial court eliminated reunification, denied Mother visitation rights, and made adoption the child's primary plan. DSS filed a TPR petition, and the trial court adjudicated grounds to TPR based on willful abandonment and willful failure to make reasonable progress in

- correcting the conditions that led to the child's removal. Mother challenges two adjudicatory findings as unsupported by the evidence and argues the trial court failed to make required findings regarding her limitations as to the willfulness of her actions.
- The adjudication of a ground to TPR is reviewed to "determine whether the findings are supported by <u>clear</u>, <u>cogent and convincing evidence</u> and [whether] the findings support the conclusions of law[.]" SI. Op. at 9 (citation omitted). Conclusions of law are reviewed de novo.
- G.S. 7B-111(a)(7) allows a trial court to terminate parental rights upon finding the parent "willfully abandoned the juvenile for at least six consecutive months immediately preceding the filing of the petition." There must be evidence that the parent manifested "a willful determination to forego all parental duties and relinquish all parental claims to the child." SI. Op. at 10 (citation omitted). Incarceration is neither a sword nor a shield. "Although a parent's options for showing affection while incarcerated are greatly limited, a parent will not be excused from showing interest in the child's welfare by whatever means available." SI. Op. at 10 (citation omitted) (emphasis in original).
- Challenged findings are supported by other unchallenged, binding findings of fact and record evidence, including testimony of the social worker and Mother and the DSS and GAL court reports.
- The trial court appropriately considered Mother's history and circumstances, including her incarceration, in concluding Mother willfully abandoned the child. The findings show that Mother made no effort to contact the child in any manner during the determinative six-month period, provided no support for the child, and took no action to show any love, affection, or parental concern for the child. Despite the ability to do so, Mother never wrote to the child after requesting visitation and the court having asked her to do so, and also failed to respond to a letter the child sent to her through DSS. Mother's behavior evinces a complete failure to show any interest in the child.

Willful abandonment; Rule 17 GAL
<a href="In re K.J.P.W.">In re K.J.P.W.</a>, \_\_\_ N.C. App. \_\_\_ (February 19, 2025)
<a href="Held: Affirmed">Held: Affirmed</a>
<a href="Dissent">Dissent</a>, Tyson, J.

- Facts: Based on the conditions of Mother's home, DSS filed a petition alleging the child neglected and obtained nonsecure custody. The child was placed with Petitioners and adjudicated neglected. Mother was granted visitation and ordered to follow DSS's recommendations for reunification, including a mental health assessment, parenting and anger management classes, and obtaining and maintaining stable housing. Guardianship was awarded to Petitioners and Petitioners ultimately filed to TPR. Mother's counsel filed a motion to appoint a Rule 17 GAL to assist Mother in the proceedings. The trial court granted the motion without further inquiry, which the court of appeals held was not an abuse of discretion. *In re K.W.*, 282 N.C. App. 734 (2022) (unpublished). Mother's rights were terminated based on willful abandonment and willful failure to pay for the child's care. Mother appeals, arguing that the appointment of a Rule 17 GAL makes Mother incompetent to take willful action constituting abandonment. The court affirmed the trial court's adjudication of the ground of willful abandonment and did not review Mother's challenge to the other ground adjudicated.
- Appellate courts review a TPR to determine "whether the findings of fact are supported by clear, cogent and convincing evidence and whether these findings, in turn, support the conclusions of law." SI. Op. at 5 (citation omitted). Conclusions of law are reviewed de novo.

- G.S. 7B-1111(a)(7) allows a trial court to TPR when "[t]he parent has willfully abandoned the juvenile for at least six consecutive months immediately preceding the filing of the petition." Willfulness requires purpose and deliberation. "[A] trial court presented with evidence indicating that a mentally ill parent has willfully abandoned his or her child must make specific findings of fact to support a conclusion that such behavior illustrated the parent's willful intent rather than symptoms of a parents diagnosed mental illness." SI. Op. at 8, quoting In re A.L.L., 376 N.C. 99, 111-12 (2020). The appointment of a Rule 17 GAL "is not based on a person's legal incompetence" and, unlike a Chapter 35A adult guardian, the role of a Rule 17 GAL is limited to "assisting a parent during a particular juvenile proceeding..." SI. Op. at 6 (citation omitted).
- The trial court's conclusion that Mother willfully abandoned the child during the determinative six months preceding the petition is supported by the findings. Binding findings include that Mother failed to consistently contact the child despite having the ability to do so; had not visited the child during the seven-month period preceding the petition; and had visited the child only once during a 14-month period. Appointment of a Rule 17 GAL to assist Mother during the TPR proceedings does not make her legally incompetent. Petitioners did not make any allegations in the petition as to Mother's mental illness or concerns for Mother's mental health, and the substance of Mother's only mental health report, completed during the underlying proceedings, was not discussed at the TPR hearing. The trial court was not required to make any specific findings as to Mother's conduct under In re A.L.L. since Mother's conduct was not evidenced or argued to be a manifestation of any severe mental illness. Mother testified that she had not reached out to arrange visitation during a seven-month period due to Facebook and phone problems; Mother's mother testified that Mother was caring for another child during another five-month period where Mother missed visitation; and both Mother and Mother's mother testified that Mother was working and maintained a home, and though Mother's mother was the payee of Mother's Supplemental Security Income, Mother was given the funds and used them as needed.
- Dissent: The findings do not support the conclusion of willful abandonment. Mother had been diagnosed with a moderate intellectual disability, mild persistent depressive disorder, and low intellectual functioning and adaptive skills. The trial court failed to make any findings that Mother's behavior was willful rather than symptoms of a diagnosed mental illness, as required by *In re A.L.L.* Additionally, relying on *In re E.G.R.*, 288 N.C. App. 191 (2023) (unpublished) (applying *In re A.L.L.* to the ground of willful failure to make reasonable progress), the trial court must make findings under *In re A.L.L.* to determine whether Mother's conduct in failing to provide the cost of care was willful or symptomatic of an illness. The trial court failed to make these findings and therefore the court's conclusion of willful failure to provide the cost of care is unsupported. The TPR order should be vacated and remanded for further findings on Mother's capacity and competence for willful conduct.

#### Dependency

<u>In re X.I.F.</u>, \_\_\_ N.C. App. \_\_\_ (February 19, 2025)

#### Held: Vacated in Part, Affirmed in Part

• <u>Facts</u>: Father appeals the termination of his parental rights as to three juveniles. The children have continuously lived with Mother since Mother and Father's separation in 2012. Father has been incarcerated for most of the period since their separation and remains incarcerated serving a nine-year term with a release date in 2027. Mother filed the TPR, and the trial court

- found grounds existed to terminate under G.S. 7B-1111(a)(1), (6), and (7). Father appeals all three grounds. This summary discusses the ground of dependency under G.S. 7B-1111(a)(7).
- Appellate courts review the adjudication of grounds to terminate parental rights to determine
  whether the trial court's factual findings are supported by clear, cogent, and convincing
  evidence and whether the findings support the trial court's conclusions of law.
- G.S. 7B-1111(a)(6) allows the trial court to TPR where the parent "is incapable of providing for the proper care and supervision of the juvenile, such that the juvenile is a dependent juvenile within the meaning of G.S. 7B-101, and that there is a reasonable probability that the incapability will continue for the foreseeable future." G.S. 7B-1111(a)(6). G.S. 7B-101(9) defines a dependent juvenile as one "in need of assistance or placement because (i) the juvenile has no parent, guardian, or custodian responsible for the juvenile's care or supervision or (ii) the juvenile's parent, guardian, or custodian is unable to provide for the juvenile's care or supervision and lacks an appropriate alternative childcare arrangement." The supreme court has held that a juvenile is not in need of assistance or placement where the juvenile is in the legal and physical custody of a parent at the time the petition is filed.
- Here, the petitions alleged and the court found that the children were in the custody of and
  resided with Petitioner, their biological mother, at the time the petitions were filed. The children
  are not dependent juveniles. <u>The conclusion that grounds existed to TPR under G.S. 7B-</u>
  1111(a)(6) is unsupported by the findings and vacated.

### Disposition

Child's GAL duties; Best interests

In re S.D.H., N.C. App. (November 5, 2024)

#### **Held: Vacated and Remanded**

- Facts: Paternal grandparents were ordered legal custody of Respondent-Father's two minor children by Virginia and North Carolina courts (the juveniles have different mothers who are not parties to this appeal). Grandparents (Petitioners) filed a petition to terminate Respondent-Father's parental rights based on neglect, nonsupport, and willful abandonment. An attorney was appointed in the dual role as GAL and attorney advocate for the children. Petitioners and Respondent presented evidence at the hearing, but the GAL did not testify, submit written reports, or make recommendations to the court. The GAL did present an argument as attorney advocate. The trial court adjudicated the grounds to TPR and found termination to be in the children's best interests. Father appeals the disposition, arguing that the trial court abused its discretion by ruling termination to be in the children's best interest absent any evidence presented by the GAL.
- Appellate review of a trial court's determination of a juvenile's best interest at the dispositional stage of a TPR action is reviewed for <u>abuse of discretion</u>. G.S. 7B-1110(a) requires the trial court to consider factors and make written findings regarding those that are relevant in its best interest analysis.
- Whether a trial court followed a statutory mandate is a question of law automatically preserved for appeal and reviewed de novo. "A statutory mandate that automatically preserves an issue for appellate review is one that, either: (1) requires a specific act by a trial judge; or (2) leaves no doubt that the legislature intended to place the responsibility on the judge presiding at the trial, or at specific courtroom proceedings that the trial judge has authority to direct." SI. Op. at 12

(citation omitted). G.S. 7B-1108 requires the appointment of a GAL in two circumstances, one of which applies here: when an answer is filed that denies a material allegation in the TPR petition. The GAL ensures the juvenile's best interests are represented in a contested TPR proceeding. The duties of a GAL are prescribed by G.S. 7B-601(a) and require the GAL to make an investigation to determine the best interests of the child and offer evidence recommending the best course of action to the court. The attorney advocate is a separate and distinct role responsible for providing legal advice and assistance to the GAL representing the minor child. "When 'a child [is] not represented by a guardian ad litem at a critical stage of the termination proceedings,' we 'must presume prejudice.' " Sl. Op. at 14 (citing *In re R.A.H.*, 171 N.C. App. 427, 431 (2005)). In those instances, the appropriate action is for the trial court to terminate the hearing and set a new hearing date giving an appointed GAL sufficient time to perform their statutorily prescribed duties.

The trial court abused its discretion by ruling on disposition absent evidence from the GAL. The court of appeals agreed with Father's argument that the trial court failed to comply with a statutory mandate as the "the Juvenile Code imposes an implicit duty upon the trial court to ensure the role(s) of the guardian ad litem are performed as required by statute." Sl. Op. at 16. "In juvenile cases where a guardian ad litem is required, a trial court cannot properly consider all relevant criteria set out in Section 7B-1110(a) where it wholly lacks evidence from the guardian ad litem for the juveniles." Sl. Op. at 19. The GAL in a termination proceeding must provide evidence to aid the court in determining the child's best interests and to provide a basis for appellate review. The court makes this case analogous to In re R.A.H., 171 N.C. App. 427, where the GAL was not appointed by the trial court until four days into the TPR hearing, and therefore no pretrial investigation was completed or reports produced for the record. In In re R.A.H., the court of appeals held that the juvenile's best interest was not represented by the GAL at a critical stage of the proceeding, prejudice was presumed, and a new hearing was ordered to give the GAL sufficient time to perform their duties. Here, the record provides no evidence of a pretrial investigation or prepared reports submitted by the GAL to the court to consider in its disposition ruling. The court of appeals held that the trial court could not have reached a reasoned decision absent evidence from the GAL. As in In re R.A.H., the trial court should have terminated the proceeding, instructed the GAL to perform its duties, and set a later hearing to allow the GAL to investigate and develop best interest recommendations for the court to make a reasoned decision at disposition. The court of appeals remanded the case for a new disposition hearing and did not consider Father's argument that the trial court failed to consider relevant best interest factors.

Denial of TPR

<u>In re B.B.A.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (June 4, 2025)

**Held: Affirmed** 

• Facts: Adoption agency (agency) appeals the trial court's denial of its petition to terminate Father's parental rights. Mother and Father were in a relationship in California that resulted in Mother learning she was pregnant after joining the military and moving away. Mother informed Father of the pregnancy and her desire to place the child for adoption. Father opposed placing the child for adoption, offered support to Mother, and expressed his desire to be present at the child's birth and raise the child. Mother gave Father the agency's contact information and soon after ignored Father's attempts to contact her. Father made continuous efforts to obtain

custody of the unborn child, including flying from California to North Carolina seeking to speak with the agency, moving to the State for seven months, and hiring an attorney. Despite Father and his counsel's repeated attempts, the agency refused to give Father any information. The child was born without Father's knowledge. Mother relinquished her rights the day following the birth and the agency placed the child with a prospective adoptive family. The agency filed to terminate Father's parental rights the day after the child's placement. Father learned of the child's birth nearly a month later. Subsequent paternity testing confirmed Father was the child's biological father. Father was denied his request for visitation with the child. At the time of the termination hearing, Father had not met the child. The GAL testified that Father could accommodate and care for the child; Mother testified that there was nothing to make her think Father would not be a good father; and Father testified he had a plan for the child's care and family support, but admitted he had not filed for legitimation or paternity prior to the agency filing the petition. The trial court concluded that grounds existed to terminate under G.S. 7B-1111(a)(5) but concluded it was not in the child's best interest to terminate Father's parental rights. The agency challenges the trial court's dispositional determination only, arguing four findings are unsupported by the evidence.

- Appellate courts review a trial court's determination of whether termination of a parent's rights
  is in the best interests of a child for <u>abuse of discretion</u>. Dispositional findings of fact are
  reviewed to determine whether they are supported by <u>competent evidence</u>.
- G.S. 7B-1110(a) requires the trial court to consider six factors in determining whether termination is in the child's best interests and make written findings for those that are relevant. G.S. 7B-1100(a) factors include the child's age; likelihood of adoption; whether termination will aid in achieving the child's permanent plan (not relevant for a private TPR); the bond the child has with the parent; the quality of relationship between the child and the proposed adoptive placement; and any relevant consideration. Appellate precedent requires that "[a]fter the trial court has determined grounds exist for termination of parental rights at adjudication, the court is required to issue an order of termination in the dispositional stage, unless it finds the best interests of the child would be to preserve the parent's rights." Sl. Op. at 8 (citation omitted) (emphasis in original).
- The unchallenged findings are sufficient to support the trial court's conclusion that termination was not in the child's best interests. These findings show Father desired and made continuous efforts to obtain custody of the child both before and after the child's birth; has a plan of care for the child and a strong support system; and had not acted contrary to his constitutionally protected right to the care, custody and control of the child. No evidence was presented to show a relationship with Father would not be in the child's best interests, though no relationship currently exists. The trial court properly considered that the existence of grounds for termination were largely due to circumstances outside of Father's control. "[H]aving a relationship with his or her biological parents is certainly relevant to a juvenile's interests[,]" and though a parent's constitutional right to custody and control of their child is not absolute, a trial court does not abuse its discretion in finding termination is not in the child's best interests when the parent has not been found to have acted contrary to that interest and instead, has "expressed an active desire to be involved in the minor child's life – before the minor child was born and continuing through to the present." SI. Op. at 13-14 (citing Lehr v. Robertson, 463 U.S. 248, 262 (1983), recognizing a biological father's opportunity to "make uniquely valuable contributions to the child's development" if the father grasps the opportunity and responsibility). The trial court did not abuse its discretion in concluding, after properly considering and weighing the relevant factors under G.S. 7B-1110(a), that the "relevant consideration is that it is absolutely in the best interest for the minor child to be in the care,

custody, and control of his father and have the opportunity to bond with his paternal biological family." SI. Op. at 8.

Best interest findings		
In re K.J.D.,	_ N.C. App	_ (December 17, 2024)

**Held: Affirmed** 

- Facts: DSS filed a neglect and dependency petition based on continued instances of domestic violence at the home in violation of a temporary safety agreement signed by Mother and Father. The child was adjudicated dependent and placed in DSS custody but physically remained in the home with the parents on a split schedule. DSS later terminated Mother's unsupervised visits and placed the child with a foster parent. Ultimately, DSS filed a motion to terminate both parents' rights. The court adjudicated four grounds and found TPR of Mother's rights to be in the child's best interest but that TPR of Father's rights was not in the child's best interest. Mother appealed, challenging the adjudication and disposition. This summary addresses Mother's dispositional challenge.
- "A finding that termination is in the best interest of the minor child is reviewed for <u>abuse of discretion</u>." SI. Op. at 15 (citation omitted). G.S. 7B-1110(a) requires the trial court to consider listed criteria and make written findings only as to those that are relevant. Dispositional findings are reviewed under a <u>competent evidence</u> standard.
- <u>Challenged findings are supported by competent evidence</u>, including testimony of the social worker and Mother.
- The trial court did not abuse its discretion in determining that termination of Mother's rights was in the best interest of the child. Findings that support the court's conclusion include that Mother did not believe she had a substance use issue nor pursue substance use treatment despite numerous positive drug screenings during the life of the case; domestic violence incidents continued despite Mother's completion of domestic violence courses; and Mother failed to engage in mental health services. The court rejected Mother's argument that termination of Mother's rights could not be in the child's best interests when Father retained his parental rights. Relying on the reasoning in *In re E.F.*, 375 N.C. 88 (2020), the court held "[w]hether Father retains his parental rights, without a doubt terminating Respondent-Mother's parental rights increases the likelihood of [the child's] adoption and thus aids in achieving his permanent plan." SI. Op. at 20. The issue is not one of whether it is unfair that Mother's rights were terminated and Father's were not.

<u>In re B.A.J.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (September 17, 2024)

**Held: Affirmed** 

• Facts: Juvenile was adjudicated neglected based on the severe physical abuse and torture of an older half-sibling (the half-sibling was adjudicated abused and another half-sibling was adjudicated neglected; neither are the subject of this TPR). The trial court adopted a primary plan of adoption. Over several permanency planning hearings the court found the parents were not making progress on their case plans and refused to admit or acknowledge the abuse and neglect they imposed on the juveniles. Father of the juvenile who is the subject of this action was later incarcerated following a severe domestic violence incident with Mother for which Mother did not file a DVPO, engaged in calls with Father from jail, and stated her intent for reunification of the family with Father. Father proposed two possible relative placements that

DSS ruled out due to safety concerns. DSS motioned for TPRs and the parents' rights were terminated based on the grounds of neglect and willful failure to make reasonable progress to correct the conditions which led to the child's removal. The court of appeals affirmed the adjudication of the ground of neglect. This summary discusses Mother's and Father's appeal of the trial court's determination that terminating their parental rights was in the juvenile's best interest. Mother challenges two dispositional findings as unsupported by competent evidence; Father argues the trial court abused its discretion by not making adequate findings about the two relatives he proposed for placement.

- <u>Dispositional findings are reviewed to determine whether they are supported by competent evidence</u>. A trial court's best interest determination is reviewed for <u>abuse of discretion</u>.
- At the dispositional stage of a TPR the trial court must consider whether termination is in the juvenile's best interest by considering factors listed in G.S. 7B-1110(a). The court must make written findings of the factors it considers relevant. The trial court determines the weight of each factor, and a reviewing court "may not substitute [its] preferred weighing of the relevant statutory criteria for that of the trial court." Sl. Op. at 23 (citation omitted). The "Supreme Court has consistently held that a trial court is not required to consider potential relative placements during the dispositional phase of a TPR proceeding." Sl. Op. at 23.
- Challenged findings are supported by competent evidence. Social worker testimony and the GAL report support the court's finding that there is a bond between the child and the parents and that no evidence was presented to describe the bond or show whether the child recognized Mother and Father as his parents. Unchallenged, binding adjudicatory findings incorporated by reference into the dispositional findings show the court weighed the testimony of Father's relatives and the social worker to determine the relatives were appropriately ruled out for possible placement and that no evidence presented at the hearing warranted reconsideration of Father's proposed relative placements.
- The trial court properly considered the relevant factors of G.S. 7B-1110 and did not abuse its discretion in determining termination of Mother's and Father's parental rights were in the juvenile's best interest. Written dispositional findings of relevant factors include that the juvenile was two years old and had been in DSS custody since he was one month old; termination would aid in accomplishing the primary permanent plan of adoption; the parents' insufficient progress in addressing the conditions of the child's removal make reunification unlikely and it is not in the child's best interest to stay in DSS custody to give the parents more time to show progress or find an appropriate alternative placement; the juvenile has a bond with the parents and no evidence was presented of the type of bond or whether the child recognizes the respondents as his parents; Father missed all visits with the child during incarceration due to the DV incident with Mother; the juvenile has lived with his current foster family for 21 months and has a strong, loving bond with his foster parents and foster siblings; the foster parents have met all of the juvenile's physical, mental, emotional, and developmental needs and have expressed a desire and commitment to adopt the juvenile, making the likelihood of adoption very high.

