Human Trafficking Libby Magee Coles, Esq. Public Law for the Public's Lawyers Raleigh, North Carolina October 12, 2017 Overview I. Human Trafficking II. Combatting Human Trafficking in NC: Key Statewide Efforts and Resources III. Legal Tools for Preventing Human Trafficking & Improving Survivor Outcomes IV. Opportunities for Attorney Engagement I. Human Trafficking



Multi-Faceted Issue

Human Rights Public Safety Public Health



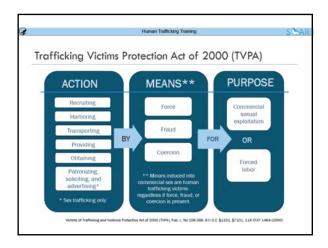
Defining Human Trafficking

Under Federal and North Carolina law:

- · Minors involved in commercial sexual activity;
- Adults induced into commercial sexual activity through force, fraud, or coercion; and
- Children and adults induced to perform labor or services through force, fraud, or coercion;

... are victims of human trafficking.

22 U.S.C. §§ 7101–7113 (2014) N.C. Gen. Stat. § 14-43.10-20 (2013)



Force, Fraud, Coercion

<u>Force</u>

- Physical abuse, assault
- Sexual assault
- Physical restraint, confinement, isolation
- Starvation, dehydration
- Forced drug addiction

Fraud

- False promises of romance, marriage, employment, a better life

- Inte False promises about work and living conditions Use of false travel documents Debt schemes, recruitment traps, withholding wages

Coercion

- (physical or psychological)
 Threat of serious harm to victim, loved ones
- Threat of deportation or arrest
- Withholding legal documents
- Emotional, psychological, or spiritual manipulation
- Verbal abuse



Myths & Misconceptions

- 1. "Child prostitution"
- 2. Human trafficking = human smuggling.
- 3. Victims won't cooperate with law enforcement.
- 4. Must not be a victim, because:
 - · Says he/she's not a victim
 - Is attending school, shopping, or otherwise "free"
 - Is not low-income
 - Appears to be consenting

5. Must not be a trafficker, because:

- · Minimal to no criminal history
- A parent or significant other to the victimA woman



Why?

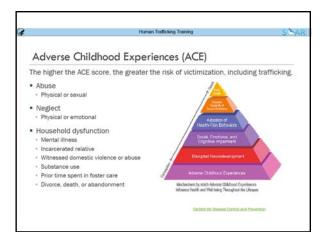
Profit for perpetrators

- ♦ High demand
- ♦ \$150 billion global industry

Vulnerability of victims

♦ Personal and societal risk factors





Risk Factor: Childhood Sexual Abuse

"There is an intersection of child sexual abuse and human trafficking, Research indicates that the majority of sexually exploited children and adult sex workers have a prior history of child sexual abuse (Lalor & McElvaney, 2010). The National Institute of Justice found that people who were sexually abused as children were 28 times more likely than their non-abused peers to be arrested for prostitution (Widom, 1995). Some studies indicate that individuals engaged in survival sex work, a significant risk factor for trafficking, have an almost universal likelihood of having been sexually abused as children (Lalor & McElvaney, 2010). It is important to note that survival sex work is trafficking when minors are involved, and specific demographics are at higher risk than others. High rates of homeless and runawy youth are survivors of child sexual abuse and are at substantially increased risk for trafficking (Research Triangle Institute; Child Trends; Pacific Institute for Research and Evaluation, 2002). While 3-5% of the population is estimated to identify as lesbian, gay, or bisexual; almost 7% identified as transgender (University of Nebraska - Lincoln, 2014), placing them at substantially increased risk. The risk for homeless and runaway youth to be trafficked is exacerbated by the limited resources available to serve them.

