

This annotated edition of S. 419 includes all amendments approved and incorporated into the bill as passed by the Senate on 6/28/17. Footnotes indicate where additional changes to existing statutes were made by other bills enacted in the 2017 session of the General Assembly. These amendments are to be incorporated into the bill in 2018.

This annotated edition facilitates comparison with current statutes by showing changes in existing statutory language (other than relocation of existing language) as strikethrough for deletions and underlining for additions. Language that is not underlined is directly from the current statutes, just relocated to the new Chapter 160D. The explanatory footnotes were prepared by the drafting committee of the Zoning, Planning, and Land Use Law Section of the North Carolina Bar Association.

## GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2017

### S. 419, Third Edition ANNOTATED

#### AN ACT TO REORGANIZE AND CLARIFY STATUTES REGARDING LOCAL PLANNING AND DEVELOPMENT REGULATION.

WHEREAS a coherent organization of the statutes that authorize local government planning and development regulation is needed to make the statutes simpler to find, easier to follow, and more uniform for all local governments; and

WHEREAS the parallel system of separate city and county statutes regarding planning and development regulation has led to redundancy and unintended differences in the wording of planning and development regulation statutes on the same subject; and

WHEREAS numerous specialized statutes affecting local planning and development regulation have been added in disparate Chapters of the General Statutes over past decades; and

WHEREAS antiquated and confusing language exists in the planning and development regulation statutes; and

WHEREAS other than collecting some of these statutes into Article 19 of Chapter 160A in 1971 and Article 18 of Chapter 153A in 1973, no comprehensive reorganization of North Carolina's planning and development regulation statutes has been undertaken; and

WHEREAS the General Assembly intends to collect and organize existing statutes regarding local planning and development into a single Chapter of the General Statutes and to consolidate the statutes affecting cities and counties, and

WHEREAS the intent of this bill is to neither eliminate, diminish, enlarge, nor expand the authority of local governments to exact land, construction, or money as part of the development approval process or otherwise substantially alter the scope of local authority to regulate development and

any modifications from earlier versions of this bill should not be interpreted to affect the scope of local government authority.

The General Assembly of North Carolina enacts:

**SECTION 1.** Article 18 of Chapter 153A of the General Statutes is repealed.<sup>1</sup>

**SECTION 2.** Article 19 of Chapter 160A of the General Statutes is repealed.<sup>2</sup>

**SECTION 3.** Chapter 160D of the General Statutes is created to read:<sup>3</sup>

“Chapter 160D  
Local Planning and Development Regulation

ARTICLE 1. GENERAL PROVISIONS

**160D-1-1. Application.**<sup>4</sup>

(a) The provisions of this Article shall apply to all development regulations and programs adopted pursuant to this Chapter or applicable or related local acts.<sup>5</sup> To the extent there are contrary provisions in local charters or acts, G.S. 160D-1-11 is applicable unless this Chapter expressly provides otherwise. The provisions of this Article also apply to any other local ordinance that substantially affects land use and development.<sup>6</sup>

(b) The provisions of this Article are supplemental to specific provisions included in other Articles of this Chapter. To the extent there are conflicts between the provisions of this Article and the provisions of other Articles of this Chapter, the more specific provisions shall control.

<sup>1</sup> The previous provisions on local government planning and development regulation, Articles 18 in Chapter 153A and Article 19 in Chapter 160A, are merged into a single Chapter 160D that applies to both counties and cities. All of the provisions previously in both of these prior Articles are incorporated into the new Chapter. See the appended chart for a depiction of where sections previously located in Chapters 153A and 160A are located within the proposed Chapter 160D. Where there are intentional policy differences in the city and county statutes (e.g., the bona fide farming exemption from county zoning), those differences are retained and incorporated into the new Chapter. Otherwise the city and county provisions are merged to secure greater uniformity and simplicity. Also, footnotes within Chapter 160D indicate the Chapter 153A and 160A origins of material incorporated into this bill.

<sup>2</sup> See previous note regarding the incorporation of city and county development regulation statutes into Chapter 160D.

<sup>3</sup> For ease of comparison, existing statutory language is shown with additions underlined and deletions with strikethrough.

<sup>4</sup> New section.

<sup>5</sup> See G.S. 160D-10 for retained language of G.S. 160A-366 on validation of prior city ordinances. Also note G.S. 160D-1-12 retains current G.S. 160A-3 and 153A-3 regarding current law relating to relation of general statutes to existing local acts and G.S. 160D-1-14 does not require re adoption of existing local ordinances. Current language of G.S. 160A-391 regarding local acts and city charters is repealed as redundant (see deletion at G.S. 160D-7-7).

<sup>6</sup> Consistent with current case law, regulations substantially affecting land use must comply with the procedural requirements for land use ordinances. While some development regulations could also be authorized under the general police power, to establish consistent procedures for adoption, amendment, repeal, administration, and enforcement of development regulations, the procedures set by Chapter 160D for development regulations should be consistently applied to all such ordinances.

(c) Local governments may apply any of the definitions and procedures authorized by this Chapter to any ordinance that does not substantially affect land use and development adopted under the general police power of cities and counties, Article 8 of Chapter 160A and Article 6 of Chapter 153A respectively, and may employ any organizational structure, board, commission, or staffing arrangement authorized by this Chapter to any or all aspects of those ordinances.<sup>7</sup>

(d) This Chapter does not expand, diminish, or alter the scope of authority for planning and development regulation authorized by other Chapters of the General Statutes.<sup>8</sup>

### **§ 160D-1-2. Definitions.**<sup>9</sup>

Unless otherwise specifically provided, or unless otherwise clearly required by the context, the words and phrases defined in this section shall have the meaning indicated when used in this Chapter.

- (1) "Administrative decision" means decisions made in the implementation, administration, or enforcement of development regulations that involves the determination of facts and the application of objective standards set forth in this Chapter or local government development regulations. These are sometimes referred to as "ministerial" decisions or "administrative determinations."
- (2) "Administrative hearing"<sup>10</sup> means a proceeding to gather facts needed to make an administrative decision.
- (3) "Bona fide farm purposes" means those agricultural activities set forth in G.S. 160D-9-3.
- (4) "City"<sup>11</sup> shall have the same meaning as set forth in G.S. 160A-1(2).<sup>12</sup>

<sup>7</sup> Allows use of procedural aspects of Chapter 160D with local government ordinances adopted pursuant to other statutory authority. Current law has this same provision for unified development ordinances (now in G.S. 160D-1-3). This extends the same options to general police power ordinances while not enlarging or constricting the scope of authority granted to cities or counties. Does not expand or contract the scope of authority provided for in other statutory authorizations.

<sup>8</sup> The scope of authority provided by one regulatory authorization does not implicitly alter the scope of authority provided elsewhere in the statutes.

<sup>9</sup> New section. Consolidates definitions used in the Chapter, while leaving definitions specific or particular to individual Articles in those Articles.

<sup>10</sup> Evidentiary hearings are required for quasi-judicial decisions and legislative hearings for legislative decisions. In most instances no hearings are required for administrative decisions. However, some Articles (housing code administration particularly) allow or require staff members to hold a hearing to gather facts or allow affected persons to present information prior to making an administrative decision.

<sup>11</sup> Relocated from G.S. 160A-385.1(b). G.S. 160A-442 deleted as redundant.

<sup>12</sup> G.S. 160A-1 defines a city as "a municipal corporation organized under the laws of this State for the better government of the people within its jurisdiction and having the powers, duties, privileges, and immunities conferred by law on cities, towns, and villages. The term "city" does not include counties or municipal corporations organized for a special purpose. "City" is interchangeable with the terms "town" and "village," is used throughout this Chapter in preference to those terms, and shall mean any city as defined in this subdivision without regard to the terminology employed in charters, local acts, other portions of the General Statutes, or local customary usage. The terms "city" or "incorporated municipality" do not include a municipal corporation that, without regard to its date of incorporation, would be disqualified from receiving gasoline tax allocations by G.S. 136-41.2(a), except that the end of status as a city under this sentence shall not affect the levy or collection of any tax or assessment, or any criminal or civil liability, and shall not serve to escheat any property until five years after the end of such status as a city, or until September 1, 1991, whichever comes later."

- (5) "Charter" shall have the same meaning as set forth in G.S. 160A-1(2).<sup>13</sup>
- (6) "Comprehensive plan"<sup>14</sup> means those plans ~~the comprehensive plan, land use plan, small area plans, neighborhood plans, transportation plan, capital improvement plan, official map, and any other plans regarding land use and development that have been~~ officially adopted by the governing board pursuant to G.S. 160D-5-1(c).<sup>15</sup>
- (7) "Conditional zoning"<sup>16</sup> means a legislative zoning map amendment with site specific conditions incorporated into the zoning map amendment.
- (8) "County"<sup>17</sup> means any one of the counties listed in G.S. 153A-10.
- (9) "Decision-making board" means a governing board, planning board, board of adjustment, historic district board, or other board assigned to make quasi-judicial decisions under this Chapter.
- (10) "Determination" means a written, final and binding order, requirement, or determination regarding an administrative decision.
- (11) "Developer"<sup>18</sup> means a person, including a governmental agency or redevelopment authority, who ~~intends to~~ undertakes any development and who ~~has a legal or equitable interest in~~ is the landowner of the property to be developed or who has been authorized by the landowner to undertake development on that property.
- (12) "Development",<sup>19</sup> unless otherwise defined in a separate Section or Article of this Chapter,<sup>20</sup> means:

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<sup>13</sup> G.S.160A-1(2) provides that charter means "the entire body of local acts currently in force applicable to a particular city, including articles of incorporation issued to a city by an administrative agency of the State, and any amendments thereto adopted pursuant to 1917 Public Laws, Chapter 136, Subchapter 16, Part VIII, sections 1 and 2, or Article 5, Part 4, of Chapter 160A."

<sup>14</sup> Relocated from G.S. 160A-400.21 and 153A-349.2.

<sup>15</sup> S.L. 2017-10 adds a provision to G.S. 153A-341 and 160A-383 that for the purposes of review and comment on zoning amendments, the "comprehensive plan" includes a unified development ordinance and any other officially adopted plan that is applicable.

<sup>16</sup> Section 160D-7-3 continues to authorize purely legislative conditional zoning as is the case with the current statutes, but it eliminates the hybrid legislative/quasi-judicial conditional use district and special use district of zoning so that all rezonings are exclusively legislative. The concept of special use district and conditional use district zoning was incorporated into the zoning statutes in the 1980s as work-around to avoid contract zoning when individualized site-specific conditions were deemed to be needed. The "conditional use district" concept requires a concurrent legislative rezoning and quasi-judicial conditional use permit. Subsequent case law and statutory amendment now allow purely legislative conditional zoning. The former practice of concurrent consideration of a legislative rezoning to a conditional use district and a quasi-judicial conditional use permit is legally complicated and has been a source of considerable confusion for local governments, land owners, and neighbors. The revised statutes allow use of the now legal and more widely used conditional zoning (as well as continued use of special use permits outside the context of a hybrid rezoning). As it is no longer needed, the combined rezoning and quasi-judicial process is eliminated.

<sup>17</sup> Applies the same definition as G.S. 153A-1.

<sup>18</sup> Relocated from G.S. 160A-400.21 and 153A-349.2.

<sup>19</sup> Adapted from the definitions of development in G.S. 160A-400.9 (historic preservation), 160A-400.21 and 153A-349.2 (development agreements), and 113A-105(5) (Coastal Area Management Act).

<sup>20</sup> Clarifies that this general definition does not override more specific provisions elsewhere in this Chapter, such as defining development subject to a certificate of appropriateness in 160D-9-47, subject to a development agreement in 160D-10-2, or subject to a building permit in 160D-11-8.

- (a) the construction, erection, alteration, enlargement, renovation, substantial<sup>21</sup> repair, movement to another site, or demolition of any structure;
  - (b) excavation, grading, filling, clearing, or alteration of land;
  - (c) the subdivision of land as defined in G.S. 160D-8-2; or
  - (d) the initiation or substantial change in the use of land or the intensity of use of land.
- (13) “Development approval” means an administrative or quasi-judicial approval made pursuant to this Chapter that is written and that is required prior to commencing development or undertaking a specific activity, project or development proposal. Development approvals include, but are not limited to, zoning permits, site plan approvals, special use permits, variances, and certificates of appropriateness. It also includes plat approvals issued pursuant to Article 8, development agreements entered into pursuant to Article 10, and building permits issued pursuant to Article 11.<sup>22</sup>
- (14) “Development regulation”<sup>23</sup> means a unified development ordinance, zoning regulation, subdivision regulation, erosion and sedimentation control regulation, floodplain or flood damage prevention regulation, mountain ridge protection regulation, stormwater control regulation, wireless telecommunication facility regulation, historic preservation or landmark regulation, housing code, State Building Code enforcement, or any other regulation adopted pursuant to this Chapter, or a local act or charter that regulates land use or development.<sup>24</sup>
- (15) “Dwelling”<sup>25</sup> means any building, structure, manufactured home or mobile home, or part thereof, used and occupied for human habitation or intended to be so used, and includes any outhouses and appurtenances belonging thereto or usually enjoyed therewith, except that for purposes of Article 12 it does not include any manufactured home, mobile home, or recreational vehicle, which is if used solely for a seasonal vacation purpose.
- (16) “Evidentiary hearing” means a hearing to gather competent, material, and substantial evidence in order to make findings for a quasi-judicial decision required by a development regulation adopted under this Chapter.

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<sup>21</sup> Since application of these terms is a fact-specific inquiry that will vary with the exact context involved, rather than mandate a statewide definition of the terms “substantial” and “material” in this definition, the usual and ordinary definition of these phrases apply.

<sup>22</sup> The building code applied in Article 11 is the uniform State Building Code adopted by the state, not an ordinance adopted by local governments. This sentence includes the building permits issued by local governments as mandated by Article 11 within local “development approvals” even though they are not issued pursuant to an ordinance adopted by the local government. Incorporates definition of “permit” in early drafts of 160D in favor of using a single term to provide greater clarity and simplicity. A “development approval” does not include a legislative decision, such as a rezoning, or an advisory action, such as a letter confirming the existing zoning or a non-binding staff opinion as to how an ordinance might be interpreted.

<sup>23</sup> Updated to reflect scope of Chapter 160D, from G.S. 160A-400.21 and 153A-349.2.

<sup>24</sup> The listed regulations are all local ordinances previously authorized by Article 19 of Chapter 160A or Article 18 of Chapter 153A.

<sup>25</sup> Relocated from G.S. 160A-442. This section of Chapter 160A is also applicable to counties

- (17) "Governing board"<sup>26</sup> means the city council or board of county commissioners. The term is interchangeable with the terms "board of aldermen" and "boards of commissioners" and shall mean any governing board without regard to the terminology employed in charters, local acts, other portions of the General Statutes, or local customary usage.
- (18) "Landowner"<sup>27</sup> or "owner" means the holder of the title in fee simple. Absent evidence to the contrary, a local government may rely on the county tax records to determine who is a "landowner."<sup>28</sup> The landowner may ~~allow~~ authorize a person holding a valid option, lease, or contract to purchase to act as his or her agent or representative for the purpose of making applications for development approvals. ~~for purposes of submitting a proposed site specific development plan or a phased development plan under this section, in the manner allowed by ordinance.~~<sup>29</sup>
- (19) "Legislative hearing"<sup>30</sup> means a hearing to solicit public comment on a proposed legislative decision.
- (20) "Legislative decision" means the adoption, amendment, or repeal of a regulation under this Chapter or an applicable local act. It also includes the decision to approve, amend, or rescind a development agreement consistent with the provisions of Article 10 of this Chapter.
- (21) "Local act"<sup>31</sup> shall have the same meaning as set forth in G.S. 160A-1(2).
- (22) "Local government" means a city or county.
- (23) "Manufactured home"<sup>32</sup> or "mobile home" means a structure as defined in G.S. 143-145(7).
- (24) "Person"<sup>33</sup> means an individual, partnership, firm, association, joint venture, public or private corporation, trust, estate, commission, board, public or private institution, utility, cooperative, interstate body, the State of North Carolina and its agencies and political subdivisions, or other legal entity.

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<sup>26</sup> Adapted from G.S. 160A-1(3). Replaces the term "governing body" that was used in some places for improved consistency and clarity.

<sup>27</sup> Adapted from G.S. 160A-385.1(b) and 153A-344.1(b).

<sup>28</sup> Relocated from G.S. 160A-385(a)(2), the former provision on qualifying protest petitions.

<sup>29</sup> Deleted language is applicable only to site specific vesting plans, so since this definition has broader applicability, it is omitted here. In several provisions within the Chapter, specific direction is provided as to how a local government is to identify the "landowner." Examples include use of county tax records to identify the landowner to receive notices of proposed rezonings (G.S. 160D-6-2 and qualification for protest petitions (G.S. 160D-6-3(b)).

<sup>30</sup> Previously these were often referred to as "public hearings" or simply "hearings." The more specific language is used to clarify when an evidentiary hearing is required and when a legislative hearing is required.

<sup>31</sup> From G.S. 160A-1, which provides this "means an act of the General Assembly applying to one or more specific cities by name, or to all cities within one or more specifically named counties. "Local act" is interchangeable with the terms "special act," "public-local act," and "private act," is used throughout this Chapter in preference to those terms, and shall mean a local act as defined in this subdivision without regard to the terminology employed in charters, local acts, or other portions of the General Statutes."

<sup>32</sup> Relocated from G.S. 160A-442.

<sup>33</sup> Relocated from G.S. 160A-400.21 and 153A-349.2. The more contemporary definition of "person" from G.S. 113A-206(1), the Mountain Ridge Protection Act, is substituted here.

- (25) “Planning and development regulation jurisdiction” means the geographic area defined in Part 2 of this Chapter within which a city or county may undertake planning and apply the development regulations authorized by this Chapter.
- (26) “Planning board”<sup>34</sup> means any ~~planning~~ board or commission established pursuant to G.S. 160D-3-1.
- (27) “Property”<sup>35</sup> means all real property subject to land-use regulation by a local government and includes any improvements or structures customarily regarded as a part of real property.
- (28) “Quasi-judicial decision”<sup>36</sup> means a decision involving the finding of facts regarding a specific application of ~~an ordinance~~ development regulation and that requires the exercise of discretion when applying the standards of the ~~ordinance~~ regulation. Quasi-judicial decisions include but are not limited to decisions involving variances, special ~~and conditional~~ use permits, certificates of appropriateness,<sup>37</sup> and appeals of administrative determinations. Decisions on the approval of subdivision plats and site plans are quasi-judicial in nature if the ~~ordinance~~ regulation authorizes a decision-making board to approve or deny the site plan application based not only upon whether the application complies with the specific requirements set forth in the ~~ordinance, regulation,~~ but also on whether the application complies with one or more generally stated standards requiring a discretionary decision on the findings ~~of fact~~ to be made by the decision-making board.
- (29) “Site plan”<sup>38</sup> means a scaled drawing and supporting text showing the relationship between lot lines and the existing or proposed uses, buildings, or structures on the lot, including but not limited to, site-specific details such as building areas, building height and floor area, setbacks from lot lines and street rights-of-way, intensities, densities, utility lines and locations, parking, access points, roads, and stormwater control facilities, required to show compliance with all legally required development regulations that are applicable to the project and the site plan review. A site plan approval based solely upon application of objective standards is an administrative decision and a site plan approval based in whole or in part upon the application of standards involving judgment and discretion is a quasi-judicial decision.
- (30) “Special use permit”<sup>39</sup> means a permit issued to authorize development or land uses in a particular zoning district upon presentation of competent, material, and substantial

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<sup>34</sup> Relocated from G.S. 160A-400.21 and 153A-349.2.

<sup>35</sup> Relocated from G.S. 160A-400.21 and 153A-349.2. Similar definition in G.S. 160A-385.1 and 153A-344.1 deleted as redundant.

<sup>36</sup> Relocated from G.S. 160A-393(a). This section of Chapter 160A is also applicable to counties.

<sup>37</sup> Note that G.S. 160D-9-47 allows certificates of appropriateness for defined minor work to be designated as an administrative decision.

<sup>38</sup> G.S. 160A-385.1 and 153A-344.1 (G.S. 160D-1-8(c)(3) below) defined “site specific development plans” for vested rights purposes. Also previously defined in local legislation for Durham (S.L. 1973-400) and Raleigh (S.L. 1985-498).

<sup>39</sup> Simplification. The existing statutes use “special use permit,” “conditional use permit,” and “special exception” as synonyms. The use of multiple terms in different jurisdictions and sometimes within the same ordinance is a source of confusion for the public and for boards and administrators making these decisions. Use of the term “conditional use permit” also confuses these permits with legislative conditional zoning. For clarity, only one term

- evidence establishing compliance with one or more general standards requiring that judgment and discretion be exercised as well as compliance with specific standards. This definition includes permits previously referred to as “conditional use permits” or “special exceptions.”
- (31) “Subdivision” means the division of land for the purpose of sale or development as specified in G.S. 160D-8-2.
- (32) “Subdivision regulation” means a subdivision regulation authorized by Article 8 of this Chapter.
- (33) “Vested right”<sup>40</sup> means the right to undertake and complete the development and use of property under the terms and conditions of an approval secured as specified in G.S. 160D-1-8 or under common law. ~~approved site specific development plan or an approved phased development plan.~~
- (34) “Zoning map amendment” or “rezoning” means an amendment to a zoning regulation to change the zoning district that is applied to a specified property or properties. It does not include the initial adoption of a zoning map by a local government or the repeal of a zoning map and readoption of a new zoning map for the entire planning and development regulation jurisdiction. It does not include updating the zoning map to incorporate amendments to the names of zoning districts made by zoning text amendments where there are no changes in the boundaries of the zoning district or land uses permitted in the district. It does include the initial application of zoning when land is added to the territorial jurisdiction of a local government that has previously adopted zoning regulations. It does include the application of an overlay zoning district or a conditional zoning district.
- (35) “Zoning regulation” means a zoning regulation authorized by Article 7 of this Chapter.

**§ 160D-1-3. Unified development ordinance.**<sup>41</sup> A ~~city~~ local government may elect to combine any of the ~~ordinances~~ regulations authorized by this ~~Article~~ Chapter into a unified ordinance. Unless expressly provided otherwise, a ~~city~~ local government may apply any of the definitions and procedures authorized by law to any or all aspects of the unified ordinance and may employ any organizational structure, board, commission, or staffing arrangement authorized by law to any or all aspects of the ordinance. Inclusion of a regulation authorized by this Chapter or local act in a unified development ordinance does not expand, diminish, or alter the scope of authority for those regulations.<sup>42</sup>

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– “special use permits” – is used for these quasi-judicial permits and the term “conditional” is confined to legislative rather than quasi-judicial decisions. Local development regulations may still assign some special use permits to one board and others to a different board as this change is one of terminology only. Section 8 provides that local ordinances using different terminology are deemed amended to reflect the new terminology.

<sup>40</sup> Relocated from G.S. 160A-385.1 and 153A-344.1.

<sup>41</sup> Relocated from G.S. 160A-363((d) and 153A-322(d).

<sup>42</sup> The merger of ordinances authorized by individual Articles of this Chapter into a single unified development ordinance does not alter the scope of authority set by those individual Articles.



**§ 160D-1-4. Development approvals run with the land.**<sup>43</sup> Unless provided otherwise by law, all rights, privileges, benefits, burdens, and obligations created by development approvals made pursuant to this Chapter attach to and run with the land.

**§ 160D-1-5. Maps.**

(a) Zoning map.<sup>44</sup> Zoning district boundaries and any other boundaries included within a map that is part of a development regulation adopted pursuant to this Chapter shall be drawn on a map that is adopted or incorporated within a duly adopted development regulation. Zoning district maps that are so adopted shall be maintained for public inspection in the office of the local government clerk or such other office as specified in the development regulation.<sup>45</sup> The maps may be in paper or a digital format approved by the local government.

(b) Incorporation by reference.<sup>46</sup> Development regulations adopted pursuant to this Chapter may reference or incorporate by reference flood insurance rate maps and watershed boundary maps officially adopted or promulgated by state and federal agencies. For these maps, a regulation text or zoning map may reference a specific officially adopted map or may incorporate by reference the most recent officially adopted version of such maps.<sup>47</sup> When zoning district boundaries are based on these maps, the regulation may provide that the zoning district boundaries are automatically amended to remain consistent with changes in the promulgated state or federal maps, provided a copy of the currently effective version of any incorporated map shall be maintained for public inspection as provided in subsection (a) of this section.<sup>48</sup>

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<sup>43</sup> New section. Confirms that permits and development approvals are not personal rights that may be transferred to other sites, but are property rights tied to a specific parcel. G.S. 153A-344.1(f)(1) and 160A-385.1(f) [both proposed to be recodified as G.S. 160D-1-8(g)(1)] already make this provision explicit for vested rights established by site specific and phased development plans.

<sup>44</sup> New section. Provides that official copy of the zoning map and any other map incorporated within a development ordinance is to be maintained by the local government clerk. Reflects current law in G.S. 153A-19 relative to county clerk maintaining township boundary maps and 160A-22 regarding city boundary maps. Authority is provided to have the maps in digital or paper format. As is provided by G.S. 160A-22 for city boundary maps, copies of such maps produced by the local government clerk are admissible in evidence in judicial proceedings.

<sup>45</sup> Consistent with requirement that current and past zoning maps be retained in the local government official records maintained by the clerk.

<sup>46</sup> Authority is provided to incorporate by reference flood insurance rate maps and watershed boundary maps officially adopted by state and federal agencies, including updates to those maps that are subsequently officially adopted by state and federal agencies. Will facilitate that local regulations accurately reflect the current applicable maps approved by state and federal agencies and avoid the time and expense of local government action to amend maps to incorporate updates that maps that they must use and cannot amend.

<sup>47</sup> G.S. 153A-47 and 160A-76 allow incorporation by reference into local ordinances “any published technical code or any standards or regulation promulgated by any public agency.” This provision clarifies that maps officially adopted by state or federal agencies, including approved updates to those maps, can be incorporated by reference into local development regulations. G.S. 143-215.52 and 143-215.56 mandate use of base floodplain maps prepared by the National Flood Insurance Program or approved by the state. Local government flood regulations must use state and federally approved flood hazard delineations without amendment. This provision allows (but does not require) updated flood hazard delineations to be automatically incorporated into local ordinances, preventing inadvertent use of outdated and inaccurate maps or zoning district delineations.

<sup>48</sup> Consistent with requirement in G.S. 160A-76 and 153A-47 that copies of incorporated technical codes and standards be maintained in the clerk’s office, provisions in 160A-78 for current copies of codes of ordinances and

(c) Copies. Copies of the zoning district map reproduced by any method of reproduction that gives legible and permanent copies, when certified by the local government clerk in accordance with G.S. 160A-79 or 153A-50, shall be admissible in evidence and shall have the same force and effect as would the original map.<sup>49</sup>

**§ 160D-1-6. Refund of illegal fees.**<sup>50</sup> If ~~the city~~ a local government is found to have illegally ~~exacted~~ imposed a tax, fee, or monetary contribution for development or a development approval permit not specifically authorized by law, the ~~city~~ local government shall return the tax, fee, or monetary contribution plus interest of six percent (6%) per annum to the person who made the payment or as directed by a court if the person making the payment is no longer in existence.<sup>51</sup>

**§ 160D-1-7. Moratoria.**<sup>52</sup>

(a) Authority. As provided in this subsection, ~~cities and counties~~ local governments may adopt temporary moratoria on any ~~city or county~~ development approval required by law,<sup>53</sup> except for the purpose of developing and adopting new or amended plans or ~~ordinances as to~~ development regulations governing residential uses. The duration of any moratorium shall be reasonable in light of the specific conditions that warrant imposition of the moratorium and may not exceed the period of time necessary to correct, modify, or resolve such conditions.

(b) Hearing required. Except in cases of imminent and substantial threat to public health or safety, before adopting ~~an ordinance~~ a development regulation imposing a development moratorium with a duration of 60 days or any shorter period, the governing board shall hold a ~~public legislative~~<sup>54</sup> hearing and shall publish a notice of the hearing in a newspaper having general circulation in the area not less than seven days before the date set for the hearing. A development moratorium with a duration of 61 days or longer, and any extension of a moratorium so that the total duration is 61 days or longer, is subject to the notice and hearing requirements of G.S. 160D-6-1.<sup>55</sup>

(c) Exempt projects. Absent an imminent threat to public health or safety, a development moratorium adopted pursuant to this section shall not apply to any project for which a valid building permit issued pursuant to G.S. 160D-11-8<sup>56</sup> is outstanding, to any project for which a ~~conditional use permit application or~~<sup>57</sup> special use permit application has been accepted as

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rate schedules to be maintained by the clerk's office., and 160A-78 and 153A-49 for the ordinance book to be maintained in the clerk's office.