#### Appeal

Notice of appeal; Signature; Jurisdiction
<a href="In re Z.A.N.L.W.C.">In re Z.A.N.L.W.C.</a>, \_\_\_\_ N.C. App. \_\_\_\_ (February 5, 2025)

**Held: Dismissed** 

• <u>Facts</u>: This case involves an appeal of a TPR arising from an underlying juvenile case where mother was appointed a Rule 17 GAL. Mother's trial counsel and Rule 17 GAL filed a notice of

- appeal, on behalf of Mother, of the order terminating her parental rights as to her four children. Mother was served with the TPR petition but did not file an answer or appear at the hearing. At the hearing, Mother's counsel moved to continue the hearing due to not having had any contact with Mother for some time; the motion was denied and ultimately the court entered the TPR order. Mother's counsel and Rule 17 GAL signed the notice of appeal, but Mother did not.
- Counsel's brief does not address Mother's failure to sign the notice; however, matters of jurisdiction "may be raised at any time, even for the first time on appeal or by a court *sua sponte*." SI. Op. at 3 (citations omitted).
- G.S. 7B-1001(c) requires notice of appeal of an order terminating parental rights to be <u>signed by both the appealing party and counsel</u>, if any. Proper parties for appeal include "<u>a parent</u>, <u>a guardian appointed under G.S. 7B-600 or Chapter 35</u> of the General Statutes, or a custodian . . . who is a nonprevailing party." G.S. 7B-1002. There is no reference to a GAL for the parent. Although the GAL statute has since been amended, appellate precedent has held that a <u>GAL is not a proper party who may give notice of appeal</u> and also <u>cannot sign a notice of appeal in the place of the parent</u>. The appellate rules governing notice of appeal, Rules 3 and 3A, are jurisdictional. <u>Appeals that fail to comply with Appellate Rules 3 and 3A are insufficient to grant</u> the court jurisdiction to hear the appeal and must be dismissed.
  - Author's Note: This author believes the opinion meant to cite Appellate Rules 3 and 3.1
     (3.1 replaced 3A)
- Appellate precedent has found a notice of appeal without father's signature sufficient to grant
  the court jurisdiction where father's counsel attached a letter from father indicating his wish to
  appeal the TPR order at issue, resulting in "substantial compliance with the signature
  requirement delineated in N.C.G.S. 7B-1001(c) and N.C.R. App. P. 3.1(b)[.]" Sl. Op. at 7, quoting
  In re J.L.F., 378 N.C. 445, 448, n.4 (2021). In this case, there was no indication mother wanted to
  appeal attached to the notice of appeal
- Mother's failure to sign the notice of appeal is a jurisdictional defect requiring dismissal of the appeal. The record indicates Mother was appointed a GAL but the order was not included in the appellate record, so an explanation as to why the GAL was appointed is unknown. The record shows mother had cognitive limitations and mental health and substance use issues but had not been adjudicated incompetent under G.S. Chapter 35A. The trial court found mother has the ability to make reasonable progress. The information in the record indicates Mother was not incompetent and her Rule 17 GAL is not a proper party for the appeal. Mother was required to sign the notice.

Notice of appeal; Invited error; Failure to preserve the issue <a href="In re K.B.C.">In re K.B.C.</a>, \_\_\_\_ N.C. App. \_\_\_\_ (September 17, 2024)

**Held: Affirmed** 

• Facts: Father's parental rights for his three children were terminated. At the TPR hearing, Father called the children's GAL as a witness. The GAL testified that the GAL visited Father while incarcerated to inform Father that the children's foster family intended to adopt the children. Father signed a statement written by the GAL stating the children were well cared for by the foster family, remaining with the foster family was in their best interest, and that he had no intention to oppose a court order to achieve their adoption. Father's counsel was not present during the GAL's visit with Father nor contacted by the GAL. The signed statement was admitted

- as evidence without objection. After entry of the TPR orders, Father was not served for fourteen days. Father filed notice of appeal eighteen days after service. Father challenges admission of his signed statement, arguing his rights to counsel and fundamentally fair procedures were violated at the time he signed the statement. Father also filed a petition for writ of certiorari to address defects in his appeal, including designating the appeal to the NC Supreme Court and failing to include the correct statute providing his right to appeal.
- <u>G.S. 7B-1001(b)</u> requires notice of appeal to be made "within 30 days after entry and service of an order in accordance with G.S. 1A-1, Rule 58." Sl. Op. at 6, quoting G.S. 7B-1001(b) (emphasis added in original). Rule 58 of the Rules of Civil Procedure tolls the time periods within which other parties must act when a party fails to serve a copy of the judgment within three days of entry. The time period is tolled "for the duration of any period of noncompliance with this service requirement." N.C. R. CIV. P. 58. Father timely filed his notice of appeal. Father was served fourteen days after entry of the TPR order at which time the thirty-day period under G.S. 7B-1001(b) began, and filed his appeal within thirty days from the date of service.
- "[A] defendant's failure to designate [the court of appeals] in a notice of appeal does not warrant dismissal of the appeal where [the court of appeals] is the only court possessing jurisdiction to hear the matter and the [opposing party] has not suggested that it was misled by the defendant's flawed notice of appeals." SI. Op. at 6-7 (citations omitted). The court of appeals has heard appeals despite a party's failure to include the correct statute providing their right to appeal. Father's defects in his notice of appeal are non-jurisdictional. The court determined it had jurisdiction to hear Father's appeal and dismissed Father's PWC.
- "A party is not entitled to seek relief on appeal from a trial court action the party invited." SI. Op. at 8 (citation omitted). Father called the GAL to testify and elicited testimony showing that Father signed a statement that he would not oppose an order allowing for the children's adoption. Father is not entitled to relief on appeal, even if it the evidence was admitted in error, as Father invited the error.
- Appellate Rule 10(a)(1) provides that "a party must have presented the trial court a timely request, objection, or motion, stating the specific grounds for the ruling the party desired the court to make . . .[and] obtain a ruling upon the party's request, objection, or motion." Father failed to preserve his argument regarding the GAL's testimony or the signed statement for appellate review. The transcript shows Father did not make an objection, motion, or request at the hearing as to the GAL's testimony or the admission of the signed statement.

Notice of Appeal

<u>In re H.R.P.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (December 31, 2024)

Held: Affirmed

Dissent: Thompson, J.

- <u>Facts</u>: Mother and Father filed notices of appeal for the orders that terminated their respective parental rights. One notice of appeal cited G.S. 7B-1001(a)(4) (a final order that modifies legal custody), and the other notice of appeal cited G.S. 7B-1001(a1)(a), which has been repealed.
- Notices of appeal must be filed in accordance with G.S. 7B-1001(b) and (c). N.C. R. App. P. 3.1(b). Failure to comply is a jurisdictional defect requiring dismissal. An appeal is not lost due to a jurisdictional defect if "the intent to appeal from a specific judgment can be fairly inferred from the notice and the appellee is not misled by the mistake." Sl. Op. at 6-7 (citation omitted and

emphasis in original). Mother and Father correctly appealed to the court of appeals and correctly indicated the TPR order from which they intended to appeal, however each cited to incorrect statutory authority under G.S. 7B-1001. Appellate Rule 3.1 does not require citation to a statutory authority, but even if the notices were jurisdictionally defective, the parents' intent to appeal the TPR order can be fairly inferred from the notices and petitioner fully participated in the appeal and therefore was not misled. Parents did not lose the appeal due to any defect in their notices.

#### Writ of certiorari

<u>In re S.D.H.</u>, \_\_\_ N.C. App. \_\_\_ (November 5, 2024)

#### **Held: Vacated and Remanded**

- <u>Facts</u>: Respondent-Father appeals the disposition portion of a TPR order arguing that the trial court abused its discretion by ruling on disposition without receiving evidence from the children's GAL. Father timely filed his notice of appeal and amended notice of appeal. The amended notice did not comply with Appellate Rule 3 by failing to designate the TPR order appealed. Father petitioned the court for writ of certiorari, which was granted.
- A writ of certiorari is not intended to be a substitute for a notice of appeal. It may only issue if
  the petitioner can show merit to their argument that the trial court erred and that there are
  extraordinary circumstances to justify its issue. Extraordinary circumstances "generally requires
  a showing of substantial harm, considerable waste of judicial resources, or 'wide-reaching issues
  of justice and liberty at stake.' " SI. Op. at 9 (citation omitted).
- <u>PWC is allowed to aid in the court's jurisdiction</u>. The court found merit to Father's argument that the court failed to comply with statutory mandates regarding the duties of a GAL, and that error could result in substantial harm to both Father's fundamental parental rights and the juveniles.

### UCCJEA

**Subject Matter Jurisdiction** 

Home state

<u>In re B.E.</u>, \_\_\_\_ N.C. App. \_\_\_\_ (November 5, 2024)

**Held: Dismissed** 

- Facts: Mother appeals neglect adjudication and disposition orders entered by a North Carolina court for lack of subject matter jurisdiction as to three of her six children. A Virginia court had previously entered a divorce decree that incorporated a separation agreement between Mother and Father that granted Mother custody of the three children at issue. DSS filed a petition in North Carolina in June 2023. At the adjudicatory hearing, Father testified that their two biological children had lived with Mother in North Carolina their entire lives and their adopted child resided in North Carolina for several years with the exception of a short temporary absence. Mother argues the North Carolina court lacked subject matter jurisdiction under the UCCJEA to enter the orders due to the custody order previously entered in Virginia.
- The standard of review of whether a court possesses subject matter jurisdiction under the UCCJEA is a matter of law reviewed de novo.
- The jurisdictional requirements of the UCCJEA must be met for a court to have authority to adjudicate juvenile petitions. The <u>UCCJEA includes four bases for a trial court to obtain subject matter jurisdiction over an initial custody determination, which include obtaining jurisdiction as</u>

- a court in the child's <u>home state</u> or by a court of the home state of the child <u>declining to exercise</u> <u>jurisdiction</u> on the ground that another State is the more appropriate forum. G.S. 50A-201(a)(1), (2). "A child's 'home state' under the UCCJEA is the state in which the child lived with a parent or person acting as a parent for at least six consecutive months immediately before the commencement of a child-custody proceeding, including a proceeding on abuse, neglect, or <u>dependency allegations</u>." "SI. Op. at 10 (citing G.S. 50A-102(7)).
- G.S. 50A-303 requires a trial court to recognize and enforce a child custody determination of
  another state only if that other state "exercised jurisdiction in substantial conformity" with the
  UCCJEA. The North Carolina court was not required to recognize the Virginia custody order as
  the order was entered without subject matter jurisdiction and was null and void under the
  UCCJEA.
- The North Carolina court had subject matter jurisdiction to enter the adjudication and disposition orders for the three children. The custody order in Virginia was entered in 2023 after all three children had been living in North Carolina since 2018. The Virginia court was required under the UCCJEA to determine the children's home state before entering a child custody order. North Carolina was the children's home state and North Carolina did not decline jurisdiction. Mother did not challenge the North Carolina court's finding of fact that North Carolina is the children's home state, which is binding on appeal. The court rejects Mother's argument that the court was required to look at both home state and conduct a significant connection analysis under G.S. 7B-201(a)(2) and Virginia's companion statute. Significant connection analysis is required only if there is no home state.

Modification jurisdiction
<u>Harney v. Harney</u>, \_\_\_\_ N.C. App. \_\_\_\_ (September 3, 2024)

**Held: Affirmed** 

Facts: In June 2019, the child was born in New York where Mother resides. Maternal Grandfather lives in North Carolina and traveled to be with Mother when the child was born. Shortly after the child's birth, Grandfather sought and obtained temporary custody of the child due to concerns with Mother's home and mental health. A few days later, the New York court entered a stipulation agreement with consent of Mother and Grandfather that granted both parties joint custody; noted Grandfather lived in North Carolina and named Grandfather as the child's physical custodian. The stipulation gave Mother supervised visitation rights and included provisions Mother had to address. The child lived in North Carolina with Grandfather since entry of the stipulation order. In June 2020, Grandfather filed for custody of the child in North Carolina. In July 2020, Mother filed petitions to modify and enforce the custody order in New York and motioned to dismiss Grandfather's complaint in North Carolina for lack of subject matter jurisdiction, though admitting the child lived with Grandfather in North Carolina since June 2019. In October 2020, following a hearing conducted by the presiding New York judge and the North Carolina judge, at which both parties appeared in North Carolina, the New York court declined exclusive, continuing jurisdiction, naming North Carolina as the more appropriate forum, and directing the parties to appear and cooperate in further proceedings in North Carolina. In July 2021, the North Carolina court entered a temporary custody order and held custody hearings over several months. In 2022, the North Carolina court entered a permanent custody order granting Grandfather legal and physical custody. Mother appeals. This summary discusses the subject matter jurisdiction of the North Carolina court under the UCCJEA.

- An appellate court has a duty to address subject matter jurisdiction even if not raised by any
  party. The standard of review of whether a court possesses subject matter jurisdiction under the
  UCCJEA is de novo. Mother's only argument relating to the North Carolina trial court's subject
  matter jurisdiction is that the North Carolina court failed to rule on her motion to dismiss.
  Mother cited no supporting authorities and made no argument on the issue. The court of
  appeals noted its duty to address jurisdiction and addressed the issue on its own.
- Under the UCCJEA, "[e]xcept as otherwise provided in G.S. 50A-204 [temporary emergency jurisdiction], a court of this State may not modify a child-custody determination made by a court of another state unless a court of this State has jurisdiction to make an initial determination under G.S. 50A-201(a)(1) [home state jurisdiction] or G.S. 50A-201(a)(2) [significant connection jurisdiction] and: (1) The court of the other state determines it no longer has exclusive, continuing jurisdiction under G.S. 50A-202 or that a court of this State would be a more convenient forum under G.S. 50A-207." Sl. Op. at 2, quoting G.S. 50A-203.
- North Carolina had subject matter jurisdiction to enter the custody order under the UCCJEA. The New York and North Carolina trial courts held a hearing on Mother's motions filed in New York. The New York court entered an order declining to exercise exclusive continuing jurisdiction in favor of the more appropriate forum of North Carolina in compliance with G.S. 50A-207. Mother did not appeal the New York order, and the order is binding upon North Carolina courts. North Carolina was the child's home state under G.S. 50A-201(a)(1) and the court had modification jurisdiction pursuant to G.S. 50A-203.

## Civil Cases Related to Child Welfare

Judicial Review of Administrative Decision

Child Maltreatment Registry

<u>Taylor-Coleman v. N.C. Dept. Health and Hum. Servs. Div. of Child Dev. & Early Educ.</u>, \_\_\_ N.C. App. \_\_\_ (November 19, 2024)

#### **Held: Affirmed**

- Facts and procedural history: Petitioner appeals from the superior court order affirming the final decision of the Office of Administrative Hearings (OAH). Petitioner owned and operated two licensed child care centers. DHHS, Division of Child Development and Early Education (Division) received a report of an incident at one of Petitioner's centers where a twelve-year old sexually assaulted another child. The other child was Petitioner's four-year old grandson. The Division's investigation found the volunteer supervising the children observed the incident, took the twelve-year old to Petitioner to report the incident, and Petitioner hit the child on the back of the head, yelled at him, and threatened him. The Division determined Petitioner's actions constituted child maltreatment warranting placement on the Child Maltreatment Registry and disqualification from working in child care. Petitioner filed petitions for contested hearings at OAH for her placement on the Registry. The OAH affirmed the Division's determination that Petitioner's actions rose to the level of child maltreatment and that her actions warranted placement on the Registry. Petitioner appealed to the superior court for judicial review where the court affirmed the OAH's final decision. On appeal, Petitioner argues that the grounds for her placement on the Registry were unsupported by the evidence presented at the OAH hearing.
- Appellate review of an order of the superior court affirming an administrative agency decision "is limited to determining (1) whether the superior court applied the appropriate standard of

- <u>review</u>, and if so, (2) whether the superior court properly applied this standard." SI. Op. at 6 (citation omitted).
- <u>Fact-intensive issues are reviewed under the whole-record test</u>. Petitioner in this case challenges the sufficiency of the evidence to support the conclusion that her placement on the Registry was warranted. <u>The superior court did not err in reviewing Petitioner's appeal under</u> the whole-record test standard of review.
- The whole-record test requires the appellate court to review all the record evidence to determine whether there is substantial evidence to justify the agency's decision. "Substantial evidence is relevant evidence a reasonable mind might accept as adequate to support a conclusion." SI. Op. at 7 (citation omitted). It is "more than a scintilla or a permissible inference." SI. Op. at 10 (citation omitted). The reviewing court cannot replace the agency's judgment between two reasonably conflicting views under the whole-record test. The petitioner has the burden of proof at the OAH hearing where the administrative law judge (ALJ) must determine whether the Petitioner has met its burden of showing that the Division erred. The reviewing court "must defer to the ALJ's determination about the weight and credibility assigned to the evidence and witnesses." SI. Op. at 11 (citation omitted).
- G.S. 110-105.3(b)(3) defines child maltreatment as the commission of an act by a caregiver "that results in harm, potential for harm, or threat of harm to a child." SI. Op. at 8. The Division considers five factors in determining whether an act of maltreatment occurred: "(1) the severity of the incident; (2) the age and development ability of the child; (3) evident disregard of consequences; (4) maltreatment history and previous similar incidents; and (5) future risk of harm." SI. Op. at 8-9. If the Division determines child maltreatment occurred the caregiver is placed on the Registry and prohibited from being a caregiver at any licensed child care facility. G.S. 110-105.5. North Carolina appellate courts have not reviewed a caregiver's challenge to placement on the Registry, making this a case of first impression.
- There was substantial evidence to support the OAH decision. Evidence presented to support Petitioner's placement on the Registry included testimony of the Division's investigator and the investigation documentation, including interviews with the individuals involved. The judge permitted the investigator to testify about the statements made by the two children who were not called to testify, and the two facility witnesses who failed to appear at the hearing. The facility volunteer reported in her interview with the investigator that Petitioner struck and threatened the older child. The other employee witness interviewed by the investigator corroborated the volunteer's statements. The investigator testified that the older child stated in his interview that "Aunt Net" hit him, and the investigation later revealed that was the name the child called the Petitioner. The Petitioner questioned the investigator at the hearing regarding the non-testifying witness statements and the identity of who hit the older child. The ALJ determined the credibility of the witnesses and found Petitioner had not met its burden.
- The court echoed the superior court's recognition of the disparity of the laws governing the
  Registry, which does not allow for removal or expunction, and laws governing the Sex Offender
  Registry and criminal expunction, which provide the right to petition for removal and
  expunction. The court urges the General Assembly to address the issues raised and concerns
  expressed by the courts.

