Local Human Services Organization and Governance

Social Services Attorneys July 2013



www.sog.unc.edu

The Plan

- Review the new options for organization and governance of county DSS agencies
- Update on changes to local agencies
- Highlight some of the legal issues that arise with new options

Options Under "Old" Laws

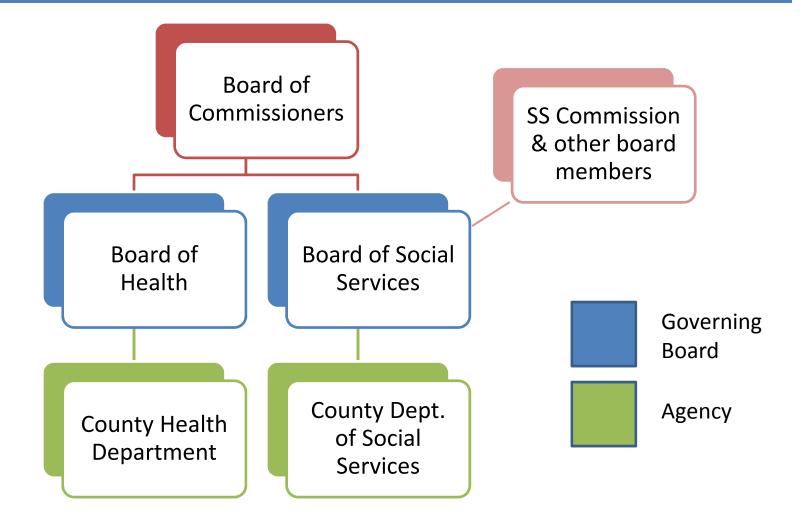
Public Health

- Single county department with local board of health
- District health department with district board of health
- Public health authority with public health authority board

Social Services

- Single county department with social services board
- Multi-county agency with county social services boards

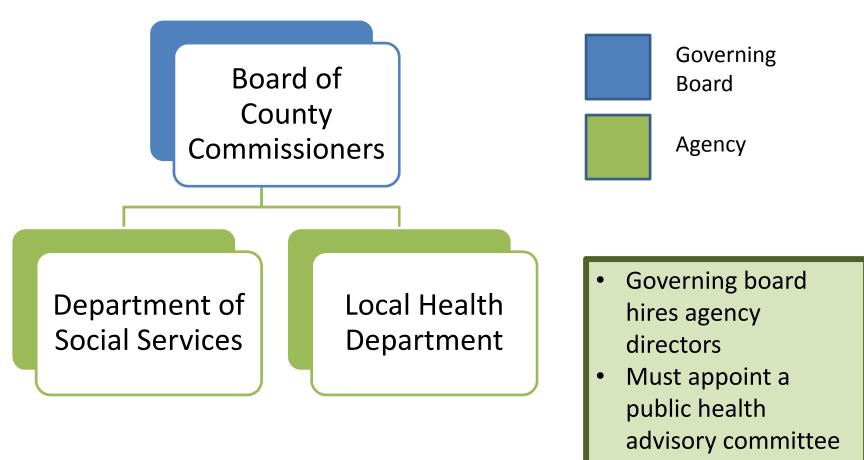
Many Counties



Options Under New Law (H 438)

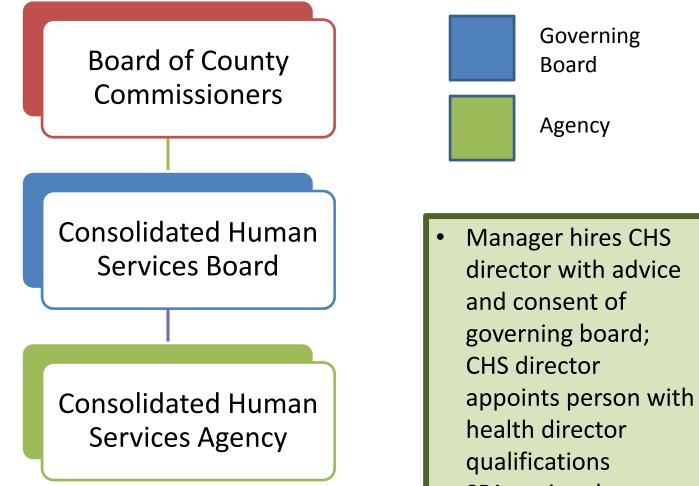
- 1. Directly assume the powers and duties of one or more local boards. Agencies stay the same.
- Create a consolidated human services agency (CHSA) and appoint a consolidated human services board.
- 3. Create a CHSA and directly assume the powers and duties of its board.