<sup>49</sup> This allows admission of certified zoning maps as evidence in quasi-judicial proceedings before a board of adjustment and in court proceedings on judicial review,

<sup>50</sup> Relocated from G.S. 160A-363(e) and 153A-324(b).

<sup>51</sup> Clarifies the recipient of the refund.

<sup>52</sup> Relocated from G.S. 160A-381(e) and 153A-340(h).

<sup>53</sup> S.L. 2017-102 (H. 229) corrected a typographical error in the county version of this provision by deleting an inadvertently repeated phrase. Provision already corrected by earlier edition of this bill, so no reflected here.

<sup>54</sup> Clarify the type of hearing required to be held.

<sup>55</sup> Updated cross-reference (formerly G.S. 160A-364 and 153A-323).

<sup>56</sup> Updated cross-reference (formerly G.S. 160A-417 and 153A-357).

<sup>57</sup> Simplification.

complete,<sup>58</sup> to development set forth in a site-specific or phased ~~development~~ vesting plan approved pursuant to G.S. 160D-1-8, to development for which substantial expenditures have already been made in good faith reliance on a prior valid ~~administrative or quasi-judicial permit or development~~ approval, or to preliminary or final subdivision plats that have been accepted for review by the city local government prior to the call for ~~public~~<sup>59</sup> a hearing to adopt the moratorium. Any preliminary subdivision plat accepted for review by the city local government prior to the call for ~~public~~ a hearing, if subsequently approved, shall be allowed to proceed to final plat approval without being subject to the moratorium. If a complete application for development approval has been submitted prior to the effective date of a moratorium, G.S. 160D-1-8(b) shall be applicable when permit processing resumes.<sup>60</sup>

(d) Required statements. Any ~~ordinance~~ development regulation establishing a development moratorium must ~~expressly~~ include at the time of adoption each of the following:

- (1) A ~~clear~~<sup>61</sup> statement of the problems or conditions necessitating the moratorium and what courses of action, alternative to a moratorium, were considered by the city local government and why those alternative courses of action were not deemed adequate.
- (2) A ~~clear~~<sup>62</sup> statement of the development approvals subject to the moratorium and how a moratorium on those approvals will address the problems or conditions leading to imposition of the moratorium.
- (3) An ~~express~~<sup>63</sup> date for termination of the moratorium and a statement setting forth why that duration is reasonably necessary to address the problems or conditions leading to imposition of the moratorium.
- (4) A ~~clear~~<sup>64</sup> statement of the actions, and the schedule for those actions, proposed to be taken by the city local government during the duration of the moratorium to address the problems or conditions leading to imposition of the moratorium.

(e) Limit on renewal or extension. No moratorium may be subsequently renewed or extended for any additional period unless the city local government shall have taken all reasonable and feasible steps proposed to be taken ~~by the city~~ in its ordinance establishing the moratorium to address the problems or conditions leading to imposition of the moratorium and unless new facts and conditions warrant an extension. Any ordinance renewing or extending a development moratorium must ~~expressly~~<sup>65</sup> include, at the time of adoption, the findings set forth in subdivisions (1) through (4) of this subsection, including what new facts or conditions warrant the extension.

(f) Expedited judicial review. Any person aggrieved by the imposition of a moratorium on development approvals required by law may apply to ~~the appropriate division of the General Court of Justice for an order enjoining the enforcement of the moratorium, and the court shall have~~

<sup>58</sup> Clarifies that an application has to be complete to trigger an exemption.

<sup>59</sup> Surplusage.

<sup>60</sup> Clarifies that a moratorium does not override the “permit choice” rule of G.S. 160D-1-8(b).

<sup>61</sup> Superfluous.

<sup>62</sup> Superfluous.

<sup>63</sup> Superfluous.

<sup>64</sup> Superfluous.

<sup>65</sup> Superfluous.

~~jurisdiction to issue that order.~~<sup>66</sup> Actions brought pursuant to this section shall be ~~set down~~ scheduled for expedited immediate hearing, and subsequent proceedings in those actions shall be accorded priority by the trial and appellate courts. In ~~any~~ such actions, the ~~city~~ local government shall have the burden of showing compliance with the procedural requirements of this subsection.

### **§ 160D-1-8. Vested rights and permit choice.**

(a) *Findings.* ~~Furthermore,~~ The General Assembly recognizes that ~~city~~ local government approval of ~~land-use~~ development typically follows significant ~~landowner~~ investment in site evaluation, planning, development costs, consultant fees, and related expenses. The General Assembly finds and ~~declares~~ that it is necessary and desirable, ~~as a matter of public policy,~~<sup>67</sup> to provide for the establishment of certain vested rights in order to ensure reasonable certainty, stability, and fairness in the ~~land-use planning~~ development regulation process, secure the reasonable expectations of landowners, and foster cooperation between the public and private sectors in ~~the area of land-use planning and development regulation~~.

~~The ability of a landowner to obtain a vested right after city approval of a site specific development plan, a phased development plan, will preserve the prerogatives and authority of local elected officials with respect to land use matters. There will be ample opportunities for public participation and the public interest will be served.~~<sup>68</sup> These provisions ~~will~~ strike an appropriate balance between private expectations and the public interest. ~~, while scrupulously protecting the public health, safety, and welfare.~~

(b) *Permit choice.*<sup>69</sup> ~~(1) If a permit applicant submits a permit for any type of development an application made in accordance with local regulation is submitted for a development approval required pursuant to this Chapter and a rule or ordinance regulation changes between the time the permit application was submitted and a permit decision is made, the permit applicant may choose which version of the rule or ordinance regulation will apply to the permit application. (2) This section applies to all development permits approvals issued by the State and by local governments.~~<sup>70</sup> The duration of vested rights created by development approvals are as set forth in subsection (d) of this section.

(c) *Process to claim vested right.*<sup>71</sup> A person claiming a statutory or common law vested right may submit information to substantiate that claim to the zoning administrator or other officer designated by a development regulation, who shall make an initial determination as to the existence

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<sup>66</sup> Surplusage.

<sup>67</sup> Surplusage.

<sup>68</sup> Surplusage.

<sup>69</sup> Relocated from G.S. 160A-360.1, 153A-320.1. Modified to incorporate defined terms within this Chapter. Subsection numbering deleted for improved clarity, reduction of clutter. Consistent with same rule set forth in G.S. 143-755.

<sup>70</sup> Amendment made by S.L. 2015-246, Section 5 (H. 44).

<sup>71</sup> Specifies administrative process to be followed when a vested right is claimed. Provides that the person claiming either a statutory or common law vested right gathers the appropriate supporting information and submits that to the zoning administrator for a determination. That determination, as in other final, binding decisions of the zoning administrator, can be appealed to the board of adjustment and thereafter on to superior court. This allows an expeditious staff level resolution of a vested rights claim, while preserving the right to board of adjustment and court review if the staff determination is disputed. It also efficiently establishes a factual record regarding the foundation of the vested right being claimed.

of the vested right.<sup>72</sup> The zoning administrator's or officer's determination may be appealed under G.S. 160D-4-5. On appeal the existence of a vested right shall be reviewed de novo.<sup>73</sup> In lieu of seeking such a determination, a person claiming a vested right may bring an original civil action as provided by G.S. 160D-4-5(c).

(d) Types and duration of statutory vested rights.<sup>74</sup> Except as provided by this section and subject to subsection (b) of this section,<sup>75</sup> amendments in local development regulations shall not be applicable or enforceable with regard to development that has been permitted or approved pursuant to this Chapter so long as one of the approvals listed in this subsection remains valid and unexpired. Each type of vested right listed below is defined by and is subject to the limitations provided in this section and the cited statutes. Vested rights established under this section are not mutually exclusive. The establishment of a vested right under one subsection does not preclude vesting under one or more other subsections.<sup>76</sup>

- (1) Six months -- Building permits. Pursuant to G.S. 160D-11-9, a building permit expires six months after issuance unless work under the permit has commenced. Building permits also expire if work is discontinued for a period of 12 months after work has commenced.
- (2) One year -- Other local development approvals. Pursuant to G.S. 160D-4-3(c), unless otherwise specified by statute or local ordinance,<sup>77</sup> all other local development approvals expire one year after issuance unless work has substantially commenced.<sup>78</sup> Expiration of a local development approval does not affect the duration of a vested right established under other subsections of this section or vested rights established under common law.<sup>79</sup>

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<sup>72</sup> Establishes a clear and uniform process for determining the existence of this vested right.

<sup>73</sup> Explicitly provides that the board of adjustment and reviewing courts consider as a question of law the existence of a common law vested right. G.S. 160D-14-1(j) is also modified to allow a court to accept additional evidence if the record is not adequate to determine the issue.

<sup>74</sup> Reorganizes provisions of G.S. 160A-385(b) and 153A-344(b) in order to consolidate vested rights provisions in a single section.

<sup>75</sup> Clarifies that the "permit choice rule" is applicable.

<sup>76</sup> Explicitly acknowledges the interrelationship of various methods of securing vested rights.

<sup>77</sup> Statutes set specific time durations for some development approvals. For example, building permits expire in six months if work is not commenced and site specific development plans have a minimum two-year life. Local ordinances also sometimes have specific duration for approvals, such as a provision that a site plan or special use permit expires if work does not commence in two years. Where the statutes set a time period or a local ordinance does so, those are preserved by this section. However, if neither state statute nor local ordinance specifies the duration of a development approval, this section sets a default duration of one year unless work commences.

<sup>78</sup> Determining what constitutes a "substantial" commencement of work is a fact-specific inquiry that will vary with the local context. Rather than mandate a statewide uniform definition, the usual and ordinary definitions of the phrase applies. To the extent there is a dispute about a particular application of the term, there is a considerable body of case law on common law vested rights that would be applicable to determine what constitutes "substantial commencement of work" pursuant to a valid development approval.

<sup>79</sup> Clarifies that if a vested right is established by a site specific vesting plan, a multi-phase vesting plan, or a development agreement, expiration of a vested right established under this subsection does not affect the duration of the vested right established by other means.

(3) Two to five years -- Site specific vesting plans.<sup>80</sup>

a. Duration. A vested right ~~which has been vested~~ for a site specific vesting plan ~~as provided for in this section~~ shall remain vested for a period of two years. This vesting shall not be extended by any amendments or modifications to a site specific ~~development~~ vesting plan unless expressly provided by the city local government. ~~Notwithstanding the provisions of subsection (d)(1), a city~~ A local government may provide that rights regarding a site specific vesting plan shall be vested for a period exceeding two years, but not exceeding five years, ~~where if warranted by in light of all relevant circumstances, including, but not limited to,~~<sup>81</sup> the size and phasing of development, the level of investment, the need for the development, economic cycles, and market conditions or other considerations. ~~These~~ This determinations shall be in the ~~sound~~<sup>82</sup> discretion of the city local government and shall be made following the process specified by subsection (c) below for the particular form of a site specific vesting plan involved. ~~Such vested right shall confer upon the landowner the right to undertake and complete the development and use of said the property under the terms and conditions of the site specific development plan or the phased development vesting plan including any applicable amendments thereto~~<sup>83</sup>

b. Relation to building permits. A right ~~which has been~~ vested as provided in this subsection shall terminate at the end of the applicable vesting period with respect to buildings and uses for which no valid building permit applications have been filed. Upon issuance of a building permit, the provisions of G.S.160D-11-9 and G.S. 160D-11-13 shall apply, except that ~~a the~~ permit shall not expire or be revoked because of the running of time while a vested right under this subsection ~~exists. is outstanding.~~

c. Requirements for site specific vesting plans.<sup>84</sup> For the purposes of this section a "site-specific ~~development~~ vesting plan" means a plan ~~which has been submitted to a city a local government by a landowner pursuant to this section~~ describing with reasonable certainty the type and intensity of use for a specific parcel or parcels of property. ~~Such~~ The plan may be in the form of, but not be limited to, any of the following plans or approvals: A planned unit development plan, a subdivision plat, a site plan, a preliminary or general development plan, a ~~conditional or~~ special use permit, ~~a conditional or special use district zoning plan~~, a conditional zoning, or any other ~~land use approval designation~~ development approval as may be used by a local government. utilized by a city. Unless otherwise expressly provided by the city local government, ~~such a the~~ plan shall include the approximate boundaries of the site; significant topographical and other natural features effecting development of the site; the approximate location on the site of the proposed buildings, structures, and other

<sup>80</sup> Relocated from G.S. 160A-385.1 and 153A-344.1.

<sup>81</sup> Simplification, clarification. If the applicant and local government agree that a vested right beyond five years is needed, a development agreement may be used.

<sup>82</sup> Surplusage.

<sup>83</sup> Surplusage.

<sup>84</sup> Relocated from G.S. 160A-385.1(b)(5) and 153A-344.1(b)(5). Changes the nomenclature to use the term "vesting plan" to clarify that this plan creates vested rights, as opposed to the more generic and frequently used term "development plan" or "site plan."

improvements; the approximate dimensions, including height, of the proposed buildings and other structures; and the approximate location of all existing and proposed infrastructure on the site, including water, sewer, roads, and pedestrian walkways. What constitutes a site specific development vesting plan ~~under this section that would trigger a vested right~~ shall be finally determined by the city local government pursuant to an ordinance, and the document that triggers ~~such~~ vesting shall be so identified at the time of its approval. ~~However, at~~ At a minimum, the ~~ordinance to be adopted by the city~~ regulation shall designate a vesting point earlier than the issuance of a building permit. In the event a city local government fails to adopt an ordinance setting forth what constitutes a site specific development vesting plan, any development approval shall be considered to be a site specific vesting plan. ~~triggering a vested right.~~ A variance shall not constitute a “site specific development vesting plan,” and approval of a site specific development vesting plan with the condition that a variance be obtained shall not confer a vested right unless and until the necessary variance is obtained. ~~Neither~~ If a sketch plan ~~nor or any~~ other document ~~which~~ fails to describe with reasonable certainty the type and intensity of use for a specified parcel or parcels of property, it may not constitute a site specific development vesting plan.

d. Process for approval and amendment of site specific vesting plans.<sup>85</sup> ~~A vested right shall be deemed established with respect to any property upon the valid approval of a site specific development plan or a phased development plan.~~<sup>86</sup> following notice and public hearing by the city with jurisdiction over the property. If a site specific vesting plan is based on an approval required by a local development regulation, the local government shall provide whatever notice and hearing is required for that underlying approval. If the site specific vesting plan is not based on such an approval, a legislative hearing with notice as required by G.S. 160D-6-2 shall be held.<sup>87</sup> ~~A city local government may approve a site specific development plan or a phased development vesting plan upon such terms and conditions as may reasonably be necessary to protect the public health, safety, and welfare. Such conditional approval shall result in a vested right, although failure to abide by such terms and conditions will result in a forfeiture of vested rights. A city local government shall not require a landowner to waive his vested rights as a condition of developmental approval. A site specific development plan or a phased development vesting plan shall be deemed approved upon the effective date of the city's local government's action or ordinance~~

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<sup>85</sup> Relocated from G.S. 160A-385.1(c) and 153A-344.1(c). To improve clarity, throughout this section the terms “site specific development plan” is modified to the term “site specific vesting plan.” This helps distinguish this vesting tool from the more generic “site plan” used in other development regulations. The intent is to clearly note when the plan is submitted and approved to secure vested rights, as distinguished from use of the more generic terms “site plan” or “development plan,” which are often used in contexts other than to establish an extended vested right.

<sup>86</sup> Delete as surplusage.

<sup>87</sup> Simplification. In most local governments a site specific vesting plan is defined as approval of a special use permit, site plan, subdivision plat, or other existing local approval. Where that is the case, this allows the local government to follow whatever administrative or quasi-judicial process is required for that approval without the necessity of separate notice and hearing regarding the vesting plan aspect of the approval. If the vesting plan is an independent approval not based on any other required development approval, a legislative hearing is required, as is the case with current law. Specifies that the same notice as is required for a rezoning be followed for that hearing.

~~relating to decision approving~~<sup>88</sup> the plan or such other date as determined by the governing board upon approval. ~~thereto.~~ An approved site specific vesting plan and its conditions may be amended with the approval of the owner and the local government as follows: Any substantial modification must be reviewed and approved in the same manner as the original approval;<sup>89</sup> ~~minor modifications may be approved by staff, if such are defined and authorized by local regulation.~~

~~(2) "Phased development plan"~~<sup>90</sup> means a plan which has been submitted to a city by a landowner or developer for phased development which shows the type and intensity of use for a specific parcel or parcels with a lesser degree of certainty than the plan determined by the city to be a site specific development plan.

~~Notwithstanding the provisions of (d)(1) and (d)(2), the city may provide by ordinance that approval by a city of a phased development plan shall vest the zoning classification or classifications so approved for a period not to exceed five years. The document that triggers such vesting shall be so identified at the time of its approval. The city still may require the landowner to submit a site specific development for approval by the city with respect to each phase or phases in order to obtain final approval to develop within the restrictions of the vested zoning classification or classifications. Nothing in this section shall be construed to require a city to adopt an ordinance providing for vesting of rights upon approval of a phased development plan. A right which has been vested as provided in this section shall terminate at the end of the applicable vesting period with respect to buildings and uses for which no valid building permit applications have been filed.~~

(4) Seven years -- Multi-phase developments.<sup>91</sup> A multi-phased development shall be vested for the entire development with the zoning regulations, ordinances, subdivision regulations, ordinances, and unified development ordinances ~~then~~ in place at the time a site plan approval is granted for the initial phase of the multi-phased development. ~~A right which has been vested as provided for in this subsection~~ This right shall remain vested for a period of seven years from the time a site plan approval is granted for the initial phase of the multi-phased development. For purposes of this subsection, "multi-phased development" means a development containing 100 acres or more that (i) is submitted for site plan approval for construction to occur in more than one phase and (ii) is subject to a master development plan with committed elements, including a requirement to offer land for public use as a condition of its master development plan approval.

<sup>88</sup> Clarification and simplification of terminology.

<sup>89</sup> Explicitly authorizes subsequent amendment of approved plans and specifies process to be followed.

<sup>90</sup> Delete as obsolete. The 1989 legislation creating the site specific development plan also provided for a more general optional phased development plan for vesting up to five years. Other options now exist that render this option superfluous. The multi-phase development vested right created in 2016 automatically provides for a seven year vesting for larger multi-phase projects. The development agreement vesting, created in 2005, was amended in 2014 to allow any size development to be the subject of a development agreement, with a vesting duration of a reasonable period as agreed to by the parties. Also, the site specific development plan can be extended from two to five years if the parties deem that appropriate,

<sup>91</sup> Added by S.L. 2016-111 (H. 483). Originally codified at G.S. 153A-344, 153A-344.1, 160A-385, and 160A-385.1.



(5) Indefinite -- Development agreements. A vested right of reasonable duration may be specified in a development agreement approved under Article 10 of this Chapter.

(e) Continuing review. Following approval or conditional approval of ~~a site-specific development plan or a phased development plan~~ statutory vested right, ~~nothing in this section shall exempt such a plan from~~ a local government may make subsequent reviews and require approvals by the city local government to ensure compliance with the terms and conditions of the original approval, provided that such reviews and approvals are not inconsistent with said the original approval. Nothing in this section shall prohibit the city The local government from revoking may revoke the original approval for failure to comply with applicable terms and conditions of the original approval or the zoning ordinance applicable local development regulations.

(f) Exceptions.

(1) A vested right, once established as provided for by subdivisions (3) or (4) of subsection (d)<sup>92</sup> of in this section, precludes any zoning action by a city local government ~~which that~~ would change, alter, impair, prevent, diminish, or otherwise delay the development or use of the property as set forth in an approved vested right,<sup>93</sup> ~~site-specific development plan or an approved phased development plan~~, except:

- a. With the written consent of the affected landowner;
- b. Upon findings, ~~by ordinance~~ after notice and ~~a public~~ an evidentiary<sup>94</sup> hearing, that natural or man-made hazards on or in the immediate vicinity of the property, if uncorrected, would pose a serious threat to the public health, and safety, and welfare if the project were to proceed as contemplated in the approved vested right; ~~site-specific development plan or the phased development plan~~;
- c. To the extent that the affected landowner receives compensation for all costs, expenses, and other losses incurred by the landowner, including, but not limited to, all fees paid in consideration of financing, and all architectural, planning, marketing, legal, and other consultant's fees incurred after approval by the city local government, together with interest as is provided in G.S. 160D-1-6.<sup>95</sup> ~~thereon at the legal rate until paid.~~ Compensation shall not include any diminution in the value of the property which is caused by such action;
- d. Upon findings, ~~by ordinance~~ after notice and ~~a~~ an evidentiary<sup>96</sup> hearing, that the landowner or his representative intentionally supplied inaccurate information or made material misrepresentations ~~which that~~ made a difference in the

<sup>92</sup> These provisions were originally applicable to site specific and phased development plans. That applicability is continued with this provision.

<sup>93</sup> Provides uniformity and consistency by clarifying that the enumerated exceptions to vested rights applies to all statutory vested rights created by this section. Same edit made throughout this subsection.

<sup>94</sup> Specifies the type of hearing required, which is evidentiary as this is a quasi-judicial determination. Deletes reference to adoption of an ordinance, as this is a determination about a specific previously approved plan, not a policy choice of approving or revoking a plan.

<sup>95</sup> Provides a uniform rule relative to interest on returned fees.

<sup>96</sup> Specifies the type of hearing required, which is evidentiary as this is a quasi-judicial determination. Deletes reference to adoption of an ordinance, as this is a determination about a specific previously approved plan, not a policy choice of approving or revoking a plan.

- approval by the ~~city local government~~ of the vested right; ~~site specific development plan or the phased development plan~~; or
- e. Upon the enactment or promulgation of a State or federal law or regulation ~~which that~~ precludes development as contemplated in the approved vested right, ~~site specific development plan or the phased development plan~~, in which case the ~~city local government~~ may modify the affected provisions, upon a finding that the change in State or federal law has a fundamental effect on the plan, ~~by ordinance~~ after notice and a an evidentiary<sup>97</sup> hearing.
- (2) The establishment of a vested right under subdivisions (3) or (4) of subsection (d)<sup>98</sup> of this section shall not preclude the application of overlay zoning or other development regulation that ~~which~~ imposes additional requirements but does not affect the allowable type or intensity of use, or ordinances or regulations which are general in nature and are applicable to all property subject to ~~land use development~~ regulation by a ~~city local government~~, including, but not limited to, building, fire, plumbing, electrical, and mechanical codes. Otherwise applicable new regulations shall become effective with respect to property ~~which that~~ is subject to a vested right established under this section ~~site specific development plan or a phased development plan~~ upon the expiration or termination of the ~~vested~~ rights period provided for in this section.
- (3) Notwithstanding any provision of this section, the establishment of a vested right under this section shall not preclude, change or impair the authority of a ~~city local government~~ to adopt and enforce ~~zoning ordinance~~ development regulation provisions governing nonconforming situations or uses.
- (g) *Miscellaneous provisions.*
- (1) A vested right obtained under this section is not a personal right, but shall attach to and run with the applicable property. After approval of a vested right under this section, ~~site specific development plan or a phased development plan~~, all successors to the original landowner shall be entitled to exercise such rights.
- (2) Nothing in this section shall preclude judicial determination, based on common law principles or other statutory provisions, that a vested right exists ~~under subsection (b)(1) of this section~~, in a particular case or that a compensable taking has occurred.<sup>99</sup> Except as expressly provided in this section, nothing in this section shall be construed to alter the existing common law.
- (3) ~~In the event a city local government fails to adopt an ordinance setting forth what constitutes a site specific development plan triggering a vested right, a landowner may establish a vested right with respect to property upon the approval of a zoning permit,~~

<sup>97</sup> Specifies the type of hearing required, which is evidentiary as this is a quasi-judicial determination. Deletes reference to adoption of an ordinance, as this is a determination about a specific previously approved plan, not a policy choice of approving or revoking a plan.

<sup>98</sup> This provision was originally applicable to site specific and phased development plans. That applicability is continued with this provision.

<sup>99</sup> Previous versions of this bill deleted much of the language of this subsection given codification of the common law vested right. Since that codification has been deleted, this language is left intact.

~~or otherwise may seek appropriate relief from the Superior Court Division of the General Court of Justice.~~<sup>100</sup>

**§ 160D-1-9. Conflicts of interest.**<sup>101</sup>

(a) *Governing board.* A ~~city council~~ governing board<sup>102</sup> member shall not vote on any ~~zoning map or text amendment~~ legislative decision regarding a development regulation adopted pursuant to this Chapter<sup>103</sup> where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member. A governing board member shall not vote on any zoning amendment if the landowner of the property subject to a rezoning petition or the applicant for a text amendment is a person with whom the member has a close familial, business, or other associational relationship.<sup>104</sup>

(b) *Appointed boards.*<sup>105</sup> Members of appointed boards providing advice to the ~~city council~~ governing board shall not vote on recommendations regarding any ~~zoning map or text amendment~~ legislative decision regarding a development regulation adopted pursuant to this Chapter where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member. An appointed board member shall not vote on any zoning amendment if the landowner of the property subject to a rezoning petition or the applicant for a text amendment is a person with whom the member has a close familial, business, or other associational relationship.<sup>106</sup>

(c) *Administrative staff.*<sup>107</sup> No staff member shall make a final decision on an administrative decision required by this Chapter if the outcome of that decision would have a direct, substantial, and readily identifiable financial impact on the staff member or if the applicant

<sup>100</sup> Surplusage. A substantively equivalent provision included in the definition of a site specific vesting plan provides that if the local government fails to define a two year vesting plan, any local development approval shall be considered to be a site specific vesting plan that does so.

<sup>101</sup> Relocated from G.S. 160A-381(d) and 153A-340(g).

<sup>102</sup> Stylistic change to use more generic “governing board” in place of “city council” throughout the Article.

<sup>103</sup> Clarifies that conflict of interest standard applies to legislative decisions for all development regulations, not just zoning ordinances.

<sup>104</sup> In order to promote public confidence in the integrity of the decision-making process, clarifies that a board member may not vote on a rezoning directly affecting someone with whom they have a close relationship even if no direct financial impact would result for the member. This standard is already applicable to quasi-judicial decisions. While rezoning an individual parcel is legislative in nature, the potential conflict of interest and public perception of a potential conflict warrant extending this restriction to this particular legislative decision.

<sup>105</sup> Relocated from G.S. 160A-381(d) and 153A-340(g).

<sup>106</sup> In order to promote public confidence in the integrity of the decision-making process, clarifies that a planning board or other appointed board member may not vote on a recommendation regarding a rezoning directly affecting someone with whom they have a close relationship even if no direct financial impact would result for the member. This standard is already applicable to quasi-judicial decisions. While rezoning an individual parcel is legislative in nature, the potential conflict of interest and public perception of a potential conflict warrant extending this restriction to this particular advisory decision.

<sup>107</sup> Adapted from G.S. 160A-415 and 153A-355. Provides additional clarity and specificity regarding the general provisions in existing statutes (which are retained as the second paragraph of this subsection), which prohibit a staff member being “financially interested” in development subject to their review and prohibits work inconsistent with their duties or the interest of the local government. While some local government personnel policies and rules of conduct have similar prohibitions, this establishes a baseline uniform state standard of conduct.

or other person subject to that decision is a person with whom the staff member has a close familial, business, or other associational relationship.<sup>108</sup> If a staff member has a conflict of interest under this section, the decision shall be assigned to the supervisor of the staff person or such other staff person as may be designated by the development regulation or other ordinance.

No staff member shall be financially interested or employed by a business that is financially interested in a development subject to regulation under this ~~Article~~ Chapter unless the staff member is the owner of the land or building involved. No staff member or other individual or an employee of a company contracting with a ~~city~~ local government to provide staff support shall engage in any work that is inconsistent with his or her duties or with the interest of the ~~city~~ local government, as determined by the ~~city~~ local government.

(d) *Quasi-judicial decisions.*<sup>109</sup> A member of any board exercising quasi-judicial functions pursuant to this ~~Article~~ Chapter shall not participate in or vote on any quasi-judicial matter in a manner that would violate affected persons' constitutional rights to an impartial decision maker. Impermissible violations of due process include, but are not limited to, a member having a fixed opinion prior to hearing the matter that is not susceptible to change, undisclosed ex parte communications, a close familial, business, or other associational relationship with an affected person, or a financial interest in the outcome of the matter.

(e) *Resolution of Objection.*<sup>110</sup> If an objection is raised to a board member's participation and that member does not recuse himself or herself, the remaining members of the board shall by majority vote rule on the objection.