Substantial violation of Appellate Rules; Sanction

Harney v. Harney, \_\_\_\_ N.C. App. \_\_\_\_ (September 3, 2024)

**Held: Affirmed** 

- Facts: Mother appeals custody order granting Grandfather custody of the child. Mother's appellate brief included three appendixes: one with a table listing challenged findings or conclusions with analysis and arguments for each, singled spaced in sans serif font; one with portions of the transcript of the proceedings; and one of an unpublished opinion cited in her brief. Mother's brief with appendixes was 73 pages and about 17,000 words. Grandfather's reply brief with appendixes was 83 pages and about 14,000 words. The summary discusses the court's determination of Mother's substantial violation of the Rules of Appellate Procedure and discretionary sanctions imposed.
- An appellate court must consider whether a violation of the Rules of Appellate Procedure is a "substantial failure" or "gross violation" of the rules. Sl. Op. at 15 (citation omitted). "If so, our Supreme Court has instructed that in our discretion, we should 'fashion [] a remedy to encourage better compliance with the rules' " by conducting a "fact-specific inquiry."Sl. Op. at 15-16, 17. Appellate courts may impose sanctions for substantial failure to comply with the rules or gross violation of the rules that may include monetary damages, dismissal, or "any other sanction deemed just and proper." Sl. Op. at 16-17, quoting N.C. R. App. Proc. 34, 25.
- Rules of Appellate Procedure:
  - o <u>26(g)(1)</u> provides formatting requirements, including font and spacing, for documents filed with the court.
  - Rule 28(b) requires the appellant's brief to contain a non-argumentative statement of the material facts, the appellant's argument, a statement of the applicable standard of review, and analysis with appropriate references to the record, the transcript, or exhibits. Rule 28(d) requires appendixes in limited circumstances, including necessary portions of transcripts and proceedings, and establishes formatting requirements. "The purpose of the appendix is to include parts of the transcript, evidence, statutes, or other documents necessary or helpful to understand 'the issue[s] presented in the brief' or, for the appellee, to address an issue raised in the opposing brief." Sl. Op. at 13 (referencing N.C. R. App. P. 28(d)). The purpose of the appendix "is not to extend the body of the brief." Sl. Op. at 13.
  - Rule 28(j) establishes word limits for principal briefs and reply briefs, not including appendixes.
  - Rule 30(e) requires providing a copy of an unpublished opinions cited in a party's brief or argument.
- Mother violated Rules 28(j), 28(d), and 26(g) by using an appendix to make arguments required to be included in her principal brief, by greatly exceeding the word limit permitted for a principal brief by using the appendix as an extension of her brief, and by ignoring the formatting requirements for appendixes. Mother's violation is substantial and imposed a burden on Grandfather and the court. Grandfather incurred increased costs in responding to the brief and violated the rules by adding a similar table to his reply brief to address the arguments in Mother's appendix. If Grandfather had instead motioned to strike part of Mother's brief or requested another sanction, he'd still have incurred additional costs and created additional delay in the appeal. The court spent more time in reviewing improperly extended briefs, determining how to address the issues and rule violations, and the appropriate sanction for violations. The court used its discretion to sanction Mother by not addressing or considering Mother's arguments in the improper appendix, disregarding much of her challenge to the

court's findings and conclusion that she acted inconsistently with her constitutionally protected status as a parent. The court notes Mother also violated Rule 28 by placing part of her argument in her statement of the facts. Mother's two other appendixes were proper under Rules 28 and 30. The court declined to sanction Grandfather as his violation of the rules was in response to Mother's violation and his brief otherwise complied with the rules. The court admonished both counsel to comply with the rules and stated that "if an appellant violates a rule, this does not give the appellee license to violate the rules in response." Sl. Op. at 22.

#### No-contact order

Workplace Violence Prevention Act; Free speech; Authority over non-parties Durham Cnty. Dept. of Soc. Servs. v. Wallace, N.C. App. (September 3, 2024)

#### **Held: Vacated and Remanded**

- Facts: Former DSS employee (Respondent) appeals from a civil no-contact order entered pursuant to the Workplace Violence Prevention Act (WVPA). Respondent founded Operation Stop Child Protective Services (Operation Stop CPS) and led rallies and protests against DSS policies, especially focused on abuse and neglect practices. DSS (Petitioner) filed a complaint for a civil no-contact order on behalf of DSS and its employees to enjoin Respondent and her "followers." The complaint's allegations included Respondent's protests near the DSS office and at the Director's residence, and social media posts and hundreds of text messages sent to an employee by Operation Stop CPS advocates which caused employees to feel fearful. The trial court granted a temporary ex-parte no-contact order and following a hearing, the court found that Respondent's actions constituted harassment and issued a permanent no-contact order. The court concluded Respondent committed unlawful conduct but would still be allowed to peacefully protest and directed Respondent, among other things, to not visit or interfere with DSS, its employees, or its operations. The order further decreed that the Respondent and her "followers" must be allowed to peacefully protest so long as they are at least 25 feet from the DSS entrances while protesting, do not use amplification devices, and do not yell or chant when minor children are leaving the building when they appear to be exercising DSS supervised visitation (restrictions). Respondent appeals, arguing (1) the social media posts and text messages do not constitute harassment under the WVPA; (2) the no-contact order did not include a finding that Respondent acted with the intent to place an employee in reasonable fear of their safety as required by the WVPA; (3) the order's restrictions violate Respondent's freedom of speech under the federal and state constitutions; and (4) the WVPA does not grant the court authority to enjoin non-parties in the order.
- Appellate courts <u>review the "trial court's record for 'competent evidence that supports the trial court's findings of fact' and the propriety of its</u> 'conclusions of law . . . in light of such facts." SI.
   Op. at 5 (citation omitted). Conclusions of law are reviewed de novo.
- The WVPA authorizes a trial court to issue a civil no-contact order "upon finding that an 'employee has suffered unlawful conduct committed by' a respondent[,]" which includes "otherwise harassing [conduct], as defined in [N.C. Gen. Stat. §] 14-277.3A. . . ." Sl. Op. at 6, quoting G.S. 95-264(a), 95-260(3)(b). Civil harassment has five statutory elements under G.S. 14-277.3A: (1) knowing conduct (2) directed at (3) a specific person (4) that torments, terrorizes, or terrifies, and (5) serves no legitimate purpose. "'Direct at' element also implicates Respondent's direction of third parties towards a targeted employee.' "Sl. Op. at 9. Relying on Ramsey v. Harman, 191 N.C. 146 (2008), to apply the appellate courts' interpretation of the identical statutory language and schema of G.S. Chapter 50C applicable to civil no-contact orders, for no-contact orders entered pursuant to the WVPA, the trial court must make findings of harassment

- "without legal purpose and with the *intent* to place the employee in reasonable fear for the employee's safety" to determine the Respondent committed unlawful conduct. Sl. Op. at 12, quoting G.S. 95-260 (emphasis in original).
- Respondent's social media posts and text messages meet the statutory definition of harassment. Respondent knowingly intended to advocate for certain causes and deliberately took actions in furtherance of that objective. Respondent influenced and directed Operation Stop CPS advocates to target their efforts at specific DSS employees. The record shows the posts and texts were directed at two specific employees, the Director and a specific social worker, both named in the petition. The fourth element was not addressed by Respondent or the court. The acts may not serve a legitimate purpose based on the court's finding that Respondent intimidated the Director; the finding that numerous texts sent in a short time could also be considered an illegitimate purpose.
- Findings are insufficient to support the court's conclusion that DSS and its employees suffered unlawful conduct committed by Respondent. The court incorporated the facts alleged in the petition in its findings of fact, including protests at the main office and personal residence of an employee, intimidation of the director, and the receipt of numerous texts in a single evening by a social worker that made the social worker and their employees fearful. However the court did not make any findings concerning the content of the harassment or intimidation, or identify who sent the messages. Without these findings, the appellate court cannot review whether the conduct served a "legitimate purpose" or specific intent to "torment, terrorize, or terrify" DSS employees to constitute harassment under G.S. 14-277.3A(b)(2) and thereby conclude that Respondent engaged in unlawful conduct under the WVPA, G.S. 95-260(3)(b).
- To determine whether Respondent's constitutional right to free speech afforded by Article I of the N.C. Constitution were unconstitutionally restricted by the no-contact order, the appellate court relied on preexisting federal Free Speech Clause jurisprudence, citing State v. Petersilie, 334 N.C. 169 (1993) (expressly adopting federal free speech jurisprudence to interpret N.C. Const., Art. I, through its disposition). An analysis of "First Amendment free-speech rights and government for a requires four inquiries . . . : (1) whether the restriction affected protected speech or expressive conduct; (2) if so, whether the restriction is either content-based or content-neutral; (3) if content-neutral, which tier of judicial review below strict scrutiny applies to the restriction; and (4) which category of forum the restriction concerns." SI. Op. at 16 (citations omitted and cleaned up). "Content-neutral restrictions of traditional and designated (collectively, 'unlimited') fora are subject to intermediate scrutiny[.]" Unlimited fora are "quintessential community venue[s], such as a public street, sidewalk, or park." Sl. Op. at 18 (citation omitted). Sl. Op. at 18. To satisfy intermediate scrutiny, "the restriction must be narrowly tailored to achieve an important or substantial government interest in a manner that allows for ample alternative channels of communication" but "need to be the least restrictive or least intrusive means [in achieving said interest]." SI. Op. at 17-18 (citation omitted).
- The no-contact order satisfies intermediate scrutiny and does not violate Respondent's free speech rights. The effect of the WVPA through the no-contact order implicates Respondent's expressive conduct of protesting DSS's practices. Respondent challenges the WVPA and the order's restrictions as applied to her and therefore the restrictions are content-neutral. Due to the lack of precise findings in the no-contact order, the appellate court deferred determining the exact forum classification at issue here, presumed the forum to be a "quintessential community venue," and applied the most stringent applicable test intermediate scrutiny. The content-neutral restrictions were aimed at achieving the significant public interests of protecting employee safety and preventing psychological harm to minor children visiting the DSS building. The restrictions were narrowly tailored because they promote this significant

interest and would be achieved less effectively otherwise. Finally, the order left open ample alternative channels of communication by specifically allowing Respondent to protest subject to the order's narrow restrictions.

- Appellate courts void "injunctions 'affecting [the] vested rights' of non-parties who lack any
  identifiable relationship to the parties or any notice of the proceedings." Sl. Op. at 13 (citation
  omitted). Here, the trial court did not identify any "followers" of Respondent to enjoin in the
  order. The portion of the order enjoining the undetermined and unnamed followers is vacated.
- N.C. R. App. P. 10(a)(1) requires Respondent to "present[] to the trial court a timely request, objection, or motion" stating "the specific grounds for the ruling the party desired the court to make." Respondent did not preserve her constitutional right-to-petition claim for appellate review. Respondent did not raise this claim at any point during trial or as part of an expressed objection, separate from Respondent's freedom of speech objection.

## The Fostering Care in NC Act: Changes to Child Welfare Effective October 1, 2025, Part 1

This entry was contributed by <u>Sara DePasquale</u> on August 20, 2025 at 2:17 pm and is filed under Child Welfare Law.

This is my second post discussing <u>S.L. 2025-16</u>, the Fostering Care in NC Act. The various sections of this significant 32-page session law have different effective dates. Some sections became effective on June 26, 2025 and are discussed in my previous post – <a href="https://civil.sog.unc.edu/the-fostering-care-in-nc-act-changes-to-child-welfare-and-dss-that-are-effective-now/">https://civil.sog.unc.edu/the-fostering-care-in-nc-act-changes-to-child-welfare-and-dss-that-are-effective-now/</a> – and my colleague's post discussing changes to DHHS oversight <a href="https://civil.sog.unc.edu/state-oversight-of-county-departments-of-social-services-changes-in-session-law-2025-16/">https://civil.sog.unc.edu/state-oversight-of-county-departments-of-social-services-changes-in-session-law-2025-16/</a>).

Other sections are effective on October 1, 2025. The focus of this blog is on most of the provisions in Part I of S.L. 2025-16 that become effective on October 1, which is not that far away.

**Section 1.1 amends the definitions section of G.S. 7B-101.** These amendments are effective for all actions pending or filed on or after October 1, 2025.

The definition of "abused juveniles" is amended by replacing references to numerous specific sex crimes with a reference to G.S. 14-208.6(5), which lists the specific sex crimes in its definition of "sexually violent offense." This change does not substantively alter the definition of "abused juveniles." Instead, it ensures that any future changes made to G.S. 14-208.6(5) will be incorporated in the definition of "abused juveniles."

A new definition is added at G.S. 7B-101(11a) for the "<u>Division</u>," which is the Division of Social Services at NCDHHS. This is the Division that oversees child welfare practices at a county DSS. Necessary corresponding numerical changes to definitions are made.

A definition of "post-adoption contact agreement and order" is added in G.S. 7B-101(16a). This definition recognizes a new process for a parent's relinquishment for the adoption of their child when their child is in DSS custody because of a court order in an A/N/D case. The definition is a mediated agreement that is approved by a district court judge that allows for post-adoption contact between the child who is adopted and their former parent. My next blog post will discuss post-adoption contact agreements and orders in more detail.

Section 1.3 authorizes NCDHHS (Division) to review a DSS screen out of a report and/or decision not to file an A/N/D petition. These amendments apply to any review that is requested on or after October 1, 2025.

The responsibility of a DSS to conduct an assessment of a report of abuse, neglect, or dependency is addressed in G.S. 7B-302. An assessment is not initiated unless DSS screens in the report. A new process authorizing the Division to review a DSS decision to screen out a report, meaning no assessment is made, is added to G.S. 7B-302(f). Within 5 working days of when a report is received by DSS, DSS is required to send a written notice to the reporter (unless they waive the notice or make an anonymous report) as to whether the report was screened in for an assessment. Under the amendments to G.S. 7B-302(f), the notice must include (1) a basis for the decision and (2) the procedures the reporter can take to request a review by the Division within 5 working days of receiving the notice. The Division must review the DSS decision to screen out the report within 5 working days from when the Division receives the review request. The Division can affirm the screen out decision or direct DSS to initiate an assessment. The reporter is not precluded from requesting the DSS director review the decision to screen the report out; however, if the reporter does that, they should be mindful of the 5 working day time requirement to request a review from the Division.

For a case that is screened in, DSS must send a second written notice to the reporter within 5 working days of when it completes its assessment as to whether it found abuse, neglect, or dependency; the action (if any) it is taking to protect the juvenile; and whether a petition was filed. The reporter has the right to request a review of a DSS decision not to file a petition. That review was with the prosecutor. Amendments to G.S.7B-302(g), -305, -306, -308(b), and -403(b) now authorize a review by the prosecutor or the Division.

DSS must include in its notice the procedures for requesting a review by either the prosecutor or Division, and the reporter may request the review from one or both entities within 5 working days of receiving the DSS notice. The entity that receives the request must conduct the review. That entity must also notify the other entity a review was requested within 2 business days of when it received the review request. The other entity may conduct a review as well. If both entities are reviewing the DSS decision, they may conduct an independent or shared review, and they may consult with each other. The review decision may result in the affirmation of the DSS decision not to file a petition, a request for a law enforcement investigation, and/or a directive that DSS file a petition. DSS must file a petition if one of the reviewing entities directs the director to file a petition. The Division has additional authority to direct DSS to take specific protective services action. For example, if DSS substantiated neglect, made a referral, and closed its case, the Division could affirm the DSS decision not to file a petition but direct DSS to open an in-home services case.

Section 1.4 addresses conflicts of interest (COI) for a county DSS.

A new statute, G.S. 7B-302.1, is enacted and effective for all actions pending or filed on or after October 1, 2025. This new statute defines a COI through the identification of 10 circumstances. The majority of those circumstances revolve around relationships with the family by employees of DSS or members of the County's governance; DSS supervision of a foster home where abuse, neglect, or dependency has been alleged; DSS having custody of a juvenile who is also a minor parent; DSS being a court-appointed guardian of a respondent; and when the director in their professional judgment perceives a COI exists.

G.S. 7B-302.1 includes procedures for addressing a COI. The county DSS with the COI must request another county DSS take the case and notify the Division of both the COI and the county DSS that accepted the case. If 2 or more counties do not accept the case, the DSS with the COI must notify the Division. The Division evaluates the COI and determines if the county DSS is able to manage the case by implementing measures that sufficiently obviate the conflict or if not, appoint another county DSS to manage the case. The county DSS with the COI must notify the parent, guardian, custodian, or caretaker in writing 1) that a COI exists, 2) identify the other county DSS that is managing the case, and 3) include contact information for the constituent concern line at the Division. The parent, guardian, custodian, caretaker, juvenile, or any of their representatives may contact the constituent concern line if they believe a COI exists at any point in the case and the case is not referred to another county DSS.

Amendments to G.S. 7B-400(c) also address a COI and are effective for all actions files or pending on or after October 1, 2025. That statute allows for a pre-adjudication change in venue of an A/N/D case but requires the petitioner (DSS) remains the same. The amendment allows for the petitioner to be substituted when the venue change results from a COI. This way the DSS with the COI can be removed as a party and the DSS who accepts the case can be added as a party.

Section 1.5 addresses intervention and removal of parties in an A/N/D case by amending G.S. 7B-401.1 effective for all actions filed or pending on or after October 1, 2025.

Intervention in an A/N/D action is governed by G.S. 7B-401.1 and limits who has the right to intervene. Amendments to G.S. 7B-401.1(h), intervention, authorize the court to allow intervention by a child's current caretaker or current foster parent if that current caretaker or current foster parent has standing to file a TPR petition under G.S. 7B-1103. Typically, that is when the child has been continuously residing with them for 18 consecutive months. This amendment expands who can intervene to now include a child's current caretaker who is not a licensed foster parent, e.g., a relative. Foster parents had this ability to intervene through subsection (e1), and that subsection is now repealed.

The court also has the authority to remove certain parties from an A/N/D action under G.S. 7B-401.1(g). That statute is amended to specify that removal of a guardian, custodian, or caretaker as a party can only happen after an adjudication. There are two findings the court has to make: 1) the person's continuation as a parent is not necessary to meet the child's needs, and 2) the removal of the person as a party is in the child's best interests. This second prong is new and replaces a previous required finding that the person does not have legal rights that may be affected by the action. This new language removes an outstanding question of whether a person with legal custody of a child resulting from a civil custody action could be removed as a party. See *In re J.R.S.*, 258 N.C. App. 612 (2018).

Sections 1.6 and 1.7 amend the procedure for initial nonsecure custody orders, with a focus on those orders that are sought when the clerks office is closed. These amendments are effective for all actions filed or pending on or after October 1, 2025.

G.S. 7B-502(b) authorizes the chief district court judge to delegate to someone other than a judge the court's authority to approve an initial nonsecure custody order through an administrative order. The amendments limit who can be authorized to approve an initial nonsecure custody request – only a magistrate may have this delegated authority. This change will require chief district court judges to review any existing G.S. 7B-502 administrative order and make appropriate changes. A corresponding change to refer to the magistrate is made to G.S. 7B-506.

Additional amendments to G.S. 7B-502(b) explicitly state the court has authority to issue a nonsecure custody order after the action is commenced by the <u>filing of a petition</u>. Under case law, this was required as a petition must be filed for the court to have subject matter jurisdiction to act on any request. See *In re T.R.P.*, 360 N.C. 588 (2006). Finally, each county must have a judge or delegated magistrate available at all times to a DSS who is requesting nonsecure custody.

Under G.S. 7B-404, a DSS may seek a nonsecure custody order (or an interference/obstruction order under G.S. 7B-303) when the clerk's office is closed and an emergency requires an immediate order. An amendment to G.S. 7B-404 makes clear that a nonsecure custody (or interference/obstruction) order that is signed after hours is effective and enforceable after it is signed by a judicial official. This clarifies that if the order is not entered by the clerk until the next business day, the order is effective immediately.

Amendments are made to G.S. 7B-508 involving <u>telephonic approval for nonsecure</u> <u>custody orders</u>. The first amendment requires the judge or delegated magistrate to receive a copy of the petition by a secure method. The second amendment addresses the signature on a nonsecure custody order and will require a change to the AOC-J-150 form.

The initial nonsecure custody order that is approved telephonically must have 1) the name and title of the person asking for and receiving approval for a nonsecure custody order (this will be DSS employee), 2) the name and title of the judge or delegated magistrate who approves the request for nonsecure custody, 3) the signature and title of the clerk or magistrate who accepted the petition for filing, and 4) the date and hour of when the nonsecure custody order was authorized. It will not be sufficient for a DSS employee to sign the order; instead, a judicial official – the clerk or magistrate – must sign the order. This may require counties to change practices for when they seek initial nonsecure custody orders by telephone.

## Section 1.8 amends permanent guardianship to address the appointment of coguardians and the court's authority when the co-guardians' relationship dissolves.

G.S. 7B-600(b) addresses permanent guardianship. Amendments explicitly authorize the appointment of co-guardians. Further amendments are made to allow for the termination of a permanent guardianship when the relationship between the co-guardians dissolves by adding a fifth factor to the statutory enumerated circumstances the court must find before it can terminate a permanent guardianship.

A new subsection, G.S. 7B-600(b1) addresses the dissolution of the co-guardians' relationship. At a hearing, the court considers whether guardianship is in the child's best interests and based on the child's needs and best interests, the court may order the placement be maintained, terminate the guardianship of one or both of the co-guardians, and order any other dispositional alternative identified in G.S. 7B-903. If the court maintains the co-guardianship, it may modify the order to address legal and physical custody, including visitation, between the co-guardians. The court must consider whether ordering custody rather than guardianship and transferring the action to a Chapter 50 action under G.S. 7B-911 is in the child's best interests.

These changes are effective for all actions pending or filed on or after October 1, 2025.

## Section 1.9 changes when a Rule 17 guardian ad litem (GAL) is appointed to an unemancipated minor respondent parent in an A/N/D case.

