

1

Background

- For background on this issue, see:
 - "Easy Come, Easy Go: Legislature Removes Affidavit Requirement for Citizen-Initiated Criminal Process." Jeff Welty. North Carolina Criminal Law blog post. July 9, 2018.
 - https://nccriminallaw.sog.unc.edu/easy-come-easy-golegislature-removes-affidavit-requirement-for-citizeninitiated-criminal-process/

III UN

2

GS 15A-304 Requirements Historically

- Prior to 2017: before issuing an arrest warrant, a judicial official must receive "sufficient information, supported by oath or affirmation, to make an independent judgement that there is probable cause."
- 2017-2018: Statute required that citizens seeking issuance of criminal process put facts supporting probable cause in a written affidavit.
- After 2018: the point of this presentation.

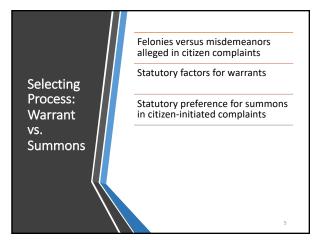
UNC

2018 Removal of Affidavit Requirement

- Concern that requiring citizens to provide written affidavits to substantiate probable cause as a blanket rule is inconsistent with federal law regarding the access of disabled persons and non-English speakers to the courts.
- May also be a due process issue if there are no exceptions to the written affidavit requirement.
- Writing may help complainants organize their thoughts and present issues more cogently. Maybe it helps promote truthfulness.

m UNC

4



5

What if citizen alleges a felony?

 Statewide practice to not charge felonies without a law enforcement investigation. So, citizen-based complaints concerning felonies should be referred to law enforcement for investigation.

UNC

Local Practice with Misdemeanors?

- Does your district require anything of a person alleging misdemeanor violations?
 - Put complaint in writing?
 - Local forms?
 - Complete a signed affidavit?
 - NC AOC affidavit (AOC-CR-158)?
 - Bring a witness?
 - If the person is a minor, bring an adult?
 - What about hearsay?
 - · Anything else?
- None of the above are required by law. Some may be legally questionable. All may be possible as a local variation.

ii UNC

7

Types of				
Criminal Process	Process		Who Issues	What Charges
	Citation	G.S. 15A- 302	LEO	Misd. or Infraction
	Criminal Summons	G.S. 15A- 303	Judicial Official	Felony, Misd, or Infraction
	Arrest Warrant	G.S. 15A- 304	Judicial Official	Felony or Misd.
	Magistrate's Order	G.S. 15A- 511(c)	Judicial Official	Felony or Misd.
	Order for Arrest	G.S. 15A- 305	Judicial Official	None

8

When should a warrant be used generally?

"A warrant for arrest may be issued, instead of or subsequent to a criminal summons, when it appears to the judicial official that the person named should be taken into custody."

GS 15A-304(b)(1)

9

Circumstances Supporting Warrant (GS 15A-304(b)(1))

- May include but are not limited to:
 - Failure to appear when previously summoned
 - Facts making it apparent that a person summoned will fail to appear
 - Danger that the person accused will escape
 - Danger that there may be injury to person or property, or
 - The seriousness of the offense.

10

Statutory Preference in GS 15A-304(b)(3) in citizeninitiated cases

- In a citizen-initiated case, "the issuing official shall not issue a warrant for arrest and instead shall issue a criminal summons, unless one of the following circumstances exists:"

 • Corroboration by LEO or at least one
 - disinterested witness

 - disinterested witness

 Law enforcement investigation would be a substantial burden for the complainant

 The official finds substantial evidence of one of the statutory circumstances supporting a warrant and listed in GS 15A-304(b)(1)

11

Circumstances Supporting Warrant (GS 15A-304(b)(1)) (again!!)

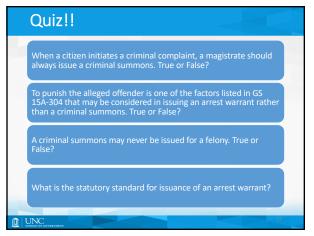
- May include but are not limited to:
 - · Failure to appear when previously summoned
 - Facts making it apparent that a person summoned will fail to appear
 - Danger that the person accused will escape
 - Danger that there may be injury to person or property, or
 - The seriousness of the offense.

12

Can a
Criminal
Summon
s be Used
for a
Felony?

"The criminal summons can appropriately be used
in any case in which it appears that it is not
necessary to arrest the defendant and take him
into custody to assure his appearance at court."

"This should be true in many misdemeanors and a
number of felonies. If the defendant is simply
directed to appear in court on the appropriate
date, the entire machinery of arrest, processing,
and bail can be avoided with resultant savings to
the system of criminal justice." (1973-1985)



Please let me know if this presentation was helpful to you, or if you have questions. I am interested to learn whether you have practices or policies in your district about citizen-initiated complaints that are not reflected in the statutes I discussed in this presentation. Tom Thornburg, Professor of Public Law and Government thornburg@sog.unc.edu 919 966 4377 Copyright 2022. School of Government, UNC Chapel Hill