Despite the dearth of research available, there are indications that traffickers are also likely to have a history of adverse childhood experiences. Interviews with a sample of ex-traffickers indicate extremely high rates of childhood physical abuse (88%) and sexual abuse (76%). A full 24% had been placed in foster care, while 48% report having run away due to physical and sexual abuse (Raphael, 2010). "

Recommendations for the Prevention of Child Sexual Abuse in North Carolina
NC Coalition for the Prevention of Child Sexual Abuse, February 201
Submitted by the NC Human Trafficking Commission to the NC General Assembly pursuant to \$4.2014-19

Risk Factor: Child Welfare System Involvement

Human Trafficking and Child Welfare: A Guide for Child Welfare Agencies

Child Weltare Agencies

The growing awareness of buman trafficking in the United States and abroad requires government and human services agencies to resvaluate oil policies and develop new ones for identifying and serving victims. Due to their potentially unstable living situations, physical distance from friends and family, traumatic experiences, and emotional vulnerability, children involved with child welfare are at risk for being targeted by traffickers who are actively seeking children to replikt. Therefore, it is imperative that child welfare agencies be at the forefrent of the response to and prevention of human trafficking. Additionally, recent Pederal legislation established over requirements for child welfare agencies related to identifying and serving minor victims of human trafficking.

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Human Trafficking and Child Welfare: A Guide for Child Welfare Agencies, Child Welfare Information Gateway (July 2017), availab at www.childwelfare.gov/pubPDFs/trafficking agencies.pdf

Child Welfare and Human Trafficking

Trafficking
The growing awareness of human trafficking in the
United States and abroad requires government and
human services agencies to rethink old policies and
develop new ones for identifying and serving victims.
Child welfare agencies are on the front lines of these
changes: Children and youth involved with the child
welfare system due to abuse or neglect and then place
fin firster care or group homes—as well as youth was
are involved with the justice system, are homeless, or
have run away—are all at high risk of being trafficked.
Often, the lack of stability in their living situation,
physical distance from friends and family, and
sensitional vulnerability pot them at risk for traffickers
who are actively seeding children and teens to exploit.
Child Welfore and human Traffick, Old Welfore information

Child Welfare and Human Trafficking, Child Welfare Information Gateway (July 2015), available at www.childwelfare.gov/pubs/issue-briefs/trafficking.

Child Welfare Information Cataway All Coldbart

Risk Factor: Legal Status



The New Hork Times http://nyti.ms/29YIEjS
Nicholas Kristof JULY 16, 2016

TAPACHULA, Mexico — Elena was 11 years old when a gang member in her bome country, Honduras, told her to be his girlfriend.

"I had to say yes," Elena, now 14, explained. "If I had said no, they would have killed my entire family."

Elena knew the risks because one of her friends, Jenesis, was also asked to be a gang member's girlfriend, and declined. Elena happened to see the aftermath, as Jenesis staggered naked and bleeding away from gang members.

"She had been raped and shot in the stomach," Elena recalled in the blank tone of a child who has seen far too much. She paused and then added: "We don't know if she survived. Someone said she died at the hospital."

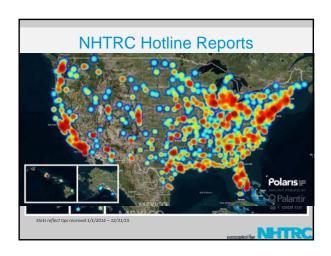
As for Elena, she said her duties as a gang member's girlfriend entailed working as a drug courier and a lookout, as well as intimacies that she didn't want to discuss. At this point in our conversation, her mother and younger sister began crying.

After years of such brutality, Elena and her family finally fied this year when the gang threatened to kill them so as to seize their home. "I just want to keep my children safe," the mother, Brenda, 39, explained, speaking here where they are

Scope of Human Trafficking

- · Crosses all geographic lines
 - Global: ILO estimates 20.9 million victims
 - National: hundreds of thousands believed to be trafficked within the U.S.
 - North Carolina: believed to have one of the top ten highest rates of human trafficking in the U.S.
- · Crosses all demographic lines
 - Race, ethnicity, gender, age, socioeconomic status, nationality...