G.S. 7B-602 addresses a parent's rights to court-appointed counsel as well as the appointment of a Rule 17 GAL for a respondent parent. For respondent parents who are unemancipated minors, a Rule 17 is appointed based solely on their age. Effective for all actions filed on or after October 1, 2025, amendments to G.S. 7B-602(b) now make it discretionary on the court in appointing a Rule 17 GAL for a respondent parent who is unemancipated and 16 or 17 years old. When determining whether to appoint a Rule 17 GAL, the court may want to consider that a Rule 17 GAL is a GAL of substitution, and

parents, regardless of their age, have paramount constitutional rights to care, custody, and control of their children. See *Troxel v. Granville*, 530 U.C. 745 (2000); *Petersen v. Rogers*, 337 N.C. 397 (1994). For minor parents who are 15 or younger, the GAL appointment continues to be required.

This change does not apply to a termination of parental rights action where the respondent is a minor parent. A Rule 17 GAL must be appointed to that minor parent. G.S. 7B-1101.1(b).

## Section 1.13(a) makes changes to review and permanency planning hearings and significantly amends the criteria that apply to review hearings.

Amendments to G.S. 7B-906.1 are effective for all actions filed or pending on October 1, 2025. When determining whether a case will proceed on a review hearing or permanency planning hearing track, G.S. 7B-906.1(a) is amended to identify that the initial dispositional order is what determines the following hearing. If custody is removed from a parent, guardian, or custodian at initial disposition, the case proceeds to a permanency planning hearing. If custody is not removed from a parent, guardian, or custodian at initial disposition, the case proceeds to a review hearing. Whether the child was in nonsecure custody is not considered as the initial dispositional order is what controls whether a review or permanency planning hearing follows.

Changes are made to review hearings through amendments to G.S. 7B-906.1(d)(1a), (d1), and (d2). Language that refers to a review hearing also being noticed as a permanency planning hearing is removed. This indicates a review and permanency hearing cannot be scheduled for the same day. This typically should not happen since the criteria for when each type of hearing significantly differs.

At a review hearing, the court may order the child be removed from the custody of their parent, guardian, or custodian; however, criteria beyond the child's best interests are now imposed. The court may only order the change in custody if at last one factor for nonsecure custody in G.S. 7B-503(a)(1) – (a)(4) or a factor in G.S. 7B-901(c) that authorizes the court to relieve DSS of reunification efforts at initial disposition has occurred since the last hearing and the child has experienced or is at substantial risk of experiencing physical or emotional harm as a result. Removal may also occur if the parent, guardian, or custodian consents. Further, a time limit is imposed for review hearings and the parent's, guardian's, or custodian's expected progress. Within 12 months of when the petition is filed, court-ordered services should be completed, and the resolution of the circumstances that led to DSS's involvement should be demonstrated to the court such that the parent, guardian, or custodian is providing a safe home for the child. See G.S. 7B-101(19) (definition of "safe

home"). The court must terminate its jurisdiction within 12 months absent extraordinary circumstances. Any reference to retaining jurisdiction and waiving review hearings is removed.

Technical corrections are made to reference permanency planning hearings, but one <u>substantive change applies</u> to when the court may waive holding further permanency <u>planning hearings</u>. There are five factors the court must find before it can waive those hearings, and one factor, G.S. 7B-906.1(n)(1) addresses a time requirement. The child must have resided in the placement for at least one year or, under the new amendment, no time period applies if all the parties agree and the court enters a consent order. Remember, the other four factors must still be found even if the parties consent to the G.S. 7B-906.1(n)(1) factor.

## Section 1.13(b) removes concurrent permanent plans when reunification is not one of those plans.

Effective in 2015, pursuant to G.S. 7B-906.2, courts were required to adopt concurrent permanent plans at every permanency planning hearing. Over time, exceptions were made including when a permanent plan is achieved. See G.S. 7B-906.2(a1). Effective for all actions pending or filed on or after October 1, 2025, G.S. 7B-906.2(a1) and (b) are amended to remove the requirement that concurrent plans are required when (1) reunification has been removed as a permanent plan because the court relieved DSS of making reasonable efforts toward reunification at initial disposition or (2) reunification has been eliminated as a permanent plan at a permanency planning hearing. In other words, when reunification is not a permanent plan, only one plan is required (e.g., guardianship). This amendment does not mean the court cannot order concurrent permanent plans if reunification is not one of those plans, but it is not required to do so. Importantly, if reunification is identified as a permanent plan, concurrent planning is required. It does not matter if reunification is identified as the primary or secondary plan.

## Section 1.13(b) also requires a new hearing before DSS can move a child in its custody from a placement when adoption is a permanent plan and certain criteria exist.

A new subsection to permanency planning, <u>G.S. 7B-906.2(b1)</u>, becomes effective for all actions pending or filed on or after October 1, 2025 and focuses on the rights of a current caretaker when DSS is seeking to move a child in its custody from that caretaker and adoption is a primary or secondary permanent plan. If the following criteria apply, before DSS can move a child in its custody from their placement, <u>DSS must first file a motion with the court and request a hearing be held within 30 days</u>. The child must have resided with the current caretaker for the preceding 12 consecutive months. The current caretaker

objects to the child's removal and has notified DSS of their desire to adopt the child. The current caretaker is either a relative, or if they are a nonrelative, there are no relatives who are willing and able to provide proper care and supervision to the child in a safe home.

When these criteria apply and DSS files a motion, the clerk must notice the parties, their attorneys, and the current caretaker. At the hearing, the court must provide the current caretaker with the opportunity to address the court, present evidence, cross-examine witnesses, and be represented by an attorney at their own expense. Although they may act as a party, they are not a party to the proceeding. The court may consider any evidence that is relevant, reliable, and necessary to determine the juvenile's needs and must determine whether the child's removal is in the child's best interests.

The need for a motion and hearing does not apply when 1) there are allegations of abuse or neglect while the juvenile is under the care and supervision of the current caretaker, or 2) the juvenile's change of placement is for reunification with a parent, guardian, or custodian.

#### Sections 1.13(b) and 1.21(a) address child support.

Effective for all actions pending or filed on or after October 1, 2025, a new subsection, G.S. 7B-906.2(f), requires the <u>court to advise a permanent guardian or custodian</u> of their right to seek child support after the order awarding the permanent guardianship or custody has been entered.

G.S. 50-13.10 addresses past due child support. Effective for all actions pending or filed on or after October 1, 2025, G.S. 50-13.10(d) is amended by the addition of subdivision (5). A child support payment is not past due and no arrearages accrue for foster care assistance that is owed to the State by the supporting party during any period when the child is placed in DSS custody.

Sections 1.3(b), 1.13(a) and 11.14(b) change "clear, cogent, and convincing evidence" to "clear and convincing evidence". This change applies to 1) the obstruction or interference with a DSS assessment (G.S. 7B-303(c)); 2) waiving further permanency planning hearings under the factors in G.S. 7B-906.1(n); and (3) an adjudication of a termination of parental rights ground (G.S. 7B-1109(f). Although the language differs, there is no substantive difference between the two standards. *In re Montgomery*, 311 N.C. 101 (1984).

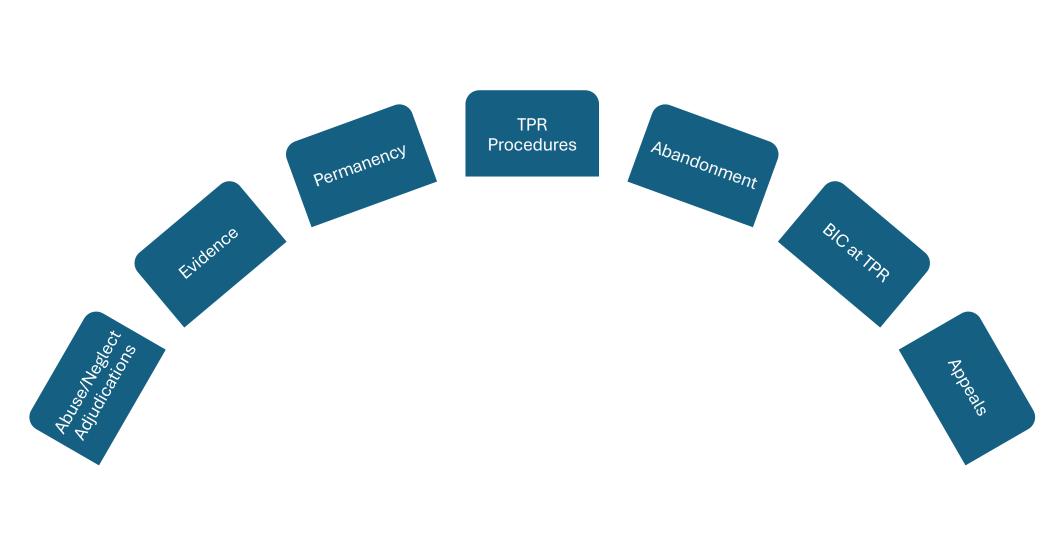
#### And, There's Still More

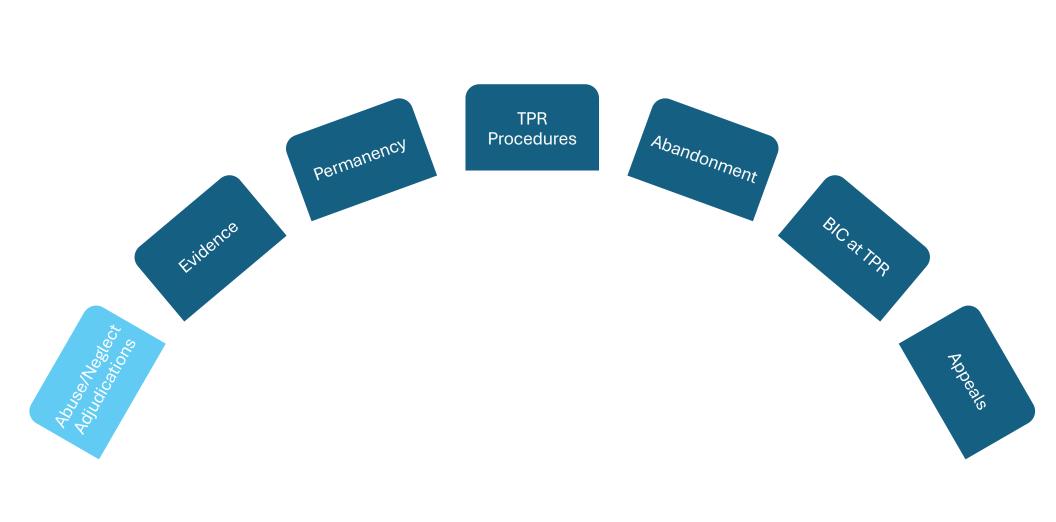
Part I of S.L. 2025-16 has three other significant provisions involving expungement from the RIL, post-adoption contact agreements and orders, and DSS attorney representation. Those topics will be addressed in future blogs.

# Case Law Update Part I

Sara DePasquale

**UNC School of Government** 





## Emotional Abuse 7B-101(1)e.

Serious emotional damage evidenced by juvenile's severe anxiety, depression, withdrawal, or aggressive behavior towards self of others

## Sexual abuse allegations by mom against dad

## In re B.C. (p.10)

- Mother coached children
- Unnecessary evaluations
- Alienate children from father
- Did not acknowledge impact on children

## In re K.E.P. (p.14)

- Multiple evaluations
- No requirement to find reports were made in bad faith (G.S. 7B-309 immunity not apply)

Is this serious physical injury by nonaccidential means?
In re A.D.W. (p.15)

## 10 y.o. with Type 1 diabetes

- Insulin monitoring
- Diet
- Medical appointments

## Multiple hospitalizations

- Diabetic ketoacidosis
- Acute kidney damage
- High risk of death

## Serious Physical Injury

Not defined in Juvenile Code

G.S. 14-318.4 an injury that causes great pain and suffering

## Substantial Risk Created



PARENT IS AWARE



FAILS TO TAKE NECESSARY STEPS TO PROTECT MINOR



INCLUDES MEDICAL ISSUES AND TREATMENT

### Neglect In re L.C. (p.10)

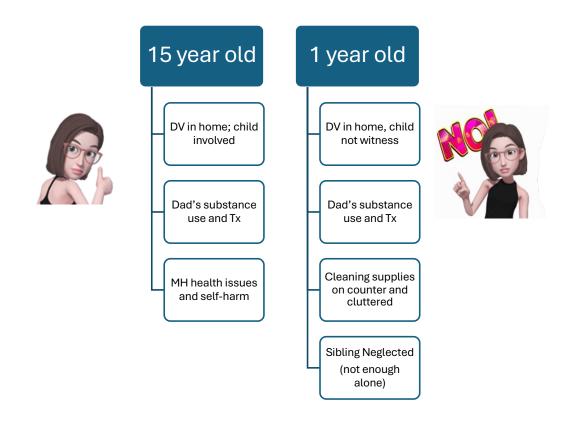
- Substance use
- Per mom: home "infested with rats"
- TSP no unsupervised contact
- 2 days later, TSP violated
- Petition filed
- Juvenile adjudicated
- COA vacated: finding lacked specificity re: harm

No requirement of specific finding of harm (In re G.C.)

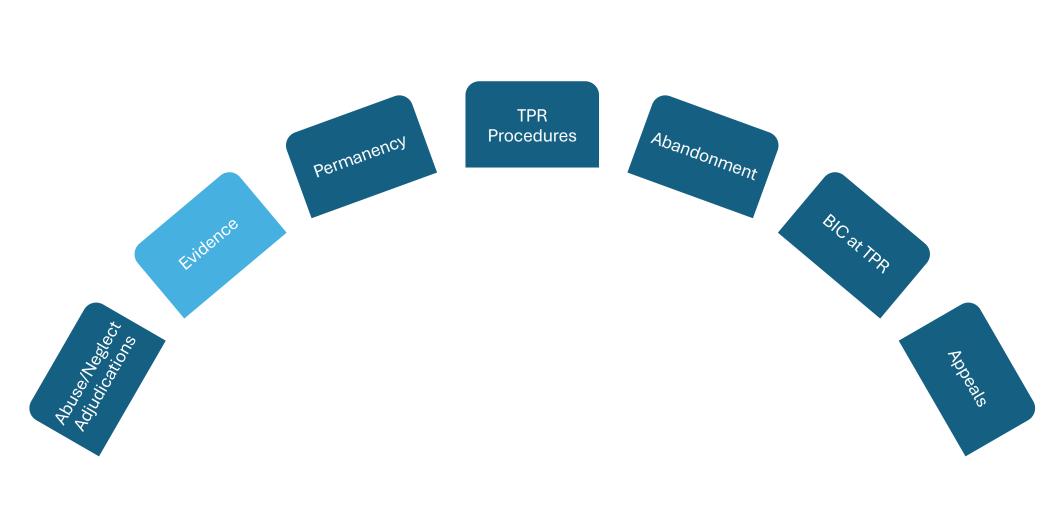
- Findings are sufficient
  Ongoing illegal substance use
  + at birth
  Drug use on day siblings born
  Claimed infested with rate
  Access to unsecured needles
  Blacks out
  Uncooperative with DSS
  Violated safety plan
  - Injurious environment
  - Lacked proper care, supervision, discipline

**ULTIMATE** 

# Neglect: Reasonable Inferences, Weight of Evidence, Risk of Harm



In re G.B.G. (p.22)



### **Evidence**

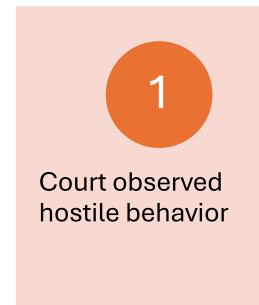
In re A.J. (p.20)

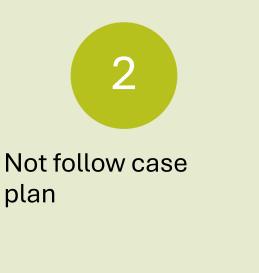
L.N.H.
No post-petition evidence

Neglect: substantial risk of future neglect when not currently reside

Dependency: situation at time of hearing and risk of harm to child from return to parent

### Mental Illness







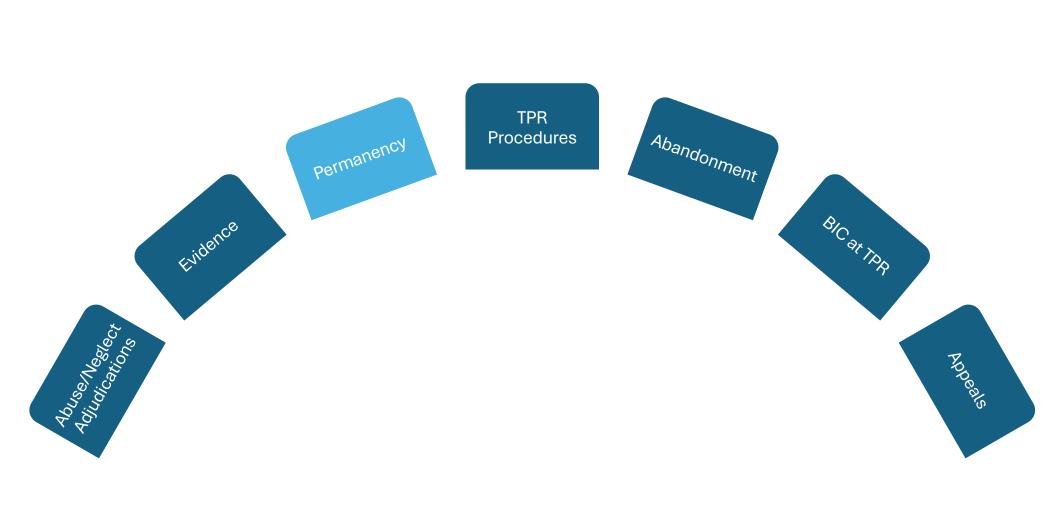
In re K.C. (p. 25) "Fixed and ongoing circumstance"



 Does evidence support harm based on behavior alleged in petition

### Appellate Review

Insufficient Findings
Look to remaining findings





# Initial Disposition: No Reasonable Efforts Impact on PPO

In re H.G. (p. 31)

Findings under G.S. 7B-901(c) excludes reunification as a permanent plan

Notice not required

### PPH Oral testimony required

In re J.A.S.F. (p.34)



COURT OF APPEALS PRECEDENT



NOT ADDRESSED BY SUPREME COURT

### Relative Placement In re L.L. (p. 35)





### G.S. 7B-903(a1)

me javenne s nome state.

(a1) In placing a juvenile in out-of-home care under this section, the court shall first consider whether a relative of the juvenile is willing and able to provide proper care and supervision of the juvenile in a safe home. If the court finds that the relative is willing and able to provide proper care and supervision in a safe home, then the court shall order placement of the juvenile with the relative unless the court finds that the placement is contrary to the best interests of the juvenile. In placing a juvenile in out-of-home care under this section, the court shall also

NO REQUIRED FINDINGS!

prior to *any* consideration of a non-relative placement."). To be sure, it would be functionally impossible for the trial court to determine which placement option is in the "best interests" of the juvenile without considering and comparing all the placement options.<sup>7</sup>

### Eliminate Reunification Findings

In re L.L. (p. 40)

#### G.S. 7B-906.2

- (d) At any permanency planning hearing under subset ons (b) and (c) of this section, the court shall make written findings at to each of the following, which shall demonstrate the degree of success or failure toward reunification:
  - (1) Whether the parent is making adequate progress within a reasonable period of time under the plan.
  - (2) Whether the parent is actively participating in or cooperating with the plan, the department, and the guardian ad litem for the juvenile.
  - (3) Whether the parent remains available to the court, the department, and the guardian ad litem for the juvenile.
- 7B-906.2(b) Whether the parent is acting in a manner inconsistent with the health or safety of the juvenile.

### NC Supreme Court Opinion Clarifies and Changes Findings Required in A/N/D Orders

This entry was contributed by Sara DePasquale on January 21, 2025 at 7:38 am and is filed under Child Welfare Law.



On December 13, 2024, the NC Supreme Court published <u>In re L.L.</u>, an appeal of a permanency planning order (PPO) that awarded custody to a non-parent. In the PPO, the court awarded permanent custody to the child's foster parents rather than the child's maternal grandfather. In achieving this permanent plan, the court eliminated reunification with the child's mother as a permanent plan. The issues for appeal focused on whether the trial court made the necessary statutory findings for placement with a non-relative and for eliminating reunification as a permanent plan. The Court of Appeals held the required findings were not made. See 291 N.C. App. 402 (2023) (unpublished). The Supreme Court reversed the Court of Appeals and addressed what findings are required for both non-relative placement and the elimination of reunification as a permanent plan. The answer may surprise you and will have an impact on court orders moving forward.

