N.C. Harm Reduction and Immunity Laws

NC Health Directors' Legal Conference Chapel Hill, NC April 19, 2023 Phil Dixon UNC School of Gov't.

North Carolina Criminal

A UNC School of Government Blog

A Refresher on North Carolina's Needle Exchange Law and Other Harm Reduction Immunities

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In response to the opioid crisis, North Carolina passed several protections designed to alleviate some of the legal liability surrounding drug use in the interest of harm reduction and public health. One of those protections authorized needle exchange programs (alternatively known as safe syringes programs). <u>G.S. 90-113.27</u>. A recent <u>study</u> examined how the needle exchange program is working in seven North Carolina counties and found that the law was not consistently applied. Brandon Morrison et al., "*They Don't Go by the Law Around Here": Law Enforcement Interactions After the Legalization of Syringe Services Programs in North Carolina*, vol. 19, Harm Reduction Journal, 106 (Sept. 27, 2022). Considering the study's findings, I thought a refresher on the immunity provisions for syringe exchanges and similar protections would be timely. Read





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Harm Reduction

Most syringe services programs (SSPs) operate according to the <u>practices and philosophy of harm</u> <u>reduction</u>. Harm reduction is an evolving set of practical strategies that reduce the negative consequences of drug use and other high-risk behaviors. It recognizes a spectrum of drug use between chaotic use and abstinence and promotes ways for people to manage their use and to use more safely.

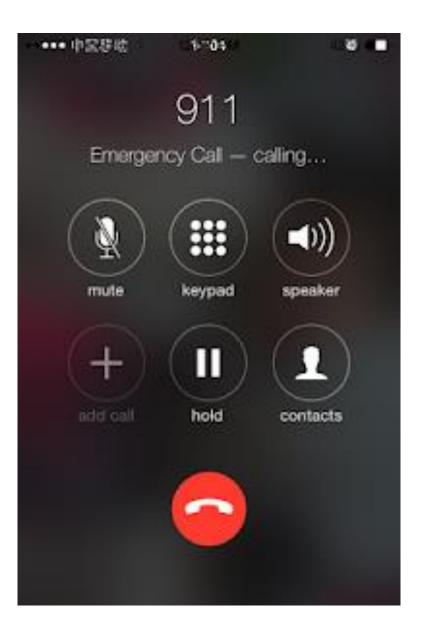
SSPs, community naloxone distribution and drug-checking with fentanyl test strips are all harm reduction techniques that reduce the risks associated with drug use. Harm reduction is also a philosophy based on the belief that people who use drugs deserve to protect themselves and their loved ones, whether or not they are seeking treatment. Meeting people where they are to provide services allows harm reduction programs to work with participants to address drug use and conditions of use. It is an effective model: people engaged in SSPs are five times more likely to enter treatment for substance use disorder than non-participants.

North Carolina Saf
Syringe Services
SSP Sign-up Form
SSP Annual Repo
SSP Models
Funding SSPs
Harm Reduction
Quick Answers fo
Participant Cards

NC Harm Reduction Laws

• G.S. 90-96.2

- Immunity for overdosing person and person reporting an overdose in limited situations
- "Good Samaritan" Law





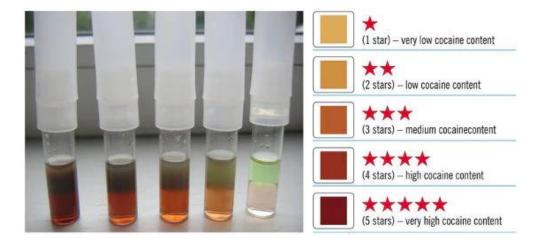
Naloxone (a/k/a Narcan) Immunity

• Limited immunity for distribution or administration of Narcan under G.S. 90-12.7

- Narcan Nasal Spray 4mg. now FDA approved for OTC sales
- Other brands have yet to obtain OTC approval but may be obtained pursuant to standing orders

NC Harm Reduction Laws

- G.S. 90-113.22
 - Immunity for disclosing the existence of needles or other sharps prior to search by law enforcement



 Testing kits to determine drug identity, purity, or strength are no longer considered drug paraphernalia



#NC SYRINGEACCESS PARTICIPANT IDENTIFICATION CARD

CLIENT ID:

DATE ISSUED:

The carrier of this card is a participant in a certified Nort Carolina-approved syringe access program as specified in NC G 90-113.27. As such, the carrier of this card is exempt fri charge and prosecution for the possession of syringes and of injection supplies, as well as exempt from charge prosecution for any residual amounts of a controlled subst contained in the syringe or other injection supplies. Possessi supplies, obtained from the NCHRC to reduce the spread of HI and other blood borne pathogens, is authorized by the law.



To verify an individual's participation in NCHRC's syringe exchange program, please call (910) 685-5596

NC Harm Reduction Laws

• G.S. 90-113.27

 Limited immunity for workers, volunteers, and participants in a needle exchange program (a/k/a safe syringe programs or SSPs)

Purposes of SSP

- Reduce HIV, AIDS, hepatitis, and other bloodborne diseases
- Reduce needle stick injuries to officers and other first responders
- Reduce drug overdose deaths
- Encourage drug users to seek treatment



SSP programs must:

Dispose	Dispose of used needles
Distribute	Distribute unused needles and other injection supplies
Supply	Supply educational materials on various health issues, including drug treatment
Provide	Provide access to Naloxone or referrals to programs that provide it
Maintain	Maintain security of program sites, provide plans to local LEOs, and update the plans annually

For an SSP to lawfully operate:

 SSP must report to NCDHHS the name of the organization or agency operating the program, the area and population to be served, and its proposed methods for meeting the program requirements

 Once established, the SSP must report to NCDHHS annually on numbers of people served, equipment distributed, naloxone distributed, and the type and number of treatment referrals

What SSPs Do:

- Any employee, volunteer, or participant in the SSP is <u>immune from charge or</u> prosecution for any drug paraphernalia related to injection supplies and for any residual amounts of drugs in a used needle obtained from or returned to the SSP
- Person claiming immunity must provide written documentation that injection supplies are from the SSP
- Immunity from civil liability for officers who arrest or charge a SSP participant when acting in good faith



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"They don't go by the law around here": law enforcement interactions after the legalization of syringe services programs in North Carolina

Brandon Morrissey, Tamera Hughes, Bayla Ostrach, Loftin Wilson, Reid Getty, Tonya L. Combs, Jesse Bennett & Jennifer J. Carroll

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Abstract

Background

Statutory Authorities

G.S. 90-113.27 – Needle Exchange Law/SSP

G.S. 90-113.22 – Sharps and Testing Kits Immunities

G.S. 90-96.2 – Good Samaritan Immunity

G.S. 90-12.7 – Naloxone Immunity

Resources

- <u>https://www.ncdhhs.gov/divisions/public-health/north-carolina-safer-syringe-initiative</u>
- <u>https://www.nchrc.org/syringe-services-programs/</u>
- <u>https://canons.sog.unc.edu/2023/01/a-refresher-on-north-carolinas-needle-exchange-law-and-other-harm-reduction-immunities/</u>

Questions?

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