Trafficking in NC 2016

- Total # of Calls: 598
- Potential Trafficking Situations: 181
- Number of potential victims: 729
- Calls from Victims & Survivors: 96



MHTRC



Venues of Victimization*

Sex Trafficking

Hotel/motel based Commercial front brothel Hostess/strip club based Residential brothel Escort/delivery service Illicit Massage Business Truck stop based Pornography

Labor Trafficking

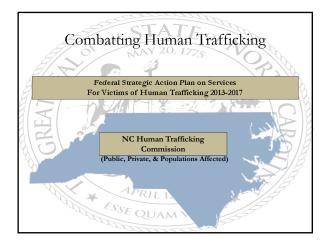
Agriculture/farms
Traveling sales crews
Restaurant/food service
Domestic work (nannies/maids)
Sweatshop factories
Janitorial jobs
Construction
Peddling and begging rings
Nail salons
Braiding shops
Beach tourism

* This list is not exhaustive. Chart created from data retrieved from National Human Trafficking Resource Confer North Carolina State Report, data from 1/1/14-12/31/14, and service provides (pto Fig.)



II. Combatting Human Trafficking in North Carolina: Key Statewide Efforts & Resources





Federal Strategic Action Plan on Services for Victims of Human Trafficking 2013-201775

Goal I: Align Efforts: Promote a strategic, coordinated approach to the provision of services for victims of human trafficking in the federal, regional, struc, territorial, tribal, and local levels.

Objection 1: Provide federal leadership and direction to improve victim services.

Objection 2: Coordinate victim services effectively through collaboration across service sections.

Goal 2. Improve Understanding: Expand and coordinate human trafficking-related research, data, and evaluation to support evidence-based practices in sixtim services.

**Objective 9: Establish baseline knowledge of HT and victim service needs through rigorous research and reporting

Objective 4: Support the development of effective responses to the needs of victims.

Goal 3. Expand Access to Services: Provide and promote outreach, training, and technical as identification and expand the availability of services.

Objection 5. Increase victim identification through coordinated public outreach and awares.

Objective 6: Build capacity to better identify and serve victims through targeted training and technical assistan

Goal 4. Improve Outcomes: Promote effective, culturally appropriate, trauma-informed services that improve the short-and long-term health, safety, and well-being of victims:

Objective 7: Poster collaborations and partnerships to enhance the community response to human trafficking.

Objective 8: Improve access to victim services by removing systemic barriers.

NC Human Trafficking Commission

- To receive funding on behalf of the State to examine and combat human trafficking;
- To commission, fund, and facilitate quantitative and qualitative research and to create measurement, assessment, and accountability mechanisms;
 - To inform and educate law enforcement personnel, social services providers, and the general public;
- To suggest and provide assistance and review with new policies, procedures, or legislation;
- To develop regional response teams; and
- To identify gaps in law enforcement or service provision and

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APRIL 12, N.C. Gen. Stat. § 143.A-55.10 (2013)

Key Statewide Resources & Initiatives*

Governor's Crime Commission Funding Priority 2016, 2017

- Victim-Survivor Services
 - Comprehensive case management (The Salvation Army, World Relief)
 - Specialized services (Legal Aid of NC, JusticeMatters, El Futuro) Investigation & Prosecution
 - Human Trafficking Resource Prosecutor (NC Conference of DAs)
 Training & Technical Assistance (NCCASA)

Education & Outreach

- Project NO REST/Capitol Broadcasting Corporation campaign
- UNC-SSW School-Based Education and Response for SB279

Human Trafficking & The State Courts Initiative (NC AOC)

* This list is not exhaustive.

Regional Response

Task forces are strongest predictor of prosecution of human trafficking suspects and offenses.

Bouche, Farrell, and Wittmer, Identifying Effective Counter-Trafficking Programs and Practices in the U.S. at 17,

North Carolina Rapid Response Teams



Project NO REST



NC Organizing and Responding to the Exploitation and Sexual Trafficking of Children

- Funded by: US DHHS Children's Bureau, NC Governor's Crime Commission
- Five-year project to address trafficking of youth through age 25 in North Carolina
- Primary focus: child welfare- involved youth



Awareness & Education

Successes

- 2016 NC Certified Law Enforcement Training
- 2016 Federal SOAR Training Pilot
- 2017 Darkness to Light Stewards of Children Training
- 2017 Truckers Against Trafficking coalition build
- 2017 Regional Multidisciplinary Trainings
- 2017-2018 UNC-CH School-Based Education & Response
 - → evidence-based curriculum and protocols (SB 279)
- 2017-2018 CBC/Fox 50 PSA Campaign

Struggles

 Evaluation and accountability to ensure training in evidencebased practices.

