Rule 28 Equitable Imposition of Monetary Obligations Jamie Markham Professor, UNC School of Government October 2022 WWW.sog.unc.edu

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Actually three things...

- AOC-CR-415
- Rule 28
- DMV Settlement

GENERAL RULES OF PRACTICE FOR THE SUPERIOR AND DISTRICT COURTS

Rule 28. Equitable Imposition of Monetary Obligations in Criminal Cases and Infraction Cases Based on the Defendant's Ability to Pay

- (a) **Scope**. This rule applies only in criminal cases and infraction cases in which the court has discretion to impose costs, fees, fines, restitution, or other monetary obligations equitably based on the defendant's ability to pay.
- (b) **Motion for Relief.** A defendant convicted of a crime or found responsible for an infraction may use AOC-CR-415, Request for Relief from Fines, Fees, and Other Monetary Obligations, to move the court to impose costs, fees, fines, restitution, or other monetary obligations equitably based on the defendant's ability to pay.
- (c) **Determination by Court**. The court must consider the defendant's motion and, if necessary, conduct a hearing. The court must rule on the motion prior to imposing costs, fees, fines, restitution, or other monetary obligations and may grant the defendant any relief permitted by law.

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Recent Court Costs History

- Pre-2011 Costs generally don't apply in "active" cases
- 2011 Costs always apply unless waived for iust cause
- 2012 Judge must make written findings of fact and conclusions of law to waive costs
- 2014 Cost waivers reported to General Assembly, tracked by individual judge
- 2017 No waiver or remission without notice by first-class mail and opportunity to be heard for all directly affected government entities

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Criminal Monetary
Obligations 2018 AMORT

Obligations

A Swiss Army Form for Fines and Fees
Posted on Jun. 17, 2019, 6:10 pm by Jamie Markham

Some of you have probably seen the School's bench card on Criminal Monetary Obligations (it is available here). It may sometimes be helpful as a background reference, but it's not set up in a way that helps a court put the law into action.

AOC-CR-415

- Rule 28
- DMV Settlement

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AOC-CR-415

Rule 28

DMV Settlement

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Effective January 1, 2022

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- AOC-CR-415
- Rule 28
- DMV Settlement



IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF NORTH CAROLINA SETI JOHNSON and MARIE BONHOMME-DICKS, on behalf of themselves and all others similarly situated, and SHAREE SMOOT and NICHELLE YARBOROUGH, on behalf of themselves and those similarly situated, Plaintiffs, 1:18-cv-00467 V. WAYNE GOODWIN, in his official capacity as Commissioner of the North Carolina Division of Motor Vehicles, Johnson et al. v. Goodwin (M.D.N.C. 2022)

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Johnson v. Goodwin

- Class action against DMV. Two classes:
 - "The Revoked Class"—Those whose licenses were revoked by DMV on or after May 30, 2015 for unpaid money in a Chapter 20 case
 - "The Future Revocation Class"—Those whose licenses will be revoked in the future due to unpaid money in a Chapter 20 case