### Incarceration

In re M.L.H. (p.45)



Voluntary = lack of commitment to reunification

## Verification of custodian: 7B-906.1(j) In re A.J.J. (p. 39)

Understand legal significance

 One in couple may testify about both

### Parent's Constitutional Rights

In re K.C. (p. 27)

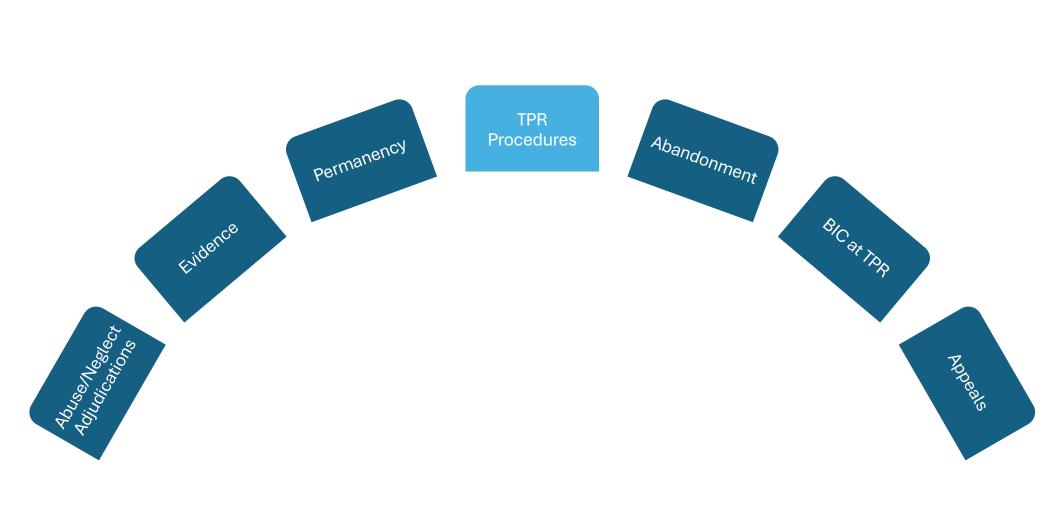


# N.C. Supreme Court Clarifies When and How to Preserve Parents' Constitutionally Protected Rights for an A/N/D Appeal

This entry was contributed by Timothy Heinle on January 13, 2025 at 11:05 am and is filed under Child Welfare Law, Constitutional Issues, Juvenile Law.



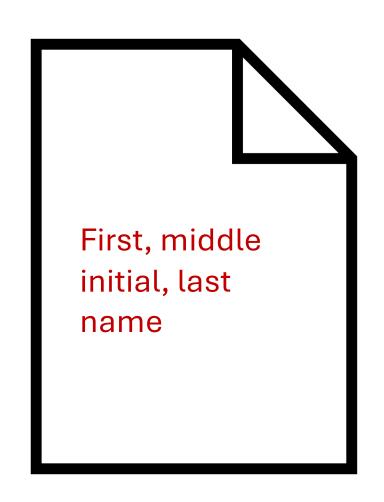
Five-year-old Katy\* has experienced a lot in her young life. As a baby in her mother's care, Katy was exposed to substance use and domestic violence, leading to a county department of social services (DSS) petition alleging Katy was neglected. DSS and Katy's parents established a safety plan for her to live with her father. Katy was later adjudicated neglected. At initial disposition, the trial court was asked for the first time to consider removing Katy from her father, who was not the subject of allegations in the petition, based on concerns over his criminal history. The trial court agreed with DSS, granting temporary custody of Katy to paternal relatives. *In re K.C.*, \_\_ N.C. \_\_ (Dec. 13, 2024).



### Child's Name in TPR Petition In re A.J.B. (p.51)

• 7B-1104: Full legal name on birth certificate

Identity of child



# Remanded: Respondent must show prejudice

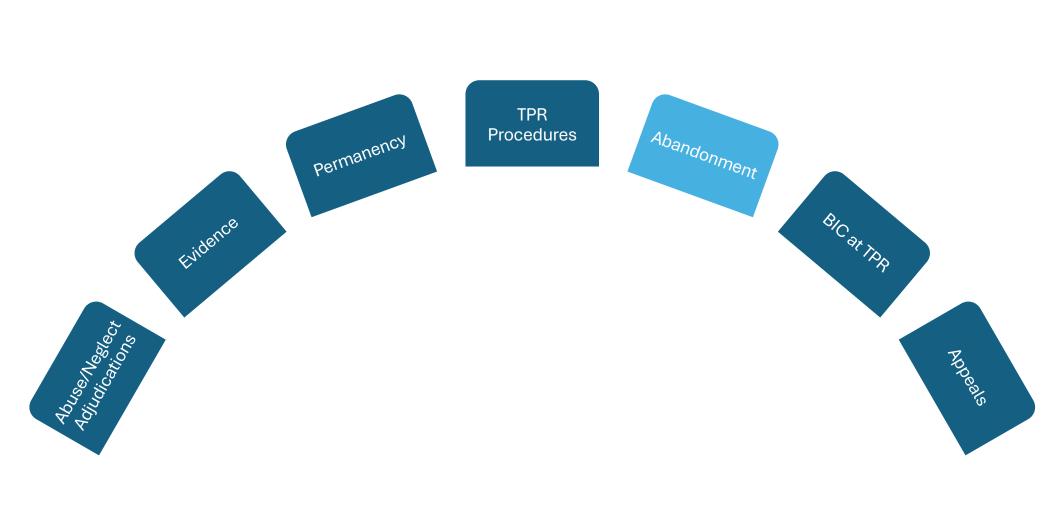
# Counsel In re N.M.W. In re A.K.H. In re D.E.-E.Y. (pp. 53-55)

### Withdraw

- Justifiable grounds
- Notice to client
- Permission of the court

### Waive and Forfeit

- Knowing
- Egregious conduct



### Abandonment & Rule 17 GAL

In re K.J.P.W. (p.74)

7B-1111(a)(7): Willful (purpose and deliberation)

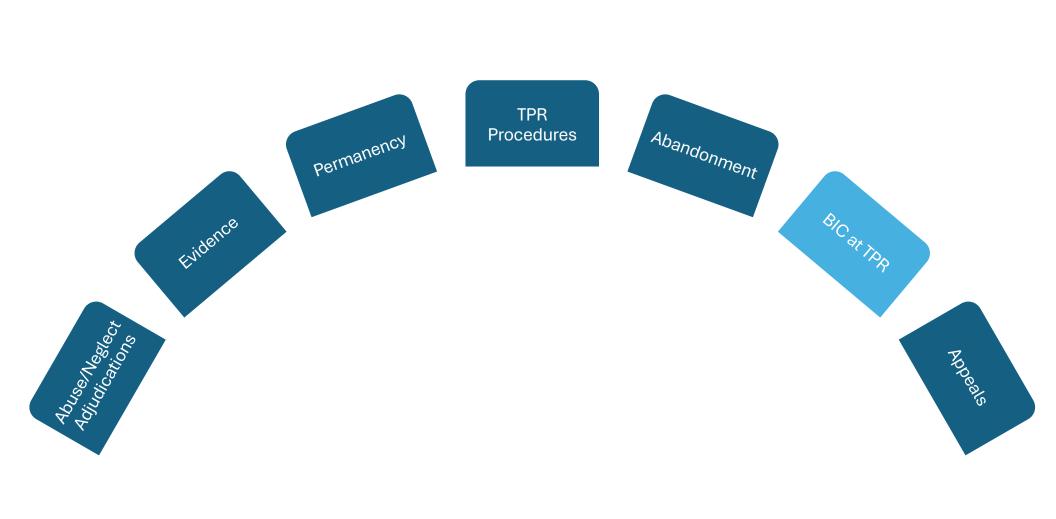
Rule 17 = incompetent

Can they engage in willful action?

### Yes

Rule 17 "is not based on a person's legal incompetence" Role is limited to "assisting a parent during a particular juvenile proceeding"

Not the same as Chapter 35A incompetence



## Duties of GAL at Disposition In re S.D.H. (p. 76)

Investigate

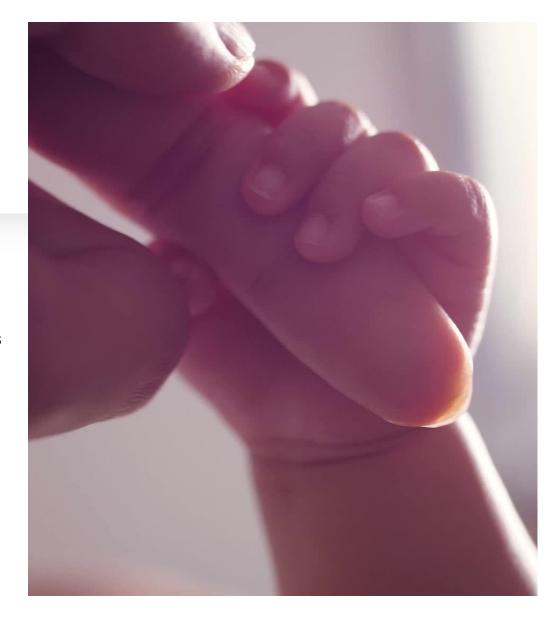
Make Recommendations Court implicit duty to ensure duties performed

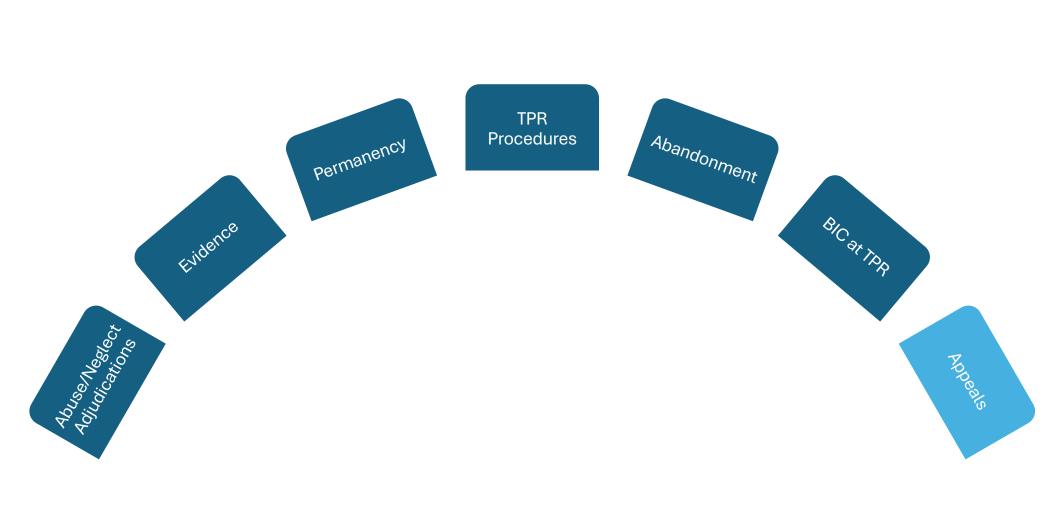


### Denial of TPR at Best Interests In re B.B.A. (p. 77)

- Mom relinquish to agency day after child's birth
- Dad opposes adoption pre/post birth
- Agency refuses to work with dad & attorney
- Agency places with adoptive parents and files TPR on -1111(a)(5)
- Dad learns child born and relinquished; wants visitation & custody
- No concerns about dad despite no relationship with child

- Reasons for -1111(a)(5) outside dad's control
- Dad actively worked to be involved in child's life
- Not act contrary to constitutional rights, which is not irrelevant to BIC
- TPR unnecessary severance
- Relationship is relevant to child's interests





### Signatures: Notice of Appeal

In re Z.A.N.L.W.C. (p. 80)

### § 7B-1002. Proper parties for appeal.

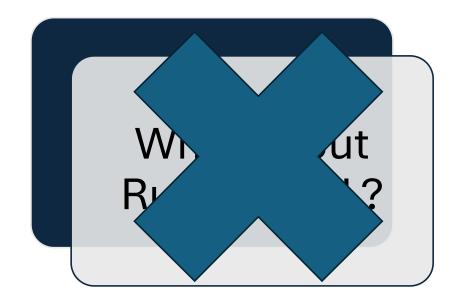
Appeal from an order permitted under G.S. 7B-1001 may be taken by:

- (1) A juvenile acting through the juvenile's guardian ad litem previously appointed under G.S. 7B-601.
- (2) A juvenile for whom no guardian ad litem has been appointed under G.S. 7B-601. If such an appeal is made, the court shall appoint a guardian ad litem pursuant to G.S. 1A-1, Rule 17 for the juvenile for the purposes of that appeal.
- (3) A county department of social services.
- (4) A parent, a guardian appointed under G.S. 7B-600 or Chapter 35A of the General Statutes, or a custodian as defined in G.S. 7B-101 who is a nonprevailing party.
- (5) Any party that sought but failed to obtain termination of parental rights.



### Signed by

Appealing party and counsel (7B-1001(c))



### Signatures: Notice of Appeal

In re G.B.G. (p. 47)

### § 7B-1002. Proper parties for appeal.

Appeal from an order permitted under G.S. 7B-1001 may be taken by:

- (1) A juvenile acting through the juvenile's guardian ad litem previously appointed under G.S. 7B-601.
- (2) A juvenile for whom no guardian ad litem has been appointed under G.S. 7B-601. If such an appeal is made, the court shall appoint a guardian ad litem pursuant to G.S. 1A-1, Rule 17 for the juvenile for the purposes of that appeal.
- (3) A county department of social services.
- (4) A parent, a guardian appointed under G.S. 7B-600 or Chapter 35A of the General Statutes, or a custodian as defined in G.S. 7B-101 who is a nonprevailing party.
- (5) Any party that sought but failed to obtain termination of parental rights.

### Director

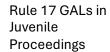


Includes authorized representative



108A-14(b): statutory delegation

# 15 Minute Break

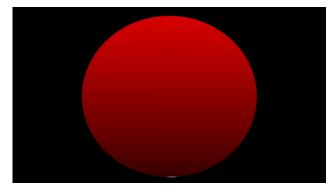


Timothy Heinle
UNC School of Government









### Rule 17 GALs in Juvenile Matters

- For purposes of this suit
- Substitution (not assistance)
- Customarily an attorney

  - 2 people, 2 roles
     Does not impact right to counsel
- Non-parent respondents?



5

### Category 1a: Minor parents at TPR

Required for any parent < 18 who is not married or emancipated



G.S. 7B-1101.1(b)

### Category 1b: Minor parents at AND

- Required for any parent < 16
- $\bullet\,$  Court's discretion for 16 17  $\,$  who is not married or emancipated
- Initiated by motion or sua sponte



G.S. 7B-602(b); S.L. 2025-16 (effective for petitions pending, filed on, or filed after 10/1/25)

7

### Category 2: Incompetent parents

- · Don't skip Step 1
- Incompetency ≠
  - Difficult personality
  - · Cultural differences\*
  - Language barriers
  - Confusion, deficits, or diagnoses alone



\*See, e.g., In re A.K., \_\_ N.C. App. \_\_ (August 6, 2024)

8

A Second Look at In re A.K., Addressing Cultural Issues in A/N/D Cases

The North Carolina Court of Appeals in <u>Int XA.K.</u>, N.C. App. (Aug. 6, 2024) addressed a parents right to be represented by a privately retained attorney of their choosing in an abuse, neglect, and dependency (AVND) action. See Timothy Heinel's post discussing that issue <u>here</u>. The opinion also discusses issues related to the mother's and child's culture – their religion and language. This potter explores those aspects of the opinion.

Who Are the Families and Children that Are Involved in Child Welfare?

who are the Families and Unioren that Are involved in Unio Westface?

Over the course of Calendary year 2022, 18,885 children in North Carolina were in the custody of a county department of social services (DSS), Statistics identify the race of those children. The majority of children in DSS custody (Sad) were white. Almost one out of three children (Pa.298) were black. The remaining children were Hispanic (B.599), Native American (39), or "other race" (11,489), Ser Child Welfare Statistics (Page, There are, of course, other aspects of culture such as religion and national origin that are not identified in these statistics. Yet, we know that families from all races, ethnicities, religions, socioeconomic status, and more are involved in North Carolina's child welfare system.

Able to comprehend nature of the proceedings

Aid attorney in the presentation of the case

Meaning of Incompetency

Capacity to make + communicate decisions

Capacity to manage affairs

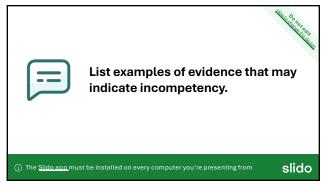
10

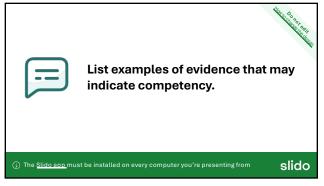
# Who? Any party or court sua sponte When? Any time (but ASAP to avoid prejudicing rights) How? Written (or oral?) motion

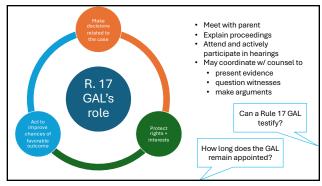
11

# • Any party • Court sua sponte DSS/GAL • Fairness; appeal • Not obligated (even where believe) Parent counsel? • R. Prof'l Cap., R. 1.14 (Diminished Capacity) • Considerations

# Category 2: Incompetent parents Substantial question? Inquiry or hearing. • Significant deference to trial court • No formal procedures, but... • Notice • Evidence (lay, expert, docs) • Observation + voir dire





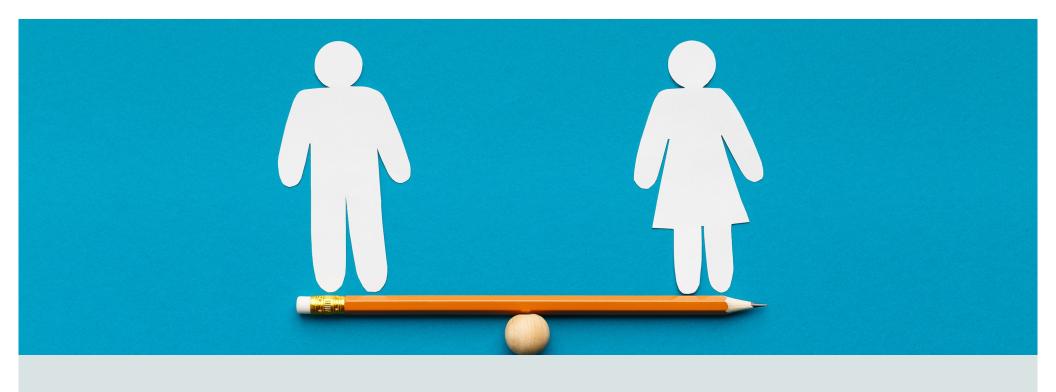


Rule 17 GALs for Respondent Parents: A Final Lesson from In re A.K.

The entry was contibuted by Timothy Heinle on October 18, 2024 at 852 an and is filed under Child Welfare Law, Jovenile Law, Social Services.

Recently, the North Carolina Court of Appeals rendered a decision in Int Int A.K., M.C. App. (August 6, 2024), which touches on multiple issues relevant to juvenile abuse, neglect, dependency (AND) practitioners. (I biogged about one of those issues – a parents: right to be represented by a retained attorney of their choosing, regardless of the attorney's AND experience—thet. My colleague Sara to Edisaquelle published a tibig about another issues considering a family coulture, including religion and tallegage, in an AND proceeding.) This post well explore a third state raised in the opinion: the appointment of a Rule 17 gaundlan ad Item (GAL) to an incompetent respondent parent.





Case Law Update Plus, Part 2 BY: Sara DePasquale

&

Timothy Heinle

# Topics

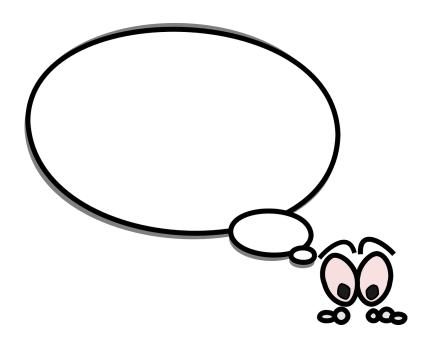
N.N. & N.R.R.N.

Evidence at Adjudication & Preservation Issues

Cases to look out for

# Adjudicatory Hearing: Evidence

In re N.N.; N.R.R.N. (p. 17-20)



STATE OF N	NORTH (	CAROLINA		Fi	e No.	
County  IN THE MATTER OF  Name And Address Of Juvenile				In The General Court Of Justice District Court Division		
				JUVENILE PETITION (ABUSE/NEGLECT/DEPENDENCY)		
Juvenile's Date Of Birth	Age	Race	Sex			G.S. 7B-101, -400, -402
Name Of Petitioner				Condition Alleged		G.G. 7D-101, -400, -402
				Abused	Neglected	Dependent
No Yes: (expla	ain)					Il court proceedings at no cost.)  f the court, and therefore
•			at the address sho	vn above, was found	in the district as allege	ed herein, or venue
The information refereto and incorp.			out in the Affidavit	As To Status Of Min	nor Child (AOC-CV-6	09), which is attached
3. The names, addr	esses, and te	elephone numbers	of the juvenile's pa	rents, guardian, custo	dian, or caretaker are	as follows:
Name			Relationship/Titl	е	Address	Telephone No.