Policies, Procedures, & Legislation

"Requiring the NHTRC number to be posted in public places is the most important provision for increasing the number of human trafficking arrests."

Vanessa Bouche, Amy Farrell and Dana Wittmer, Identifying Effective Counter-Institleting Programs and Practices in the U.S.: Legislative, Legal, and Public Opinion Strategies that Works (Jan. 2016) (unpublished manuscript, available at https://www.ncjrs.gov/App/Publications/abstract.aspx?ID=274846).



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Opportunities to Strengthen NC's Response to Human Trafficking

Strategic Funding Opportunities

- Fund the North Carolina Human Trafficking Commission.
- Fund three regional resource prosecutors at the NC Conference of District Attorneys to increase state capacity and effectiveness in prosecuting human trafficking cases
- human trafficking cases.

 Fund a staff member at the Administrative Office of the Courts to build state court capacity to (1) identify and address human trafficking involved cases in the courts, and (2) be a leader and effective partner in broader community, state, regional, and national anti-human trafficking efforts.

Strategic Initiative Opportunities

- Prevention
- Buyer-focused demand reduction
- Labor trafficking
- Industry-based efforts: trucking, illicit massage industry, banks, etc.
- Evaluation and accountability to move from promising to evidence-based practices: vetting and certifying services, etc.

III. Legal Tools for Preventing Human Trafficking & Improving Survivor Outcomes



Direct Legal Services Key aspect of multidisciplinary response: strengthens protective factors and augments risk factors. • Crisis Safety Services • Crisis Shelter Services Ongoing Needs Basic Necessities Life Skills • Language Services Language Skills Job Skills • Physical Health Care • Emergency Medical • Mental Health Care Substance Abuse Services • Crisis Legal Advocacy • Transitional Housing • Immigration Advocacy Legal Advocacy Language Services

Macy, R. and Johns, N. (2011). Policies for international sex trafficking survivors: Informing U.S. sen

Risk and Protective Factors Risk Factors Protective Factors Individual <u>Individual</u> Emotional health Academic achievement Childhood history of abuse Parent history of child abuse Family history of substance abuse or mental health symptoms Non-biological/transient caretakers Relationship, Community, Societal Stable family relationshipsHousehold rules and child Parental thoughts/emotions that support or justify maltreatment monitoring Parental employment Relationship, Community, Societal Children living without either parent Poor parent-child relationship Adequate housing Social connectedness Access to health care and social Social isolation Family/Community violence Lack of institutional support

Civil

- · Protective orders
- **Custody disputes**
- Name change petitions
- Legal custody, guardianship, adoption

"Children and youth involved with the child welfare system due to abuse or neglect and then placed in foster care or group homes—as well as youth who are involved with the justice system, are homeless, or have run away—are all at high risk of being trafficked."

Child Welfare and Human Trafficking, Child Welfare Information Gateway (July 2015), available at https://www.childwelfare.gov/pubs/issue-briefs/trafficking.



Criminal

- Safe harbor
- Victim-witness assistance
- Mandatory restitution
- Vacatur and expunction

"Youth in the juvenile justice system may be misidentified and treated as criminals charged with prostitution, truancy, or petty theft when, in actuality, they are being controlled by a trafficker."

Signs that a child or teen is a victim of human trafficking: "History of emotional, sexual, or other physical abuse; Signs of current physical abuse and/or sexually transmitted diseases; History of running away or current status as a runaway; Inexplicable appearance of expensive gifts, clothing, cell phones, tattoos, or other costly items; Presence of an older boyfriend or girlfriend; Drug addiction; Withdrawal or lack of interest in previous activities; Gang involvement."