(f) *Familial relationship.* For purposes of this section, a close familial relationship means a spouse, parent, child, brother, sister, grandparent, or grandchild. The term includes the step, half, and in-law relationships.<sup>111</sup>

**~~§ 160D-1-10. Validation of certain city ordinances.~~**<sup>112</sup> ~~Any city ordinance regularly adopted before January 1, 1972, under authority of general laws revised and reenacted in Chapter 160A, Article 19, or under authority of any city charter or local act concerning the same subject matter, is validated with respect to its application within the corporate limits of the city and as to its application within the extraterritorial jurisdiction of the city. Such an ordinance, and any city ordinance adopted since January 1, 1972 under authority of general laws revised and reenacted in~~

<sup>108</sup> In order to promote public confidence in the integrity of the decision-making process, clarifies that a staff member may not make an administrative decision that affecting someone with whom they have a close relationship even if no direct financial impact would result. While administrative decisions do not require the exercise of discretion, the potential conflict of interest and public perception of a potential conflict warrant extending this restriction to these particular decisions. The standard on impermissible conflicts is taken from the current statutory provision on quasi-judicial conflicts of interests, set forth in subsection (d) of this section. This establishes a uniform and consistent conflict of interest rule for legislative, quasi-judicial, advisory, and administrative decisions.

<sup>109</sup> Relocated from G.S. 160A-388(e)(2), which is applicable to cities and counties.

<sup>110</sup> Clarifies that the process for resolving objections to a member's participation – a vote by the remainder of the board – applies to legislative and advisory decisions as well as quasi-judicial decisions. Provides a uniform process for resolution by the board of objections to a member's participation.

<sup>111</sup> A variety of existing statutes define close family relationships. This version is taken from G.S. 115D-25.3.

<sup>112</sup> Deleted as no longer necessary. Originally codified as G.S. 160A-366. Original dates were tied to the initial adoption of Chapter 160A. As this section dealt with preserving prior ordinance provisions regarding geographic jurisdiction for the transition from Chapter 160 to 160A in 1973, a sentence to address that issue for the transition from 160A to 160D is incorporated at the end of 160D-1-13.

~~Chapter 160A, Article 19, are hereby validated, notwithstanding the fact that such ordinances were not recorded pursuant to G.S. 160A-360(b) or 160A-364 and notwithstanding the fact that the adopting city council did not also adopt an ordinance defining or delineating by specific description the areas within its extraterritorial jurisdiction pursuant to G.S. 160A-360; provided that this act shall be deemed to validate ordinances of cities in Mecklenburg County only with respect to their application within the corporate limits of such cities.~~

**§ 160D-1-10. Construction.**<sup>113</sup>

- (a) G.S. 153A-4 and 160A-4 are applicable to this Chapter.
- (b) “Written” or “in writing” is deemed to include electronic documentation.
- (c) Unless specified otherwise, in the absence of evidence to the contrary, delivery by first class mail shall be deemed received on the third business day following deposit of the item for mailing with the United States Postal Service and delivery by electronic mail shall be deemed received on the date sent.

**§ 160D-1-11. Effect on prior laws.**<sup>114</sup>

- (a) The enactment of this Chapter shall not require the readoption of any local government ordinance enacted pursuant to laws that were in effect before the effective date of this Chapter,<sup>115</sup> and are restated or revised herein. The provisions of this Chapter shall not affect any act heretofore done, any liability incurred, any right accrued or vested, or any suit or prosecution begun or cause of action accrued as of the effective date of this Chapter. The enactment of this Chapter shall not be deemed to amend the geographic area within which local government development regulations adopted prior to January 1, 2019 are effective.<sup>116</sup>

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<sup>113</sup> These provisions are currently applicable to city and county development regulations. Provides that the general rules of construction as set out in Article 18 of Chapter 153A and Article 19 of Chapter 160 remain applicable to these relocated statutory provisions. This does not expand, diminish, or alter the scope of authority of cities and counties, but preserves the legal status quo relative to the interpretation of the scope of planning and development regulation powers. As there was no consensus on codification of the case law regarding interpretation of the scope of delegated authority, the current law is left unamended.

<sup>114</sup> Comparable provision to G.S. 160A-2, 153A-2.

<sup>115</sup> The proposed effective date of the Chapter is January 1, 2019.

<sup>116</sup> This sentence functionally replaces G.S. 160A-366, a transition provision preserving geographic boundaries for planning and development regulation jurisdiction enacted under general law, charters, or local legislation prior to the effective date of Ch. 160D.

(b) G.S. 153A-3 and 160A-3 are applicable to this Chapter.<sup>117</sup> Nothing in this Chapter repeals or amends a charter or local act in effect as of the effective date of this Chapter<sup>118</sup> unless this Chapter or a subsequent enactment of the General Assembly clearly shows a legislative intent to repeal or supersede that charter or local act.

(c) Whenever a reference is made in another section of the General Statutes or any local act, or any local government ordinance, resolution, or order, to a portion of Article 19 of Chapter 160A or Article 18 of Chapter 153A of the General Statutes that is repealed or superseded by this Chapter, the reference shall be deemed amended to refer to that portion of this Chapter that most nearly corresponds to the repealed or superseded portion of Article 19 of Chapter 160A or Article 18 of Chapter 153A.<sup>119</sup>

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<sup>117</sup> Updated provision comparable to savings provision for local acts in G.S. 160A-3 and 153A-3. The cited statute provides:

“(a) When a procedure that purports to prescribe all acts necessary for the performance or execution of any power, duty, function, privilege, or immunity is provided by both a general law and a city charter or local act, the two procedures may be used as alternatives, and a city may elect to follow either one.

(b) When a procedure for the performance or execution of any power, duty, function, privilege, or immunity is provided by both a general law and a city charter or local act, but the charter or local act procedure does not purport to contain all acts necessary to carry the power, duty, function, privilege, or immunity into execution, the charter or local act procedure shall be supplemented by the general law procedure; but in case of conflict or inconsistency between the two procedures, the charter or local act procedure shall control.

(c) When a power, duty, function, privilege, or immunity is conferred on cities local governments by a general law, and a charter enacted earlier than the general law omits or expressly denies or limits the same power, duty, function, privilege or immunity, the general laws shall supersede the charter or local act.

(d) Except as provided in this section, nothing in this Chapter repeals or amends a charter or local act in effect as of January 1, 1974 or any portion of such an act, unless this Chapter or a subsequent enactment of the General Assembly clearly shows a legislative intent to repeal or supersede that charter or local act.

<sup>118</sup> Proposed effective date of this Act is January 1, 2019, thereby providing ample time between adoption and effective date for updating local development regulations.

<sup>119</sup> Relocated, updated, from G.S. 160A-5. See the appended chart for a depiction of where sections previously located in Chapters 153A and 160A are located within the proposed Chapter 160D. While it is anticipated that local ordinances will be amended to become consistent with this Act, to provide uniformity and a transition as may be needed, Section 8 of this Act modifies inconsistent provisions in local ordinances to be consistent with this Act.

## ARTICLE 2. PLANNING AND DEVELOPMENT REGULATION JURISDICTION

### **§ 160D-2-1. Planning and development regulation jurisdiction.**

(a) Municipalities. All of the powers granted by this ~~Article~~ Chapter may be exercised by any city within its corporate limits <sup>120</sup> and within any extraterritorial area established pursuant to G.S. 160D-2.

(b) Counties. ~~All Each~~ of the powers granted ~~to counties~~ by this ~~Article~~ Chapter ~~and by Article 19 of Chapter 160A of the General Statutes~~ may be exercised by any county throughout the county except in areas subject to municipal planning and development regulation jurisdiction. <sup>121</sup> ~~as otherwise provided I G.S. 160A-360.~~

### **§ 160D-2-2. Municipal extraterritorial jurisdiction.** <sup>122</sup>

(a) Geographic scope. ~~In addition, a~~ Any city may exercise ~~these the~~ powers granted to cities under this Chapter within a defined area extending not more than one mile beyond its contiguous corporate limits. ~~With the approval of the board or boards of county commissioners with jurisdiction over the area,~~ <sup>123</sup> In addition and subject to subsection (c), a city of 10,000 or more population but less than 25,000 may exercise these powers over an area extending not more than two miles beyond its limits and a city of 25,000 or more population may exercise these powers over an area extending not more than three miles beyond its limits. In determining the population of a city for the purposes of this ~~Article~~ Chapter, the city council and the board of county commissioners may use the most recent annual estimate of population as certified by the Secretary of the North Carolina Department of Administration. Pursuant to G.S. 160A-58.4, extraterritorial municipal planning and development regulation may be extended only from the primary corporate boundary of a city and not from the boundary of satellite areas of the city. <sup>124</sup>

(b) Authority in the extraterritorial area. ~~No~~ A city may not exercise ~~extraterritorially~~ any power conferred by this ~~Article~~ Chapter in its extraterritorial jurisdiction that it is not exercising within its corporate limits. <sup>125</sup> A city may exercise in its extraterritorial area all powers conferred by this Chapter that it is exercising within its corporate limits. If a city fails to extend a particular type of development regulation to the extraterritorial area, the county may elect to exercise that particular type of regulation in the extraterritorial area. <sup>126</sup> .

<sup>120</sup> Relocated from G.S. 160A-360(a).

<sup>121</sup> Relocated from G.S. 153A-320. Edited for parallel construction with preceding subsection on municipal jurisdiction.

<sup>122</sup> Relocated from 160A-360(b) to -360(l). As with current law, local act modifications of city municipal extraterritorial jurisdiction are not affected by this revision to the general statutes.

<sup>123</sup> Provisions on county approval of city jurisdiction consolidated in subsection (b).

<sup>124</sup> Reiterates in this section the current law that municipal extraterritorial areas can only be extended from a city's primary, contiguous boundaries and may not be applied to satellite areas.

<sup>125</sup> Simplification.

<sup>126</sup> Does not require a city to exercise powers in ETJ that are not exercised within the city. Addresses situations where city extends some but not all of its development regulation to the ETJ area Under prior law, once ETJ is established the county loses jurisdiction for all development regulations, thereby creating the anomaly of a city and county both having a particular development regulation but neither applying it within an ETJ if city does not extend

(c) County approval of city jurisdiction.<sup>127</sup> No city may ~~hereafter~~ extend its extraterritorial powers ~~under this Article~~ into any area for which the county ~~at that time~~ has adopted and is enforcing a county zoning and subdivision regulations.<sup>128</sup> ~~ordinances, and subdivision regulations and within which it is enforcing the State Building Code.~~ However, the city may do so where the county is not exercising ~~all three~~ both of these powers, or when the city and the county have agreed upon the area within which each will exercise the powers conferred by this Article Chapter. No city may extend its extraterritorial powers beyond one mile from its corporate limits without the approval of the board or boards of county commissioners with jurisdiction over the area.<sup>129</sup>

(d)(a1) Notice of proposed jurisdiction change. Any municipality ~~planning~~ proposing to exercise extraterritorial jurisdiction under this Article Chapter shall notify the owners of all parcels of land proposed for addition to the area of extraterritorial jurisdiction, as shown on the county tax records. The notice shall be sent by first-class mail to the last addresses listed for affected property owners in the county tax records. The notice shall inform the landowner of the effect of the extension of extraterritorial jurisdiction, of the landowner's right to participate in a public legislative<sup>130</sup> hearing prior to adoption of any ordinance extending the area of extraterritorial jurisdiction, as provided in G.S. 160D-6-1, and the right of all residents of the area to apply to the board of county commissioners to serve as a representative on the planning board and the board of adjustment, as provided in G.S. 160D-3-3. The notice shall be mailed at least 30 days prior to the date of four weeks prior to the public hearing.<sup>131</sup> The person or persons mailing the notices shall certify to the city council that the notices were sent by first-class mail, and the certificate shall be deemed conclusive in the absence of fraud.

(e)(b) Boundaries. Any council ~~wishing to exercise~~ exercising extraterritorial jurisdiction under this Article Chapter shall adopt, ~~and may amend from time to time,~~<sup>132</sup> an ordinance specifying the areas to be included based upon existing or projected urban development and areas of critical concern to the city, as evidenced by officially adopted plans for its development. ~~The boundaries of the city's extraterritorial jurisdiction shall be the same~~ A single jurisdictional boundary shall be applicable<sup>133</sup> for all powers conferred in this Article Chapter.<sup>134</sup> Boundaries

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that particular ordinance to the ETJ. The city and county can agree to allow the county to continue to exercise those powers in the ETJ, but absent such an agreement the county is authorized but not required to exercise that regulation in the ETJ.

<sup>127</sup> Relocated from G.S. 160A-360(e).

<sup>128</sup> Deleted provision regarding the building code is surplusage since all counties are now required to enforce the state building code within their jurisdiction. When the statute authorizing municipal extraterritorial jurisdiction was enacted in 1959, counties were not required to enforce the building code as is now the case.

<sup>129</sup> Relocated from subsection (a).

<sup>130</sup> Clarify type of hearing to be held.

<sup>131</sup> Retains extended notice of hearing on extension of ETJ boundaries, but changes from "four weeks" to "30 days" to be more precise. The notice requirement for mailed notice of hearings on zoning map amendments in G.S. 160D-6-2 is also amended to allow the initial notice of a rezoning hearing (which otherwise must be made in the 10 to 25 day period prior to the hearing) to be included within this notice of the ETJ boundary ordinance hearing, with a single hearing possible on both the ETJ boundary ordinance amendment and the rezoning of the area.

<sup>132</sup> Surplusage as power to amend is included within power to adopt.

<sup>133</sup> Simplification.

<sup>134</sup> Sentence relocated within the section to include all provisions related to the boundary lines in a single subsection.



shall be defined, to the extent feasible, in terms of geographical features identifiable on the ground. Boundaries may follow parcel ownership boundaries. A council may, in its discretion, exclude from its extraterritorial jurisdiction areas lying in another county, areas separated from the city by barriers to urban growth, or areas whose projected development will have minimal impact on the city. The boundaries specified in the ordinance shall at all times be drawn on a map, set forth in a written description, or shown by a combination of these techniques. This delineation shall be maintained in the manner provided in G.S. 160A-22 for the delineation of the corporate limits, and shall be recorded in the office of the register of deeds of each county in which any portion of the area lies.

~~(e)~~ Where the extraterritorial jurisdiction of two or more cities overlaps, the jurisdictional boundary between them shall be a line connecting the midway points of the overlapping area unless the city councils agree to another boundary line within the overlapping area based upon existing or projected patterns of development.

~~(f)(d)~~ County authority within city jurisdiction. ~~If a city fails to adopt an ordinance specifying the boundaries of its extraterritorial jurisdiction, the county of which it is a part shall be authorized to exercise the powers granted by this Article in any area beyond the city's corporate limits.~~<sup>135</sup> The county may also, on request of the city council, exercise any or all of these powers in any or all areas lying within the city's corporate limits or within the city's specified area of extraterritorial jurisdiction.

~~(e)~~<sup>136</sup> ~~No city may hereafter extend its extraterritorial powers under this Article into any area for which the county at that time has adopted and is enforcing a zoning ordinance and subdivision regulations and within which it is enforcing the State Building Code. However, the city may do so where the county is not exercising all three both of these powers, or when the city and the county have agreed upon the area within which each will exercise the powers conferred by this Article.~~

(g) Transfer of jurisdiction. When a city annexes, or a new city is incorporated in, or a city extends its jurisdiction to include, an area that is currently being regulated by the county, the county development regulations and powers of enforcement shall remain in effect until (i) the city has adopted such development regulations, or (ii) a period of 60 days has elapsed following the annexation, extension or incorporation, whichever is sooner. ~~During this period~~ Prior to the transfer of jurisdiction the city may hold hearings and take any other measures consistent with G.S. 160D-2-4 that may be required in order to adopt and apply its development regulations for the area at the same time it assumes jurisdiction.<sup>137</sup>

~~(f)(h)~~ Relinquishment of jurisdiction. When a city relinquishes jurisdiction over an area that it is regulating under this ~~Article~~ Chapter to a county, the city development regulations and powers of enforcement shall remain in effect until (i) the county has adopted ~~this~~ such development regulation or (ii) a period of 60 days<sup>138</sup> has elapsed following the action by which the city relinquished jurisdiction, whichever is sooner. ~~During this period~~ Prior to the transfer of

<sup>135</sup> Surplusage. Addressed by G.S. 160D-2-2.

<sup>136</sup> Relocated to subsection (b) of this section.

<sup>137</sup> Clarify that the receiving jurisdictions regulations can be adopted and take effect concurrently upon assumption of jurisdiction.

<sup>138</sup> Note that proposed new G.S. 160D-2-4 on pending jurisdiction allows a local government anticipating receipt of jurisdiction to accept applications, hold hearings, and take other actions to allow application of its development regulations concurrently with receipt of jurisdiction.

jurisdiction the county may hold hearings and take other measures consistent with G.S. 160D-2-4 that may be required in order to adopt and apply its development regulations for the area at the same time it assumes jurisdiction.<sup>139</sup>

(h) Process for local government approval. When a local government is granted powers by this section subject to the request, approval, or agreement of another local government, the request, approval, or agreement shall be evidenced by a formally adopted resolution of ~~that government's legislative body~~ the governing board of the local government. Any such request, approval, or agreement can be rescinded upon two years' written notice to the other ~~legislative bodies governing boards~~ governing boards concerned by repealing the resolution. The resolution may be modified at any time by mutual agreement of the ~~legislative bodies governing boards~~ governing boards concerned.

(i) Local acts. Nothing in this section shall repeal, modify, or amend any local act which defines the boundaries of a city's extraterritorial jurisdiction by metes and bounds or courses and distances.

(j) Effect on vested rights. Whenever a city or county, pursuant to this section, acquires jurisdiction over a territory that theretofore has been subject to the jurisdiction of another local government, any person who has acquired vested rights ~~under a permit, certificate, or other evidence of compliance issued by the local government in the~~<sup>140</sup> surrendering jurisdiction may exercise those rights as if no change of jurisdiction had occurred. The city or county acquiring jurisdiction may take any action regarding such a development approval, ~~permit, certificate, or other evidence of compliance~~ that could have been taken by the local government surrendering jurisdiction pursuant to its ~~ordinances and~~ development regulations. Except as provided in this subsection, any building, structure, or other land use in a territory over which a city or county has acquired jurisdiction is subject to the ~~ordinances and~~ development regulations of the city or county.

~~(j) Repealed by Session Laws 1973, c. 669, s. 1.~~

~~(k) Agricultural lands and buildings.<sup>141</sup> As used in this subsection, "bona fide farm purposes" is as described in G.S. 153A-340. As used in this subsection, "property" means a single tract of property or an identifiable portion of a single tract. Property that is located in the geographic area of a municipality's extraterritorial jurisdiction and that is used for bona fide farm purposes is exempt from exercise of a municipality's extraterritorial jurisdiction under this Article. Property that is located in the geographic area of a municipality's extraterritorial jurisdiction and that ceases to be used for bona fide farm purposes it shall become subject to exercise of the municipality's extraterritorial jurisdiction under this Article.~~

~~(l)<sup>142</sup> A municipality may provide in its zoning ordinance that an accessory building of a "bona fide farm" as defined by G.S. 153A-340(b) has the same exemption from the building code as it would have under county zoning as provided by Part 3 of Article 18 of Chapter 153A of the General Statutes.~~

~~This subsection applies only to the City of Raleigh and the Towns of Apex, Cary, Fuquay Varina, Garner, Holly Springs, Knightdale, Morrisville, Rolesville, Wake Forest, Wendell, and Zebulon.~~

<sup>139</sup> Clarify that the receiving jurisdictions regulations can be adopted and take effect concurrently upon assumption of jurisdiction.

<sup>140</sup> Simplification.

<sup>141</sup> Relocated to section on agricultural uses and zoning, G.S. 160D-9-3.

<sup>142</sup> Relocated to section on agricultural uses and zoning, G.S. 160D-9-3.

**§ 160D-2-3. Split jurisdiction.**<sup>143</sup> If a parcel of land lies within the planning and development regulation jurisdiction of more than one local government, for the purposes of this Chapter the local governments may by mutual agreement pursuant to Article 20 of Chapter 160A and with the written consent of the landowner assign exclusive planning and development regulation jurisdiction under this Chapter for the entire parcel to any one of those local governments. Such a mutual agreement shall only be applicable to development regulations and shall not affect taxation or other non-regulatory matters. The mutual agreement shall be evidenced by a resolution formally adopted by each governing board and recorded with the register of deeds in the county where the property is located within 14 days of the adoption of the last required resolution.<sup>144</sup>

**§ 160D-2-4. Pending jurisdiction.**<sup>145</sup> After consideration of a change in local government jurisdiction has been formally proposed, the local government that is potentially receiving jurisdiction may receive and process proposals to adopt development regulations and any application for development approvals that would be required in that local government if the jurisdiction is changed. No final decisions shall be made on any development approval prior to the actual transfer of jurisdiction. Acceptance of jurisdiction, adoption of development regulations, and decisions on development approvals may be made concurrently and may have a common effective date.

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<sup>143</sup> New section. Adds authority to provide that where multiple local governments share jurisdiction on a single parcel of land, they may agree to assign exclusive jurisdiction for the entire parcel to one unit of government.

<sup>144</sup> Applies a recordation requirement similar to that for development agreements to assure that future landowners are provided adequate notice of the agreement on assignment of regulatory jurisdiction.

<sup>145</sup> New section. Adds authority to process applications and conduct hearings for proposed development by the potential receiving jurisdiction where there is a pending shift in jurisdiction, provided that no final action may be taken prior to the actual transfer of jurisdiction.

### ARTICLE 3. BOARDS AND ORGANIZATIONAL ARRANGEMENTS

#### **§ 160D-3-1. Planning boards.**<sup>146</sup>

(a) *Composition.* ~~Any city~~ A local government<sup>147</sup> may by ordinance provide for the appointment and compensation of a planning board<sup>148</sup> ~~create or may designate one or more boards or commissions to perform the following duties of a planning board.~~<sup>149</sup> A planning board or commission<sup>150</sup> ~~created or designated~~ established pursuant to this section may include, but shall not be limited to, one or more of the following:

- (1) A planning board ~~or commission~~ of any size (with not fewer than three members) or composition deemed appropriate, organized in any manner deemed appropriate;
- (2) A joint planning board created by two or more local governments pursuant to Article 20, Part 1, of Chapter 160A.
- (b) *Duties.* A planning board may be assigned<sup>151</sup> the following powers and duties:
  - ~~(1) Make studies of the area within its jurisdiction and surrounding areas;~~
  - ~~(2) Determine objectives to be sought in the development of the study area;~~
  - ~~(3) Prepare and adopt plans for achieving these objectives;~~
  - (1) Prepare, review, maintain, monitor, and periodically update and recommend to the governing board a comprehensive plan, and such other plans as deemed appropriate, and conduct ongoing related research, data collection, mapping, and analysis;<sup>152</sup>
  - (2) Facilitate and coordinate citizen engagement and participation in the planning process;<sup>153</sup>
  - (3) Develop and recommend policies, ordinances, development regulations, administrative procedures, and other means for carrying out plans in a coordinated and efficient manner;
  - (4) Advise the council governing board concerning the ~~use and amendment of means for carrying out~~ implementation of<sup>154</sup> plans, including, but not limited to, review and comment on all zoning text and map amendments as required by G.S. 160D-6-4.<sup>155</sup>

<sup>146</sup> Relocated from G.S. 160A-361 and 153A-321.

<sup>147</sup> Updates reference to local governments to include cities and counties.

<sup>148</sup> Establishes consistent language for creation of planning board and board of adjustment.

<sup>149</sup> While the statutory term is “planning board,” an individual local government can assign the planning board any name deemed suitable by that local government (such as “planning commission,” “zoning commission,” or the like).

<sup>150</sup> Simplify language.

<sup>151</sup> Retains full flexibility for range of duties that may be assigned to planning boards. Does not mandate particular duties for all planning boards other than the mandated review and comment on proposed zoning amendments noted in subsection (5).

<sup>152</sup> Consolidates and updates reference to plan making and analysis functions of a planning board. Original provisions on planning board roles dated to 1919.

<sup>153</sup> Incorporates reference to the role many planning boards play in securing citizen engagement in planning.

<sup>154</sup> Simplification.

<sup>155</sup> Update as needed to cross-reference to mandated statement on plan consistency.

- (5) Exercise any functions in the administration and enforcement of various means for carrying out plans that the ~~council~~ governing board may direct;
- (6) Provide a preliminary forum for review of quasi-judicial decisions, provided that no part of the forum or recommendation may be used as a basis for the deciding board;<sup>156</sup>
- (7) Perform any other related duties that the ~~council~~ governing board may direct.

### **§ 160D-3-2. Boards of adjustment.**<sup>157</sup>

(a) Composition. ~~The zoning or unified development ordinance may~~ A local government may by ordinance provide for the appointment and compensation of a board of adjustment consisting of five or more members, each to be appointed for three years. In appointing the original members or in the filling of vacancies caused by the expiration of the terms of existing members, the ~~city council~~ governing board may appoint certain members for less than three years so that the terms of all members shall not expire at the same time. The ~~council~~ governing board may appoint and provide compensation for alternate members to serve on the board in the absence or temporary disqualification of any regular member or to fill a vacancy pending appointment of a member. Alternate members shall be appointed for the same term, at the same time, and in the same manner as regular members. Each alternate member serving on behalf of any regular member has all the powers and duties of a regular member.

(b) Duties. The board shall hear and decide all matters upon which it is required to pass under any statute or development regulation adopted under this Chapter.<sup>158</sup> The ordinance may designate a planning board or governing board to perform any of the duties of a board of adjustment in addition to its other duties and may create and designate specialized boards to hear technical appeals. If any board other than the board of adjustment is assigned decision-making authority for any quasi-judicial matter, that board shall comply with all of the procedures and the process applicable to a board of adjustment in making quasi-judicial decisions.<sup>159</sup>

### **§ 160D-3-3. Historic Preservation Commission.**<sup>160</sup>

<sup>156</sup> The practice of submitting a pending quasi-judicial decision to a separate board for an advisory review is common. A 2005 SOG survey indicated over 71% of responding municipalities and 52% of responding counties submitted pending special use permits to the planning board for an advisory review. A number of reviewers of this proposal suggested prohibiting the practice of advisory reviews of quasi-judicial decisions and there was substantial support for that position by many attorneys. However, there was not consensus to prohibit the practice, so this amendment recognizes that practice, but clarifies that the decision must be based on competent evidence presented at the evidentiary hearing and may not be based on these informal, advisory reviews.

<sup>157</sup> Relocated from G.S. 160A-388(a), also applicable to counties as provided by G.S. 153A-345.1.

<sup>158</sup> Relocated from G.S. 160A-388(a1).

<sup>159</sup> Reiterates for clarity the current requirement that any board making quasi-judicial decisions is subject to the same procedures and limitations applicable to boards of adjustment making similar decisions. The same clarification appears in the statute on appeals G.S. 160D-4-6 and for variances and special use permits G.S. 160D-7-5. Update cross-references. Some commentators suggested prohibiting assignment of any quasi-judicial decision to a governing board as these boards are more accustomed to making legislative decisions. However, SOG surveys indicate some 70% of North Carolina cities and counties currently assign at least some special use permits to the governing board (and others send some to planning boards).

<sup>160</sup> Relocated from G.S. 160A-400.7, also applicable to counties as provided by G.S. 160A-400.2

*(a) Composition.* Before it may designate one or more landmarks or historic districts pursuant to Article 9, Part 4 of this Chapter, ~~a municipality the governing board~~<sup>161</sup> shall establish ~~or designate~~ a historic preservation commission. The ~~municipal~~ governing board shall determine the number of the members of the commission, which shall be at least three, and the length of their terms, which shall be no greater than four years. A majority of the members of such a commission shall have demonstrated special interest, experience, or education in history, architecture, archaeology, or related fields. All the members shall reside within the ~~territorial~~ planning and development<sup>162</sup> regulation jurisdiction of the ~~municipality local government~~ as established pursuant to ~~G.S. 160A-360~~ this Chapter. The commission may appoint advisory bodies and committees as appropriate. Members of the commission may be reimbursed for actual expenses incidental to the performance of their duties within the limits of any funds available to the commission, but shall serve without pay unless otherwise provided in the ordinance establishing the commission.<sup>163</sup>

*(b) Alternate forms.* In lieu of establishing a historic preservation commission, a ~~municipality local government~~ may designate as its historic preservation commission, (i) a separate historic districts commission or a separate historic landmarks commission established pursuant to this ~~Chapter Part~~ to deal only with historic districts or landmarks respectively, (ii) a planning board established pursuant to this ~~Article Chapter~~, or (iii) a community appearance commission established pursuant to ~~Part 7 of this Article Chapter~~. In order for a commission or board other than the preservation commission to be designated, at least three of its members shall have demonstrated special interest, experience, or education in history, architecture, or related fields. At the discretion of ~~the municipality a local government~~ the ordinance may also provide that the preservation commission may exercise within a historic district any or all of the powers of a planning board or a community appearance commission.