# No Objections





# Speak now or forever hold your peace

- Evidence, objections, motions, arguments
- E.g., admissibility of testimony and petition

# Have a strategy for adj. + disp.

- Reasonable strategy  $\neq$  IAC
- Actively participated at disposition

# Considerations (balancing test)

- Risks of participating (open door; 5th amendment)
- Risks of silence (for trial and appeal)
- Consents/stipulations (criminal; judicial notice)



# Unexplained Injuries

In re N.N. (p. 17)

**NICU** behavior

SW home visit

Nonaccidental life threatening trauma

Sole care admission

# In Contrast In re L.B. (p. 12)

# **Findings**

- Multiple bruises on infant exist
- DSS says parents; parents say daycare

What's the problem with this?



# Unexplained Injuries Findings

Multiple bruises on infant exist



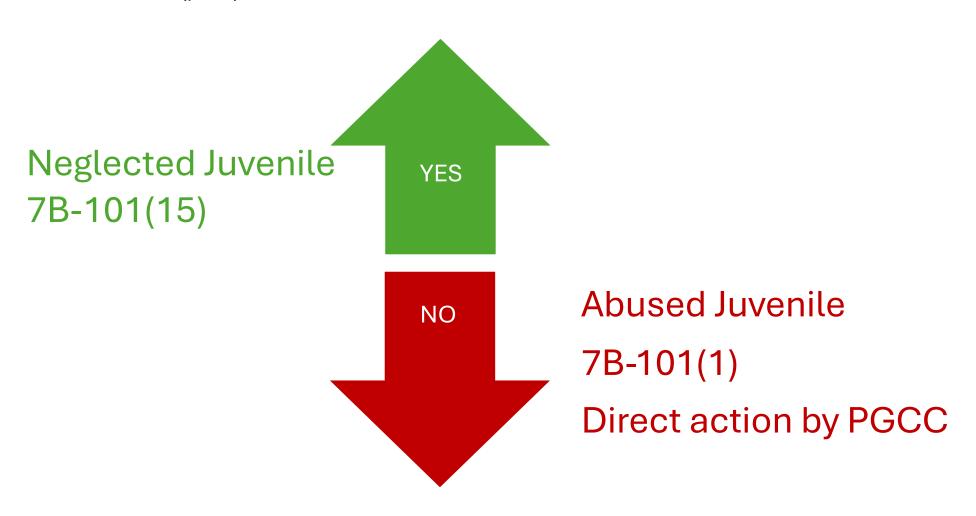
Nothing about severity or non-accidential

DSS says parents; parents say daycare



Unresolved Exclusive care?

# Consideration of Abuse/Neglect of Other Juvenile In re N.R.R.N. (p. 19)



# Dig Deep

- Access during relevant timeframe
  - Difficult to remember the benign
  - Allow sufficient time
- Nonverbal child

# Stay vigilant 🔔

- Prior abuse of J1 ≠ Present abuse of J2
- Watch for arguments, implications, FOF



# G.S. 7B-901(c): Relieve DSS of Reasonable Efforts

In re N.N. (p. 29) In re N.R.R.N. (p. 30)

Chronic physical or emotional abuse



- Mini-criminal trial
- Aggravated circumstances (e.g., chronic; other acts, increased enormity; added to injurious consequences)
- Whose child?

Standard at disposition

Timing

Plan ahead

- For DSS to be relieved of efforts
- Clear + Convincing vs. Preponderance?

• Get what you need in the record

• But hold ultimate card until closing



Evidence at Adjudication & Preservation Issues

# G.S. 7B-807

Factual stipulation can support adjudication

In writing, signed by party stipulating, submitted to court

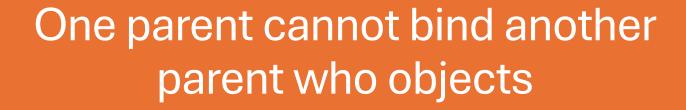
OR

Read facts and oral statement of agreement by party stipulating

# Stipulations In re T.C. (p.5)

- Father, DSS, and GAL stipulate to 23 allegations mostly re: mother
- Hearing: mother objects, requests hearing
- Court relies on stipulation
- Adjudication of abuse and neglect





In re B.C. (p.6)

Alleged sexual abuse by father

Concern about trauma due to mother's behavior re: father's alleged abuse

Father stipulated that sexual abuse allegations were made against him

He denied allegations were true

Petition emotional abuse, neglect, dependency

# The Stipulation

Clarify bases of the petition and adjudicatory hearing





Against another's interest

Accepted by court

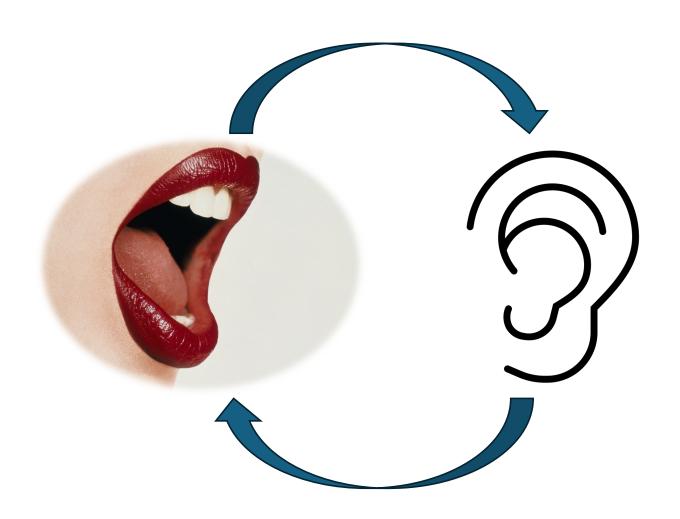
# Preservation?

In re J.M.V., Jr. (p.61)



- Initial objection on hearsay grounds
- Later in direct, testimony repeated without objection
- Cross-examination, elicited similar testimony

- Standing/repeat objections
- Eliciting inadmissible testimony
- Opening doors



# Hearsay Exceptions In re K.E.P. (p.6)

## Business records, Rule 803(g)

- SW testimony properly testified about records kept by DSS
- 5 DSS reports

## CME

- Dual Purpose
- Medical Dx and Tx, Rule 803(4)
- Basis of Expert Opinion





### Business Records Exception (R. 803(6))

- The record of a business
- Prepared in ordinary course of business
- At/near the time of the event
- Info from someone with knowledge
- With a duty to report accurately
- Sworn to by testimony or affidavit with notice to parties

# In re S.D.J., 192 N.C. App. 478 (2008) SW laid foundation for drug lab results

- Collected sample
- Ordered report
- Filed results with office

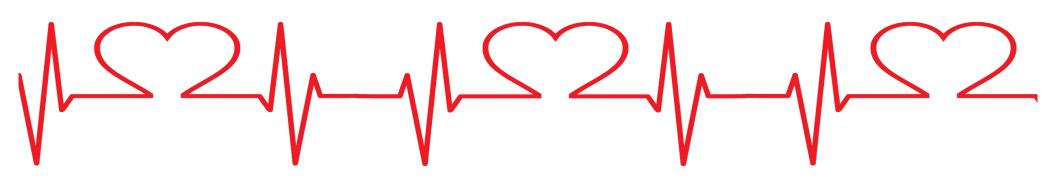


## Medical Diagnosis or Treatment Exception

- Did the declarant <u>understand</u> the statement would lead to medical d/t?
- Was the statement <u>reasonably pertinent</u> to medical d/t?

### **Child Medical Exams (CMEs)**

- Business record?
- Medical diagnosis/treatment?
- Basis for expert's opinion?



Social Worker Smith, please read the details of every CPS report on Jonny's family since 1997.

- Purpose: show misconduct occurred or explain investigative steps?
- Statements must be limited in detail due to potential for prejudice.

# The "Explains Conduct" Non-Hearsay Purpose



October 13, 2009 Jeff Welty

Print

Most readers of this blog know that hearsay evidence, meaning an out-of-court statement "offered in evidence to prove the truth of the matter asserted," N.C. R. Evid. 801(c), is presumptively inadmissible. Sometimes the proponent of hearsay evidence can introduce the evidence under one of the exceptions in Rules 803 and 804. But equally often, the proponent of what appears to be hearsay evidence will attempt to introduce it for a non-hearsay purpose, i.e., for a purpose other than to establish the truth of the matter asserted.

Here's an example. Dan Defendant is charged with PWISD cocaine. Ollie Officer is on the stand, and Pat Prosecutor asks, "how did Dan first come to your attention?" Ollie begins to say that Winnie Witness, who lived near Dan, contacted Ollie and told him that Dan was selling drugs. Dan's lawyer objects on hearsay grounds, and

# Topics



# Collateral Estoppel

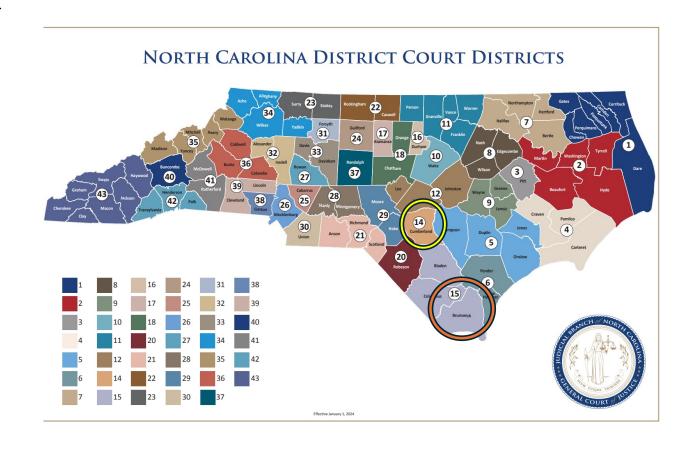
In re A.D.H. (p. 8)

CH. 50

 Father did not sexually abuse daughter

# TPR/Underlying A/N/D case

In re S.W. (p.49)\*





### S.L. 2025-16 (H612): Fostering Care in NC Act Summary

#### Part I

# Section 1.1 Definitions (effective Oct 1, 2025 and applies to actions pending or filed on or after that date)

- (1) Amends "abused juveniles" in G.S. 7B-101(1) to reflect criminal statutes and ensure any changes made to criminal statutes are incorporated in the definition of abused juveniles so they align.
- (2) Adds G.S. 7B-101(11a) a definition for Division of Social Services since it's referenced throughout the statutes and makes corresponding number changes to definitions.
- (3) Adds G.S. 7B-101(16a) "post-adoption contact agreement and order". This is a new process in adoptions that is limited only to children who are in DSS custody as a result of an order entered in an A/N/D case where adoption is a permanent plan. Placement in G.S. Chapter 7B (juvenile proceedings) vs. Chapter 48 (adoptions) reflects this limitation. See Section 1.18.

### Section 1.2 Jurisdiction (effective when becomes law and applies to actions pending or filed on or after that date)

Amends G.S. 7B-201 to clarify the court's jurisdiction terminates upon the child's death.

### Section 1.3. Pre-Petition; Attorney Review (effective October 1, 2025 for reviews or actions filed on or after that date)

- 1. Removes a duplicate sentence in G.S. 7B-302(a).
- 2. Amends G.S. 7B-302(f) to creates a new process for a reporter of suspected abuse, neglect, or dependency to seek a review by DHHS Division of Social Services when DSS screens a case out. The Division may affirm the screen out or direct DSS to conduct an assessment.
- 3. Amends G.S. 7B-302(g), -305, -306, and -308 to change the review of a DSS decision to not file a petition to add DHHS Division of Social Services. Current law has a review by the county prosecutor, and that role is still preserved. This change recognizes that DHHS is the supervising agency of the county administered child welfare system and is the principal in this agency relationship. Reviews are conducted by both entities (the county prosecutor and the Division).
- 4. Amends G.S. 7B-303(c) to change "Clear, cogent, and convincing evidence" to "clear and convincing evidence" for interferences petitions. Under case law, these two standards are the same; the amendment removes the extra word, "cogent."

### Section 1.4. Conflicts of Interest (effective for all actions pending or filed on or after Oct. 1, 2025)

 This section creates a law, G.S. 7B-302.1, to address conflicts of interest with a county DSS and the family who receives protective services (which starts with a report). The definition of conflict of interest primarily mirrors what exists in the Administrative Code and is law now (10A NCAC 70A .0103). It creates a procedure where a county DSS must try to refer the case

- out to another county DSS and if unsuccessful seek a review and decision about the conflict and county DSS assignment for the case by the Division. Financial responsibility remains with the county with the conflict unless there is an agreement between the counties. Parties in the case are notified of the conflict and the new county DSS that will manage the case and has a process for review with the Division, if requested.
- 2. Amends G.S. 7B-400(c) to allow for a substitute DSS party in a court case when a change of venue is granted pre-adjudication and there is a conflict of interest with the original DSS that filed the petition.

### Section 1.5. Intervention and Removal of Parties (effective for all actions pending or filed on or after Oct. 1, 2025)

- 1. Amends G.S. 7B-401.1(h) by authorizing intervention in an A/N/D action by a current caretaker or current foster parent and expands it from foster parent only to any current caretaker (e.g., a relative) who has standing to commence a termination of parental rights action. Repeals G.S. 7B-401.1(e1) as a result.
- 2. Amends G.S. 7B-401.1(g) by limiting removal of parties to after an adjudication and changes the two prongs the court must consider by replacing one prong that caused confusion as to whether a Ch. 50 custodian may be removed with one prong that requires the removal of the party be in the child's best interests.

### Section 1.6. After-Hours Petitions; Nonsecure Custody (effective for all actions pending or filed on or after Oct. 1, 2025)

- Amends G.S. 7B-502 by limiting who the chief district court judge can authorize to approve a
  nonsecure custody order to a judge or magistrate, rather a judge or any individual/agency.
  Requires each county have a judge or magistrate available at all times given an emergency
  exists such that DSS is seeking nonsecure custody at the time the petition is filed. Explicitly
  states a petition must be filed before a decision on the nonsecure custody request may be
  made.
- 2. Amends G.S. 7B-404(b) to make clear that an after-hours order is effective upon the signature of a judicial official since it cannot be "entered" until the clerk's office is open.

### Section 1.7. After Hours Nonsecure Custody (effective for all actions pending or filed on or after Oct. 1, 2025)

Amends G.S. 7B-508 to provide clarification on who signs initial nonsecure custody orders that are approved telephonically, which is important for Title IV-E (federal funding) purposes to ensure there is a valid removal order. Requires the judge or magistrate deciding on the nonsecure custody order to have a copy of the petition.

### Section 1.8. Co-Guardianship at Permanency (effective for all actions pending or filed on or after Oct. 1, 2025)

Amends G.S. 7B-600(b) and (b2) to address a gap in the current law when co-guardians are appointed as the permanent plan for the child and later, the co-guardians' relationship dissolves (e.g., divorce) and what remedy the court may order as a result, which includes visitation, placement and decision making between the co-guardians.

### Section 1.9. Minor Parents and Rule 17 GAL (effective for all actions pending or filed on or after Oct. 1, 2025)

Amends G.S. 7B-602(b) to limit the automatic appointment of a Rule 17 GAL of substitution for a minor parent to a minor parent who is 15 years old or younger. Allows for discretionary appointment of a Rule 17 GAL for an unemancipated minor parent who is 16 or 17 years old. This change recognizes an older minor parent's constitutional rights to care, custody, and control of their child, right to make decisions for their child, and ability to execute a consent or relinquishment for their child's adoption without a GAL being appointed to them. See G.S. 48-3-605(b); 48-3-702(b).

### Section 1.10. Legal Representation for DSS (effective April 1, 2026 and applies to petitions filed on or after that date)

- 1. Adds G.S. 7B-101(14a), a new definition of "legal counsel for the department."
- 2. Adds a new statute, G.S. 7B-604, that requires a DSS to be represented by an attorney in court actions brought under Subchapter I of GS Chapter 7B (currently this is required because of the unauthorized practice of law). Additionally requires DSS attorney training in child welfare law before the attorney represents DSS in a child welfare action and ongoing training. DHHS is required to work with DSS representatives (directors and attorneys) to establish training standards. Currently, there is no training requirement for DSS attorneys. In contrast, parent attorneys and GAL Attorney Advocates are required to complete certain trainings to be approved on the roster maintained by IDS and/or the GAL Program.
- 3. Amends G.S. 7B-302(c) and (d), 303(a), and -403(a) to require an attorney for DSS to review and sign (i) the initial petition alleging abuse, neglect, dependency and (ii) a petition alleging interference with an assessment. If the attorney does not sign, the director must attest that legal counsel for DSS has reviewed the petition. This helps to ensure the paperwork is correct and reduces court time with needed amendments made to those pleadings after an attorney reviews them after they have been filed.

# Section 1.11. Placement Issues (effective when becomes law and applies to actions pending or filed on or after that date)

- 1. Amends G.S. 7B-903.1(c) to clarify that Rylan's law observations by DSS applies to the person the child was removed from. Changes DSS observations before recommending unsupervised visits or return home to the event that occurs first rather than both events. Clarifies before ordering unsupervised visits with the removal parent, guardian, custodian, or caretaker the court find it is the child's best interests and for the child's return to that person's custody, that the juvenile will receive proper care and supervision in a safe home.
- 2. Amends G.S. 7B-903(a)(6) and 7B-505(a) to address DSS authority regarding placement at nonsecure custody and disposition stages and requires an order approving placement in an unlicensed facility or a facility that is not licensed to provide care for juveniles before the placement is made.

Section 1.12. Hearings when Juvenile in DSS Custody in Hospital for Mental Health Treatment (effective when becomes law and applies to actions pending or filed on are after that date)

Amends provisions in G.S. 7B-903.2 related to an emergency hearing when a juvenile in DSS custody no longer requires hospitalization for mental health treatment. Companion amendments are made to G.S. 122C-142.2 in Section 1.16.

- 1. Removes limitation for children in DSS custody that the law applies only when mental health treatment is sought at a hospital emergency department.
- Requires service of the motion by Rule 4 of the Rules of Civil Procedure. Although DHHS is served, the Division is not automatically a party but must have the opportunity to be heard at the hearing.
- 3. Evidence of a hospital's failure to reasonably comply with provisions in G.S. 122C-142.2 is added as a defense in the hearing.
- 4. Imposes a short time limit for the hearing to be held.
- 5. Changes word choice from "medical necessity" to "hospital discharge criteria" as triggering event.
- 6. Authorizes a different court case to proceed re: monetary damages if juvenile is discharged. If the hearing is dismissed because the juvenile is discharged, the hospital may seek damages but in a proceeding that is not about the juvenile's abuse, neglect, or dependency.

## Section 1.13. Permanency Planning (effective for all actions pending or filed on or after Oct. 1, 2025)

- 1. Makes technical correction to G.S. 7B-906.1(a) clarifying when a review vs permanency planning hearing is required based on order at initial disposition. This resolves questions about which hearing type should be held when there is a caretaker and whether nonsecure custody is considered.
- 2. Amends G.S. 7B-906.1(d)(1a) to remove reference to a review hearing being scheduled as a permanency planning hearing (these have separate criteria for when they are held).
- 3. Amends G.S. 7B-906.1(d1) to limit the criteria the court may consider to remove a child from a parent, guardian, or custodian at a review hearing to certain types of events that impact the child's safety that occurred since the last hearing.
- 4. Amends G.S. 7B-906.1(d2) applying to review hearings to establish a one-year limit for the parent, guardian, or custodian to correct the conditions and have the court terminate jurisdiction if the child remains in that person's custody during the case.
- 5. Amends G.S. 7B-906.1(k) and (k1) to make clarifying changes to distinguish when the statute is referring to a review or a permanency planning hearing and to address holding those hearings.
- 6. Amends G.S. 7B-906.1(n) to allow the court to waive further permanency planning hearings when all the parties consent regardless of the time period the child has resided in the permanent placement (currently, there is a 6-month requirement for consent).
- 7. Amends G.S. 7B-906.2(a1) and (b) to remove concurrent planning as a requirement in every case when a permanent plan has not been achieved and only requires concurrent planning when reunification is a permanent plan. Per DHHS, concurrent planning is not required by federal law when reunification is not the plan and has presented problems during the federal audit.
- 8. Adds G.S. 7B-906.2(b1). When adoption is a primary or secondary permanent plan, DSS is required to file a motion before moving a child in its custody from a placement with a

caretaker that the child has resided in for 12 months when the caretaker objects. Criteria and procedures for the hearing, including the right for the current caretaker (who is not a party) to address the court, cross-examine witnesses, present evidence, and be represented by an attorney at their own expense, on this issue are established. This provision does not apply when the change of placement is reunification with a parent, guardian, or custodian or there are allegations of abuse or neglect of the juvenile while under the care and supervision of the current caretaker.