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|Please visit www.XXXXXXXXXXXXX
  YOUR DRIVER'S LICENSE IS SCHEDULED TO BE SUSPENDED ON 07/27/2021 FOR NOT
                 PAYING THE CITATION ABOVE
 You can prevent this suspension by acting NOW! Choose Option A or Option B
         ************
            ALL STEPS MUST OCCUR BEFORE 07/27/2021
          to keep your license from being suspended
         Option A: I CAN'T afford to pay now.
 -----
 When people have a hard time paying off tickets, they ask the court to
 reduce or waive the amount owed. You can too!
When people have a hard time paying
    off tickets, they ask the court to
  reduce or waive the amount owed.
                  You can too!
```

021 FOR NOT Fill out the Motion for r Option B. Relief. AOC-CR-415. When people have a hard time paying of hey ask the court to reduce or waive the amount owed. You ca Step 1: Fill out the Motion for Relief. ACC-CR-415. You can download the Motion at bit.lv/35AsMQc. Due to high call volumes, please call DMV at 919-715-7000 only if want a copy of the motion by mail. For help filling out the motion, go to www.XXXXXXXXXXXXXXXX Step 2: Go to the Clerk's Office at the above-listed court, and give the Clerk the Motion. Ask the Clerk for a hearing ASAP. Step 3: Attend the hearing (you do not need a lawyer but may use one) and tell the judge why you cannot afford to pay. -> The Judge might reduce the amount you owe, give you a payment plan you can afford, or waive what you owe. Final Step: The court will notify the DMV once you have either obtained a waiver of the amount owed or fully paid off your new payment amount, and the DMV will stop your suspension. Option B: I CAN afford to fully pay now.

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Attend the hearing . . . and tell the judge why you cannot afford to pay.
-> The Judge might reduce the amount you owe, give you a payment plan you can afford, or waive what you owe.

Step 2:
Clerk

Clerk

Step 2:

Step 3:

At S Office at the above-listed court, and give the Clerk

Clerk

Step 5: Attend the hearing (you do not need a lawyer but may use one) and tell the judge why you cannot afford to pay.

-> The Judge might reduce the amount you owe, give you a payment plan you can afford, or waive what you owe.

Final Step: The court will notify the DMY once you have either obtained a waiver of the amount owed or fully paid off your new payment amount, and the DMV will stop your suspension.

Option B: I CAN afford to fully pay now.

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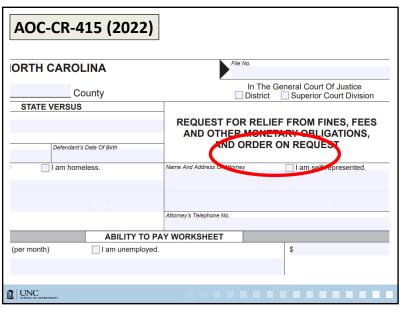
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Option B: I CAN afford to fully pay now.

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- AOC-CR-415
- Rule 28
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Rule 28: Process

- AOC advice: Process the CR-415 as a motion in the criminal case
- Calendar according to local rule and practice
 - Calendaring ensures notice to affected parties
 - Simeon v. Hardin, 339 N.C. 358 (1994)

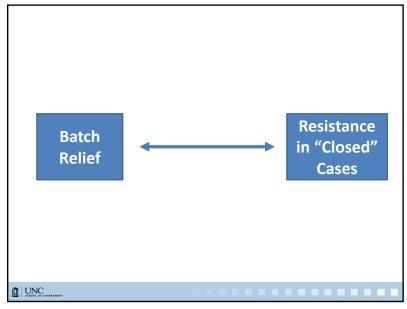
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Rule 28: Process

- Clearly requires you to consider any motion on ability to pay at sentencing
- Arguably requires consideration of ability to pay at later times (probation violation, request for remission, etc.)

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Rule 28: Substance

Consider the defendant's ability to pay

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§ 15A-1340.36. Determination of restitution.

In determining the amount of restitution to be made, the court shall take into consideration the resources of the defendant including all real and personal property owned by the defendant and the income derived from the property, the defendant's ability to earn, the defendant's obligation to support dependents, and any other matters that pertain to the defendant's ability to make restitution, but the court is not required to make findings of fact or conclusions of law on these matters.



§ 15A-1362. Imposition of fines.

(a) General Criteria. - In determining the method of payment of a fine, the court should consider the burden that payment will impose in view of the financial resources of the defendant.

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§ 20-24.1. Revocation for failure to appear or pay fine, penalty or costs for motor vehicle offenses.

(b) A license revoked under this section remains revoked until the person whose license has been revoked:

. . .

- (3) pays the penalty, fine, or costs ordered by the court; or
- (4) demonstrates to the court that his failure to pay the penalty, fine, or costs was not willful and that he is making a good faith effort to pay or that the penalty, fine, or costs should be remitted.

ABILITY TO PAY	Y WORKSHEET	
Employment Income (per month)		\$
Other Income (per month) Specify, including for example rental income, investment income, pension, spouse's incor support from family:	me, and gifts and financial	\$
How many people, including yourself, does this income support?		
What is the total value of your cash on hand and in bank accounts?	\$	
What is the total value of all real property you own?		\$
What is the total value of all major personal property you own (vehicle	es, jewelry)?	\$