*(c) Joint commissions.* ~~A county and one or more cities in the county~~ Local governments may establish or designate a joint preservation commission. If a joint commission is established or designated, ~~the county and cities~~ it shall have the same composition as specified by this section and the local governments involved shall determine the residence requirements of members of the joint preservation commission.

*(d) Duties.* The historic preservation commission shall have the duties specified in G.S. 160D-9-42.

#### **§ 160D-3-4. Appearance Commission.**<sup>164</sup>

*(a) Composition.* Each ~~municipality and county in the State~~ local government may ~~by ordinance~~ create a special commission, to be known as the ~~official~~ appearance commission ~~for the city or county~~. The commission shall consist of not less than seven nor more than 15 members, to be appointed by the governing board ~~body of the municipality or county~~ for such terms, not to exceed four years, as the governing ~~body~~ board may by ordinance provide. All members shall be

<sup>161</sup> Updated language recognizes counties as well as municipalities may establish historic preservation commissions. This stylistic change is made throughout this section.

<sup>162</sup> Improve clarity.

<sup>163</sup> Clarification. Adds same language for historic commissions as currently provided for appearance commissions in the next section.

<sup>164</sup> Relocated from G.S. 160A-451, which is applicable to both cities and counties.

residents of the ~~municipality's or county's~~ local government's area of planning and ~~zoning development regulation~~ jurisdiction at the time of appointment. Where possible, appointments shall be made in such a manner as to maintain on the commission at all times a majority of members who have had special training or experience in a design field, such as architecture, landscape design, horticulture, city planning, or a ~~closely~~<sup>165</sup> related field. Members of the commission may be reimbursed for actual expenses incidental to the performance of their duties within the limits of any funds available to the commission, but shall serve without pay unless otherwise provided in the ordinance establishing the commission. Membership of the commission is ~~declared to be~~<sup>166</sup> an office that may be held concurrently with any other elective or appointive office pursuant to Article VI, Sec. 9, of the Constitution.

(b) *Joint commissions.* ~~A county and one or more cities in the county~~ Local governments may establish a joint appearance commission. If a joint commission is established, ~~the county and the city or cities~~ it shall have the same composition as specified by this section and the local governments involved shall determine the residence requirements for members of the joint commission.

(c) *Duties.* The community appearance commission shall have the duties specified in G.S. 160D-9-60.

### **§ 160D-3-5. Housing Appeals Board.**<sup>167</sup>

(a) *Composition.* The governing ~~body~~ board may by ordinance provide for the creation and organization of a housing appeals board. Instead of establishing a housing appeals board, a local government may designate the board of adjustment as its housing appeals board. The housing appeals board, if created, shall consist of five members to serve for three-year staggered terms. ~~It shall have the power to elect its own officers and to fix the times and places for its meetings, to adopt necessary rules of procedure, and to adopt other rules and regulations for the proper discharge of its duties. It shall keep an accurate record of all its proceedings.~~<sup>168</sup>

(b) *Duties.* The housing appeals board shall have the duties specified in G.S. 160D-12-8, to which a

**§ 160D-3-6. Other advisory boards.** A local government may by ordinance establish additional advisory boards as deemed appropriate. The ordinance establishing such boards shall specify the composition and duties of such boards.<sup>169</sup>

### **§ 160D-3-7. Extraterritorial representation on boards.**<sup>170</sup>

(a) *Proportional representation.* When a city elects to exercise extraterritorial ~~zoning or subdivision regulation~~ powers under this Chapter ~~G.S. 160A-360~~, it shall ~~in the ordinance creating~~

<sup>165</sup> Surplusage.

<sup>166</sup> Surplusage.

<sup>167</sup> Relocated from G.S. 160A-446. This provision is also applicable to counties pursuant to G.S. 160A-442(1).

<sup>168</sup> Delete as redundant of provisions in G.S. 160D-3-8.

<sup>169</sup> Local governments currently have the authority to appoint additional advisory boards. G.S. 160A-361(a) and 153A-321 allow designation of “one or more boards or commissions” to perform the duties of a planning board.

<sup>170</sup> Relocated from G.S. 160A-362.

~~or designating its planning board~~ provide a means of proportional representation<sup>171</sup> based on population for residents of the extraterritorial area to be regulated. The population estimates for this calculation shall be updated no less frequently than after each decennial census. Representation shall be provided by appointing at least one resident of the entire extraterritorial ~~zoning and subdivision regulation~~ planning and development regulation area to the planning board, board of adjustment, appearance commission,<sup>172</sup> and the historic preservation commission if there are historic districts or designated landmarks in the extraterritorial area.<sup>173</sup> ~~that makes recommendations or grants relief in these matters. For purposes of this section, an additional member must be appointed to the planning board or board of adjustment to achieve proportional representation only when the population of the entire extraterritorial zoning and subdivision area constitutes a full fraction of the municipality's population divided by the total membership of the planning board or board of adjustment.~~<sup>174</sup>

(b) Appointment. Membership of joint municipal-county planning agencies or boards of adjustment may be appointed as agreed by counties and municipalities. ~~Any advisory board established prior to July 1, 1983, to provide the required extraterritorial representation shall constitute compliance with this section until the board is abolished by ordinance of the city.~~<sup>175</sup> The extraterritorial representatives on the planning board and the board of adjustment a city advisory board authorized by this Article shall be appointed by the board of county commissioners with jurisdiction over the area. When selecting a new representative to the planning board or to the board of adjustment as a result of an extension of the extraterritorial jurisdiction, the board of county commissioners shall hold a public hearing on the selection. A notice of the hearing shall be given once a week for two successive calendar weeks in a newspaper having general circulation in the area. The board of county commissioners shall select appointees only from those who apply at or before the public hearing.<sup>176</sup> The county shall make the appointments within 45 90 days<sup>177</sup> following the public hearing. Once a city provides proportional representation, no power available to a city under ~~G.S. 160A-360~~ this Chapter shall be ineffective in its extraterritorial area solely because county appointments have not yet been made. If there is an insufficient number of qualified residents of the extraterritorial area to meet membership requirements, the board of county commissioners may appoint as many other residents of the county as necessary to make up

<sup>171</sup> Rather than attempt to include a complicated formula in the statute, each local government is allowed to follow the ordinary, common definition of “proportional” in meeting this requirement. Since ETJ boundaries are not based on existing governmental boundaries or census tracts, each local government must make reasonable population estimates for the ETJ area and compare that to concurrent estimates of the population within the corporate boundaries.

<sup>172</sup> The appearance commission statute (previously G.S. 160A-451, now G.S. 160D-3-5) already provides that members reside within the planning and development regulation jurisdiction rather than within corporate limits, so this is a conforming clarification.

<sup>173</sup> Provides for consistent treatment of all boards with regulatory authority in the extraterritorial area.

<sup>174</sup> Simplification. Eliminates redundant language and complicated formula, while retaining requirement for proportional representation on both the planning board and board of adjustment.

<sup>175</sup> Delete as obsolete.

<sup>176</sup> Delete as obsolete. Each county is authorized to set the process it will follow in making appointments to boards. Having a special hearing requirement for ETJ appointments has proven confusing in practice.

<sup>177</sup> Amended for consistency with provision later in section allowing city council to make appointments if no action is taken by county board in 90 days.



the requisite number. When the extraterritorial area extends into two or more counties, each board of county commissioners concerned shall appoint representatives from its portion of the area, as specified in the ordinance. If a board of county commissioners fails to make these appointments within 90 days after receiving a resolution from the city council requesting that they be made, the city council may make them.

(c) *Voting rights.* If the ordinance so provides, the outside representatives may have equal rights, privileges, and duties with the other members of the board to which they are appointed, regardless of whether the matters at issue arise within the city or within the extraterritorial area; otherwise they shall function only with respect to matters within the extraterritorial area.

**§ 160D-3-8. Rules of procedure.** Rules of procedure that are consistent with the provisions of this Chapter may be adopted by the governing board for any or all boards created under this Article.<sup>178</sup> In the absence of action by the governing board, each board created under this Article is authorized to adopt its own rules of procedure that are consistent with the provisions of this Chapter. A copy of any adopted rules of procedure shall be maintained by the local government clerk or such other official as designated by ordinance and posted on the local government web site if one exists.<sup>179</sup> Each board shall keep minutes of its proceedings.

**§ 160D-3-9. Oath of office.<sup>180</sup>** All members appointed to boards under this Article shall, before entering their duties, qualify by taking an oath of office as required by G.S. 153A-26 and 160A-61.

**§ 160D-3-10. Appointments to boards.<sup>181</sup>** Unless specified otherwise by statute or local ordinance, all appointments to boards authorized by this Chapter shall be made by the governing board of the local government. The governing board may establish reasonable procedures to solicit, review, and make appointments.

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<sup>178</sup> If rules are set by local act or charter, those would remain binding.

<sup>179</sup> The purpose of this section is to explicitly authorize the common practice of having rules of procedure for these boards and to establish a uniform and consistent location for maintain a copy of the rules, making them readily available and easy to find.

<sup>180</sup> Makes uniform the common practice of having all appointed board members take an oath of office. Applied to all boards rather than only boards with decision-making authority for consistency and ease of application.

<sup>181</sup> Clarification. Makes explicit requirement that appointments be made by the city council or county board of commissioners unless that applicable local ordinance provides otherwise.

## ARTICLE 4. ADMINISTRATION, ENFORCEMENT, AND APPEALS<sup>182</sup>

### **§ 160D-4-1. Application.**

(a) The provisions of this Article shall apply to all development regulations adopted pursuant to this Chapter. Local governments may apply any of the definitions and procedures authorized by this Article to any ordinance adopted under the general police power of cities and counties, Article 8 of Chapter 160A and Article 6 of Chapter 153A respectively, and may employ any organizational structure, board, commission, or staffing arrangement authorized by this Article to any or all aspects of those ordinances.<sup>183</sup> The provisions of this Article also apply to any other local ordinance that substantially affects land use and development.<sup>184</sup>

(b) The provisions of this Article are supplemental to specific provisions included in other Articles of this Chapter. To the extent there is a conflict between the provisions of this Article and other Articles, the more specific provision shall control.<sup>185</sup> This Article does not expand, diminish, or alter the scope of authority for development regulations authorized by this Chapter.<sup>186</sup>

### **§ 160D-4-2. Administrative staff.**

(a) Authorization. Local governments may appoint administrators, inspectors, enforcement officers, planners, technicians, and other staff to develop, administer and enforce development regulations authorized by this Chapter.

(b) Duties.<sup>187</sup> Duties assigned to staff may include, but are not limited to, the receipt drafting and implementing plans and development regulations to be adopted pursuant to this Chapter; determining whether applications for development approvals are complete; receipt and processing of applications for permits development approvals; providing notices of applications and hearings; and making permit decisions and determinations regarding development regulation implementation; determining whether applications for development approvals meet applicable

<sup>182</sup> Many of the administrative provisions are adapted from the building code Parts in Chapter 160A and 153A. Under current law most of these provisions are applicable to all development regulations, not just the building code. Some of the provisions have provisions only applicable or relevant to the building code and they remain in Article 11 of the proposed Chapter 160D. The more specific provisions there remain fully applicable to building permit administration.

<sup>183</sup> Current law has this same provision for unified development ordinances (now in G.S. 160D-1-3. Extends the same options to general police power ordinances while not enlarging or constricting the scope of authority granted to cities or counties.

<sup>184</sup> As with the same provision included in G.S. 160D-1-1(a), this confirms that if a local ordinance substantially affects land use and development, whether explicitly adopted pursuant to the authority of this Chapter or not, these provisions are applicable.

<sup>185</sup> As with the same provision included in G.S. 160D-1-1(b), this confirms that if an individual Article has more detailed administrative provisions, such as the mandatory qualifications for building inspectors in G.S. 160D-11-3, those more specific provisions control over the general provisions of this Article.

<sup>186</sup> Reiterates provision in G.S. 160D-1-1(d),

<sup>187</sup> Adapted from G.S. 160A-411, 412, 153A-351, -352. Provisions specific to building code administration are in G.S. 160D-11-2 (note that some of the procedures that are optional in Article 4 are mandatory with respect to building code administration in Article 11). Note that G.S. 160D-11-3 continues to require that inspections regarding the State Building Code must still be performed by qualified building inspectors.

standards as established by law and local ordinance; ~~the making of any necessary~~ conducting inspections; ~~issuance or denial of~~ issuing or denying certificates of compliance or occupancy; enforcing development regulations, including ~~issuance of~~ issuing notices of violation, and orders to correct violations, and the recommending bringing of judicial actions against actual or threatened violations; the keeping of adequate records; and any other actions that may be required in order adequately to enforce the laws and development regulations under their jurisdiction. A development regulation may require that designated staff members take an oath of office.<sup>188</sup> The ~~city~~ local government shall have the authority to enact ~~reasonable and appropriate~~<sup>189</sup> ordinances, procedures, and fee schedules relating to the administration and the enforcement of this Article Chapter.<sup>190</sup> The administrative and enforcement provisions related to building permits set forth in Article 11 shall be followed for those permits.

(c) Alternative staff arrangements.<sup>191</sup> A ~~city~~ local government may enter into contracts with another city, county, or combination thereof under which the parties agree to create a joint staff for the enforcement of State and local laws specified in the agreement. The governing boards of the contracting parties may make any necessary appropriations for this purpose.

In lieu of joint staff, a ~~city council~~ governing board may designate staff from any other city or county to serve as a member of its staff with the approval of the governing ~~body~~ board of the other city or county. A staff member, if designated from another city or county under this section, shall, while exercising the duties of the position, be considered an municipal employee agent<sup>192</sup> of the local government exercising those duties. The governing board of one local government ~~city~~ may request the governing board of a second local government ~~board of county commissioners of the county in which the city is located~~ to direct one or more of the second local government's ~~county~~ staff members to exercise their powers within part or all of the first local government's ~~city's~~ jurisdiction, and they shall thereupon be empowered to do so until the first local government ~~city~~ officially withdraws its request in the manner provided in G.S. 160D-2-2.

A ~~city~~ local government may contract with an individual, company, council of governments, regional planning agency, metropolitan planning organization, or rural planning agency to designate an individual who is not a city or county employee to work under the supervision of the local government to exercise the functions authorized by this section. The ~~city~~ local government shall have the same potential liability, if any, for inspections conducted by an individual who is not an employee of the ~~city~~ local government as it does for an individual who is an employee of the ~~city~~ local government. The company or individual with whom the ~~city~~ local government contracts shall have errors and omissions and other insurance coverage acceptable to the ~~city~~ local government.

<sup>188</sup> Recognizes that many local governments require those staff members who are considered "public officials" rather than "public employees" take an oath of office. These are generally staff members whose position is defined by statute, as is done here, and who exercise discretion rather than performing only ministerial duties.

<sup>189</sup> Surplusage.

<sup>190</sup> Also see G.S. 160D-8-5 for a more specific provision regarding subdivision fees (formerly 160A-4.1, 153A-102.1).

<sup>191</sup> Adapted from G.S. 160A-413, 153A-353.

<sup>192</sup> Clarify language to avoid unintended implications for broader human resource issues.

(d) Financial support.<sup>193</sup> ~~The city local government may appropriate for the support of the staff any funds that it deems necessary. It may provide for paying staff fixed salaries or it may reimburse them for their services by paying over part or all of any fees collected.~~<sup>194</sup> It shall have power to fix reasonable fees for support, administration, and implementation of programs authorized by this Chapter for issuance of permits, inspections, and other services of the staff. and all such fees shall be used for no other purposes.<sup>195</sup>

### **§ 160D-4-3. Administrative development approvals and determinations.**

(a) Development approvals.<sup>196</sup> ~~No person shall commence or proceed with the construction, reconstruction, alteration, repair, movement to another site, removal, or demolition of any building or structure development~~<sup>197</sup> without first securing any required permits or development approvals from the city local government with jurisdiction over the site of the development. work. A permit development approval shall be in writing and shall may<sup>198</sup> contain a provision that the development work done shall comply with all applicable State and local laws. A local government may issue development approvals in print or electronic form. Any development approval issued exclusively in electronic form shall be protected from further editing once issued. Applications for development approvals may be made by the landowner, a lessee or person holding an option or contract to purchase or lease land, or an authorized agent of the landowner.<sup>199</sup> An easement holder may also apply for development approval for such development as is authorized by the easement.<sup>200</sup>

(b) Determinations and Notice of Determinations.<sup>201</sup> – A development regulation enacted under the authority of this Chapter may designate the staff member or members charged with making determinations under the development regulation.

The officer making the determination shall give written notice to the owner of the property that is the subject of the determination and to the party who sought the determination if different from the owner. The written notice shall be delivered by personal delivery, electronic mail, or by first-class mail. The notice shall be delivered to the last address listed for the owner of the affected

<sup>193</sup> Adapted from G.S. 160A-414, 153A-354.

<sup>194</sup> Surplusage, unnecessary detail about how local governments finance permit administration.

<sup>195</sup> Amendment made by S.L. 2015-145 (H. 255) incorporated. Language generalized to be applicable to all development permits, not just building code enforcement.

<sup>196</sup> Adapted from G.S. 160A-417, 153A-357. The comparable provision for building permits, which is more detailed, is G.S. 160D-11-8 and those more detailed requirements apply to all building permits.

<sup>197</sup> Addition reflects broader application of Article 4 to zoning and other development regulations, not just construction regulated under the building code.

<sup>198</sup> Note that this remains a mandatory provision for building permits in G.S. 160D-11-8, as is the case in current law.

<sup>199</sup> Clarification of who is authorized to make application for a development approval.

<sup>200</sup> While applications for development are usually made by the owner of the fee interest in the affected property, an easement holder may directly make an application for development that is authorized by the terms of the easement.

<sup>201</sup> Relocated from G.S. 160A-388(b1) (also applicable to counties). For clarity, the term “determination” is consistently used in place of the term “decision.”

property on the county tax abstract and to the address provided in the application or request for a determination if the party seeking the determination is different from the owner.<sup>202</sup>

It shall be conclusively presumed that all persons with standing to appeal have constructive notice of the determination from the date a sign providing notice that a determination has been made is prominently posted on the property that is the subject of the determination, provided the sign remains on the property for at least 10 days. The sign shall contain the words "Zoning Decision" or "Subdivision Decision" or similar language for other determinations in letters at least six inches high and shall identify the means to contact a local government staff member for information about the determination. Posting of signs is not the only form of constructive notice. Any such posting shall be the responsibility of the landowner, applicant, or person who sought the determination. Verification of the posting shall be provided to the staff member responsible for the determination. Absent an ordinance provision to the contrary, posting of signs shall not be required.

(c) Duration of development approval.<sup>203</sup> ~~Unless specifically~~ a different period is specified by this ~~provided otherwise by this Article Chapter or other specific applicable law~~<sup>204</sup> or a different period is provided<sup>205</sup> by a quasi-judicial development approval, a development agreement, or a local ordinance, a ~~permit~~ development approval issued pursuant to this ~~Article Chapter~~ shall expire ~~six months~~ one year after the date of issuance if the work authorized by the ~~permit~~ development approval has not been substantially commenced.<sup>206</sup> Local development regulations may provide for development approvals of shorter duration for temporary land uses, special events, temporary signs, and similar development. Unless provided otherwise by this Chapter or other specific applicable law or a longer period is provided by local ordinance, if after commencement the work or activity is discontinued for a period of 12 months after commencement, the permit development approval therefor shall immediately expire. The time periods set out in this subsection shall be tolled during the pendency of any appeal.<sup>207</sup> No work or

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<sup>202</sup> Clarification as to recipients of required notice of determination.

<sup>203</sup> Adapted from G.S. 160A-418, 153A-358. Current statute with a six-month permit duration is applicable only to building permits. This provision is applicable only in those instances where neither the statutes nor the local ordinance sets a duration for a development approval. Applies to permits and other development approvals, but is not applicable to enforcement orders.

<sup>204</sup> Where a shorter period is provided elsewhere in the Chapter, such as the six-month expiration for building permits in G.S. 160D-11-8, those shorter periods are still applicable. Where longer periods are provided by statute, such as with two years for site-specific vesting plans or with development agreements, those specific provisions are still applicable.

<sup>205</sup> While a one year permit expiration is the statutory default, a local ordinance may provide for longer permit periods for various permits and development approvals.

<sup>206</sup> The permit expiration does not apply to legislative decisions, such as a rezoning or conditional zoning. Determining what constitutes a "substantial" commencement of work is a fact-specific inquiry that will vary with the local context. Rather than mandate a statewide uniform definition, the usual and ordinary definitions of the phrases applies. To the extent there is a dispute about a particular application of the terms, standard case law on interpretation of similar terms that have long been used in zoning (such as with limits on nonconformities) can be applied

<sup>207</sup> Clarifies that if an appeal contesting the validity of a development approval has been made, the time period setting the life of the approval does not run while the appeal is pending.

activity authorized by any ~~permit-development approval~~ that has expired shall thereafter be performed until a new ~~permit development approval~~ has been secured.<sup>208</sup>

(d) Changes.<sup>209</sup> After a ~~permit development approval~~ has been issued, no deviations from the terms of the application, ~~plans and specifications,~~<sup>210</sup> or the ~~permit development approval~~ shall be made until ~~specific~~ written approval of proposed changes or deviations has been obtained. A ~~city~~ local government may define by ordinance minor modifications<sup>211</sup> to ~~permits development approvals~~ that can be exempted or administratively approved. The local government shall follow the same development review and approval process required for issuance of the development approval in the review and approval of any major modification of that approval.<sup>212</sup>

(e) Inspections.<sup>213</sup> ~~Local-Administrative staff may~~<sup>214</sup> inspect work undertaken pursuant to a ~~permit development approval~~ to assure that the work is being done ~~to the provisions of any in accordance with~~ applicable State and local laws and of the terms of the ~~permit approval~~. In exercising this power, staff ~~shall have a right~~ are authorized to enter ~~on~~ any premises within the jurisdiction of the ~~city~~ local government at all reasonable hours for the purposes of inspection or other enforcement action, upon presentation of proper credentials.

(f) Revocation of development approvals.<sup>215</sup> In addition to initiation of enforcement actions under G.S. 160D-4-4, development approvals may be revoked ~~Staff may revoke any permit~~ by the local government issuing the ~~permit development approval~~ by notifying the ~~permit~~ holder in writing stating the reason for the revocation.<sup>216</sup> The local government shall follow the same development review and approval process required for issuance of the development approval, including any required notice or hearing, in the review and approval of any revocation of that approval.<sup>217</sup> Permits Development approvals shall be revoked for any substantial departure from the approved application, plans, or specifications; for refusal or failure to comply with the

<sup>208</sup> As provided in common law and under G.S. 160D-1-8(b), a vested right pursuant to a local development permit expires when the development permit expires unless vesting has been established by some other means (such as making substantial expenditures in reliance on the permit).

<sup>209</sup> Adapted from G.S. 160A- 419, 153A-359.

<sup>210</sup> Superfluous.

<sup>211</sup> Rather than include a statutory definition of “minor modifications” that may not fit the variety of local government settings, each local government is left the flexibility to adopt reasonable regulations making that definition.

<sup>212</sup> Clarification of the process to be followed for substantial permit modifications. Rather than include a statutory definition of “substantial or major modifications” that may not fit the variety of local government settings, each local government is left the flexibility to adopt reasonable regulations making that definition.

<sup>213</sup> Adapted from G.S. 160A-420, 153A-360.

<sup>214</sup> Inspections are mandatory for building permits as required by G.S. 160D-11-11. Greater flexibility is provided for other local development regulations.

<sup>215</sup> Adapted from G.S. 160A-422, 153A-362.

<sup>216</sup> Note that G.S.160D-11-13 preserves the current law on revocation of building permits and Article 10 has more specific provisions regarding breach of development agreements.

<sup>217</sup> Staff can issue a notice of violation and a stop work order as an administrative decision to stop work in event of a permit violation. This provision clarifies the process to be followed if the permit itself is to be permanently revoked. When an administratively issued permit is revoked, the revocation is made by the same administrative official who issued the permit. If a quasi-judicial permit is revoked, the board issuing the permit is responsible for the revocation.

requirements of any applicable ~~State or local laws~~ development regulation or any State law enforced by the local government;<sup>218</sup> or for false statements or misrepresentations made in securing the ~~permit approval~~. Any ~~permit development approval~~ mistakenly issued in violation of an applicable State or local law may also be revoked. The revocation of a ~~permit development approval~~ by ~~the staff~~ a staff member ~~A permit revocation~~ may be appealed to the ~~board of adjustment~~ pursuant to G.S. 160D-4-5. ~~No further work shall take place pursuant to a revoked permit order pending a ruling on the appeal. If an appeal is filed regarding a development regulation adopted by a local government pursuant to this Chapter, the provisions of G.S. 160D-4-5(e) regarding stays shall be applicable.~~<sup>219</sup>

(g) Certificate of occupancy.<sup>220</sup> A local government may, upon completion of work or activity undertaken pursuant to a development approval, make final inspections and issue a certificate of compliance or occupancy if staff finds that the completed work complies with all applicable State and local laws and with the terms of the permit approval. No building, structure, or use of land that is subject to a building permit required by Article 11 shall be occupied or used until a certificate of occupancy or temporary certificate pursuant to G.S. 160D-11-14 has been issued.

(h) Optional communication requirements. A regulation adopted pursuant to this Chapter may require notice and/or informational meetings as part of the administrative decision-making process.<sup>221</sup>

#### **§ 160D-4-4. Enforcement.**

(a) Notices of violation. When staff determines work or activity has been undertaken in violation of a development regulation adopted pursuant to this Chapter or other local development regulation or any State law enforced by the local government or in violation of the terms of a development approval, a written notice of violation may be issued. The notice of violation shall be delivered to the holder of the development approval and to the landowner of the property involved, if the landowner is not the holder of the development approval, by personal delivery, electronic delivery, or first class mail and may be provided by similar means to the occupant of the property or the person undertaking the work or activity. The notice of violation may be posted on the property. The person providing the notice of violation shall certify to the local government that the notice was provided and the certificate shall be deemed conclusive in the absence of

<sup>218</sup> Clarification as to which state or local law violations trigger a permit revocation.

<sup>219</sup> Applies consistent and uniform rule regarding stays during appeals, adopting same provisions as previously applied in G.S. 160A-388.

<sup>220</sup> Adapted from G.S. 160A-423, 153A-363. A certificate of compliance is mandatory for projects that require a building permit under Article 11 (G.S. 160D-11-14), but are optional means of verifying compliance for other permits.

<sup>221</sup> This provision explicitly allows, but does not mandate, provision of notices or meetings with potentially affected persons in the consideration of administrative decisions.

fraud.<sup>222</sup> Except as provided by G.S. 160D-11-23, 160D-12-6, or otherwise provided by law, a notice of violation may be appealed to the board of adjustment pursuant to G.S. 160D-4-5.<sup>223</sup>

(b) Stop work orders.<sup>224</sup> Whenever any work or activity subject to regulation pursuant to this ~~Article~~ Chapter or other applicable local development regulation or any State law enforced by the local government is undertaken in substantial violation of any State or local law, or in a manner that endangers life or property, staff may order the specific part of the work or activity that is in violation or presents such a hazard to be immediately stopped. The order shall be in writing, directed to the person doing the work or activity, and shall state the specific work or activity to be stopped, the specific reasons therefor, and the conditions under which the work or activity may be resumed. A copy of the order shall be delivered to the holder of the development approval and to the owner of the property involved (if that person is not the holder of the development approval) by personal delivery, ~~email~~ electronic delivery, or first class mail. The person or persons delivering the stop work order shall certify to the local government that the order was delivered and that certificate shall be deemed conclusive in the absence of fraud. Except as provided by G.S. 160D-11-12 and 160D-12-8, a stop work order may be appealed to the board of adjustment pursuant to G.S. 160D-4-5. No further work or activity shall take place in violation of a stop work order pending a ruling on the appeal. Violation of a stop work order shall constitute a Class 1 misdemeanor.<sup>225</sup>

(c) Remedies.<sup>226</sup>

- (1) Subject to the provisions of the development regulation, ordinance, any development regulation ordinance adopted pursuant to authority conferred by this ~~Article Chapter or to Chapter 157A~~<sup>227</sup> may be enforced by any remedy provided by G.S. 160A-175 or G.S. 153A-123. If a building or structure is erected, constructed, reconstructed, altered, repaired, converted, or maintained, or any building, structure or land is used or developed in violation of this ~~Part Chapter~~ or of any development regulation ordinance or other regulation made under authority ~~conferred thereby~~ of this Chapter, the ~~city~~ local government, in addition to other remedies, may institute any appropriate action or proceedings to prevent the unlawful erection, construction, reconstruction, alteration, repair, conversion, maintenance, use, or development; to restrain, correct or

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<sup>222</sup> This certification provides documentation for the local government files as to the content and timing of the notice of violation. It is similar to the certification that mailed notice of rezoning hearings has been made that has long been included in G.S. 160A-384 and 153A-343 (now G.S. 160D-6-2(a)).