9. Adds G.S. 7B-906.2(f) to require the judge to advise a permanent guardian or custodian of the right to seek child support after the order of permanent guardianship or custody has been ordered.

### Section 1.14. Child Support in Juvenile Case; TPR (effective dates vary)

- 1. Amends G.S. 7B-904(d) to have court find any order that parent pay child support when custody is vested with someone else is in the child's best interests. (effective when becomes law and applies to actions filed or pending on or after that date)
- 2. Amends G.S. 7B-904(d1) and (e) to change the court's authority over respondents to when the court has personal jurisdiction, removing language of when respondent is served with a summons (court may have personal jurisdiction when respondent waives service and makes a general appearance). (effective when becomes law and applies to actions filed or pending on are after that date)
- 3. Amends G.S. 7B-1109(f) to change "clear, cogent, and convincing evidence" to "clear and convincing evidence" for a TPR adjudication(under case law, these standards are the same) (effective for all actions pending or filed on or after Oct. 1, 2025)
- 4. Amends G.S. 7B-1114 to allow a former parent to seek to reinstate their parental rights in limited situations where reinstatement is permissible. Creates a pretrial procedure to address whether motion is appropriate and what information the parent has a right to access. (effective when becomes law and applies to action filed or pending on or after that date)

#### Section 1.15 does not exist

Section 1.16. Hospitals and Juveniles in DSS Custody for Mental Health Treatment (effective when becomes law and applies to actions pending or filed on or after that date)

Amends G.S. 122C-142.2 to

- 1. Define the Rapid Response Team.
- Expand the provision to apply to children in DSS custody who are present in a hospital for mental health treatment unless the juvenile is in the hospital through an existing involuntary commitment or judicial admission review orders (this expands the application from only those juveniles in DSS custody who present to a hospital emergency department for mental health treatment).
- 3. Change some timelines.
- 4. Limits when the hospital may release the juvenile (this addresses safety concerns for juveniles who do not have a placement)

- 5. Increases who may notify and the circumstances warranting notification to the Rapid Response Team for assistance, identifies what occurs at the Rapid Response Team, who may be invited to the meetings, and confidentiality of information shared at the meetings.
- 6. Requires data for the number of juveniles affected by this statute to be provided to DHHS.

By April 1, 2026, DHHS is required to consult with hospitals, health plans, and county DSSs to develop uniform guidance about the roles and responsibilities of the different entities that are providing services to the juveniles who are in DSS custody and at a hospital for mental health treatment.

#### Section 1.17. DHHS oversight of DSS (effective when becomes law)

Known as "Christal's Law", this section amends G.S. 108A-74 regarding DHHS oversight as supervising agency/principal of county DSS. DHHS may engage in reviews as part of regular monitoring or in response to complaints received about a county DSS when services were provided or a report was made within the previous 12 months. DHHS can access child protective records and review social work or legal practice and delivery of child welfare services by a county DSS. Violations of law require notice by DHHS Secretary to county. Failure to comply with directive by DHHS Secretary breaks the agency relationship and protects state from liability of actions taken by county DSS in violation of state law when DSS has been notified by DHHS to correct their violations. Nothing limits immunity or defenses for the county, director, or other county official or employee.

## Section 1.18. Open Adoptions in Limited Cases (effective for all actions pending or filed on or after Oct. 1, 2025)

Three new statutes are created: 7B-909.2, 7B-909.3, and 50-13.2B. These statutes allow for voluntary mediated post-adoption contact agreements between a parent and a prospective adoptive parent *only* in those cases where juvenile is in DSS custody pursuant to an order entered in an abuse, neglect, or dependency case. This occurs prior to the execution of a relinquishment. It is believed this will reduce the number of TPRs and appeals of TPRs. The juvenile court accepts and orders the agreement, which becomes a Ch. 50 civil order that is withheld from public inspection and can be enforced or modified. The new G.S. 50-13.2B cross references the juvenile statutes if an enforcement or modification motion is filed. Nothing about the agreement invalidates the adoption so finality of the adoption is secured. Procedures for the agreement, order, and enforcement are included. The AOC must create forms to implement this section. A cross-reference to G.S. Chapter 50 is included. Corresponding and limited amendments are made to G.S. Chapter 48 to address post-adoption contact agreement and order.

## Section 1.19. Expungement from Responsible Individuals List (RIL) (effective for all actions pending or filed on or after Oct. 1, 2025)

Creates an expungement process from the Responsible Individuals' List (RIL) through a new statute: G.S. 7B-325. Currently, placement on the RIL is for life, unlike a sex offender registry. Concerns about a lack of expunction process for lists like this was raised by the court of appeals in *Taylor-Colman v. DHHS DCDEE*, \_\_\_\_ N.C. App. \_\_\_\_, 909 S.E.2d 551 (Nov. 19, 2024). The process has specific timelines that must have passed before an expungement may be sought, which are based on different criteria (at least 1 year, 5 years, or 8 years). Someone who is convicted of sexual abuse

of a child, human trafficking, or a child fatality related to abuse or neglect that arose from the same incident of abuse or serious neglect for placement on the RIL is ineligible to apply for expungement. There is a district court hearing, with procedures and criteria addressed in the statute.

#### Section 1.20. does not exist

### Section 1.21. Child Support Owed to State (effective for all actions pending or filed on or after Oct. 1, 2025)

Amends G.S. 50-13.10 so that when a child is in DSS custody, past due child support is not owed and arrearages do not accrue for foster care assistance owed to the State.

### Part II

Section 2.1 and 2.2 Definitions (effective when becomes law and applies to actions pending or filed on or after that date) (effective when becomes law)

Adds G.S. 108A-24(#), a definition for Division of Social Services. Allows Revisor of Statutes to renumber subdivisions

### Section 2.3. Kinship Guardianship Assistance Program (KinGAP) (effective when becomes law)

- 1. Enacts G.S. 108A-50.10 to authorize kinship guardianship assistance payments when the six enumerated criteria are met, which includes guardianship with a relative (including a person with a substantial relationship with the child or parent before the child was placed in foster care), the child was eligible for federal foster care payments, the child was placed with the relative for at least six consecutive months before the guardianship agreement is executed, reunification or adoption are not appropriate, the child is at least 10 years old, the child was in DSS custody at the time of the guardianship agreement, and for children who are 14 or older, the teen as been consulted about the guardianship. Allows for continuing assistance under Foster Care 18-21 when guardianship is ordered when the juvenile is 16 or 17. Allows a sibling to be eligible when appropriate. Addresses when the guardian becomes incapacitated or dies. This statute is based on 10A NCAC 70P (which has a age limitation of children who are 14 or older).
- 2. Enacts G.S. 108A-50.11, which allows for State only funded guardianship assistance under the same criteria other than the child's eligibility for foster care payments under federal law.
- 3. Enacts G.S. 108A-50.12, which addresses the written guardianship assistance agreement and what must be specified in that binding written agreement.
- 4. Enacts G.S. 108A-50.13, which established the fate is the same as those established under G.S. 108A-49.1
- 5. Requires the Social Services Commission to adopt emergency rules, then temporary and then permanent rules.

#### Part III

Section 3.1. Permanent No Contact Order Against Convicted Violent Offender (effective for offenses committed on or after Dec. 1, 2025; does not abate or affect prosecutions for offenses committed before Dec. 1, 2025)

Amends G.S. 15A-1340.50 to replace "convicted sex offender" with "convicted violent offender." Includes definition of "violent offense." Expands relief from order to victim's immediate family. Allows the order to be modified.

Section 3.2 Child abuse as a felony (effective for offenses committed on or after Dec. 1, 2025; does not abate or affect prosecutions for offenses committed before Dec. 1, 2025)

Amends G.S. 14-318.4 to make technical corrections and to add (a7), which to address conduct that results in a Class B2 felony.

### Part IV

Section 4.1: Criminal history record check for city and county employees who work with children (effective to employment offers on or after Oct. 1, 2025)

Amends G.S. 153A-94.2(a) to make a technical change and add (b) to require that an applicant who is offered a position is subject to a criminal history check such that the offer is conditional.

Section 4.2: Criminal history record check of employees (effective to employment offers on or after Oct. 1, 2025)

Amends G.S. 160A-2 regarding city employees to make a technical correction in (a) and under a newly enacted (b) require that an applicant who is offered a position is subject to a criminal history check such that the offer is conditional.

#### DON'T DRINK COFFEE WITH YOUR CLIENT

A Speech To
The Conference Of District Attorneys'
Training Seminar
November 1, 1990

By
Roger W. Smith
Tharrington, Smith & Hargrove
Raleigh, North Carolina

### I. INTRODUCTION

Today, I want to share with you some personal observations about how lawyers manage to get themselves into trouble, lose their effectiveness, run afoul of the Rules of Professional Conduct, and do harm to their clients, themselves, their causes, the legal profession, and the processes of the law. I do not intend to talk about the Rules of Professional Conduct except to the extent that you have specific questions. I assume that you have access to the Rules. I also assume that you desire to, and intend to, abide by those Rules. I also do not intend to talk about the fascinating ethical dilemmas that arise from time-to-time. I assume that when those moments arise, you will look to the literature, confer with colleagues, and resolve the matter in accord with your conscience and professional duties.

What I want to discuss with you are some underlying behaviors that lead lawyers not to recognize ethics issues when they come along, and that cause lawyers to lose the will to do the right thing even when they know what that right thing is. Lawyers ordinarily do not get into trouble with the Rules of Professional Conduct because they cannot find the Rules, or because the Rules are too complicated to understand, or because the the lawyer cut the ethics portion of a seminar. No. For the most part, lawyers get into trouble with ethics because they lose sight of what is important in life and what is important in the law, and, thereby, they lose the will to be ethical.

If I had to put a sub-title on this discussion, it would be: "One Lawyer's Speculations on the Underlying Causes of Unethical Behavior." Or, I might call it, "Four Rules for Avoiding Unethical Behavior." Because what I propose to do is postulate four rules of behavior that I believe can help us, as lawyers, retain the will to recognize ethics problems and resolve them in an appropriate way. I have gleaned these from my day-to-day experiences practicing law, from observing others in the practice, and from my years on the State Bar Council and its Ethics Committee. And while my experience

has been on the defense side of the courtroom, I believe these rules apply equally to lawyers on both sides of the courtroom. I am pleased to share them with you in the hope that you will carry them with you and find them helpful.

### III. RULE ONE: "DON'T DRINK COFFEE WITH YOUR CLIENT"

When I first began practicing law in Raleigh in 1968, there was a coffee shop named Honaker's right next to the Wake County Courthouse in downtown Raleigh. Lawyers from all fields, including solicitors and criminal defense lawyers, gathered there at midmorning to drink coffee. One morning, I went there with a client, sat at a table near where the lawyers were gathered, and drank coffee. The next day, one of my heroes in the Bar, Mr. Robert L. McMillan, approached me from across the lobby of the courthouse. He said, in a firm tone of voice, "Don't drink coffee with your client."

And this is the first of the four rules: "Don't drink coffee with your client."

This rule simply means: keep yourself physically and emotionally separated and apart from your client, the victim, your witnesses, all the principals on your side of a case. If you get too close, you may start to care too much. There is then a real danger of falling into unethical conduct. Closeness can bring in your own heart and mind a real fear about how the case is going to come out. One can become paralyzed and unable to act. Deadlines are missed. Research is not done. It is too frightening to put the case on the calendar and prepare to deal with it realistically. It is just too scary to pick up the file and confront the prospect of a possibly unsatisfactory outcome.

It also hurts too much to give the client, the victim, the witnesses, or other interested parties, bad news about the reality of the evidence and the case and the risks ahead. It hurts too much to look at the case and communicate honestly with these people. It becomes much easier to simply avoid the truth and to over-promise and give false hope. And it becomes much easier to step over the lines of propriety and improve the evidence or the applicable law by cheating just a little bit in an effort to please this person, or these people, whom you have come to know, like, respect, and pull for.

Keep your distance. For years, conferring with a client, I referred to "our position," and "the charges we face," and "our court date." Now, somewhat wiser, I consciously refer to "your position," "your charges," and "your court date."

Rule One, then, is, "Don't drink coffee with your client."

The wisdom of this rule has become clearer to me as the years have passed. And during those years, I have added three more rules to Mr. McMillan's original admonition.

### IV. RULE TWO: "DRINK COFFEE WITH YOUR COLLEAGUES"

I have had a running battle with my partners over the matter of keeping time sheets - daily records of phone calls, conferences, court appearances, research, and other activities, all carefully noted with the appropriate case number, time spent, and tasks performed. I detest these things and have deeply suspected that my partners insist that I keep them because they have to - they always charge by the hour -and they want me to be as miserable as they are. But I have knuckled under and do the best I can to keep a time-sheet every day. One of our entry choices in this great age of computers is Code Number 920: "Education and Seminars." In fact, that is the code I will use to account for this time we are spending right now. I make an entry under this code almost every day for 3/4 of an hour. It is the code that comes closest to describing what I do at about 10:00 A.M. I go to the Sixth Floor of the Courthouse and drink coffee with defense lawyers, prosecutors, and judges in the Coffee Shop. It is one of the most important things that I do. It is how I keep in touch with my colleagues.

And that is Rule Two: "Drink Coffee With Your Colleagues."

I urge you to do that. One of the most difficult aspects of what we do for a living is knowing whether we are doing okay; whether we are on the right track. There's not much science to trying cases. It's mostly art. There are at least a thousand ways to pick a jury, make an opening statement, put on evidence, crossexamine a witness, and make a final summation. Since we cannot try a case one way and then, if we are unsuccessful, go back and try it another way, there's not much opportunity to learn, with any degree of certainty, what works and what does not work. Did the jury come back with an unfavorable verdict because my method was somehow fatally flawed, because I used a poor approach, or because, no matter what I did in the case, the evidence and the law were such as to doom my effort from the beginning. Since the jury apparently was not moved by my effort, should I abandon the new approach to opening statement that I tried? It made sense and seemed like a really good idea at the time.

With no way to try different approaches to the same case, it is very difficult to determine whether we are on the right track. In this setting, it is easy to expect too much of oneself.

If we have unrealistic expectations about our ability as lawyers to affect outcomes, it is easy to cheat just a little. It is easy to subtly suggest that the witness change that one little troublesome aspect of "the story." It is easy to over-reach and misrepresent one small fact to the court, to hold back on one

little piece of information that the defense probably would like to have but which probably is not really favorable to the defendant; and, besides, the defense lawyer probably would not know what to do with it anyway.

Communing with colleagues helps one keep in touch with reality. Is Judge Bailey giving you hell in court? Drink coffee with your colleagues and learn that he is giving everybody, prosecutors and defense lawyers, hell. A defense lawyer can go to coffee and learn what to say at sentencing on behalf of the miserable defendant who has never been employed and has wasted his life immersed in crime. It was at coffee that I learned that you can say, "Your Honor, he has a wonderful mother." Suppose his mother is not wonderful. At coffee, I learned that you can say, "Your Honor, I understand that when his mother was a young woman, she could whistle really well."

You don't have to drink coffee on the Sixth Floor, of course. Wherever you are, you can commune with your colleagues and gain insights that help you to have reasonable expectations of yourself. If you are in another city, another part of the country, or another part of the world, you can go to the courthouse and listen to the lawyers and commune with them. I have heard lawyers groan about not being able to win a DWI case all over this country and on three continents.

Clearly, there is much that we as lawyers can do to affect the outcome of the cases in which we are involved. Indeed, I believe that the impact of the lawyers in a case is often underestimated. But there also are limits to what we can accomplish in any case. Forces beyond our control often are overwhelming and determinative. A friend and colleague of mine had an experience that dramatically illustrates the role that forces beyond our control, including the force of pure chance, often play in our work. He represented a man whose scheduled surrender to authorities at the magistrate's office was postponed by a winter storm that shut down everything, including the courthouse. Two days later, when the snow and ice had melted, my friend contacted the investigating officer to reschedule the surrender. The officer explained that, during the interim, while the city lay paralyzed, he thought about the case a lot, realized that he was not at peace with the prosecuting witness's account, and wanted to investigate some more before making a final decision. A week later, the officer contacted my friend, the lawyer, and told him that he had completed his investigation and had decided not to charge the man. As my friend says about that outcome when he recounts this incident, "Now that's great lawyering."

Lawyers involved in criminal trial work have always faced impossible tasks. On my office wall are a series of popular woodcuts by Daumier depicting moments in a lawyer's life. One of my favorites shows a lawyer in court extolling the virtues of a downtrodden, hapless wrong-doer. It is entitled, "A Respected Citizen." Another shows a lawyer referring to an unfortunate sinner as, "This

Saintly Woman." I take great comfort from these pictures. The challenges we face as lawyers, the difficult arguments we have to make, the moments when we must make a reasonable argument when there is no reasonable argument to be made, have been faced by the members of our profession for hundreds of years.

You can be aware of, and take comfort from, the timeless universality of these impossible tasks if you drink coffee with your colleagues. Commune with them. Commune with your profession, and its history, and stay in touch with reality.

A lawyer isolated from colleagues is far more likely to have unreasonable expectations, to cheat a bit to meet those expectations, and run afoul of the Rules of Professional Conduct. In all my years on the State Bar Council, I don't believe a discipline case ever came before us involving a lawyer who was engaged on a day-to-day basis in close relationships with colleagues in the profession.

Early in my career, I represented a man charged with common law robbery. He could have received a maximum of ten years in prison. The client and his family were hoping for, and expecting, probation. I made my very best argument at sentencing, pointing out every redeeming quality I could think of - including the goodness of this man's mother. At the end of all that, the judge sentenced the man to nine years in prison. The bailiff let me have a few minutes in the jury room with the defendant and his family. The defendant cried, his family cried - they were sad, angry with the solicitor, the judge, and mostly me - and I cried. (In those days, I expected too much of myself.) I watched the bailiff lead the defendant away to begin his sentence. I walked the family to the door of the courthouse and said an apologetic good-bye, and went to the sixth floor coffee shop. When I walked in, the defense lawyers gathered there for morning coffee greeted me with applause and congratulations. "Great Job, " they said. "You saved that man a year a year in prison."

I love lawyers. They define victory and success in particularly realistic ways. Your colleagues will share those definitions with you if you will give them the opportunity. Commune with the members of your profession.

So, that is Rule Two: "Drink Coffee with Your Colleagues."

#### V. RULE THREE: "DRINK COFFEE ALONE"

The third rule is: "Drink Coffee Alone."

This rule simply means that one should spend some time tending to one's personal self.

Through the years, I have been startled to realize the full extent of the human reality of the conflicts which we lawyers undertake to resolve. These cases in which we become embroiled are clashes of interests between and among people. At some level, I always knew that. What I didn't really appreciate was just how tightly all the interesting legal and strategic questions are bound to flesh and blood. All these people involved in our cases feel love and hate and anger and sadness. They bleed and hurt and cry. So do their families and friends. The victim feels and hurts and cries and so do the victim's family and friends. The defendant feels and hurts and cries and so do the defendant's family and friends. And so do the witnesses, judges, jurors, clerks, and bailiffs. A lawyer who enters this emotional quagmire better go in with a secure personal identity of his or her own. Otherwise, the blood and hurt and tears of the parties become the blood and hurt and tears of the lawyer.

A lawyer who permits his or her identity to drown in the identity of the parties and witnesses in the case, or who permits his or her identity to be swallowed up in the cause itself, becomes ineffective as an advocate and is a real candidate for professional wrong-doing. Lying and cheating and misrepresenting really become pretty easy in such a situation. A healthy person, as I understand it, is one who acts on his or her feelings through his or her reason. A lawyer simply cannot afford to act on the feelings of the people involved in the case.

It is crucial, therefore, that we spend time with our own personal selves, examine ourselves, understand ourselves, and work hard to keep our own separate identity intact. Feelings of self-worth come from within; from acting routinely and consistently on our own honest feelings in accord with our best lights. Feelings of self-worth do not come from success in the external world - in the practice of law or in other endevours. A person who expects to find self-worth from success in lawyering - particularly criminal trial lawyering - is going to be disappointed. Coach Dean Smith has said: "If you make every game a life or death proposition, you're going to have problems. For one thing, you'll be dead a lot."