Child Welfare and Human Trafficking, Child Welfare Information Gateway (July 2015), available of https://www.childwelfare.gov/pubs/issue-briefs/traffics/ind



Immigration Relief

Strengthens protective factors through:

- Family security and reunification
- Eligibility for public benefits
- **Employment authorization**
- Government identification
- Opportunity to naturalize

T and U Visas, SIJS, Asylum, Deferred Action, etc.



T Visa Purpose Requirements Victim of sex or labor trafficking; Provides relief for persons who have been subject to sex and/or Physically present in the U.S.; labor trafficking Comply with reasonable requests from law enforcement in investigating and prosecuting the Aids law enforcement in their investigation and prosecution of crimes; and Extreme hardship if removed Encourages victims to come from the United States. Special Immigrant Juvenile Status (SIJS) Requirements Purpose Under 18; Unmarried; · Provides relief for Declared dependent by undocumented minors juvenile court because of who have survived abuse, abuse, neglect, or neglect, or abandonment abandonment; and by one or both parents. Not in child's best interest to return to his or her home country. IV. Opportunities for **Attorney Engagement**

Collective Response

Human Rights Public Safety Public Health

→ multi-disciplinary, multi-sector collaboration



Individual Response

<u>Determine</u> how your agency/work intersects with human trafficking.

• What is our/my role in combatting human trafficking?

Connect to statewide efforts:

- Join NC Human Trafficking Commission listserv:

 https://example.com/html/>
 https://example.com/html/
 html/
 htm
- Attend NC Human Trafficking Commission meetings (next: Thursday, Oct. 26, 10am-1pm, Governor's Crime Commission)
- Join Project NO REST: <u>www.projectnorest.org</u>

<u>Connect</u> to regional efforts:Join a Rapid Response Team

<u>Utilize</u> the NHTRC hotline <u>1-888-373-7888</u>



Individual Response, cont.

Obtain further education and training.





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"There can be no keener revelation of a society's	
soul than the way in which it treats its children."	
- Nelson Mandela, Former President of South Africa	
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Resources	
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NC Human Trafficking Commission: www.ncdoj.gov/Help-for-Victims/North-Carolina-Human-Trafficking-Commission.aspx	-
NC Project NO REST: www.projectnorest.web.unc.edu	
Human Trafficking and the State Courts Collaborative: www.htcourts.org/	
National Human Trafficking Resource Center ("Polaris"): https://polarisproject.org/	-
Office on Trafficking in Persons (OTIP): https://www.acf.hhs.gov/otip	
DHHS Blue Campaign: https://www.dhs.gov/blue-campaign	
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Resources, cont.	
Federal Strategic Action Plan on Services for Victims of Human Trafficking in the United States, available at:	
The Typology of Modern Slavery: Defining Sex and Labor Trafficking in the United States, Polaris (March 2017),	
available at: https://polarisproject.org/hypolog/ Human Trafficking and Child Wetfare A Guide for Child Wetfare Agencies, Child Wetfare Information Gateway (July 2017), avaibate at https://www.childwetfare.gov/pub/PDFstrafficking.agencies.pdf	
Identifying Effective Counter-Trafficking Programs and Practices in the U.S.: Legislative, Legal, and Public Opinion Strategies that Work, Vanessa Bouche, Amy Farrell and Dana Wittmer (Jan. 2016) (unpublished manuscript, available atweening.gov/App.Publications/abstract.aspx?ID=271816).	
State Law Survey: Prohibiting Criminalization of Juvenile Sex Trafficking Victims Under State Prostitution Laws, Shared Hope International (2015), available at http://sharedhope.org/wp- content/uploads/2015/09/Shared-HopeStateLawSurvey. Non-criminalizationofminors.pdf (last accessed Nov. 14, 2016).	
Non-Criminalization of Juvenile Sex Trafficking Victims, Just Response Policy Paper, Shared Hope International (2016), available at http://sharedhope.org/wp-content/aploads/2014/04/UJSTRESPONSE-POLICY-PAPER-NON-CRIMINALIZATION-OF-JUDVINIES-ESK-TRAFFICKING-VICTIMS port [fast accessed Nov. 14, 2016]).	
The American Bar Association Center on Children and the Law	
Polyvictimization and Trauma-Informed Advocacy The project addresses the unmer head for trauma-informed legal advocacy and judicial decision-making for polyvictimized children. We create tools to incorporate trauma knowledge into daily legal practice.	
www.americanbar.org/groups/child_law/what_we_do/projects/child-and-adolescent-health/polyvictimization.html	
- Marin	

Resources, cont.