<sup>223</sup> The cited provisions have specialized appeal routes for building permits where the state building code is involved and housing code enforcement. G.S. 160D-4-5(b) allows direct appeal to the courts where the scope of authority or constitutional claims are at issue.

<sup>224</sup> Adapted from G.S. 160A-421, 153A-361. Amends county provision to conform to municipal provision (county statute previously applied to stop work orders for violation of a “local building law or local building ordinance or regulation”). As with current law, appeals of both municipal and county stop work orders related to state building code violations are made to the Commissioner of Insurance as set out in G.S. 160D-11-12.

<sup>225</sup> Relocated from G.S. 160A-421(d).

<sup>226</sup> Relocated from G.S. 160A-365, 153A-324.

<sup>227</sup> Obsolete cross-reference in county statute.



- abate the violation; to prevent occupancy of the building, structure or land; or to prevent any illegal act, conduct, business or use in or about the premises.<sup>228</sup>
- (2)<sup>229</sup> When ~~any a development regulation-ordinance~~ adopted pursuant to authority conferred by this ~~Article~~ Chapter is to be applied or enforced in any area outside the ~~territorial planning and development regulation~~ jurisdiction of ~~the a city as described set forth in G.S. 160A-360(a)~~ Article 2 of this Chapter, the city and the property owner shall certify that the application or enforcement of the city development regulation ordinance is not under coercion or otherwise based on representation by the city that the city's development approval of any land use planning would be withheld from the ~~property owner~~ without the application or enforcement of the city development regulation ordinance outside the ~~territorial~~ jurisdiction of the city. The certification may be evidenced by a signed statement of the parties on any development approval approved plat recorded in accordance with this Article Chapter.
- (3) In case any building, structure, site, area or object designated as a historic landmark or located within a historic district designated pursuant to this ~~Part~~ Chapter is about to be demolished whether as the result of deliberate neglect or otherwise, materially altered, remodeled, removed or destroyed, except in compliance with the development regulation ordinance or other provisions of this ~~Part~~ Chapter, the ~~city or county local government~~, the historic preservation commission, or other party aggrieved by such action may institute any appropriate action or proceedings to prevent such unlawful demolition, destruction, material alteration, remodeling or removal, to restrain, correct or abate such violation, or to prevent any illegal act or conduct with respect to such building, structure, site, area or object.<sup>230</sup> Such remedies shall be in addition to any others authorized by this Chapter for violation of an municipal ordinance.

#### **§ 160D-4-5. Appeals of administrative decisions.**<sup>231</sup>

(a) Appeals. Except as provided in subsection (c), appeals of decisions made by the staff under this Chapter shall be made to the board of adjustment unless a different board is provided or authorized otherwise by statute or an ordinance adopted pursuant to this Chapter.<sup>232</sup> If this function of the board of adjustment is assigned to any other board pursuant to G.S. 160D-3-2(b), that board shall comply with all of the procedures and processes applicable to a board of adjustment hearing appeals.<sup>233</sup> Appeal of a decision made pursuant to an erosion and sedimentation control regulation, a stormwater control regulation, or a provision of the housing code shall not be made to the board

<sup>228</sup> Relocated from G.S. 160A-389.

<sup>229</sup> Provision added by S.L. 2015-246, Section 3 (H. 44). Edited for clarity.

<sup>230</sup> Relocated from G.S. 160A-400.11 (also applicable to counties).

<sup>231</sup> Most of this section is relocated from the section on appeals in the current zoning enabling statute, G.S. 160A-388(b1), which is also applicable to counties. It is generalized to establish uniform times and procedures for all administrative appeals (with any needed variation provided by specific provisions in other Articles).

<sup>232</sup> As with current law, G.S. 160D-3-2(b) allows a local development ordinance to create and designate specialized boards to hear technical appeals. Appeals for building permits are addressed in G.S. 160D-11-23.

<sup>233</sup> Reiterates for clarity the current requirement that any board making quasi-judicial decisions is subject to the same procedures and limitations applicable to boards of adjustment making similar decisions. Stylistic changes to reflect this are throughout the section, replacing references to the "board of adjustment" with references to the "board."

of adjustment unless required by a local government ordinance or code provision. ~~As used in this section, the term "decision" includes any final and binding order, requirement, or determination.~~

(b) *Standing.*<sup>234</sup> Any person who has standing under G.S. 160D-14-2(d) or the ~~city local government~~ may appeal an administrative decision to the board. ~~of adjustment.~~ An appeal is taken by filing a notice of appeal with the ~~city local government~~ clerk or such other local government official as designated by ordinance. The notice of appeal shall state the grounds for the appeal.

(c) *Judicial challenge.* ~~If otherwise allowed by law, a person with standing may bring a separate and original civil action to challenge the validity of an ordinance or development regulation without filing an appeal under subsection (a).~~<sup>235</sup>

(d) *Time to appeal.* The owner or other party shall have 30 days from receipt of the written notice ~~of the determination~~ within which to file an appeal. Any other person with standing to appeal shall have 30 days from receipt from any source of actual or constructive notice of the ~~decision~~ determination within which to file an appeal. In the absence of evidence to the contrary, notice pursuant to G.S. 160D-4-3(b) given by first class mail shall be deemed received on the third business day following deposit of the notice for mailing with the United States Postal Service.

(e) *Record of decision.* The official who made the decision shall transmit to the board all documents and exhibits constituting the record upon which the ~~action~~ decision appealed from is taken. The official shall also provide a copy of the record to the appellant and to the owner of the property that is the subject of the appeal if the appellant is not the owner.

(f) *Stays.* An appeal of a notice of violation or other enforcement order stays enforcement of the action appealed from and accrual of any fines assessed unless the official who made the decision certifies to the board ~~of adjustment~~ after notice of appeal has been filed that because of the facts stated in an affidavit, a stay would cause imminent peril to life or property or because the violation is transitory in nature, a stay would seriously interfere with enforcement of the ~~development regulation. ordinance.~~ In that case, enforcement proceedings shall not be stayed except by a restraining order, which may be granted by a court. If enforcement proceedings are not stayed, the appellant may file with the official a request for an expedited hearing of the appeal, and the board ~~of adjustment~~ shall meet to hear the appeal within 15 days after such a request is filed.<sup>236</sup> Notwithstanding the foregoing, appeals of decisions granting a ~~permit~~ development approval or otherwise affirming that a proposed use of property is consistent with the ~~development regulation ordinance~~ shall not stay the further review of an application for ~~permits or permissions~~ development approvals to use such property; in these situations the appellant or local government may request and the board may grant a stay of a final decision of ~~permit~~ development approval applications, including ~~or~~ building permits affected by the issue being appealed.

(g) *Alternative dispute resolution.* The parties to an appeal that has been made under this ~~subsection~~ section may agree to mediation or other forms of alternative dispute resolution. The

<sup>234</sup> This and the following subsections relocated from G.S. 160A-388(b1).

<sup>235</sup> Section 160D-14-1 provides for declaratory judgment actions to challenge the validity or constitutionality of ordinances and Section 160D-14-4 provides for other civil actions (while Section 160D-14-2 provides for reviews of quasi-judicial decisions in the nature of certiorari).

<sup>236</sup> The 15 day time period for a board of adjustment hearing, a feature of current law, applies in those rare instances where an appeal of a stop work order has made but enforcement is not stayed because the zoning administrator has certified there is an imminent danger to public health or safety or that the violation is transitory in nature and the appellant has requested an expedited hearing.

development regulation ordinance may set standards and procedures to facilitate and manage such voluntary alternative dispute resolution.

**§ 160D-4-6. Quasi-judicial procedure.**<sup>237</sup>

(a) *Process required.* Boards shall follow quasi-judicial procedures in determining appeals of administrative decisions, special use permits, certificates of appropriateness,<sup>238</sup> variances, or any other quasi-judicial decision.<sup>239</sup> ~~The board of adjustment shall follow quasi-judicial procedures when deciding appeals and requests for variances and special and conditional use permits.~~<sup>240</sup>

(b) *Notice of Hearing.* Notice of evidentiary<sup>241</sup> hearings conducted pursuant to this ~~section~~ Chapter shall be mailed to the person or entity whose appeal, application, or request is the subject of the hearing; to the owner of the property that is the subject of the hearing if the owner did not initiate the hearing; to the owners of all parcels of land abutting the parcel of land that is the subject of the hearing; and to any other persons entitled to receive notice as provided by the local development regulation. zoning or unified development ordinance. In the absence of evidence to the contrary, the ~~city~~ local government may rely on the county tax listing to determine owners of property entitled to mailed notice. The notice must be deposited in the mail at least 10 days, but not more than 25 days, prior to the date of the hearing. Within that same time period, the ~~city~~ local government shall also prominently post a notice of the hearing on the site that is the subject of the hearing or on an adjacent street or highway right-of-way.

(c) *Administrative materials.*<sup>242</sup> The administrator or staff to the board shall transmit to the board all applications, reports, and written materials<sup>243</sup> relevant to the matter being considered. The administrative materials may be distributed to the members of the board prior to the hearing if at the same time they are distributed to the board a copy is also provided to the appellant or applicant and to the landowner if that person is not the appellant or applicant. The administrative materials shall become a part of the hearing record. The administrative materials may be provided in written or electronic form. Objections to inclusion or exclusion of administrative materials may

<sup>237</sup> Most of this section is relocated from the section on appeals in the current zoning enabling statute, G.S. 160A-388.

<sup>238</sup> Note that G.S. 160D-9-47 allows certain minor work defined by ordinance to be addressed as an administrative decision.

<sup>239</sup> The section lists the common and usual quasi-judicial decisions made under local development regulations. Occasionally local regulations add discretionary standards for other types of approvals, such as subdivision plats or site plans. To the extent that is done, they are “other quasi-judicial decisions” covered by this section.

<sup>240</sup> Simplification and stylistic modernization.

<sup>241</sup> Clarifies the type of hearing required.

<sup>242</sup> Explicitly provides that the application, staff report, and other relevant administrative materials shall be provided to the board, as is specified in G.S. 160A-388(b1)(5) for appeals. Allows, but does not require, materials to be submitted to the board prior to the hearing, but requires copies be provided to all parties at the same time the material is distributed to the board. This incorporates the standard practice of allowing distribution of a hearing packet to the board prior to the hearing to allow the board to review written material in advance of the hearing, but assures fairness by requiring the material be contemporaneously distributed to all parties.

<sup>243</sup> Reference to “analysis,” “staff recommendations,” and “comments” deleted and more generic term of “written materials” substituted. Many local governments do not make staff recommendations on quasi-judicial matters, so reference deleted to avoid an implication that these are mandatory.

be made before or during the hearing. Rulings on unresolved objections shall be made by the board at the hearing.

(d) *Presentation of evidence.* The applicant, the local government, and any person who would have standing to appeal the decision under G.S. 160D-14-2(d) shall have the right to participate as a party at the evidentiary hearing.<sup>244</sup> Other witnesses may present competent, material, and substantial evidence that is not repetitive as allowed by the board.

Objections regarding jurisdictional and evidentiary issues, including but not limited to, the timeliness of an appeal or the standing of a party, may be made to the board.<sup>245</sup> The board chair shall rule on any objections and the chair's rulings may be appealed to the full board. These rulings are also subject to judicial review pursuant to G.S. 160D-14-2. Objections based on jurisdictional issues may be raised for the first time on judicial review.

(e) *Appearance of official, new issues.* The official who made the decision ~~or prepared the staff analysis included in the administrative record,~~<sup>246</sup> or the person currently occupying that position if the decision-maker is no longer employed by the local government,<sup>247</sup> shall be present at the evidentiary hearing as a witness. The appellant shall not be limited at the hearing to matters stated in ~~the~~ a notice of appeal. If any party or the ~~city~~ local government would be unduly prejudiced by the presentation of matters not presented in the notice of appeal, the board shall continue the hearing.

(f) *Oaths.* The chair of the board or any member acting as chair and the clerk to the board are authorized to administer oaths to witnesses in any matter coming before the board. Any person who, while under oath during a proceeding before the ~~board of adjustment~~ board determining a quasi-judicial matter,<sup>248</sup> willfully swears falsely is guilty of a Class 1 misdemeanor.

(g) *Subpoenas.* The board making a quasi-judicial decision under this Chapter of adjustment<sup>249</sup> through the chair, or in the chair's absence anyone acting as chair, may subpoena witnesses and compel the production of evidence. To request issuance of a subpoena, the applicant, the local government, and any person<sup>250</sup> ~~persons~~ with standing under G.S. 160D-14-2(d) may make a written request to the chair explaining why it is necessary for certain witnesses or evidence to be

<sup>244</sup> Case law has established that the rights of a party include the right to present evidence, cross-examine witnesses, inspect documents, offer rebuttal evidence and otherwise participate as a party. *Humble Oil & Refining Co. v. Board of Aldermen*, 284 N.C. 458, 470, 202 S.E.2d 129, 137 (1974). Many boards allow persons without standing to present relevant evidence to the board, particularly if there is no objection to that by a party. Other boards only allow parties to submit evidence.

<sup>245</sup> Clarifies that the board rather than the staff must make rulings on standing, timeliness, and similar jurisdictional issues. These board rulings are subject to judicial review, where a de novo review is made.

<sup>246</sup> Clarification that not all staff members involved in staff review are required to attend the hearing, only the official responsible for the decision. Parties may subpoena witness as need be.

<sup>247</sup> Adds provision regarding instances where the decision-maker is no longer reasonably available to testify about the decision.

<sup>248</sup> Recognizes that boards other than the board of adjustment may be assigned quasi-judicial decision-making authority.

<sup>249</sup> Stylistic, reflects that these decisions may be assigned to other boards. Same edit made throughout this subsection.

<sup>250</sup> Clarification. Adopts parallel language from subsection (d) of this section so that the same terminology is used for those entitled to present evidence at a quasi-judicial hearing and those authorized to seek a subpoena to compel production of evidence.

compelled. The chair shall issue requested subpoenas he or she determines to be relevant, reasonable in nature and scope, and not oppressive. The chair shall rule on any motion to quash or modify a subpoena. Decisions regarding subpoenas made by the chair may be immediately<sup>251</sup> appealed to the full board of adjustment. If a person fails or refuses to obey a subpoena issued pursuant to this subsection, the board of adjustment or the party seeking the subpoena may apply to the General Court of Justice for an order requiring that its subpoena be obeyed, and the court shall have jurisdiction to issue these orders after notice to all proper parties.

(h) *Appeals in nature of certiorari.*<sup>252</sup> When hearing an appeal pursuant to ~~G.S. 160A-400.9(e)~~ G.S. 160D-9-47(e) or any other appeal<sup>253</sup> in the nature of certiorari, the hearing shall be based on the record below and the scope of review shall be as provided in G.S. 160D-14-2(k).

(i) *Voting.* The concurring vote of four-fifths of the board<sup>254</sup> shall be necessary to grant a variance. A majority of the members shall be required to decide any other quasi-judicial matter or to determine an appeal made in the nature of certiorari. For the purposes of this subsection, vacant positions on the board and members who are disqualified from voting on a quasi-judicial matter under G.S. 160D-1-9(d) shall not be considered members of the board for calculation of the requisite majority if there are no qualified alternates available to take the place of such members.

(j) *Quasi-Judicial Decisions and Judicial Review.* (1) The board shall determine contested facts and make its decision within a reasonable time.<sup>255</sup> When hearing an appeal, the board of adjustment may reverse or affirm, wholly or partly, or may modify the decision appealed from and shall make any order, requirement, decision, or determination that ought to be made. The board shall have all the powers of the official who made the decision. Every quasi-judicial decision shall be based upon competent, material, and substantial evidence in the record. Each quasi-judicial decision shall be reduced to writing, reflect the board's determination of contested facts and their application to the applicable standards and be approved by the board and signed by the chair or other duly authorized member of the board. A quasi-judicial decision is effective upon filing the written decision with the clerk to the board or such other office or official as the development regulation ordinance specifies. The decision of the board shall be delivered within a reasonable time by personal delivery, electronic mail, or by first-class mail to the applicant, ~~property~~ landowner, and to any person who has submitted a written request for a copy prior to the date the decision becomes effective.<sup>256</sup> The person required to provide notice shall certify to the local government that proper notice has been made and the certificate shall be deemed conclusive in the

<sup>251</sup> Allows resolution of contested subpoena prior to the hearing, preventing undue delay.

<sup>252</sup> An earlier draft of this bill deleted appeals of historic district commission decisions on certificates of appropriateness to the board of adjustment. As consensus was not reached on that amendment, this subsection is retained. .

<sup>253</sup> Delete specific reference to the appeal of a historic district commission decision to the board of adjustment given the proposed amendment of that statute to provide a uniform appeal of quasi-judicial decisions directly to superior court.

<sup>254</sup> No change in the current statute that a simple majority and a 4/5 majority are both counted based on the membership of the entire board, as clarified in 2005 to exclude from the computation only vacant seats and those ineligible to vote for constitutional due process reasons.

<sup>255</sup> When this provision was amended by the General Assembly in 2013, there was discussion of adding a specific time period for making a decision. Given the variety of settings across the state, it was deemed best to leave this as a "reasonable" time requirement and this draft does not revisit that decision.

<sup>256</sup> As with the board decision, the delivery of the decision must be made within a reasonable time.

~~absence of fraud. Subject to the provisions of subdivision (e) of this subsection, the board of adjustment shall hear and decide the appeal within a reasonable time.~~<sup>257</sup>

(k) *Judicial Review.* ~~(2) Every quasi-judicial decision shall be subject to review by the superior court by proceedings in the nature of certiorari pursuant to G.S. 160A-393 160D-14-2. Appeals shall be filed within the times specified in G.S. 160D-14-5(d). A petition for review shall be filed with the clerk of superior court by the later of 30 days after the decision is effective or after a written copy thereof is given in accordance with subdivision (1) of this subsection. When first-class mail is used to deliver notice, three days shall be added to the time to file the petition.~~<sup>258</sup>

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<sup>257</sup> Deleted as redundant, required in first sentence of this subsection.

<sup>258</sup> Relocated to Article 14 on judicial review.

## ARTICLE 5. PLANNING

### **§ 160D-5-1. Plans.**

(a) Preparation of plans and studies. As a condition of adopting and applying zoning regulations under this Chapter,<sup>259</sup> a local government shall adopt and reasonably maintain<sup>260</sup> a comprehensive plan<sup>261</sup> that sets forth goals, policies, and programs intended to guide the present and future physical, social, and economic development of the jurisdiction.

A comprehensive plan is intended to guide coordinated, efficient, and orderly development within the planning and development regulation jurisdiction based on an analysis of present and future needs. Planning analysis may address inventories of existing conditions and assess future trends regarding demographics, economic, environmental, and cultural factors. The planning process shall include opportunities for citizen engagement in plan preparation and adoption.

(b) Contents.<sup>262</sup> A comprehensive plan may, among other topics, address any of the following as determined by the local government:

(1) Issues and opportunities facing the local government, including consideration of trends, the values expressed by citizens, community vision, and guiding principles for growth, and development;

(2) The pattern of desired growth and development and civic design, including the location, distribution, and characteristics of future land uses, urban form, utilities, and transportation networks;

(3) Employment opportunities, economic development, and community development;

(4) Acceptable levels of public services and infrastructure to support development, including water, waste disposal, utilities, emergency services, transportation, education,

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<sup>259</sup> New section. Since 1923 the zoning enabling statute has required that regulation be “in accordance with a comprehensive plan.” Since 2006 an analysis of plan consistency has been required for any proposed zoning amendment. Early case law required that zoning be based on a comprehensive consideration of the entire jurisdiction, rather than focusing on a having a plan. *Shuford v. Town of Waynesville*, 214 N.C. 135 (1938). This provision clarifies that some analysis and planning must serve as the foundation for development regulations by mandating that a plan be prepared and maintained in order to adopt and enforce development regulations. Given the significant impact local development regulations can have on private property rights and community interests, at least some modest effort to prepare and adopt a plan is warranted. This provision leaves the scope and content of plans that are prepared to the good judgment of local elected officials in recognition of wide variety of North Carolina local government needs and capacities, but removes the option of having no plan at all. A 2008 SOG survey indicated that over 75% of responding cities with populations over 10,000 had adopted a comprehensive plan, as did over half the responding counties. Section 8.3 of this Act allows a grace period to prepare and adopt a plan until Dec. 31, 2019 for any local government that does not have a plan.

<sup>260</sup> The time frame that is reasonable for updating and refining plans varies significantly depending on the varying conditions applicable for over 500 different North Carolina local governments with zoning ordinances. The rate of growth and change, the population, and the physical, economic, and social conditions are too varied for a uniform period to be “reasonable” under all circumstances. Therefore the schedule for updates is left to the good judgment of each jurisdiction, provided they act in a reasonable fashion under their particular circumstances.

<sup>261</sup> Note that given the broad definition of a “comprehensive plan” in Section 160D-1-2 local governments have considerable flexibility in determining the type and nature of planning that is appropriate for their jurisdiction. For example, a small town or rural county with little growth or change could prepare a very simple, quick, and inexpensive plan, while a large city with substantial growth pressures may determine that a more detailed planning effort is warranted.

<sup>262</sup> Flexibility is left to each local government to determine the appropriate scope of its planning efforts rather than mandating a particular set of planning requirements for all jurisdictions.

recreation, community facilities, and other public services, including plans and policies for provision of and financing for public infrastructure;

(5) Housing with a range of types and affordability to accommodate persons and households of all types and income levels;

(6) Recreation and open spaces;

(7) Mitigation of natural hazards such as flooding, winds, wildfires, and unstable lands;

(8) Protection of the environment and natural resources, including agricultural resources, mineral resources, and water and air quality;

(9) Protection of significant architectural, scenic, cultural, historical, or archaeological resources; and

(10) Analysis and evaluation of implementation measures, including regulations, public investments, and educational programs.

(c) Adoption and effect of plans. Plans shall be adopted by the governing board with the advice and consultation of the planning board. Adoption and amendment of a comprehensive plan is a legislative decision and shall follow the process mandated for zoning text amendments set by G.S. 160D-6-1.<sup>263</sup> Plans adopted under this Chapter may be undertaken and adopted as part of or in conjunction with plans required under other statutes, including but not limited to the plans required by G.S. 113A-110.<sup>264</sup> Plans adopted under this Chapter shall be advisory in nature without independent regulatory effect. Plans adopted pursuant to this section shall be considered by the planning board and governing board when considering proposed amendments to zoning regulations as required by G.S. 160D-6-4 and 160D-6-5.

## **§ 160D-5-2. Grants, contracts, and technical assistance.**<sup>265</sup>

(a) Grants and services. ~~A city or its designated planning board~~ local government<sup>266</sup> may accept, receive, and disburse in furtherance of its functions any funds, grants, and services made available by the federal government and its agencies, the State government and its agencies, any local government and its agencies, and any private and civic sources. ~~Any city, or its designated planning board with the concurrence of the council,~~ local government<sup>267</sup> may enter into and carry out contracts with the State and federal governments or any agencies thereof under which financial or other planning assistance is made available to the ~~city~~ local government and may agree to and comply with any reasonable conditions that are imposed upon such assistance.

(b) Contracts. ~~Any city, or its designated planning board with the concurrence of the council,~~ local government may enter into and carry out contracts with any other city, county, or regional council, ~~or~~ planning agency, or private consultant under which it agrees to furnish technical planning assistance to the other local government or planning agency. ~~Any city, or its designated planning board with the concurrence of its council,~~ local government may enter into and carry out

<sup>263</sup> Requires a public hearing with published notice and planning board referral prior to governing board adoption of a comprehensive plan. Does not affect the validity of plans adopted prior to the effective date of this Act, as provided in Section 8.1

<sup>264</sup> Where other statutes and regulations set minimum planning requirements, such as with the Coastal Area Management Act, those requirements are still applicable and are not reduced by the flexibility provided in this Article.

<sup>265</sup> Relocated from G.S. 160A-363(c) to (e), 153A-322.

<sup>266</sup> Simplification.

<sup>267</sup> Simplification, remove redundant language.



contracts with any other city, county, or regional council or planning agency under which it agrees to pay the other local government ~~or planning board~~ for technical planning assistance.

(c) Appropriations, compensation, and financing. ~~Any city council~~ local government is authorized to make ~~any~~ appropriations that may be necessary to carry out ~~any~~ activities or contracts authorized by this Article or to support, and compensate members of ~~a any planning~~ board that it may create pursuant to this ~~Article~~ Chapter, and to levy taxes for these purposes as a necessary expense.

**§ 160D-5-3. Coordination of planning.** A local government may undertake any of the planning activities authorized by this Article in coordination with other local governments, state agencies, or regional agencies created under Article 19 of Chapter 153A or Article 20 of Chapter 160A.<sup>268</sup>

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<sup>268</sup> Clarifies and explicitly authorizes coordinated planning.

## ARTICLE 6. PROCESS FOR ADOPTION OF DEVELOPMENT REGULATIONS

### **§ 160D-6-1. Procedure for adopting, amending, or repealing development regulations.**<sup>269</sup>

(a) Hearing with published notice. Before adopting, amending, or repealing any ordinance or development regulation authorized by this ~~Article~~ Chapter, the ~~city council~~ governing board shall hold a ~~public legislative~~<sup>270</sup> hearing. ~~on it.~~ A notice of the ~~public~~ hearing shall be given once a week for two successive calendar weeks in a newspaper having general circulation in the area.<sup>271</sup> The notice shall be published the first time not less than 10 days nor more than 25 days before the date ~~fixed~~ scheduled for the hearing. In computing such period, the day of publication is not to be included but the day of the hearing shall be included.

(b) Notice to military bases. If the adoption or modification ~~of the ordinance~~ would result in changes to the zoning map or would change or affect the permitted uses of land located five miles or less from the perimeter boundary of a military base, ~~the governing body of the local government~~ shall provide written notice of the proposed changes by certified mail, return receipt requested, to the commander of the military base not less than 10 days nor more than 25 days before the date fixed for the ~~public~~<sup>272</sup> hearing. If the military provides comments or analysis regarding the compatibility of the proposed ~~ordinance~~ development regulation or amendment with military operations at the base, the governing ~~body~~ board of the local government shall take the comments and analysis into consideration before making a final determination on the ordinance.

(c) A development regulation adopted pursuant to this Chapter shall be adopted by ordinance.<sup>273</sup>

### **§ 160D-6-2. Notice of hearing on proposed zoning map amendments.**<sup>274</sup>

(a) Mailed notice. ~~An The city council ordinance~~ shall provide for the manner in which zoning regulations ~~and restrictions~~ and the boundaries of zoning districts shall be determined, established and enforced, and from time to time amended, supplemented or changed, in accordance with the provisions of this ~~Article~~ Chapter. ~~The procedures adopted pursuant to this section shall provide that whenever there is an amendment, the~~<sup>275</sup> The owner of that parcel affected parcels of

<sup>269</sup> Relocated from G.S. 160A-364, 153A-323.

<sup>270</sup> Continues the current law in Article 18 of Chapter 153A and Article 19 of Chapter 160A that notice and hearing is required for adoption of all local development regulations. Clarifies the type of public hearing to be held. Term is defined in Article 1. The existing additional notice requirements for zoning map amendments are in the following section. Earlier drafts of the bill included provisions explicitly addressing optional provisions for reversion of conditional rezonings if development did not proceed on the property and the process for review of landowner and third party rezoning proposals. As consensus was not reached on those provisions they were deleted.

<sup>271</sup> Several local governments are authorized by local act to substitute electronic publication for newspaper publication. Those special authorizations are not affected by this Act given G.S. 160D-1-11(d).

<sup>272</sup> Surplusage.

<sup>273</sup> Confirms current law and practice. As the term “regulation” is used throughout the Chapter to refer to various types of local development regulations, this clarification assures the actual adoption and amendment of the regulations is made by ordinance.