Rent/mortgage you pay monthly		\$
Childcare/child support payments you pay monthly		\$
(check all that apply) I receive the following public assistance: TANF (Temporary Assistance for Needy Families) Supplemental Security Income (SSI) Social Security Disability Insurance (SSDI) SNAP/Food Stamps Veterans' Benefits	I have been homeless in the past I have been incarcerated on an act I am under 18 I am a full-time student	
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Evaluating Ability to Pay

- Income thresholds
 - % of Federal Poverty Guidelines

Household Size	100%	138%	150%	200%	400%
1	\$12,880	\$17,774	\$19,320	\$25,760	\$51,520
2	\$17,420	\$24,040	\$26,130	\$34,840	\$69,680
3	\$21,960	\$30,305	\$32,940	\$43,920	\$87,840
4	\$26,500	\$36,570	\$39,750	\$53,000	\$106,000
5	\$31,040	\$42,835	\$46,560	\$62,080	\$124,160
6	\$35,580	\$49,100	\$53,370	\$71,160	\$142,320
7	\$40,120	\$55,366	\$60,180	\$80,240	\$160,480
8	\$44,660	\$61,631	\$66,990	\$89,320	\$178,640
*For households \					

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Evaluating Ability to Pay

- Presumptions
 - Under age 18
 - Appointed counsel?
 - Incarceration or other institutionalization (recent or impending)?
 - Student?
 - Receipt of public assistance?

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Rule 28: Substance

 You "may grant the defendant any relief permitted by law."

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What relief is permitted?

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ote: Blank areas on the table indicate that								
The court has clear statutory authority to	to take the indic	ated action, w	ith no req	prinement for finding	s or notio	e to affecte	d parties.	
The court may take the indicated action	n after satisfying	the following	requiren	nent:				
Order partial restitution. The court mus					tion, G.S.	15A-1340.3	16(a).	
Remit costs or fines. The court must giv					directly at	fected gov	verrenent en	ities, G.S.
7A-304(a). The AOC's statewide mor								
Remit restitution. The court must give 1 estate, or any other recipient of rest	15-day written r	notice and an	opportuni	ity to be heard for th	e district i	ttorney, th	ne victim, the	victim's
The court may take the indicated action								
The court may take the indicated action The court must enter a written order, s	n arrer satisfying	the tollowing	two requ	arements:	deline that	Managa in its	et consentari	he wakes and
2. The court must give 15-day written no	otice and an opp	portunity to b	e heard fo	or directly affected of	overnmen	t entities. C	3.5. 7A-304(s	. The AOC's
statewide monthly notice might satisfy t	this requiremen	it.						
Indicates that the authority to waive the	e cost includes ti	he authority t	o reduce i	t at the point of imp	osition.			
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ne University of North Carolina at Chapel Hill.	L		•					



Authority to Grant Reliaf from Monetary Obligations: AT SENTENCING

The count must consider ability to pay, Under CS. 1,56-149.0.8, in determining the restriction amount, the court shall take into consideration the resource of the defendent including.

Personal property

Proceeding developed the selection of the defendent shalling to make restriction.

Obligation to support dependents.

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Costs

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Waiver

Front-end relief from costs

G.S. 7A-304: Only upon entry of a written order, supported by findings of fact and conclusions of law, determining that there is just cause, the court may (i) waive costs assessed under this section or (ii) waive or reduce costs assessed under subdivision (7), (8), (8a), (11), (12), or (13) of this section.

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TINA A KRASNER

PO BOX 2448 RALEIGH NC 27602

January 15, 2020

GRAHAM POLICE DEPT. P. O. DRAWFR 357 GRAHAM, NC 27253

Re: Notice to Government Entities Receiving Court Costs and Fines

To Whom It May Concern-

The North Carolina Administrative Office of the Courts (NCAOC) is sending you this notice because you have been identified as a state or local government entity that may receive court costs or fines imposed in criminal and infraction cases. Effective December 1, 2017, government entities "directly affected" by any waiver or remission of court costs and fines are entitled to notice and the opportunity to be heard, through counsel, on any such waiver or remission.1

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Waiver

• G.S. 7A-304: No court may waive or remit all or part of any court fines or costs without providing notice and opportunity to be heard by all government entities directly affected. The court shall provide notice to the government entities directly affected of (i) the date and time of the hearing and (ii) the right to be heard and make an objection to the remission or waiver of all or part of the order of court costs at least 15 days prior to hearing.

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Other Fees: "Exempt"

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G.S. 15A-1343(c1) Supervision Fee. - Any person placed on supervised probation pursuant to subsection (a) of this section shall pay a supervision fee of forty dollars (\$40.00) per month, unless exempted by the court. The court may exempt a person from paying the fee only for good cause and upon motion of the person placed on supervised probation.