The American Bar Association Center on Children and the Law

Polyvictimization and Trauma-Informed Advocacy
The project addresses the unmet need for trauma-informed legal advocacy and judicial decision-making for polyvictimized children. We create tools to incorporate trauma knowledge into daily legal practice.

www.americanbar.org/groups/child_law/what_we_do/projects/child-and-addlescent-baetibrooks/victimization

The National Child Traumatic Stress Network (NCTSN)

Working with Unaccompanied and Immigrant Minors

Border and immigrant youth experience various types of traumatic events, not only during their journeys but also once they have arrived at their destination, that are related to war or persecution, abuse, trafficking, and violence. These may affect their mental and physical health. If you are working with youth who have found their way to the States without the presence of a caregiver these resources could be beneficial for you, www.mctsn.org/content/working-unaccompanied-and-immigrant-minots



Addendum: Best Practices

- 1. Trauma-informed approach
- 2. Victim-centered services



Trauma-Informed Approach

"A trauma informed approach includes an understanding of the physical, social, and emotional impact of trauma on the individual, as well as on the professionals who help them.

A trauma informed approach includes victim centered practices, as it is implemented with trauma impacted populations. A program, organization, or $\,$ system that is trauma informed realizes the widespread impact of trauma and understands potential paths for healing; recognizes the signs and symptoms of trauma in staff, clients, and others involved with the system; and responds by fully integrating knowledge about trauma into policies, procedures, practices, and settings.

Like a victim centered approach, the priority is on the victim's safety and security and on safeguarding against policies and practices that may inadvertently retraumatize victims."

Federal Strategic Action Plan, 2018-2017

ABA Policy on Trauma-Informed Advocacy for Children and Youth

"RESOLVED, That the American Bar Association urges the development of trauma-informed, evidence-based approaches and practices on behalf of justice system-involved children and youth who have been exposed to violence, including victims of child abuse and neglect or other crimes and those subject to delinquency or status offense proceedings, by:

- Recognizing the impact that current or prior exposure to violence and
- trauma has on physical, emotional, psychological, and behavioral development and well-being;
 Responding to child trauma's adverse impacts on children and youth who have contact with the legal system; and
- Acting in collaboration with other professionals involved with the child or youth to facilitate and support recovery and resiliency of the child and family...."

ABA Policy on Trauma-Informed Advocacy for Children and Youth Approved by the American Bar Association House of Delegates February 10,4014

Principles of Trauma-Informed Care

- 1. Acknowledge trauma's impact on the individual
- 2. Prioritize recovery
- Promote empowerment
- Maximize choice and control
- 5. Encourage collaboration
- Take steps to promote an environment of safety, respect, and acceptance
- Accentuate individual's strengths
- 8. Reduce re-traumatization
- 9. Practice cultural humility
- 10. Seek consumer feedback



Victim-Centered Services

"The victim centered approach seeks to minimize retraumatization associated with the criminal justice process by providing the support of victim advocates and service providers, empowering survivors as engaged participants in the process, and providing survivors an opportunity to play a role in seeing their traffickers brought to justices.

In this manner, the victim centered approach plays a critical role in supporting a victim's rights, dignity, autonomy, and self determination, while simultaneously advancing the government's and society's interest in prosecuting traffickers to condemn and deter this reprehensible crime."



Libby Magee Coles Executive Director, JusticeMatters, Inc. Chair, North Carolina Human Trafficking Commission www.lusticemattersnc.org libby@justicemattersnc.org 919.794.7511 x3 This presentation is not intended to provide legal advice, or if you believe that someone you know is in need of legal advice, you should contact a competent, licensed attorney. Copyright JusticeMatters, Inc. 2017