<sup>274</sup> Relocated from G.S. 160A-384, 153A-343 and retitled.

<sup>275</sup> Edited for clarity, remove archaic language.

land as shown on the county tax listing,<sup>276</sup> and the owners of all parcels of land abutting that parcel of land as shown on the county tax listing, shall be mailed a notice of a ~~public~~ the hearing on a proposed zoning map amendment by first class mail at the last addresses listed for such owners on the county tax abstracts. For the purpose of this section, properties are “abutting” even if separated by a street, railroad, or other transportation corridor.<sup>277</sup> This notice must be deposited in the mail at least 10 but not more than 25 days prior to the date of the ~~public~~<sup>278</sup> hearing. If the zoning map amendment is being proposed in conjunction with an expansion of municipal extraterritorial planning and development regulation jurisdiction under G.S. 160D-2-2, a single hearing on the zoning map amendment and the boundary amendment may be held. In this instance the initial notice of the zoning map amendment hearing may be combined with the boundary hearing notice and the combined hearing notice mailed at least 30 days prior to the hearing.

(b) *Option to mailed notice for large-scale zoning map amendments.* The first class mail notice required under subsection (a) of this section shall not be required if the zoning map amendment directly affects more than 50 properties, owned by a ~~total of~~ at least 50 different property owners, and the ~~city~~ local government elects to use the expanded published notice provided for in this subsection. In this instance, a ~~city~~ local government may elect to ~~either~~ make the mailed notice provided for in subsection (a) of this section, or ~~may~~ as an alternative, elect to publish notice of the hearing as required by G.S. ~~160A-364-160D-6-1,~~<sup>279</sup> but provided that each advertisement shall not be less than one-half of a newspaper page in size. The advertisement shall only be effective for property owners who reside in the area of general circulation of the newspaper which publishes the notice. Property owners who reside outside of the newspaper circulation area, according to the address listed on the most recent property tax listing for the affected property, shall be notified according to the provisions of subsection (a) of this section.

~~(b1)<sup>280</sup> This subsection applies only to an application to request a zoning map amendment where the application is not made by the landowner of the parcel of land to which the amendment would apply. This subsection does not apply to a city initiated zoning map amendment.~~

(c) *Posted notice.* When a zoning map amendment is proposed, the ~~city~~ local government shall prominently post a notice of the ~~public~~<sup>281</sup> hearing on the site proposed for ~~rezoning the~~ amendment or on an adjacent public street or highway right-of-way. The notice shall be posted within the same time period specified for mailed notices of the hearing.<sup>282</sup> When multiple parcels are included within a proposed zoning map amendment, a posting on each individual parcel is not required, but the ~~city~~ local government shall post sufficient notices to provide reasonable notice to interested persons.

<sup>276</sup> Redundant given definition of landowner in Article 1 that includes reference to county tax maps to identify the owner.

<sup>277</sup> Clarifies that even if properties do not touch because they are separated by a transportation right of way that is owned in fee rather than as an easement, notice is required to properties immediately across that right of way.

<sup>278</sup> Surplusage.

<sup>279</sup> Update cross-reference.

<sup>280</sup> Provision on actual notice to owner with third party rezonings is relocated to subsection (d) of this section.

<sup>281</sup> Stylistic amendment to provide consistent reference to hearings.

<sup>282</sup> To provide consistency with the parallel provisions for mailed and posted notices of hearings on quasi-judicial evidentiary hearings that is in current law [G.S. 160D-4-6(b)], the time period for posting notice of the hearing is specified.

(d) *Actual notice.* Except for a ~~city-initiated~~ government-initiated zoning map amendment, when an application is filed to request a zoning map amendment and that application is not made by the ~~owner of the parcel of land to which the amendment would apply,~~ landowner or authorized agent, the applicant shall certify to the ~~city council~~ local government that the owner of the parcel of land as shown on the county tax listing has received actual notice of the proposed amendment and a copy of the notice of the ~~public~~<sup>283</sup> hearing. Actual notice of the ~~proposed amendment and a copy of the notice of public~~<sup>284</sup> hearing required under subsection (a) of this section shall be provided in any manner permitted under G.S. 1A-1, Rule 4(j). If notice cannot with due diligence be achieved by personal delivery, ~~registered or~~ certified mail, or by a designated delivery service authorized pursuant to 26 U.S.C. § 7502(f)(2), notice may be given by publication consistent with G.S. 1A-1, Rule 4(j1). The person or persons required to provide notice shall certify to the ~~city council~~ local government that ~~proper~~ actual notice has been provided ~~in fact~~, and such certificate shall be deemed conclusive in the absence of fraud.

(e) *Optional communication requirements.* When a zoning map amendment is proposed, a zoning regulation may require communication by the person proposing the map amendment to neighboring property owners and residents and may require the person proposing the zoning map amendment to report on any communication with neighboring property owners and residents.<sup>285</sup>

### **§ 160D-6-3. Citizen comments.**<sup>286</sup>

Zoning regulations ~~ordinances~~ may from time to time be amended, supplemented, changed, modified or repealed. If any resident or property owner in the ~~city~~ local government submits a written statement regarding a proposed amendment, modification, or repeal to a zoning regulation ~~ordinance~~ to the clerk to the board at least two business days prior to the proposed vote on such change, the clerk to the board shall deliver such written statement to the ~~city council~~ governing board.<sup>287</sup> If the proposed change is the subject of a quasi-judicial proceeding under G.S. ~~160A-388~~ 160D-7-5, the clerk shall provide only the names and addresses of the individuals providing written comment, and the provision of such names and addresses to all members of the board shall not disqualify any member of the board from voting.

### **§ 160D-6-4. Planning board review and comment.**<sup>288</sup>

(a) *Initial zoning.* In order to ~~initially~~<sup>289</sup> exercise the zoning powers conferred by this ~~Part~~ Chapter for the first time, a ~~city council~~ local government shall create or designate a planning board under the provisions of this Article or of a special act of the General Assembly. The planning

<sup>283</sup> Stylistic amendment.

<sup>284</sup> Surplusage.

<sup>285</sup> This is a common requirement in many zoning ordinances that allow conditional zoning. The statute explicitly allows, but does not mandate, these neighborhood meetings as part of the rezoning application process.

<sup>286</sup> Provisions relocated from G.S. 160A-385(a) and 160A-386 and retitled. Incorporates provisions of S.L. 2015-160 (H. 201), which replaced the municipal protest petition with these provisions on citizen comments on proposed amendments.

<sup>287</sup> As provision applies to cities and counties, replaces reference to city council with reference to governing board.

<sup>288</sup> Relocated from G.S. 160A-387, 153A-344.

<sup>289</sup> Since planning board recommendations are required for all zoning amendments (or repeal of the ordinance), the board must continue in existence as long as the local government exercises zoning authority.

board shall prepare or shall review and comment upon a proposed zoning regulation ~~ordinance~~, including ~~both~~ the full text of such regulation ordinance and maps showing proposed district boundaries. The planning board may hold public meetings and legislative hearings<sup>290</sup> in the course of preparing the regulation ordinance. Upon completion, the planning board shall make a written recommendation regarding adoption of the regulation ordinance to the governing board city council. The governing board city council shall not hold its required ~~public legislative~~ hearing or take action until it has received a recommendation regarding the regulation ordinance from the planning board. Following its required ~~public~~<sup>291</sup> hearing, the governing board city council may refer the regulation ordinance back to the planning board for any further recommendations that the board may wish to make prior to final action by the governing board city council in adopting, modifying and adopting, or rejecting the regulation ordinance.

*(b) Zoning amendments.* Subsequent to initial adoption of a zoning regulation ordinance, all proposed amendments to the zoning regulation ordinance or zoning map shall be submitted to the planning board for review and comment. If no written report is received from the planning board within 30 days of referral of the amendment to that board, the governing board may ~~proceed in its consideration of act on~~<sup>292</sup> the amendment without the planning board report. The governing board is not bound by the recommendations, if any, of the planning board.

*(c) Review of other ordinances and actions.*<sup>293</sup> Any development regulation other than a zoning regulation that is proposed to be adopted pursuant to this Chapter may be referred to the planning board for review and comment. Any development regulation other than a zoning regulation may provide that future proposed amendments of that ordinance be submitted to the planning board for review and comment. Any other action proposed to be taken pursuant to this Chapter may be referred to the planning board for review and comment.

*(d) Plan consistency.*<sup>294</sup> When conducting a review of proposed zoning text or map amendments pursuant to this section,<sup>295</sup> the planning board shall advise and comment on whether the proposed action amendment is consistent with any comprehensive plan that has been adopted and any other officially adopted plan that is applicable. The planning board shall provide a written recommendation to the governing board that addresses plan consistency and other matters as deemed appropriate by the planning board, but a comment by the planning board that a proposed amendment is inconsistent with the comprehensive plan shall not preclude consideration or approval of the proposed amendment by the governing board. If a zoning map amendment

<sup>290</sup> Clarifies that public meetings as well as hearings may be held and specifies the type of hearing that is held by the planning board, if any are conducted.

<sup>291</sup> Surplusage.

<sup>292</sup> Clarifies that the governing board hearing may be scheduled and action -- other than an actual vote by the governing board -- may be taken during the 30 day period allowed for planning board action.

<sup>293</sup> As under current law, amendments to a zoning ordinance or zoning regulations within a unified development ordinance must be referred to the planning board for review and comment. Clarifies that proposed action on other development regulations may also be referred to the planning board for review, but this is not mandated and is at the option of each local government.

<sup>294</sup> Relocated from G.S. 160A-383, 153A-341.

<sup>295</sup> S.L. 2017-10 (S. 131) amends the introductory phrase to "Prior to consideration by the governing board of proposed zoning amendments,". That law also adds a subsection to provide that "As used in this section, "comprehensive plan" includes a unified development ordinance and any other officially adopted plan that is applicable."

qualifies as a “large-scale rezoning” under G.S. 160D-6-2(b), the planning board statement describing plan consistency may address the overall rezoning and describe how the analysis and polices in the relevant adopted plans were considered in the recommendation made.

(e) *Separate board required.* Notwithstanding the authority to assign duties of the planning board to the governing board as provided by this Chapter, the review and comment required by this section shall not be assigned to the governing board and must be performed by a separate board.<sup>296</sup>

### **160D-6-5. Governing board statement.**

(a) *Plan consistency.*<sup>297</sup> When adopting or rejecting any zoning text or map amendment,<sup>298</sup> the governing board shall also approve a statement describing whether its action is consistent or inconsistent with an adopted comprehensive plan.<sup>299</sup> If the amendment is adopted and the action was deemed inconsistent with the adopted plan, the zoning amendment shall be deemed an amendment to the plan and no additional request of application for a plan amendment shall be required. In such instances, the statement shall also explain the change in conditions the governing

<sup>296</sup> While any other functions of a planning board may be assigned to other boards, including the governing board, this clarifies that the mandatory recommendations to the governing board regarding proposed ordinance amendments must be provided by a board other than the governing board itself.

<sup>297</sup> Relocated from G.S. 160A-383, 153A-341.

<sup>298</sup> Adopts municipal language on plan consistency statement, clarifying that the statement needs to be “approved” by the governing board and it is not necessary to “adopt” the statement as a separate motion. The city and county statutory provisions were identical when adopted in 2005, but the city provision was amended to make this clarification in 2006. This edit does the same for counties. S.L. 2017-10 used the formulation of “prior to adopting” that was in the county version rather than the municipal formulation of “when adopting.” This created potential confusion about the necessity for separate motions to approve a statement and then adopt the amendment. Addressed by amendment to S. 419 in 2017 (Section 9.1 of the Act), which are incorporated in this section..

<sup>299</sup> S.L. 2017-10 revised the provision on plan consistency statements. That revision to G.S. 153A-341 and 160A-383 provided:

(b) Prior to adopting or rejecting any zoning amendment, the governing board shall adopt a statement one of the following statements which shall not be subject to judicial review:

- (1) A statement approving the zoning amendment and describing ~~whether its action is consistent~~ its consistency with an adopted comprehensive plan and explaining why ~~the board considers~~ the action taken to be is reasonable and in the public interest. ~~That statement is not subject to judicial review. The~~
- (2) A statement rejecting the zoning amendment and describing its inconsistency with an adopted comprehensive plan and explaining why the action taken is reasonable and in the public interest.
- (3) A statement approving the zoning amendment and containing at least all of the following:
  - a. A declaration that the approval is also deemed an amendment to the comprehensive plan. The governing board shall not require any additional request or application for amendment to the comprehensive plan.
  - b. An explanation of the change in conditions the governing board took into account in amending the zoning ordinance to meet the development needs of the community.
  - c. Why the action was reasonable and in the public interest.

A modified version of this amendment was incorporated into S. 419 in 2017 (Section 9.1 of the Act) and that is incorporated into the section set out above.

board took into account in making the zoning amendment to meet the development needs of the community. and any other officially applicable adopted plan that is applicable, and briefly explaining why the board considers the action taken to be reasonable and in the public interest. That The statement is not subject to judicial review. If a zoning map amendment qualifies as a “large-scale rezoning” under G.S. 160D-6-2(b), the governing board statement describing plan consistency may address the overall rezoning and describe how the analysis and polices in the relevant adopted plans were considered in the action taken.

(b) Additional reasonableness statement for rezonings.<sup>300</sup> When adopting or rejecting any petition for a zoning map amendment,<sup>301</sup> a statement analyzing briefly explaining the reasonableness of the proposed rezoning shall be prepared for each petition for a rezoning to a special or conditional use district, or a conditional district, or other small scale rezoning, approved by the governing board. This statement of reasonableness may consider, among other factors: (i) the size, physical conditions, and other attributes of the tract; (ii) the benefits and detriment to the landowner, the neighbors, and the surrounding community; (iii) the relationship between the current actual and permissible development on the tract and adjoining areas and the development that would be permissible under the proposed amendment; and (iv) why the action taken is in the public interest.<sup>302</sup> If a zoning map amendment qualifies as a “large-scale rezoning” under G.S. 160D-6-2(b), the governing board statement on reasonableness may address the overall rezoning.

(c) Single statement permissible. The statement of reasonableness and the plan consistency statement required by this section may be approved as a single statement.

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<sup>300</sup> Relocated from G.S. 160A-382(b), 153A-342(b). The plan consistency statement continues to be required for all zoning amendments, both text and map amendments. Subsection (b) clarifies that the statement of reasonableness is not required for zoning text amendments, though local governments can make such a statement if desired. Adds specificity to the statement of reasonableness when a zoning map amendment is proposed.

<sup>301</sup> Clarifies when during the zoning amendment process the statement of reasonableness must be approved. Uses same timing as the plan consistency statement in the prior subsection. Simplifies the requirement by applying it to all zoning map amendments, eliminating the need to determine if a particular rezoning is spot zoning.

<sup>302</sup> Elaborates on the 2005 codification of the statement of reasonableness required for conditional zoning and spot zoning by specifying the basic factors. Notes these factors “may” be considered rather than mandating all be addresses because not all factors are relevant to every rezoning. Incorporates provision of S.L. 2017-10 and consolidates the requirement for an explanation of the reasonableness of the action taken is this location and makes it applicable only to zoning map amendments, not to text amendments.

## ARTICLE 7. ZONING REGULATION

### **§ 160D-7-1. Purposes in view.**<sup>303</sup>

~~Zoning regulations shall be made in accordance with a comprehensive plan. When adopting or rejecting any zoning amendment, the governing board shall also approve a statement describing whether its action is consistent with an adopted comprehensive plan and any other officially adopted plan that is applicable, and briefly explaining why the board considers the action taken to be reasonable and in the public interest. That statement is not subject to judicial review.~~<sup>304</sup>

Zoning regulations shall be made in accordance with a comprehensive plan<sup>305</sup> and shall be designed to promote the public health, safety, and general welfare. To that end, the regulations may address, among other things, the following public purposes: to provide adequate light and air; to prevent the overcrowding of land; to avoid undue concentration of population; to lessen congestion in the streets; to secure safety from fire, panic, and dangers; ~~and~~ to facilitate the efficient and adequate provision of transportation, water, sewerage, schools, parks, and other public requirements; and promoting to promote the health, safety, morals, or the general welfare of the community.<sup>306</sup> The regulations shall be made with reasonable consideration, among other things, as to the character of the district and its peculiar suitability for particular uses, and with a view to conserving the value of buildings and encouraging the most appropriate use of land throughout ~~such city.~~ the local government's planning and development regulation jurisdiction.

### **§ 160D-7-2. Grant of power.**<sup>307</sup>

(a) ~~For the purpose of promoting health, safety, morals, or the general welfare of the community,~~<sup>308</sup> ~~any city~~ A local government<sup>309</sup> may adopt zoning regulations. ~~and development regulation ordinances. These ordinances may be adopted as part of a unified development ordinance or as a separate ordinance.~~<sup>310</sup> A zoning ordinance regulation may regulate and restrict the height, number of stories and size of buildings and other structures; the percentage of lots that may be occupied; the size of yards, courts and other open spaces; the density of population; the

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<sup>303</sup> Relocated from G.S. 160A-383, 153A-341.

<sup>304</sup> Relocated to G.S. 160D-6-5.

<sup>305</sup> Relocated from preceding paragraph in this same section.

<sup>306</sup> Additional provisions to modernize the statement of purposes by including common purposes of contemporary zoning regulations were included in early bill drafts. Given lack of consensus as to the implications of deleting the 1923 language and inserting modernized language, the potential amendments were deleted, leaving the provision essentially as in current statute with no changes proposed that would enlarge or constrict the range purposes of zoning regulation.

<sup>307</sup> Relocated from G.S. 160A-381, 153A-340.

<sup>308</sup> Relocated to section on purposes of zoning, G.S. 160D-7-1.

<sup>309</sup> Amended to provide consistent term to refer to cities and counties and reflects consolidation of provisions for cities and counties rather than continuing separate parallel provisions in Chapters 153A and 160A. Change made throughout proposed Chapter.

<sup>310</sup> Redundant given G.S. 160D-1-3.



location and use of buildings, structures and land<sup>311</sup> A ~~county~~ local government may regulate the development, including floating homes, over estuarine waters and over lands covered by navigable waters owned by the State pursuant to G.S. 146-12.<sup>312</sup> ~~within the bounds of that county. For the purpose of this section, the term "structures" shall include floating homes. The ordinance~~ A zoning regulation shall<sup>313</sup> provide density credits or severable development rights for dedicated rights-of-way pursuant to G.S. 136-66.10 or G.S. 136-66.11. Where appropriate a zoning regulation ~~such conditions~~ may include requirements that street and utility rights-of-way be dedicated to the public, ~~and that provision be made of recreational space and facilities, and that performance guarantees be provided, all to the same extent and with the same limitations as provided for in G.S. 160D-8-4.~~<sup>314</sup>

(b)<sup>315</sup> Any ~~zoning and development~~ regulation ~~ordinance~~ relating to building design elements adopted under this Chapter ~~Part, under Part 2 of this Article, or under any recommendation made under G.S. 160A-452(6)c.~~ may not be applied to any structures subject to regulation under the North Carolina Residential Code for One-and Two-Family Dwellings except under one or more of the following circumstances:

- (1) The structures are located in an area designated as a local historic district pursuant to Part 4 of Article 9 of this Chapter. ~~Part 3C of Article 19 of Chapter 160A of the General Statutes.~~
- (2) The structures are located in an area designated as a historic district on the National Register of Historic Places.
- (3) The structures are individually designated as local, State, or national historic landmarks.
- (4) The regulations are directly and substantially related to the requirements of applicable safety codes adopted under G.S. 143-138.
- (5) Where the regulations are applied to manufactured housing in a manner consistent with G.S. 160D-9-7 ~~160A-383.1~~ and federal law.
- (6) Where the regulations are adopted as a condition of participation in the National Flood Insurance Program.

Regulations prohibited by this subsection may not be applied, directly or indirectly, in any zoning district, ~~special use district, conditional use district,~~ or conditional district unless voluntarily consented to by the owners of all the property to which those regulations may be applied as part of and in the course of the process of seeking and obtaining a zoning amendment or a zoning,

<sup>311</sup> Early drafts of the bill proposed to modernize the list of items that could be regulated. Given lack of consensus as to the implications of doing so, those potential amendments were deleted, leaving the provision essentially as in current statute with no changes proposed that would enlarge or constrict the scope of zoning regulations.

<sup>312</sup> Relocated from G.S. 153A-340(d), (e).

<sup>313</sup> Provision amended by S.L. 2015-246, Sect. 16 (H. 44).

<sup>314</sup> Relocates zoning impact mitigation authority from G.S. 160A-381(c), 153A-340(c1). Clarifies use and limits on impact mitigation and performance guarantees for commercial, industrial, institutional and other development that do not involve a residential subdivision. Explicitly limits zoning impact mitigation and performance guarantees to the same provisions as provided for subdivisions regulations. Provides for uniformity, consistency, and simplification, especially where zoning and subdivision reviews are concurrently conducted and where zoning and subdivision ordinances are integrated into a unified development ordinance.

<sup>315</sup> Provision regarding building design elements added by S.L. 2015-86 (S. 25), effective June 19, 2015. Edits are stylistic and made to provide consistent references to terminology used in Ch. 160D.

subdivision, or development approval, nor may any such regulations be applied indirectly as part of a review pursuant to G.S. ~~160D-6-4 or 160D-6-5~~ ~~160A-383~~ of any proposed zoning amendment for consistency with an adopted comprehensive plan or other applicable officially adopted plan.

For the purposes of this subsection, the phrase "building design elements" means exterior building color; type or style of exterior cladding material; style or materials of roof structures or porches; exterior nonstructural architectural ornamentation; location or architectural styling of windows and doors, including garage doors; the number and types of rooms; and the interior layout of rooms. The phrase "building design elements" does not include any of the following: (i) the height, bulk, orientation, or location of a structure on a zoning lot; (ii) the use of buffering or screening to minimize visual impacts, to mitigate the impacts of light and noise, or to protect the privacy of neighbors; or (iii) regulations adopted pursuant to this Article governing the permitted uses of land or structures subject to the North Carolina Residential Code for One-and Two-Family Dwellings.

(i) Nothing in this subsection ~~(h) of this section~~ shall affect the validity or enforceability of private covenants or other contractual agreements among property owners relating to building design elements.

~~(b) Expired.~~

~~(b1)<sup>316</sup> These regulations may provide that a board of adjustment may determine and vary their application in harmony with their general purpose and intent and in accordance with general or specific rules therein contained, provided no change in permitted uses may be authorized by variance.~~

~~(e)<sup>317</sup> The regulations may also provide that the board of adjustment, the planning board, or the city council may issue special use permits or conditional use permits in the classes of cases or situations and in accordance with the principles, conditions, safeguards, and procedures specified therein and may impose reasonable and appropriate conditions and safeguards upon these permits. When deciding special use permits or conditional use permits, the city council or planning board shall follow quasi-judicial procedures. Notice of hearings on special or conditional use permit applications shall be as provided in G.S. 160A-388(a2). No vote greater than a majority vote shall be required for the city council or planning board to issue such permits. For the purposes of this section, vacant positions on the board and members who are disqualified from voting on a quasi-judicial matter shall not be considered "members of the board" for calculation of the requisite majority. Every such decision of the city council or planning board shall be subject to review of the superior court in the nature of certiorari in accordance with G.S. 160A-388.~~

~~Where appropriate, such conditions may include requirements that street and utility rights-of-way be dedicated to the public and that provision be made of recreational space and facilities.~~<sup>318</sup>

~~(d)<sup>319</sup> A city council member shall not vote on any zoning map or text amendment where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member. Members of appointed boards providing~~

<sup>316</sup> Deleted as surplusage, covered by G.S. 160D-7-5 (formerly G.S. 160A-388).

<sup>317</sup> Special use permit provisions relocated to G.S. 160D-7-5.

<sup>318</sup> Relocated from G.S. 160A-388(c), also applicable to counties. Eliminated as redundant given impact mitigation provision earlier in section cross-referencing G.S. 160D-8-4.

<sup>319</sup> Relocated to Article 1 to establish uniform standards on conflicts of interest regarding any legislative decision made pursuant to this Chapter.

~~advice to the city council shall not vote on recommendations regarding any zoning map or text amendment where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member.~~

~~(f)<sup>320</sup> In order to encourage construction that uses sustainable design principles and to improve energy efficiency in buildings, a city may charge reduced building permit fees or provide partial rebates of building permit fees for buildings that are constructed or renovated using design principles that conform to or exceed one or more of the following certifications or ratings:~~

- ~~(1) Leadership in Energy and Environmental Design (LEED) certification or higher rating under certification standards adopted by the U.S. Green Building Council.~~
- ~~(2) A One Globe or higher rating under the Green Globes program standards adopted by the Green Building Initiative.~~
- ~~(3) A certification or rating by another nationally recognized certification or rating system that is equivalent or greater than those listed in subdivisions (1) and (2) of this subsection.~~

~~(g)<sup>321</sup> A zoning or unified development ordinance may not differentiate in terms of the regulations applicable to fraternities or sororities between those fraternities or sororities that are approved or recognized by a college or university and those that are not.~~

### **§ 160D-7-3. Zoning districts.<sup>322</sup>**

~~(a) *Types of zoning districts.* For any or all these purposes, the city~~ A local government ~~may divide its territorial jurisdiction into zoning districts of any number, shape, and area that may be deemed best suited to carry out the purposes of this Part Article. and Within those districts it may regulate and restrict the erection, construction, reconstruction, alteration, repair or use of buildings, structures, or land. Such Zoning districts may include, but shall not be limited to:~~

- ~~1. Conventional or general use<sup>323</sup> districts, in which a variety of uses are permissible in accordance with general standards allowed as permitted uses or uses by right and that may also include uses permitted only with a special use permit;~~
- ~~2. or a conditional use permit and Conditional zoning districts,<sup>324</sup> in which site plans and or individualized development conditions are imposed.~~

<sup>320</sup> Relocated to G.S. 160D-7-4.

<sup>321</sup> Relocated to G.S. 160D-9-6.

<sup>322</sup> Relocated from G.S. 160A-382, 153A-342.

<sup>323</sup> Simplifies terminology.

<sup>324</sup> Simplifies and clarifies zoning law by eliminating use of districts that have no permitted uses but only uses permitted with a special or conditional use permit. This tool was added to the zoning statutes in the 1980s prior to the legalization of purely legislative conditional zoning. At that time this was a necessary work around to avoid contract zoning and to allow site-specific conditions to be applied in the context of a rezoning. However, use of concurrent legislative and quasi-judicial decision-making proved to be legally and practically challenging for local governments and has been a source of considerable confusion for landowners and neighbors, as well as for local governments and the courts. As use of this tool is no longer necessary (given the use of either legislative conditional zoning or quasi-judicial special use permits), its elimination will simplify the law while not reducing the tools available to address development review.

3. Form-based Districts,<sup>325</sup> or development form controls, that address the physical form, mass, and density of structures, public spaces, and streetscapes;
4. Overlay districts, in which ~~additional~~ different<sup>326</sup> requirements are imposed on certain properties within one or more underlying conventional, conditional, or form-based districts; and, ~~general or special use or conditional districts and special use districts or conditional use districts, in which uses are permitted only upon the issuance of a special use permit;~~
5. Districts allowed by charter.

(b) Conditional districts. Property may be placed in a ~~special use district, conditional use district, or conditional district~~ only in response to a petition by ~~the~~ all owners of ~~all~~ the property to be included. Specific conditions ~~applicable to these districts~~ may be proposed by the petitioner or the ~~city~~ local government or its agencies, but only those conditions mutually approved by the ~~city~~ local government and the petitioner may be incorporated into the zoning regulations. ~~or permit requirements.~~ Conditions and site-specific standards imposed in a conditional district shall be limited to those that address the conformance of the development and use of the site to ~~city local government~~ ordinances, and an official plan adopted pursuant to G.S. 160D-5-1, comprehensive or other plan<sup>327</sup> ~~or and those that address the impacts reasonably expected to be generated by the development or use of the site.~~ The zoning regulation may provide that defined minor modifications in conditional district standards that do not involve a change in uses permitted or the density of overall development permitted may be reviewed and approved administratively.<sup>328</sup> Any other modification of the conditions and standards in a conditional district shall follow the same process for approval as are applicable to zoning map amendments.<sup>329</sup> If multiple parcels of land are subject to a conditional zoning, the owners of individual parcels may apply for modification of the conditions so long as the modification would not result in other properties failing to meet the terms of the conditions. Any modifications approved shall only be applicable to those properties whose owners petition for the modification.