And so it is with the practice of criminal law. If we make every case a matter of life and death, we're going to have problems. For one thing, we'll be dead a lot. Perspective is crucial if we are to contribute enduring light to our profession and not be merely a shooting star - brilliant, but only for a fleeting moment.

So, tend to yourself. Don't look to the practice of law for your happiness. Look inside yourself for your happiness.

Rule Three, then, is "Drink coffee alone."

### VI. RULE FOUR: "DRINK WINE WITH YOUR LOVED ONES"

Rule Four is, "Drink wine with your loved ones."

This simply means that you should tend to the important relationships in your life.

Our need for others, and our need to have others need us, fades quickly from conscious thought in the face of the day-to-day world of preparing, meeting deadlines, and trying cases. Those needs, however, I believe to be a basic part of the human condition.

If a lawyer ignores loving and caring relationships, and decides to go it alone, his or her ability to make sound judgments, based on genuine feelings, suffers. The lawyer then gets hurt, and so do the parties, the witnesses, the processes of the court, and the legal profession.

For the first fifteen years of my practice, I went wide open. The only limit on how long I would prepare for trial was the number of hours available between now and the trial. I suffered and my effectiveness in cases suffered. I don't do that anymore. I urge you no to do it. Lawyering is about living. You won't be very good at lawyering if you are too immersed in work, or too exhausted from work, to experience life, fully involved with people who are important to you.

So, do not isolate yourself from people. Let there always be people in your life who matter to you beyond measure. And spend time with them.

So that is the fourth, and final, rule: "Drink wine with your loved ones."

#### VII. CONCLUSION

We lawyers simply cannot afford to give our entire selves to our clients and the cases and causes in which we become involved. When we do that, we run the risk of caring too much and becoming paralyzed with fear, we come to have unrealistic expectations of ourselves, we lose the ability to make sound judgments based on our own honest feelings, and we lose the benefit of the wisdom that comes from being fully involved in living. If you are giving your entire self to the practice of law, I urge not to do that anymore.

So, by way of review, the rules are:

- 1. Don't drink coffee with your client.
- 2. Drink coffee with your colleagues.
- 3. Drink coffee alone.
- 4. Drink wine with your loved ones.

Life has been for me about ten times as difficult as I thought it would be. Practicing law has been about five times as difficult as I thought it would be. It's not the intellectual side of living and lawyering that is so hard; it's the personal and emotional side. If you keep your distance from the people involved in your cases, stay in touch with your colleagues, take care of yourself, and give attention to important relationships in your life, recognizing and resolving questions of ethics that arise from time-to-time will be easy.

Thank you.

### A Second Look at In re A.K., Addressing Cultural Issues in A/N/D Cases

This entry was contributed by Sara DePasquale on September 6, 2024.

The North Carolina Court of Appeals in *In re A.K.*, \_\_\_ N.C. App. \_\_\_ (Aug. 6, 2024) addressed a parent's right to be represented by a privately retained attorney of their choosing in an abuse, neglect, and dependency (A/N/D) action. See Timothy Heinle's post discussing that issue <a href="here">here</a>. The opinion also discusses issues related to the mother's and child's culture – their religion and language. This post explores those aspects of the opinion.

### Who Are the Families and Children that Are Involved in Child Welfare?

Over the course of calendar year 2023, 15,885 children in North Carolina were in the custody of a county department of social services (DSS). Statistics identify the race of those children. The majority of children in DSS custody (56.3%) were white. Almost one out of three children (29.23%) were black. The remaining children were Hispanic (8.59%), Native American (3%), or "other race" (11.48%). See Child Welfare Statistics here. There are, of course, other aspects of culture such as religion and national origin that are not identified in these statistics. Yet, we know that families from all races, ethnicities, religions, socioeconomic status, and more are involved in North Carolina's child welfare system.

### **How Does the Law Address Demographics?**

Despite the differences amongst these families and children, the Juvenile Code (G.S. Chapter 7B) does not explicitly identify these issues in a way that contemplates how the court or DSS should address them. Few references are made to these issues. See G.S. 7B-505(d), -506(h)(2) (referring to the Indian Child Welfare Act (ICWA) and the Multiethnic Placement Act (MEPA)); G.S. 7B-505.1(c)(3) (identifying bona fide religious objections to immunizations by some parents); G.S. 7B-528(a) (requiring the Department of Health and Human Services to create user-friendly information about infant safe surrender in commonly spoken and read languages in the State).

The North Carolina Administrative Code requires agencies (including DSS) to recruit potential foster and adoptive parents that "reflect the ethnic and racial diversity of children in the State." 10A NCAC 70M .0304(a). The religion of a child's parent or guardian should be included in the case record for any child in DSS custody. 10A NCAC 70G .0506(a)(1)(B).

Federal laws do apply to A/N/D cases. Some of those federal laws include ICWA, MEPA, and Title VI of the Civil Rights Act of 1964 (Title VI). MEPA and Title VI are anti-discrimination laws based on race, color, and national origin. Both laws apply to parents, children, relatives, placement providers, and prospective adoptive parents. MEPA focuses on

placement. Title VI is more comprehensive and explicitly addresses language barriers for someone with limited English proficiency (LEP). ICWA is a federal law that requires courts to determine if the child is an Indian child and if so to apply the extra protections of ICWA, which has a dual purpose of protecting the stability and security of Indian tribes and the best interests of Indian children. For a discussion of ICWA, MEPA, and Title VI, see the A/N/D TPR Manual, Chapter 13 here.

#### In re A.K.: The Relevant Facts

In re A.K. involved two children who were alleged to be neglected based on circumstances created by their mother. Mother speaks Albanian and is Muslim. The DSS social worker used an interpreter through a language line to communicate with Mother. Based on concerns for the children's safety and wellbeing, DSS filed a petition and obtained nonsecure custody of the children. The nonsecure custody order addressed the children's cultural needs by ordering " 'the children are of the Islamic/Muslim faith and do not eat pork,' that 'the juveniles shall not attend any religious services other than Islamic services,' and that 'all visits are to be conducted in English.' "Sl.Op. at 4. The initially scheduled preadjudication, adjudication, and dispositional hearing was continued, and the order of continuance determined Mother required a Rule 17 GAL to assist her because of mental health concerns based on allegations in the petition about Mother's behavior and the "mother's inability to understand the proceedings and cultural barriers." Sl.Op. at 5. A Rule 17 GAL was appointed to Mother. At the later held adjudication hearing, the children were adjudicated neglected. The court did not allow Mother to be represented by her chosen privately retained attorney. Mother appealed, and the court of appeals vacated and remanded the case.

### Title VI: Language Services

Title VI applies to any program or service that receives federal financial assistance, which can be direct or indirect assistance. See 45 C.F.R. 80.2. DSS and the courts provide services that receive federal financial assistance and includes contract providers with DSS (e.g., a parenting program) as well as divisions within the agency such as the Guardian ad Litem Program and Indigent Defense Services at the NC Administrative Office of the Courts. Discrimination based on national origin may occur when a person or group is denied a meaningful opportunity to participate in the program or service because of language access issues. See Lau v. Nichols, 414 U.S. 563 (1974).

In *In re A.K.*, the DSS social worker who was assessing the neglect report complied with Title VI by communicating with Mother through the use of a language interpreter, given the language barriers based on Mother's national origin. In this case, the courts, the GAL, and

the parent attorney should also have used a language interpreter to communicate with Mother. The court ordered visits be conducted in English. For parents who speak no English or whose English is extremely limited, Title VI may require an interpreter be provided so that the interpreter can inform a visit supervisor of any inappropriate conversations and interpret between the parent and visit supervisor.

Translation services may be required for vital documents (e.g., the case plan or adjudication and initial disposition order) depending on a four-factor analysis, which includes the

- 1. number or proportion of LEP persons from a particular language group eligible to be served or encountered by the program,
- 2. frequency with which the LEP persons come (or may come) into contact with the program,
- 3. nature and importance of the program, activity, or service provided by the program to the people's lives, and
- 4. resources available to the grantee/recipient and costs.

The four-factor analysis may result in different language assistance measures being provided for different types of programs or activities. Regarding the third prong and the importance of the program to the people's lives, child welfare services involve government intervention in a family's life that impacts constitutional rights of parents and children and may ultimately result in a termination of parental rights, which legally severs the parent-child relationship. Regarding the first prong, the most commonly spoken non-English languages in North Carolina are Spanish, Chinese, French, and Arabic. See "Language Characteristics of North Carolina's Population" on the Office of State Budget and Management website. Knowing the language characteristics in a given county will be helpful in determining what level of language services are required under Title VI.

### **Decisions about Children in DSS Custody**

Under federal and state law, children who are placed in DSS custody are subject to the reasonable and prudent parent standard. This standard is

characterized by careful and sensible parental decisions that are reasonably intended to maintain the health, safety, and best interests of the child while at the same time encouraging the emotional and developmental growth of a child that a caregiver shall use when determining whether to allow a child in foster care under the responsibility of the State to participate in extracurricular, enrichment, *cultural*, and social activities.

G.S. 131D-10.2A(a); 42 U.S.C. 675(10)(A) (emphasis added).

Prior approval of the court or DSS is not required when a placement provider uses the reasonable and prudent parent standard to make decisions about a child's participation in normal childhood activities. The court has authority to impose parameters on a placement provider's authority to make decisions including designating someone else as the decision-maker. G.S. 7B-903.1(b). Separately, DSS, as the custodian, has the right to make decisions that are generally made by a child's custodian unless the court delegates that authority to someone else, like a parent. G.S. 7B-903.1(a).

In *In re A.K.*, the court ordered that the children should not attend religious services that are not Islamic and acknowledged the children's faith-based food restrictions. The order provided clear directions to DSS about these issues, directions which DSS should share with the children's placement provider. The order also recognized a parent's constitutional right to determine their child's religious upbringing. *See Wisconsin v. Yoder*, 406 U.S. 205 (1972). A child's attendance at a religious service may be a normal childhood activity; however, questions arise when the religious service is not of the child's faith. Specifically addressing the child's faith in an order may be prudent, whether that faith involves services, specific practices, or restrictions.

Culture involves more than religion. As an example, hair is significant in Native American and Black cultures. A haircut or hair style may mean more than mere appearance. Identifying cultural issues and raising them in court can provide clarity and ensure that children are able to continue their cultural norms when placed in DSS custody. DSS should be addressing cultural issues regardless of whether there is a court order addressing culture. The North Carolina Child Welfare Manual addresses the need to respect cultural diversity in its <a href="Cross-Functions">Cross-Functions</a> section (see pages 296-306).

#### The GAL for Mother

The appointment of a Rule 17 GAL for Mother raised serious questions for the court of appeals. My colleague, Timothy Heinle, will be a writing a blog post discussing that issue in more detail. Generally, a Rule 17 GAL may only be appointed following a hearing and determination by the court in the A/N/D action that the parent is incompetent. Language and cultural barriers do not equate to incompetency.

### Rule 17 GALs for Respondent Parents: A Final Lesson from In re A.K.

This entry was contributed by <u>Timothy Heinle</u> on October 18, 2024.

Recently, the North Carolina Court of Appeals rendered a decision in *In re A.K.*, \_\_ N.C. App. \_\_ (August 6, 2024), which touches on multiple issues relevant to juvenile abuse, neglect, dependency (AND) practitioners. (I blogged about one of those issues – a parent's right to be represented by a retained attorney of their choosing, regardless of the attorney's AND experience – here. My colleague Sara DePasquale published a blog about another issue: considering a family's culture, including religion and language, in an AND proceeding.) This post will explore a third issue raised in the opinion: the appointment of a Rule 17 guardian ad litem (GAL) to an incompetent respondent parent.

What a Rule 17 GAL is (and is not). The term "GAL" has many meanings in North Carolina, so let's first clarify what a Rule 17 GAL is *not*. A Rule 17 GAL is different from a juvenile's GAL appointed pursuant to G.S. 7B-601 and is different from an attorney representing a parent.\* In juvenile court, Rule 17 GALs are appointed to incompetent respondent parents pursuant to G.S. 7B-602, G.S. 7B-1101.1, and Rule 17 of the N.C. Rules of Civil Procedure. If a parent in an AND or termination of parental rights proceeding is incompetent by virtue of being an unmarried and unemancipated minor, the trial court must appoint a Rule 17 GAL. G.S. 7B-602(b), -1101.1(b). If the parent is an incompetent adult, appointment of a Rule 17 GAL is in the court's discretion. G.S. 7B-602(c), -1101.1(c).

Neither Rule 17 nor the Juvenile Code specify the exact duties of a Rule 17 GAL, but the appellate courts have provided some guidance. A Rule 17 GAL should meet with the parent and seek to protect that parent's rights and understanding of the proceedings, acting to promote that parent's interests and chances of obtaining a positive outcome, when possible. See *In re W.K.*, 376 N.C. 269 (2020); *In re J.E.B.*, 376 N.C. 629 (2021). A hearing cannot be held without the presence of the Rule 17 GAL once one is appointed. *In re D.L.P.*, 242 N.C. App. 597 (2015). Although the parent is represented by a separate attorney, a Rule 17 GAL can actively participate in proceedings, including by questioning witnesses, presenting evidence, and making arguments. *See Id.* (citations omitted); *J.E.B.*, 376 N.C. 629; *Narron v. Musgrave*, 236 N.C. 388 (1952).

The appointment of a Rule 17 GAL has significant consequences. See, e.g., *In re J.A.A.*, 175 N.C. App. 66, 71 (2005) (holding a Rule 17 GAL appointment "divest[s] the parent of their fundamental right to conduct his or her litigation according to their own judgment and inclination."). Rule 17 GALs are often said to be serving in a role of substitution – though it is critical that the parent is still consulted and remains involved to the extent the parent is

capable. A Rule 17 GAL should seek clarification from the court about the nature of their appointment and their duties, if there is confusion.

**Determining incompetency.** To determine whether a parent is incompetent for purposes of a juvenile proceeding, our courts have adopted the language used to determine an adult's incompetency in Ch. 35A proceedings. See In re N.K., 375 N.C. 805 (2020); see also D.L.P., 242 N.C. App. 597. That is, an adult who cannot manage their affairs or make or communicate important decisions regarding their person, family, or property, because of one or more of the listed causes. G.S. 35A-1101(7). Also relevant is "whether the parent is able to comprehend the nature of the proceedings and aid her attorney in the presentation of her case." In re Q.B., 375 N.C. 826, 836 (2020).

Multiple factors may indicate whether a parent is incompetent but no one factor is dispositive. For example, it may be relevant whether a parent has a mental health diagnosis and whether the parent is receiving treatment – but these factors do not, on their own, require a determination that a parent is or is not incompetent. Similarly, if an adult is adjudicated incompetent in a Ch. 35A proceeding, that adjudication may be relevant to a juvenile court considering whether to appoint a Rule 17 GAL, but it is not controlling. See Q.B., 375 N.C. 826; see also G.S. 35A-1102 (clarifying that although Ch. 35A is the exclusive procedure for adjudicating a person incompetent, a judge still has the authority to appoint a GAL under Rule 17, where proper). The juvenile court may consider its own observations of the parent, their ability to express themselves, whether the parent understands their situation and the roles of different actors in the case, and if the parent can assist counsel. *In re M.S.E.*, 378 N.C. 40 (2021); *Q.B.*, 375 N.C. 826; *In re T.L.H.*, 368 N.C. 101 (2015).

When and how? Any party (or the court sua sponte) may raise the need for a Rule 17 GAL at any time. G.S. 7B-602(c); -1101.1(c); see M.S.E., 378 N.C. 40. However, concerns about a parent's incompetency should be raised "as soon as possible [] to avoid prejudicing the party's rights." J.A.A., 175 N.C. App. at 72. No specific procedures are required by the Juvenile Code or the Rules of Civil Procedure; however, a court must hold a hearing or otherwise inquire about a parent's competency if the court determines a substantial question exists. See M.S.E., 378 N.C. 40; N.K., 375 N.C. 805. It is in the court's discretion to determine whether a substantial question exists and whether the parent is incompetent. Q.B., 375 N.C. 826; In re Z.V.A., 373 N.C. 207 (2019).

After determining a substantial question exists, the court then conducts an inquiry or holds a hearing on the need for a Rule 17 GAL, which the parent and their attorney are entitled to notice of. *Hagins v. Redev. Comm'n of Greensboro*, 275 N.C. 90 (1969). The hearing can take different forms, but generally the respondent should be present, a voir dire

examination of the respondent should occur, and the court should make findings of fact to support its determination. *Rutledge v. Rutledge*, 10 N.C. App. 427 (1971).

For more on Rule 17 GALs, including privileged communications and factors indicating whether a substantial question exists about a parent's competency, see <u>Section 2.5.F.</u> of the AND manual.

### Lessons from In re A.K.

**Facts related to the GAL appointment.** In *In re A.K.*, \_\_ N.C. App. \_\_ (August 6, 2024), DSS alleged that the mother, who is Muslim and speaks Albanian, suffers from mental health issues (including delusions) and had confined her children in their rooms without adequate access to education and medical services, harming their language and social development. DSS alleged that the mother refused to speak with the social worker, except for yelling at the worker while "acting 'paranoid' and 'confused.'" Sl. Op. at 3.

On the scheduled day of the pre-adjudication, adjudication, and disposition hearings, the court entered a continuance order indicating the court sua sponte appointed a Rule 17 GAL to assist the mother "based on the allegations in the petition and the mother's inability to understand the proceedings and cultural barriers." The order did not reflect that an evidentiary hearing was held, but rather that the court considered attorney arguments (which are not evidence) and the contents of the court file.

One week later, the court entered a separate order memorializing the Rule 17 GAL appointment, using form <u>AOC-J-206</u>. This order indicated that the mother is incompetent, but again made no reference to an evidentiary hearing. The section for findings of fact was left blank, which could have explained the basis for appointing a Rule 17 GAL.

Is an order appointing a Rule 17 GAL appealable? DSS argued for dismissal of mother's appeal, as an order appointing a Rule 17 GAL—which was separate from the adjudication and dispositional orders—is not one of the orders that may be appealed under G.S. 7B-1001. The Court of Appeals acknowledged the continuance orders were interlocutory, but that Rule 2 of the N.C. Rules of Appellate Procedure "allows an appellate court to suspend the Rules of Appellate Procedure and reach the merits of an unpreserved issue in a case" in "exceptional circumstances when injustice appears manifest to the court or when the case presents significant issues of importance in the public interest." (citations omitted). Note that prior published appellate cases have addressed the *lack* of an appointed Rule 17 GAL. See, e.g., In re M.S.E., 378 N.C. 40 (no abuse of discretion where the court did not make inquiry into mother's competency and did not appoint a Rule 17 GAL despite her intellectual disability, where the evidence showed the mother understood the proceedings,

gave clear and cogent testimony, and was observed by the trial court at multiple hearings without giving rise to concerns for incompetency).

Here, the Court of Appeals stated that it was inclined to invoke Rule 2 because of the impact on her rights as a parent; however, no transcript of the November 9 hearing was available to allow for appellate review. Still, the Court of Appeals had "serious concerns regarding the appointment of a GAL" without giving the mother prior notice or an opportunity to be heard. The Court raised additional concerns about the lack of findings as to why the mother was incompetent and the impact may have had on another issue in the case – her ability to choose her retained counsel.

While the orders were vacated on other grounds, the Court of Appeals required on remand that the trial court hold a hearing to consider if the mother is incompetent and in need of a Rule 17 GAL and, if so, to make findings of fact that support its conclusions of law.

A reminder for future proceedings. Before appointing a Rule 17 GAL to a respondent parent, a court should hold an evidentiary hearing where the parent has notice and opportunity to be heard. The basis for incompetency is found in G.S. 35A-1101(7), which does not contemplate an "inability to understand the proceedings" due to language differences "and cultural barriers." Sl. Op. at 21, n. 4. A determination about a parent's (in)competency and need for a Rule 17 GAL must be based upon evidence, and the order must contain relevant findings of fact and conclusions of law.

Reach out to me anytime at <u>Heinle@sog.unc.edu</u> if you have questions or want to discuss issues related to this post or your own cases.

\*This is beyond the scope of this post; however, a GAL in a Ch. 35A incompetency and guardianship proceeding before the clerk is appointed pursuant to G.S. 1A-1, Rule 17. G.S. 35A-1101(6). GALs in the incompetency and guardianship context have additional duties imposed by G.S. 35A-1107 and must be an attorney, unless the respondent hires their own counsel.