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Remit

§ 15A-1363. Remission of a fine or costs.

A defendant who has been required to pay a fine or costs, including a requirement to pay fine or costs as a condition of probation, or a prosecutor, may at any time petition the sentencing court for a remission or revocation of the fine or costs or any unpaid portion of it. If it appears to the satisfaction of the court that the circumstances which warranted the imposition of the fine or costs no longer exist, that it would otherwise be unjust to require payment, or that the proper administration of justice requires resolution of the case, the court may remit or revoke the fine or costs or the unpaid portion in whole or in part or may modify the method of payment.

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Exemption

- On motion of the defendant or the State, the court may "exempt" a defendant from paying certain non-cost fees
 - Probation supervision fees (\$40/month)
 - EHA fees (\$90 + \$4.35/day)
 - SBM fee (\$90)
- No written finding required
- No requirement for notice to affected parties

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Remit

• G.S. 7A-304: No court may waive or remit all or part of any court fines or costs without providing notice and opportunity to be heard by all government entities directly affected. The court shall provide notice to the government entities directly affected of (i) the date and time of the hearing and (ii) the right to be heard and make an objection to the remission or waiver of all or part of the order of court costs at least 15 days prior to hearing.

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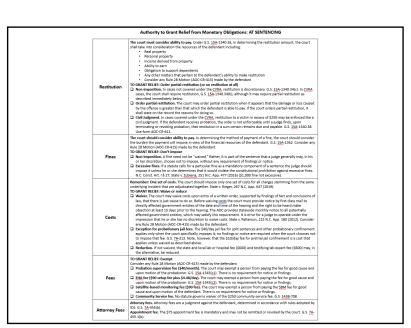
Remitting Restitution

§ 15A-1340.39. Remission of restitution, notice, and hearing required. (a) Notice and Hearing Required. – No court may remit all or part of an order of restitution entered pursuant to G.S. 15A-1340.34 without providing notice and an opportunity to be heard to the district attorney and the victim, victim's estate, or any other entity to which the order directs restitution to be paid. The court shall provide notice to the district attorney and the victim, the victim's estate, or other entity of (i) the date and time of the hearing and (ii) the right to be heard and make an objection to the remission of all or part of the order of restitution, at least 15 days prior to hearing. Notice shall be made to the victim, victim's estate, or other entity by first-class mail to the address provided for receipt of funds paid pursuant to the order of restitution.

Court may remit if, after hearing, it finds that remission is "warranted and serves the interests of justice"

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Attorney Fees: IDS Rules

Attorney Appointment Fee: "May not be remitted or revoked"

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Collection Priority

- Sums in restitution to the victim;
- Costs due the county;
- Costs due the city;
- Fines to the county school fund;
- Sums in restitution prorated among the persons other than the victim;
- Costs due the State;
- Attorney's fees, including appointment fees assessed pursuant to G.S. 7A-455.1.

Criminal Monies Owed as Criminal and/or Civil Judgments **INSTRUCTOR GUIDE** This one-day course provides an overview of assessing G.S. 7A-304 costs and Non G.S. 7A-304 amounts for a criminal judgment that may or may not also be docketed as a civil judgment. This class tracks the workflow for a criminal judgment from the criminal courtroom to the criminal, civil, and bookkeeping departments through the payment process. Hands-on activities give the participants an opportunity to practice and apply the workflow of a criminal judgment.

ctim Restitution is in Section IV. are 1st in payment ctims are 5th in nt priority. 1. If judge states to remit be docketed if ally ordered by costs, remit GS 7A-304 n criminal costs only. ent form. al courtroom assess GS' nly if the judge is s to costs. UNC SCHOOL OF GOVERNME

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While we're talking about money...

State v. Rieger

- State v. Rieger (2019)
 - "When multiple criminal charges arise from the same underlying event or transaction and are adjudicated together in the same hearing or trial, they are part of a single 'criminal case' for purposes of N.C. Gen. Stat. § 7A-304. In this situation, the trial court may assess costs only once."

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State v. Crew (2022)

"The restitution statutes do not expressly address whether a restitution award for an offense in the second category— offenses not covered by the VRA—can be converted into a civil judgment."

"Because there is no statutory provision authorizing the immediate entry of civil judgments for the restitution in this case, we vacate those civil judgments."

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Consideration of Alternatives

- Time to pay
- Reduction of total obligation
- Community service
- Early transfer to unsupervised probation
- Civil judgments

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