<sup>325</sup> A number of jurisdictions now use form-based zoning codes in combination with or replacing traditional conventional zoning districts that are organized around regulation of land uses. Examples include the new Raleigh unified development ordinance and districts along major corridors in Asheville and Chapel Hill. This provision does not expand or contract the scope of zoning powers set forth in G.S. 160D-7-2, but explicitly authorizes use of this emerging zoning tool.

<sup>326</sup> Clarification. Overlay zoning districts typically apply more restrictive provisions, such as flood damage reduction provisions in floodplain overlay districts. However, they sometimes relax certain standards, as in planned development or mixed use overlay districts. The additional standards, whether more or less restrictive, must be uniformly applied within the overlay district.

<sup>327</sup> Surplusage.

<sup>328</sup> This is an optional provision for local governments. If desired, the ordinance can define minor modifications to conditional districts and allow those to be approved administratively without going through the full zoning text amendment process. If a local government does not want to allow this, there is no requirement to do so.

<sup>329</sup> Explicitly authorizes modification of conditional districts and requires major modifications to follow the legislative process used to rezone property. If property subject to a conditional zoning has multiple parcels, modification requests can be made by some owners without participation of all owners, but the modifications will only apply to those properties whose owners participate in the petition for modification.

~~A statement analyzing the reasonableness of the proposed rezoning shall be prepared for each petition for a rezoning to a special or conditional use district, or a conditional district, or other small-scale rezoning.~~<sup>330</sup>

*(c) Uniformity within districts.* Except as authorized by the foregoing, all regulations shall be uniform for each class or kind of building throughout each district, but the regulations in one district may differ from those in other districts.

*(d) Standards applicable regardless of district.* A zoning regulation or unified development ordinance may also include development standards that apply uniformly jurisdiction-wide rather than being applicable only in particular zoning districts.<sup>331</sup>

#### **§ 160D-7-4. Local energy efficiency Incentives.**<sup>332</sup>

~~Land Use Development Incentives~~ *Energy efficiency and sustainable development.*<sup>333</sup> ~~Counties and municipalities; For the purpose of reducing the amount of energy consumption by new development, and thereby promoting the public health, safety, and welfare,~~<sup>334</sup> local governments may adopt ordinances to grant a density bonus, make adjustments to otherwise applicable development requirements, or provide other incentives ~~to a developer or builder within the county or municipality and its extraterritorial planning and development regulation jurisdiction, if the developer or builder person receiving the incentives agrees to construct new development or reconstruct existing development in a manner that the county or municipality~~ local government determines, based on generally recognized standards established for such purposes, makes a significant contribution to the reduction of energy consumption and increased use of sustainable design principles.

In order to encourage construction that uses sustainable design principles and to improve energy efficiency in buildings, a ~~city~~ local government may charge reduced building permit fees or provide partial rebates of building permit fees for buildings that are constructed or renovated using design principles that conform to or exceed one or more of the following certifications or ratings:<sup>335</sup>

- (1) Leadership in Energy and Environmental Design (LEED) certification or higher rating under certification standards adopted by the U.S. Green Building Council.
- (2) A One Globe or higher rating under the Green Globes program standards adopted by the Green Building Initiative.

<sup>330</sup> Relocated to G.S. 160D-5-2.

<sup>331</sup> Clarifies that while many development standards in a zoning ordinance vary from zoning district to zoning district, it is permissible to have some zoning standards that apply uniformly jurisdiction-wide. For example, an ordinance could require a specified setback from a major arterial road or a perineal stream in all zoning districts.

<sup>332</sup> Earlier drafts of the bill also included a proposal to expand statewide the provisions for density bonuses for affordable housing. Given a lack of consensus as to the need for doing so, those provisions were deleted and the matter left unchanged from the current statutes and local legislation.

<sup>333</sup> Relocated from G.S. 160A-383.4, also applicable to counties.

<sup>334</sup> Surplusage.

<sup>335</sup> Relocated from G.S. 160A-381(f), 153A-340(i).

- (3) A certification or rating by another nationally recognized certification or rating system that is equivalent or greater than those listed in subdivisions (1) and (2) of this subsection.

**~~§ 160A-385. Changes.~~**<sup>336</sup>

**~~§ 160A-385.1/153A-344.1. Vested Rights.~~**<sup>337</sup>

**§ 160D-7-5. Board of adjustment. Quasi-judicial zoning decisions.**<sup>338</sup>

(a) *Provisions of Ordinance.* The zoning or unified development ordinance may provide that the board of adjustment, planning board, or governing board hear and decide quasi-judicial zoning decisions.<sup>339</sup> ~~special and conditional use permits, requests for variances, and of administrative officials charged with enforcement of the ordinance. As used in this section, the term "decision" includes any final and binding order, requirement, or determination.~~<sup>340</sup> The board of adjustment shall follow quasi-judicial procedures as specified in G.S. 160D-4-6 when deciding appeals, requests for variances and special and conditional use permits, and making any other quasi-judicial decision. ~~that may by ordinance be assigned to the board.~~<sup>341</sup> ~~The board shall hear and decide all matters upon which it is required to pass under any statute or ordinance that regulates land use or development.~~<sup>342</sup>

(a2)<sup>343</sup> ~~Notice of hearings conducted pursuant to this section shall be mailed to the person or entity whose appeal, application, or request is the subject of the hearing; to the owner of the property that is the subject of the hearing if the owner did not initiate the hearing; to the owners of all parcels of land abutting the parcel of land that is the subject of the hearing; and to any other persons entitled to receive notice as provided by the zoning or unified development ordinance. In the absence of evidence to the contrary, the city may rely on the county tax listing to determine owners of property entitled to mailed notice. The notice must be deposited in the mail at least 10 days, but not more than 25 days, prior to the date of the hearing. Within that same time period, the city shall also prominently post a notice of the hearing on the site that is the subject of the hearing or on an adjacent street or highway right of way.~~

<sup>336</sup> G.S. 160A-385(a) regarding protest petitions relocated to G.S. 160D-6-3. G.S. 160A-385(b and G.S. 153A-344(b) regarding building permits and vested rights relocated to Article 1 -- G.S. 160D-1-8 regarding vested rights -- as these sections affect a number of development approvals, not just zoning.

<sup>337</sup> All provisions regarding vested rights relocated to Article 1 as that affects a number of development approvals, not just zoning.

<sup>338</sup> Relocated from G.S. 160A-388, which is also applicable to counties. General provisions on quasi-judicial process and appeals that are applicable to development regulations other than zoning are relocated to G.S. 160D-4-5 and 160D-4-6.

<sup>339</sup> Deleted material that follows is surplusage, as it is addressed in the following subsections or in the general provisions of G.S. 160D-4-5 and 4-6.

<sup>340</sup> Relocated to G.S. 160D-4-5(a).

<sup>341</sup> Surplusage.

<sup>342</sup> Relocated to G.S. 160D-4-5(a).

<sup>343</sup> Relocated to G.S. 160D-4-6(b).

~~(b) Repealed.~~

(b) *Appeals.* Except as otherwise provided by this Chapter, the board of adjustment shall hear and decide appeals from administrative decisions of administrative officials charged with regarding administration and enforcement of the zoning regulation or unified development ordinance and may hear appeals arising out of any other ordinance that regulates land use or development. The provisions of G.S. 160D-4-5 and 4-6 are applicable to these appeals.<sup>344</sup> ; pursuant to all of the following:

- ~~(1) Any person who has standing under G.S. 160A-393(d) or the city may appeal a decision to the board of adjustment. An appeal is taken by filing a notice of appeal with the city clerk. The notice of appeal shall state the grounds for the appeal.~~
- ~~(2) The official who made the decision shall give written notice to the owner of the property that is the subject of the decision and to the party who sought the decision, if different from the owner. The written notice shall be delivered by personal delivery, electronic mail, or by first-class mail.~~
- ~~(3) The owner or other party shall have 30 days from receipt of the written notice within which to file an appeal. Any other person with standing to appeal shall have 30 days from receipt from any source of actual or constructive notice of the decision within which to file an appeal.~~
- ~~(4) It shall be conclusively presumed that all persons with standing to appeal have constructive notice of the decision from the date a sign containing the words "Zoning Decision" or "Subdivision Decision" in letters at least six inches high and identifying the means to contact an official for information about the decision is prominently posted on the property that is the subject of the decision, provided the sign remains on the property for at least 10 days. Posting of signs is not the only form of constructive notice. Any such posting shall be the responsibility of the landowner or applicant. Verification of the posting shall be provided to the official who made the decision. Absent an ordinance provision to the contrary, posting of signs shall not be required.~~
- ~~(5) The official who made the decision shall transmit to the board all documents and exhibits constituting the record upon which the action appealed from is taken. The official shall also provide a copy of the record to the appellant and to the owner of the property that is the subject of the appeal if the appellant is not the owner.~~
- ~~(6) An appeal of a notice of violation or other enforcement order stays enforcement of the action appealed from unless the official who made the decision certifies to the board of adjustment after notice of appeal has been filed that because of the facts stated in an affidavit, a stay would cause imminent peril to life or property or because the violation is transitory in nature, a stay would seriously interfere with enforcement of the ordinance. In that case, enforcement proceedings shall not be stayed except by a restraining order, which may be granted by a court. If enforcement proceedings are not stayed, the appellant may file with the official a request for an expedited hearing of the appeal, and the board of adjustment shall meet to hear the appeal within 15 days after such a request is filed. Notwithstanding the foregoing, appeals of decisions granting a permit or otherwise affirming that a proposed use of property is consistent with the ordinance shall not stay the further review of an application for permits or permissions to use such property; in these situations the appellant may request and the board may~~

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<sup>344</sup> Remaining provisions related to appeals process relocated to G.S. 160D-4-5 and 4-6.

- ~~grant a stay of a final decision of permit applications or building permits affected by the issue being appealed.~~
- (7) ~~Subject to the provisions of subdivision (6) of this subsection, the board of adjustment shall hear and decide the appeal within a reasonable time.~~
- (8) ~~The official who made the decision shall be present at the hearing as a witness. The appellant shall not be limited at the hearing to matters stated in the notice of appeal. If any party or the city would be unduly prejudiced by the presentation of matters not presented in the notice of appeal, the board shall continue the hearing. The board of adjustment may reverse or affirm, wholly or partly, or may modify the decision appealed from and shall make any order, requirement, decision, or determination that ought to be made. The board shall have all the powers of the official who made the decision.~~
- (9) ~~When hearing an appeal pursuant to G.S. 160A-400.9(e) or any other appeal in the nature of certiorari, the hearing shall be based on the record below and the scope of review shall be as provided in G.S. 160A-393(k).~~
- (10) ~~The parties to an appeal that has been made under this subsection may agree to mediation or other forms of alternative dispute resolution. The ordinance may set standards and procedures to facilitate and manage such voluntary alternative dispute resolution.~~

(c) *Special and Conditional Use Permits.*<sup>345</sup> The ordinance regulations may provide<sup>346</sup> that the board of adjustment, planning board, or governing board may issue hear and decide special ~~and conditional~~ use permits in accordance with principles, conditions, safeguards, and procedures specified ~~therein in the regulations~~. Reasonable and appropriate conditions and safeguards may be imposed upon these permits. Where appropriate, such conditions may include requirements that street and utility rights-of-way be dedicated to the public and that provision be made ~~of~~ for recreational space and facilities. Conditions and safeguards imposed under this subsection shall not include requirements for which the local government does not have authority under statute to regulate nor requirements for which the courts have held to be unenforceable if imposed directly by the local government.<sup>347</sup>

The regulation may provide that defined minor modifications<sup>348</sup> to special use permits that do not involve a change in uses permitted or the density of overall development permitted may be reviewed and approved administratively.<sup>349</sup> Any other modification or revocation of a special use permit shall follow the same process for approval as is applicable to the approval of a special use permit. If multiple parcels of land are subject to a special use permit, the owners of individual parcels may apply for permit modification so long as the modification would not result in other properties failing to meet the terms of the special use permit or regulations. Any modifications

<sup>345</sup> Relocated from G.S. 160A-381(c) and 153A-340(c1), and 160A-388 in order to consolidate provisions on special and conditional use permits in one location. Provisions modestly edited and reordered for improved clarity.

<sup>346</sup> Continues current law that allows, but does not require, use of special use permits. Uses single term for these quasi-judicial approvals to reduce confusion.

<sup>347</sup> Provision added by S.L. 2015-286, Section 1.8 (H. 765).

<sup>348</sup> Allows each local government to specifically define “minor” modifications if it elects to use this option.

<sup>349</sup> If the staff determines a modification does not qualify as a minor modification as defined by the ordinance, that determination can be appealed in the same manner as any other determination.



approved shall only be applicable to those properties whose owners apply for the modification.<sup>350</sup>  
The regulation may require that special uses permits be recorded with the Register of Deeds.<sup>351</sup>

(d) *Variances.* When unnecessary hardships would result from carrying out the strict letter of a zoning regulation, ~~ordinance~~, the board of adjustment shall vary any of the provisions of the ~~ordinance~~ zoning regulation upon a showing of all of the following:

- (1) Unnecessary hardship would result from the strict application of the ~~ordinance~~ regulation. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.
- (2) The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance. A variance may be granted when necessary and appropriate to make a reasonable accommodation under the Federal Fair Housing Act for a person with a disability.<sup>352</sup>
- (3) The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship.
- (4) The requested variance is consistent with the spirit, purpose, and intent of the regulation, ~~ordinance~~, such that public safety is secured, and substantial justice is achieved.

No change in permitted uses may be authorized by variance. Appropriate conditions may be imposed on any variance, provided that the conditions are reasonably related to the variance. Any other development regulation ~~ordinance~~ that regulates land use or development may provide for variances from the provisions of those ordinances<sup>353</sup> consistent with the provisions of this subsection.

~~(e) *Voting.*~~<sup>354</sup>

- ~~(1) The concurring vote of four fifths of the board shall be necessary to grant a variance. A majority of the members shall be required to decide any other quasi-judicial matter~~

<sup>350</sup> Explicitly authorizes modification of special use permits and requires major modifications to follow the quasi-judicial process used to originally decide the permit. If property subject to a special use permit has multiple parcels, modification requests can be made by some owners without participation of all owners, but the modifications will only apply to those properties whose owners participate in the request for modification.

<sup>351</sup> Some local governments required recordation of special and conditional use permits to provide notice to subsequent purchasers of the terms and conditions of the permits. This provision expressly authorizes, but does not require, requirements to record these permits.

<sup>352</sup> Since a variance runs with the land and is not a personal right of an individual applicant, the personal circumstances of a particular applicant are generally irrelevant. However, the Federal Fair Housing Act requires that local governments make reasonable accommodations for persons with a disability. While some zoning ordinances have specific sections authorizing that flexibility when needed, others rely on the variance power to adjust dimensional standards or otherwise make adjustments to regulations in this situation. This addition clarifies that the variance tool can be used to meet this need rather than requiring a separate ordinance authorization. As is consistent with housing laws, an accommodation is reasonable only if it does not require a fundamental alteration in the nature of the program or regulation. This later provision is consistent with the requirement that use variances are not allowed and the spirit, purpose and intent of the regulation be observed.

<sup>353</sup> Clarification.

<sup>354</sup> Relocated to G.S. 160D-4-6.

- ~~or to determine an appeal made in the nature of certiorari. For the purposes of this subsection, vacant positions on the board and members who are disqualified from voting on a quasi-judicial matter shall not be considered members of the board for calculation of the requisite majority if there are no qualified alternates available to take the place of such members.~~
- ~~(2) A member of any board exercising quasi-judicial functions pursuant to this Article shall not participate in or vote on any quasi-judicial matter in a manner that would violate affected persons' constitutional rights to an impartial decision maker. Impermissible violations of due process include, but are not limited to, a member having a fixed opinion prior to hearing the matter that is not susceptible to change, undisclosed ex parte communications, a close familial, business, or other associational relationship with an affected person, or a financial interest in the outcome of the matter. If an objection is raised to a member's participation and that member does not recuse himself or herself, the remaining members shall by majority vote rule on the objection.~~
- ~~(e1) Recodified as subdivision (c)(2).~~
- ~~(e2) *Quasi-Judicial Decisions and Judicial Review.*~~<sup>355</sup>
- ~~(1) The board shall determine contested facts and make its decision within a reasonable time. Every quasi-judicial decision shall be based upon competent, material, and substantial evidence in the record. Each quasi-judicial decision shall be reduced to writing and reflect the board's determination of contested facts and their application to the applicable standards. The written decision shall be signed by the chair or other duly authorized member of the board. A quasi-judicial decision is effective upon filing the written decision with the clerk to the board or such other office or official as the ordinance specifies. The decision of the board shall be delivered by personal delivery, electronic mail, or by first class mail to the applicant, property owner, and to any person who has submitted a written request for a copy, prior to the date the decision becomes effective. The person required to provide notice shall certify that proper notice has been made.~~
- ~~(2)~~<sup>356</sup> ~~Every quasi-judicial decision shall be subject to review by the superior court by proceedings in the nature of certiorari pursuant to G.S. 160A-393. A petition for review shall be filed with the clerk of superior court by the later of 30 days after the decision is effective or after a written copy thereof is given in accordance with subdivision (1) of this subsection. When first class mail is used to deliver notice, three days shall be added to the time to file the petition.~~
- ~~(f) *Oaths.*~~<sup>357</sup> ~~The chair of the board or any member acting as chair and the clerk to the board are authorized to administer oaths to witnesses in any matter coming before the board. Any person who, while under oath during a proceeding before the board of adjustment board determining a quasi-judicial matter, willfully swears falsely is guilty of a Class 1 misdemeanor.~~

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<sup>355</sup> Relocated to G.S. 160D-4-6.

<sup>356</sup> Relocated to Article 14 on judicial review, G.S. 160D-14-4 to establish uniform time within which to seek judicial review for all quasi-judicial decisions made under this Chapter.

<sup>357</sup> Relocated to G.S. 160D-4-6.

~~(g) *Subpoenas.*~~<sup>358</sup> ~~The board of adjustment through the chair, or in the chair's absence anyone acting as chair, may subpoena witnesses and compel the production of evidence. To request issuance of a subpoena, persons with standing under G.S. 160A-393(d) may make a written request to the chair explaining why it is necessary for certain witnesses or evidence to be compelled. The chair shall issue requested subpoenas he or she determines to be relevant, reasonable in nature and scope, and not oppressive. The chair shall rule on any motion to quash or modify a subpoena. Decisions regarding subpoenas made by the chair may be appealed to the full board of adjustment. If a person fails or refuses to obey a subpoena issued pursuant to this subsection, the board of adjustment or the party seeking the subpoena may apply to the General Court of Justice for an order requiring that its subpoena be obeyed, and the court shall have jurisdiction to issue these orders after notice to all proper parties.~~

**~~§ 160A-389. Remedies.~~**<sup>359</sup>

~~If a building or structure is erected, constructed, reconstructed, altered, repaired, converted, or maintained, or any building, structure or land is used in violation of this Part or of any ordinance or other regulation made under authority conferred thereby, the city, in addition to other remedies, may institute any appropriate action or proceedings to prevent the unlawful erection, construction, reconstruction, alteration, repair, conversion, maintenance or use, to restrain, correct or abate the violation, to prevent occupancy of the building, structure or land, or to prevent any illegal act, conduct, business or use in or about the premises.~~

**§ 160D-7-6. Zoning conflicts with other development standards.**<sup>360</sup> (a) When regulations made under authority of this ~~Part~~ Article require a greater width or size of yards or courts, or require a lower height of a building or fewer number of stories, or require a greater percentage of a lot to be left unoccupied, or impose other higher standards than are required in any other statute or local ordinance or regulation, the regulations made under authority of this ~~Part~~ Article shall govern. When the provisions of any other statute or local ordinance or regulation require a greater width or size of yards or courts, or require a lower height of a building or a fewer number of stories, or require a greater percentage of a lot to be left unoccupied, or impose other higher standards than are required by the regulations made under authority of this ~~Part~~ Article, the provisions of that statute or local ordinance or regulation shall govern.

(b)<sup>361</sup> When adopting regulations under this Part, a local government may not use a definition of dwelling unit, bedroom, or sleeping unit that is more expansive than any definition of the same in another statute or in a rule adopted by a State agency.

**~~§ 160D-7-7. Other statutes not repealed.~~**<sup>362</sup> ~~This Part Article shall not repeal any zoning act or city or county planning act, local or general, now in force, except those that are repugnant to or inconsistent herewith. This Part Article shall be construed to be an enlargement of the duties, powers, and authority contained in other laws authorizing the appointment and proper functioning~~

<sup>358</sup> Relocated to G.S. 160D-4-6.

<sup>359</sup> Relocated to Article 4, G.S. 160D-4-4.

<sup>360</sup> Relocated from G.S. 160A-390, 153A-346.

<sup>361</sup> Provision added by S.L. 2015-246, Sec. 18 (H. 44).

<sup>362</sup> Relocated from G.S. 160A-391.

~~of city planning commissions or zoning commissions by any city or town in the State of North Carolina local government.~~

## ARTICLE 8. SUBDIVISION REGULATION

**§ 160D-8-1. Subdivision regulation Authority.**<sup>363</sup> A city local government may by ordinance regulate the subdivision of land within its territorial planning and development regulation jurisdiction. In addition to final plat approval, the regulation ordinance may include provisions for review and approval of sketch plans and preliminary plats. The regulation ordinance may provide for different review procedures for differing different classes of subdivisions. ~~The ordinance may be adopted as part of a unified development ordinance or as a separate subdivision ordinance.~~<sup>364</sup> Decisions on approval or denial of preliminary or final plats may be made only on the basis of standards explicitly set forth in the subdivision or unified development ordinance.

**§ 160D-8-2. Definition Applicability.**<sup>365</sup>

(a) For the purpose of this ~~Part Article~~, "subdivision" means subdivision regulations shall be applicable to all divisions of a tract or parcel of land into two or more lots, building sites, or other divisions when any one or more of those divisions is created for the purpose of sale or building development (whether immediate or future) and shall include all divisions of land involving the dedication of a new street or a change in existing streets; but the following shall not be included within this definition nor be subject to the regulations authorized by this ~~Part Article~~:

- (1) The combination or recombination of portions of previously subdivided and recorded lots where the total number of lots is not increased and the resultant lots are equal to or exceed the standards of the municipality local government as shown in its subdivision regulations.
- (2) The division of land into parcels greater than 10 acres where no street right-of-way dedication is involved.
- (3) The public acquisition by purchase of strips of land for the widening or opening of streets or for public transportation system corridors.
- (4) The division of a tract in single ownership whose entire area is no greater than two acres into not more than three lots, where no street right-of-way dedication is involved and where the resultant lots are equal to or exceed the standards of the municipality local government, as shown in its subdivision regulations.
- (5) The division of a tract into parcels in accordance with the terms of a probated will or in accordance with intestate succession under Chapter 29 of the General Statutes.<sup>366</sup>

(b) A city local government may provide for expedited review of specified classes of subdivisions.

(c)<sup>367</sup> ~~The county~~ A local government may<sup>368</sup> require only a plat for recordation for the division of a tract or parcel of land in single ownership if all of the following criteria are met:

<sup>363</sup> Relocated from G.S. 160A-371, 153A-330.

<sup>364</sup> Redundant given G.S. 160D-1-3.

<sup>365</sup> Relocated from G.S. 160A-376, 153A-335.

<sup>366</sup> Incorporates provision added by S.L. 2017-10. Incorporated into S. 419 in 2017 (Section 9.3 of the Act).

<sup>367</sup> Incorporates provision added by S.L. 2017-10. Incorporated into S. 419 in 2017 (Section 9.3 of the Act).

<sup>368</sup> S.L. 2017-xxx (S. 582) modifies this from "may" to "shall." To be incorporated in future editions of this bill if it becomes law.

- (1) The tract or parcel to be divided is not exempted under subdivision (2) of subsection (a) of this section.
- (2) No part of the tract or parcel to be divided has been divided under this subsection in the 10 years prior to division.
- (3) The entire area of the tract or parcel to be divided is greater than five acres.
- (4) After division, no more than three lots result from the division.
- (5) After division, all resultant lots comply with all of the following:
  - a. Any lot dimension size requirements of the applicable land-use regulations, if any.
  - b. The use of the lots is in conformity with the applicable zoning requirements, if any.
  - c. A permanent means of ingress and egress is recorded for each lot.<sup>369</sup>

**§ 160D-8-3. ~~Ordinance to contain procedure for plat approval; approval prerequisite to plat recordation; statement by owner.~~ Review process, filing, and recording of subdivision plats.**<sup>370</sup>

(a) Any subdivision regulation ordinance adopted pursuant to this ~~Part~~ Article shall contain provisions setting forth the procedures and standards to be followed in granting or denying approval of a subdivision plat prior to its registration.

(b) ~~The A~~ A subdivision regulation ordinance<sup>371</sup> shall provide that the following agencies be given an opportunity to make recommendations concerning an individual subdivision plat before the plat is approved:

- (1) The district highway engineer as to proposed State streets, State highways, and related drainage systems;
- (2) The county health director or local public utility, as appropriate, as to proposed water or sewerage systems;
- (3) Any other agency or official designated by the governing board. ~~of commissioners.~~

(c) ~~The subdivision regulation ordinance~~ may provide that final decisions on preliminary plats and final plats are to be made by:

- (1) ~~The city council~~ governing board,
- (2) ~~The city council~~ governing board on recommendation of a designated body, or
- (3) A designated planning board, technical review committee of local government staff members, or other designated body or staff person.

If the final decision on a subdivision plat is administrative, the decision may be assigned to a staff person or committee comprised entirely of staff persons and notice of the decision shall be as provided by G.S. 160D-4-3(b). If the final decision on a subdivision plat is quasi-judicial, the decision shall be assigned to the governing board, the planning board, the board of adjustment, or other board appointed pursuant to this Chapter, and the procedures set forth in G.S. 160D-4-6 shall apply.

<sup>369</sup> S.L. 2017-xxx (S. 582) amends subsection (c) to read: "c. Each lot either fronts an existing public right-of-way or may be accessed by a recorded permanent means of ingress and egress, and such is indicated on the plat." To be incorporated in future edition of the bill if provision becomes law.

<sup>370</sup> Relocated from G.S. 160A-373, 153A-332.

<sup>371</sup> This paragraph relocated from G.S. 153A-332.

(d) ~~From and~~ After the effective date of ~~that~~ a subdivision regulation ordinance ~~that is~~ adopted, ~~by the city~~, no subdivision ~~plat of land within the city's~~ within a local government's planning and development regulation jurisdiction shall be filed or recorded until it shall have been submitted to and approved by the council governing board or appropriate agency body, as specified in the subdivision regulation ordinance, and until this approval shall have been entered on the face of the plat in writing by an authorized representative of the city local government. The Review Officer, pursuant to G.S. 47-30.2, shall not certify a ~~plat of a subdivision~~ plat of land located within the territorial jurisdiction of a city that has not been approved in accordance with these provisions nor shall the clerk of superior court order or direct the recording of a plat if the recording would be in conflict with this section.<sup>372</sup>

**§ 160D-8-4. Contents and requirements of regulation ordinance.**<sup>373</sup>

(a) Purposes. A subdivision ~~control ordinance~~ regulation may provide for the orderly growth and development of the city local government; for the coordination of transportation networks and utilities within proposed subdivisions with existing or planned streets and highways and with other public facilities; ~~for the dedication or reservation of recreation areas serving residents of the immediate neighborhood within the subdivision or, alternatively, for provision of funds to be used to acquire recreation areas serving residents of the development or subdivision or more than one subdivision or development within the immediate area, and rights-of-way or easements for street and utility purposes including the dedication of rights-of-way pursuant to G.S. 136-66.10 or G.S. 136-66.11;~~<sup>374</sup> and for the distribution of population and traffic in a manner that will avoid congestion and overcrowding and will create conditions that substantially promote public health, safety, and the general welfare.

(b) Plats. The regulation ordinance may require a plat be prepared, approved, and recorded pursuant to the provisions of the regulation ordinance whenever any subdivision of land takes place. The regulation ordinance may include requirements that plats show sufficient data to determine readily and reproduce accurately on the ground the location, bearing, and length of every street and alley line, lot line, easement boundary line, and other property boundaries, including the radius and other data for curved property lines, to an appropriate accuracy and in conformance with good surveying practice.

(c) Transportation and utilities.<sup>375</sup> The regulation may provide for the dedication of and rights-of-way or easements for street and utility purposes, including the dedication of rights-of-way pursuant to G.S. 136-66.10 or G.S. 136-66.11

The regulation ordinance may provide that in lieu of required street construction, a developer ~~may~~<sup>376</sup> be required to provide funds ~~that for~~ city<sup>377</sup> ~~may use~~ for the construction of roads to serve the occupants, residents, or invitees of the subdivision or development and these funds

<sup>372</sup> Simplify and clarify language.