Option One



 Employees subject to SPA

Option Two

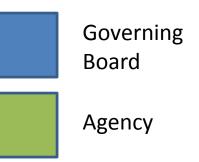


• SPA optional

Option Three

Board of County Commissioners as a Consolidated Human Services Board

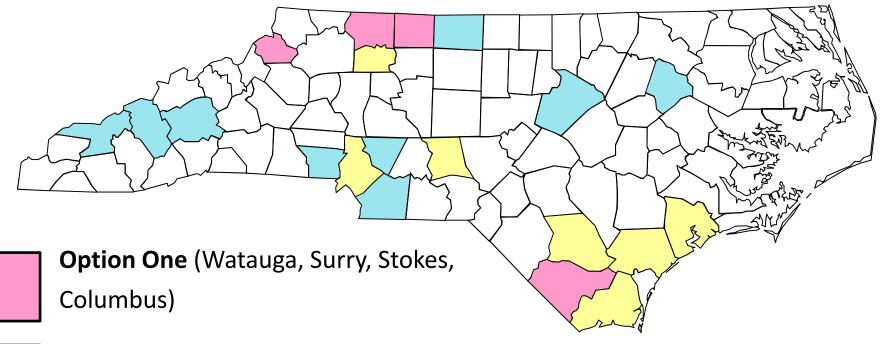
Consolidated Human Services Agency



- Manager hires CHS
 director with advice
 and consent of
 governing board; CHS
 director appoints
 person with health
 director qualifications
- Must appoint a public health advisory committee
- SPA optional

Types of Local DSS Agencies

July 26, 2013





Option Two (Swain, Haywood, Buncombe, Gaston, Cabarrus, Union, Rockingham, Wake, Edgecombe)



Option Three (Yadkin, Mecklenburg, Montgomery, Bladen, Pender, Onslow, Brunswick)

Key Legal Issues

- Personnel
 - Implications of removing DSS employees from State Personnel Act (SPA)
- Information sharing
 - Revisiting hybrid entity designation (HIPAA)
- Governing board
 - Access to records by board members
 - Delegation
 - Process

Personnel: CHSA Option

- If a county creates a CHSA that includes public health and/or social services, the county has a choice.
 - Keep employees under SPA
 - Remove employees from SPA
- County personnel policies must satisfy federal merit personnel standards, if applicable



Federal Merit Personnel Standards

- Recruiting, selecting, and advancing employees based on merit
- Equitable and adequate compensation
- Training employees
- Retaining/separating employees on the basis of performance

- Correcting inadequate performance
- Assuring fair treatment of applicants and employees
- Assuring employees are protected against coercion for partisan political purposes

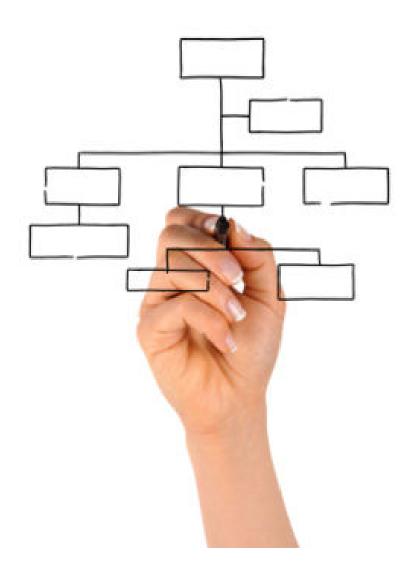
5 CFR § 900.603

Personnel: Other Implications

- Career status
 - Employees of CHSA who had achieved career status would lose that status. 24-month clock would start over in another county/state agency.
 - New employees moving from a county SPA agency into a county CHSA would lose their career status.
- State service
 - Service in a CHSA would not count toward total state service (relevant for accrual of vacation leave/longevity pay if employee moves to a state position)

Information Sharing

- Sharing within the "agency" for "making referrals, supervision, consultation, or determination of eligibility"
 - GS 108A-80; 10A NCAC 69 .0501
- "Hybrid entity"
 - Health care component
 - Business associate-like functions



Governing Board - Access



Every member of the county board of social services may inspect and examine any record on file in the office of the director relating in any manner to applications for and provision of public assistance and social services authorized by this Chapter. No member shall disclose or make public any information which he may acquire by examining such records.

G.S. 108A-11

Governing Board - Delegation

A county board of social services may delegate to the director of the county department of social services the responsibility, with respect to financial responsibility and suspected fraud, to accomplish the requirements of the AFDC, medical assistance, and special assistance programs.

10A NCAC 68 .0303

Questions?