<sup>373</sup> Relocated from G.S. 160A-372, 153A-331.

<sup>374</sup> Relocated to later subsections of this section.

<sup>375</sup> Consolidates existing provisions relative to transportation and utilities.

<sup>376</sup> Clarify that subdivision regulations are not required to provide for fees in lieu of dedication of land or construction of facilities, but that if such provisions are allowed by the ordinance and are elected for use in a particular plat review, they are binding on the local government and the owner.

<sup>377</sup> "City" rather than "local government" is used here since counties have no authority for a county streets or roads.

may be used for roads which serve more than one subdivision or development within the area. All funds received by the city pursuant to this ~~paragraph~~ subsection<sup>378</sup> shall be used only for development of roads, including design, land acquisition, and construction. However, a city may undertake these activities in conjunction with the Department of Transportation under an agreement between the city and the Department of Transportation. Any formula adopted to determine the amount of funds the developer is to pay in lieu of-required street construction shall be based on the trips generated from the subdivision or development. The ~~regulation~~ ordinance may require a combination of partial payment of funds and partial dedication of constructed streets when the governing ~~body~~ board of the city determines that a combination is in the best interests of the citizens of the area to be served.

(d) *Recreation Areas and Open Space.* – The regulation may provide for the dedication or reservation of recreation areas serving residents of the immediate neighborhood within the subdivision or, alternatively, for ~~provision~~ payment of funds to be used to acquire or develop recreation areas serving residents of the development or subdivision or more than one subdivision or development within the immediate area.

~~The ordinance may provide that a developer may provide funds to the city whereby the city may acquire recreational land or areas to serve the development or subdivision, including the purchase of land that may be used to serve more than one subdivision or development within the immediate area.~~<sup>379</sup> All funds received by the city municipalities pursuant to this subsection<sup>380</sup> shall be used only for the acquisition or development of recreation, park, or open space sites. All funds received by counties pursuant to this subsection shall be used only for the acquisition of recreation, park, or open space sites.<sup>381</sup> Any formula enacted to determine the amount of funds that are to be provided under this subsection shall be based on the value of the development or subdivision for property tax purposes. The ~~ordinance~~ regulation may allow a combination or partial payment of funds and partial dedication of land when the governing ~~body~~ board of the city determines that this combination is in the best interests of the citizens of the area to be served.

(e) *Community service facilities.* The ~~regulation~~ ordinance may provide for the more orderly development of subdivisions by requiring the construction of community service facilities in accordance with ~~municipal~~ local government plans, policies, and standards.

(f) *School sites.*

The ~~regulation~~ ordinance may provide for the reservation of school sites in accordance with ~~comprehensive land use~~ plans approved by the ~~council governing board or the planning board~~.<sup>382</sup> In order for this authorization to become effective, before approving such plans the ~~council governing board or planning board~~ and the board of education with jurisdiction over the area shall jointly determine the ~~specific~~ location and size of any school sites to be reserved. ~~; which information shall appear in the comprehensive land use plan.~~ Whenever a subdivision is submitted for approval which includes part or all of a school site to be reserved under the plan, the ~~council~~

<sup>378</sup> Technical correction also made by S.L. 2017-102.

<sup>379</sup> Delete sentence as redundant, as it repeats prior sentence. Rest of subsection notes these funds can be used for land acquisition or development of recreation facilities.

<sup>380</sup> Technical correction also made by S.L. 2017-102.

<sup>381</sup> Preserves the current statutory difference in the way cities and counties can use funds received in lieu of park and open space land dedications.

<sup>382</sup> Deleted for consistency with G.S. 160D-5-1(c), which requires plan adoption by the governing board.



~~governing board or planning board~~ shall immediately notify the board of education and the board of education shall promptly decide whether it still wishes the site to be reserved. If the board of education does not wish to reserve the site, it shall so notify the ~~council governing board or planning board~~ and no site shall be reserved. If the board of education does wish to reserve the site, the subdivision or site plan shall not be approved without such reservation. The board of education shall then have 18 months beginning on the date of final approval of the subdivision or site plan within which to acquire the site by purchase or by initiating condemnation proceedings. If the board of education has not purchased or begun proceedings to condemn the site within 18 months, the ~~subdivider~~ landowner may treat the land as freed of the reservation.

(g) Performance guarantees.<sup>383</sup> To assure compliance with these and other development regulation ordinance requirements, the regulation ordinance may provide for performance guarantees to assure successful completion of required improvements. ~~If a performance guarantee is required, the city local government shall provide a range of options of types of performance guarantees, including, but not limited to, surety bonds or letters of credit, from which the developer person required to give the performance guarantee may choose.~~ improvements at the time the plat is recorded as provided in subsection (b) of this section. For any specific development, the type of performance guarantee ~~from the range specified by the city~~ shall be at the election of the ~~developer person required to give the performance guarantee~~.<sup>384</sup>

For purposes of this section, all of the following shall apply with respect to performance guarantees:

- (1) The term "performance guarantee" shall mean any of the following forms of guarantee:
  - a. Surety bond issued by any company authorized to do business in this State.
  - b. Letter of credit issued by any financial institution licensed to do business in this State.
  - c. Other form of guarantee that provides equivalent security to a surety bond or letter of credit.
- (2) The performance guarantee shall be returned or released, as appropriate, in a timely manner upon the acknowledgement by the local government that the improvements for which the performance guarantee is being required are complete. If the improvements are not complete and the current performance guarantee is expiring, the performance guarantee shall be extended, or a new performance guarantee issued, for an additional period until such required improvements are complete. A developer shall demonstrate reasonable, good faith progress toward completion of the required improvements that are the subject of the performance guarantee or any extension. The form of any extension shall remain at the election of the developer.
- (3) The amount of the performance guarantee shall not exceed one hundred twenty-five percent (125%) of the reasonably estimated cost of completion at the time the performance guarantee is issued. Any extension of the performance guarantee necessary to complete required improvements shall not exceed one hundred twenty-five percent (125%) of the reasonably estimated cost of completion of the remaining incomplete improvements still outstanding at the time the extension is obtained.

<sup>383</sup> Relocated from G.S. 160A-372(c), 153A-331(c).

<sup>384</sup> Subsection updated to reflect amendments made by S.L. 2015-187 (H. 721).

- (4) The performance guarantee shall only be used for completion of the required improvements and not for repairs or maintenance after completion.<sup>385</sup>

**§ 160D-8-5. Notice of new subdivision fees and fee increases; public comment period.**<sup>386</sup>

(a) A city local government shall provide notice to interested parties of the imposition of or increase in fees or charges applicable solely to the construction of development subject to ~~the provisions of Part 2 of Article 19 of this Chapter~~ this Article at least seven days prior to the first meeting where the imposition of or increase in the fees or charges is on the agenda for consideration. The city local government shall employ at least two of the following means of communication in order to provide the notice required by this section:

(1) Notice of the meeting in a prominent location on a web site managed or maintained by the city local government.

(2) Notice of the meeting in a prominent physical location, including, but not limited to, any government building, library, or courthouse within the city planning and development regulation jurisdiction of the local government.

(3) Notice of the meeting by electronic mail or other reasonable means ~~mail~~ to a list of interested parties that is created by the city local government for the purpose of notification as required by this section.

~~(4) Notice of the meeting by facsimile to a list of interested parties that is created by the city local government for the purpose of notification as required by this section.~~

~~(a1)~~ If a city does not maintain its own web site, it may employ the notice option provided by subdivision (1) of subsection (a) of this section by submitting a request to a county or counties in which the city is located to post such notice in a prominent location on a web site that is maintained by the county or counties. Any city that elects to provide such notice shall make its request to the county or counties at least 15 days prior to the date of the first meeting where the imposition of or increase in the fees or charges is on the agenda for consideration.

(b) During the consideration of the imposition of or increase in fees or charges as provided in subsection (a) of this section, the governing ~~body~~ board of the city local government shall permit a period of public comment.

(c) This section shall not apply if the imposition of or increase in fees or charges is contained in a budget filed in accordance with the requirements of G.S. 159-12.

**§ 160D-8-6. Effect of plat approval on dedications.**<sup>387</sup> The approval of a plat shall not be deemed to constitute or effect the acceptance by the city local government or public of the dedication of any street or other ground, public utility line, or other public facility shown on the plat. However, any city council governing board may by resolution accept any dedication made

<sup>385</sup> S.L. 2017-40 (H. 158) adds a new subparagraph (5), to be incorporated into S. 419 in 2018:

- (5) No person shall have or may claim any rights under or to any performance guarantee provided pursuant to this subsection or in the proceeds of any such performance guarantee other than the following:
- a. The local government to whom such performance guarantee is provided.
  - b. The developer at whose request or for whose benefit such performance guarantee is given.
  - c. The person or entity issuing or providing such performance guarantee at the request of or for the benefit of the developer.

<sup>386</sup> Relocated from G.S. 160A-4.1, 153A-102.1.

<sup>387</sup> Relocated from G.S. 160A-374, 153A-333.

to the public of lands or facilities for streets, parks, public utility lines, or other public purposes, when the lands or facilities are located within its ~~subdivision regulation~~ planning and development regulation jurisdiction. Acceptance of dedication of lands or facilities located within the ~~subdivision regulation~~ planning and development regulation jurisdiction but outside the corporate limits of a city shall not place on the city any duty to open, operate, repair, or maintain any street, utility line, or other land or facility, and a city shall in no event be held to answer in any civil action or proceeding for failure to open, repair, or maintain any street located outside its corporate limits. Unless a city, county or other public entity operating a water system shall have agreed to begin operation and maintenance of the water system or water system facilities within one year of the time of issuance of a certificate of occupancy for the first unit of housing in the subdivision, a city or county shall not, as part of its subdivision regulation applied to facilities or land outside the corporate limits of a city, require dedication of water systems or facilities as a condition for subdivision approval.

**§ 160D-8-7. Penalties for transferring lots in unapproved subdivisions.**<sup>388</sup>

(a) If a ~~city~~ local government adopts a ~~subdivision regulation~~, ~~an ordinance regulating the subdivision of land as authorized herein~~, any person who, being the owner or agent of the owner of any land located within the planning and development regulation jurisdiction of that ~~city~~ local government, thereafter subdivides his land in violation of the regulation ~~ordinance~~ or transfers or sells land by reference to, exhibition of, or any other use of a plat showing a subdivision of the land before the plat has been properly approved under such regulation ~~ordinance~~ and recorded in the office of the appropriate register of deeds, shall be guilty of a Class 1 misdemeanor. The description by metes and bounds in the instrument of transfer or other document used in the process of selling or transferring land shall not exempt the transaction from this penalty. The ~~city~~ local government may bring an action for injunction of any illegal subdivision, transfer, conveyance, or sale of land, and the court shall, upon appropriate findings, issue an injunction and order requiring the offending party to comply with the subdivision regulation. ~~ordinance~~. Building permits required pursuant to G.S. 160D-11-8 may be denied for lots that have been illegally subdivided. In addition to other remedies, a ~~city~~ local government may institute any appropriate action or proceedings to prevent the unlawful subdivision of land, to restrain, correct, or abate the violation, or to prevent any illegal act or conduct.

(b) The provisions of this section shall not prohibit any owner or its agent from entering into contracts to sell or lease by reference to an approved preliminary plat for which a final plat has not yet been properly approved under the subdivision regulation ~~ordinance~~ or recorded with the register of deeds, provided the contract does all of the following:

- (1) Incorporates as an attachment a copy of the preliminary plat referenced in the contract and obligates the owner to deliver to the buyer a copy of the recorded plat prior to closing and conveyance.
- (2) Plainly and conspicuously notifies the prospective buyer or lessee that a final subdivision plat has not been approved or recorded at the time of the contract, that no governmental body will incur any obligation to the prospective buyer or lessee with respect to the approval of the final subdivision plat, that changes between the preliminary and final plats are possible, and that the contract or lease may be terminated

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<sup>388</sup> Relocated from G.S. 160A-375, 153A-344.

- without breach by the buyer or lessee if the final recorded plat differs in any material respect from the preliminary plat.
- (3) Provides that if the approved and recorded final plat does not differ in any material respect from the plat referred to in the contract, the buyer or lessee may not be required by the seller or lessor to close any earlier than five days after the delivery of a copy of the final recorded plat.
- (4) Provides that if the approved and recorded final plat differs in any material respect from the preliminary plat referred to in the contract, the buyer or lessee may not be required by the seller or lessor to close any earlier than 15 days after the delivery of the final recorded plat, during which 15-day period the buyer or lessee may terminate the contract without breach or any further obligation and may receive a refund of all earnest money or prepaid purchase price.
- (c) The provisions of this section shall not prohibit any owner or its agent from entering into contracts to sell or lease land by reference to an approved preliminary plat for which a final plat has not been properly approved under the subdivision regulation ordinance or recorded with the register of deeds where the buyer or lessee is any person who has contracted to acquire or lease the land for the purpose of engaging in the business of construction of residential, commercial, or industrial buildings on the land, or for the purpose of resale or lease of the land to persons engaged in that kind of business, provided that no conveyance of that land may occur and no contract to lease it may become effective until after the final plat has been properly approved under the subdivision regulation ordinance and recorded with the register of deeds.

**§ 160D-8-8. Appeals of decisions on subdivision plats.**<sup>389</sup> Appeals of subdivision decisions may be made pursuant to G.S. 160D-14-3.

~~(a) When a subdivision ordinance adopted under this Part provides that the decision whether to approve or deny a preliminary or final subdivision plat is to be made by a city council or a planning board, other than a planning board comprised solely of members of a city planning staff, and the ordinance authorizes the council or planning board to make a quasi-judicial decision in deciding whether to approve the subdivision plat, then that quasi-judicial decision of the council or planning board shall be subject to review by the superior court by proceedings in the nature of certiorari. The provisions of G.S. 160A-381(c), 160A-388(e2)(2), and 160A-393 shall apply to those appeals.~~

~~(b) When a subdivision ordinance adopted under this Part provides that a city council, planning board, or staff member is authorized to make only an administrative or ministerial decision in deciding whether to approve a preliminary or final subdivision plat, then any party aggrieved by that administrative or ministerial decision may seek to have the decision reviewed by filing an action in superior court seeking appropriate declaratory or equitable relief. Such an action must be filed within the time frame specified in G.S. 160A-393 381(c) for petitions in the nature of certiorari.~~

~~(c) For purposes of this section, an ordinance shall be deemed to authorize a quasi-judicial decision if the city council or planning board is authorized to decide whether to approve or deny the plat based not only upon whether the application complies with the specific requirements set forth in the ordinance, but also on whether the application complies with one or more generally~~

<sup>389</sup> Relocated from G.S. 160A-377, 153A-336. Provisions regarding judicial review are relocated to Article 14 on judicial review.

~~stated standards requiring a discretionary decision to be made by the city council or planning board.~~

~~§ 160A-378 to -380/153A-337 to -339. Reserved for future codification purposes.~~

## ARTICLE 9. REGULATION OF PARTICULAR USES AND AREAS

### PART 1. PARTICULAR LAND USES

**§ 160D-9-1. Regulation of particular uses and areas.**<sup>390</sup> A local government may regulate the uses and areas set forth in this Article in zoning regulations pursuant to Article 7 of this Chapter, in development regulations adopted under this Article, or in regulations adopted under Article 8 of Chapter 160A or Article 6 of Chapter 153A.<sup>391</sup> This shall not be deemed to expand, diminish, or alter the scope of authority granted pursuant to those Articles. In all instances, the substance of the local government regulation shall be consistent with the provisions in this Article. The provisions of this Chapter apply to any regulation adopted pursuant to this Article that substantially affects land use and development.

**§ 160D-9-2. Adult businesses.**<sup>392</sup>

(a) The General Assembly finds and determines that sexually oriented businesses can and do cause adverse secondary impacts on neighboring properties. Numerous studies ~~that are~~ relevant to North Carolina have found increases in crime rates and decreases in neighboring property values as a result of the location of sexually oriented businesses in inappropriate locations or from the operation of such businesses in an inappropriate manner. Reasonable local government regulation of sexually oriented businesses in order to prevent or ameliorate adverse secondary impacts is consistent with the federal constitutional protection afforded to nonobscene but sexually explicit speech.

(b) In addition to State laws on obscenity, indecent exposure, and adult establishments, local government regulation of the location and operation of sexually oriented businesses is necessary to prevent undue adverse secondary impacts that would otherwise result from these businesses.

(c) ~~A city or county~~ local government may regulate sexually oriented businesses through zoning regulations, licensing requirements, or other appropriate local ordinances. ~~The city or county~~ local government may require a fee for the initial license and any annual renewal. Such local regulations may include, but are not limited to:

- (1) Restrictions on location of sexually oriented businesses, such as limitation to specified zoning districts and minimum separation from sensitive land uses and other sexually oriented businesses;

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<sup>390</sup> New section. Consolidates provisions regarding regulation of particular land uses into a single Part for ease of user accesses. Recognizes that regulation of some specific uses or areas can be accomplished as a general police power regulation as well as a development regulation under this Article (which is commonly done in counties without zoning and in smaller cities). Allows use of either source of authority, but provides that the local regulation must be consistent with these provisions and limitations.

<sup>391</sup> Preserves the option of cities and counties to adopt regulations under either this Chapter (development regulations) or Article 8 of Chapter 160A or Article 6 of Chapter 153A (general police power), but specifies that the substantive limitations imposed by this Article apply regardless of the source of authority being used by the local government.

<sup>392</sup> Relocated from G.S. 160A-181.1, also applicable to counties.

- (2) Regulations on operation of sexually oriented businesses, such as limits on hours of operation, open booth requirements, limitations on exterior advertising and noise, age of patrons and employees, required separation of patrons and performers, clothing restrictions for masseuses, and clothing restrictions for servers of alcoholic beverages;
- (3) Clothing restrictions for entertainers; and
- (4) Registration and disclosure requirements for owners and employees with a criminal record other than minor traffic offenses, and restrictions on ownership by or employment of a person with a criminal record that includes offenses reasonably related to the legal operation of sexually oriented businesses.

(d) In order to preserve the status quo while appropriate studies are conducted and the scope of potential regulations is deliberated, ~~city or county~~ local governments may enact moratoria of reasonable duration on either the opening of any new businesses authorized to be regulated under this section or the expansion of any such existing business. Businesses existing at the time of the effective date of regulations adopted under this section may be required to come into compliance with newly adopted regulations within an appropriate and reasonable period of time.

(e) ~~Cities and counties~~ Local governments may enter into cooperative agreements regarding coordinated regulation of sexually oriented businesses, including provision of adequate alternative sites for the location of constitutionally protected speech within an interrelated geographic area.

(f) For the purpose of this section, "sexually oriented businesses" means any businesses or enterprises that ~~have~~ has as one of ~~their~~ its principal business purposes or as a significant portion of ~~their~~ its business an emphasis on matter and conduct depicting, describing, or related to anatomical areas and sexual activities specified in G.S. 14-202.10. Local governments may adopt detailed definitions of these and similar businesses in order to precisely define the scope of any local regulations.

### **§ 160D-9-3. Agricultural uses.**<sup>393</sup>

(a) Bona fide farming exempt from county zoning. ~~These County zoning~~ regulations may affect property used for bona fide farm purposes only as provided in this section. ~~subdivision (3) of this subsection.~~ This ~~subsection~~ section does not limit zoning regulation ~~under this Part~~ with respect to the use of farm property for nonfarm purposes.

Except as provided in G.S. 106-743.4 for farms that are subject to a conservation agreement under G.S. 106-743.2, bona fide farm purposes include the production and activities relating or incidental to the production of crops, grains, fruits, vegetables, ornamental and flowering plants, dairy, livestock, poultry, and all other forms of agriculture, as defined in G.S. 106-581.1.<sup>394</sup> For purposes of this ~~subdivision~~ section, "when performed on the farm" in G.S. 106-581.1(6) shall include the farm within the jurisdiction of the county and any other farm owned or leased to or from others by the bona fide farm operator, no matter where located. For purposes of this ~~subdivision~~ section, the production of a nonfarm product that the Department of Agriculture and Consumer Services recognizes as a "Goodness Grows in North Carolina" product that is produced

<sup>393</sup> Relocated from G.S. 153A-340(b) and (j), 160A-360(k) and (l).

<sup>394</sup> S.L. 2017-108 (S. 615) adds the following sentence, to be incorporated in 2018: "Activities incident to the farm include existing or new residences constructed to the applicable residential building code situated on the farm occupied by the owner, lessee, or operator of the farm and other buildings or structures sheltering or supporting the farm use and operation."

on a farm subject to a conservation agreement under G.S. 106-743.2 is a bona fide farm purpose. For purposes of determining whether a property is being used for bona fide farm purposes, any of the following shall constitute sufficient evidence that the property is being used for bona fide farm purposes:

1. A farm sales tax exemption certificate issued by the Department of Revenue.
2. A copy of the property tax listing showing that the property is eligible for participation in the present use value program pursuant to G.S. 105-277.3.
3. A copy of the farm owner's or operator's Schedule F from the owner's or operator's most recent federal income tax return.
4. A forest management plan.
5. A Farm Identification Number issued by the United States Department of Agriculture Farm Service Agency.<sup>395</sup>

The definitions set out in G.S. 106-802 apply to this ~~subdivision~~ section. A county may adopt zoning regulations governing swine farms served by animal waste management systems having a design capacity of 600,000 pounds steady state live weight (SSLW) or greater provided that the zoning regulations may not have the effect of excluding swine farms served by an animal waste management system having a design capacity of 600,000 pounds SSLW or greater from the entire zoning jurisdiction.<sup>396</sup>

(b) County zoning of residential uses on large lots in agricultural districts. ~~An ordinance adopted pursuant to this section~~ A county zoning regulation shall not prohibit single-family detached residential uses constructed in accordance with the North Carolina State Building Code on lots greater than 10 acres in size in zoning districts where more than fifty percent (50%) of the land is in use for agricultural or silvicultural purposes, except that this restriction shall not apply to commercial or industrial districts where a broad variety of commercial or industrial uses are permissible. ~~An ordinance A zoning regulation adopted pursuant to this section~~<sup>397</sup> shall not require that a lot greater than 10 acres in size have frontage on a public road or county-approved private road, or be served by public water or sewer lines, in order to be developed for single-family residential purposes.

<sup>395</sup> S.L. 2017-108 (S. 615) deletes the fifth item in this list, to be incorporated if that bill becomes law. That bill also adds the following provision regarding agritourism, also to be incorporated in 2018:

A building or structure that is used for agritourism is a bona fide farm purpose if the building or structure is located on a property that (i) is owned by a person who holds a qualifying farmer sales tax exemption certificate from the Department of Revenue pursuant to G.S. 105-164.13E(a) or (ii) is enrolled in the present-use value program pursuant to G.S. 105-277.3. Failure to maintain the requirements of this subsection for a period of three years after the date the building or structure was originally classified as a bona fide purpose pursuant to this subdivision shall subject the building or structure to applicable zoning and development regulation ordinances adopted by a county pursuant to subsection (a) of this section in effect on the date the property no longer meets the requirements of this subsection. For purposes of this section, "agritourism" means any activity carried out on a farm or ranch that allows members of the general public, for recreational, entertainment, or educational purposes, to view or enjoy rural activities, including farming, ranching, historic, cultural, harvest-your-own activities, or natural activities and attractions. A building or structure used for agritourism includes any building or structure used for public or private events, including, but not limited to, weddings, receptions, meetings, demonstrations of farm activities, meals, and other events that are taking place on the farm because of its farm or rural setting.

<sup>396</sup> S.L. 2017-108 (S. 615) deletes the provision allowing county zoning regulation of large-scale swine farms, to be incorporated in 2018.

<sup>397</sup> Superfluous.



(c) Agricultural areas in municipal extraterritorial jurisdiction.<sup>398</sup> ~~As used in this subsection, "bona fide farm purposes" is as described in G.S. 153A-340.~~<sup>399</sup> Property that is located in the geographic area of<sup>400</sup> a municipality's extraterritorial planning and development regulation jurisdiction and that is used for bona fide farm purposes is exempt from exercise of the municipality's zoning regulation to the same extent bona fide farming activities are exempt from county zoning pursuant to this section.<sup>401</sup> As used in this subsection, "property" means a single tract of property or an identifiable portion of a single tract. Property that is located in the geographic area of a municipality's extraterritorial jurisdiction and that ceases to be used for bona fide farm purposes shall become subject to exercise of the municipality's extraterritorial planning and development regulation jurisdiction under this Article Chapter. For purposes of complying with state or federal law, 44 C.F.R. Part 60, Subpart A,<sup>402</sup> property that is exempt from the exercise of municipal extraterritorial planning and development regulation jurisdiction pursuant to this subsection shall be subject to the county's floodplain regulation ordinance or all floodplain regulation provisions of the county's unified development ordinance.<sup>403</sup>

~~to the extraterritorial jurisdiction under this Article property that is located in the geographic area of a municipality's extraterritorial jurisdiction and that (1) A municipality may provide in its zoning ordinance that an accessory building of a bona fide farm as defined by G.S. 153A-340(b) has the same exemption from the building code as it would have under county zoning, as provided by Part 3 of Article 18 of Chapter 153A of the General Statutes.~~<sup>404</sup>

~~This subsection applies only to the City of Raleigh and the Towns of Apex, Cary, Fuquay Varina, Garner, Holly Springs, Knightdale, Morrisville, Rolesville, Wake Forest, Wendell, and Zebulon.~~

(d) Accessory farm buildings. A municipality may provide in its zoning regulation ordinance that an accessory building of a "bona fide farm" as defined by G.S. 153A-340(b) has the same exemption from the building code as it would have under county zoning as provided by Part 3 of Article 18 of Chapter 153A of the General Statutes.<sup>405</sup>

~~This subsection applies only to the City of Raleigh and the Towns of Apex, Cary, Fuquay Varina, Garner, Holly Springs, Knightdale, Morrisville, Rolesville, Wake Forest, Wendell, and Zebulon.~~<sup>406</sup>

<sup>398</sup> Portions of this subsection relocated from previous G.S. 160A-360(k) regarding farm uses in municipal extraterritorial areas.

<sup>399</sup> Unnecessary given consolidation of city and county provisions related to zoning and agricultural uses.

<sup>400</sup> Simplify language.

<sup>401</sup> Clarification that the same county zoning exemption for bona fide farming applies to city zoning within a city's extraterritorial jurisdiction. This provides the same zoning and other development regulation treatment for farm land in a municipal ETJ as would be provided if the property were in county jurisdiction.

<sup>402</sup> Reference to specific federal regulatory citation generalized to avoid potential as that reference may be modified in the future.

<sup>403</sup> Sentence added to current statute in 2014.

<sup>404</sup> Relocated to following subsection (merging duplicate provisions). The authorization regarding accessory buildings and the building code previously applied only in Wake County municipalities.

<sup>405</sup> Unnecessary given consolidation of city and county provisions related to zoning and agricultural uses.

<sup>406</sup> Deletion gives all cities the option of exempting accessory farm buildings from city building code review.

(e) City regulations in voluntary agricultural districts.<sup>407</sup> A city may amend the ~~development regulations ordinances~~ applicable within its planning and development regulation jurisdiction to provide flexibility to farming operations that are located within a city or county voluntary agricultural district or enhanced voluntary agricultural district adopted under Article 61 of Chapter 106 of the General Statutes. Amendments to applicable ~~development regulations ordinances~~ may include provisions regarding on-farm sales, pick-your-own operations, road signs, agritourism, and other activities incident to farming. ~~For purposes of this section, the term "farming" shall have the same meaning as set forth in G.S. 106-581.1.~~

**§ 160D-9-4. Airport zoning.**<sup>408</sup> ~~Any city local government may enact and enforce airport zoning regulations pursuant to this Chapter or as authorized by Article 4 of Chapter 63 of the General Statutes. Airport zoning regulations for real property within six miles of any cargo airport complex site subject to regulation by the North Carolina Global TransPark Authority are governed by G.S. 63A-18.~~<sup>409</sup>

**§ 160D-9-5. Reasonable accommodation of Amateur radio antennas.**<sup>410</sup> A ~~city local government~~ ordinance based on health, safety, or aesthetic considerations that regulates the placement, screening, or height of the antennas or support structures of amateur radio operators must reasonably accommodate amateur radio communications and must represent the minimum practicable regulation necessary to accomplish the purpose of the ~~city local government~~. A ~~city local government~~ may not restrict antennas or antenna support structures of amateur radio operators to heights of 90 feet or lower unless the restriction is necessary to achieve a clearly defined health, safety, or aesthetic objective of the ~~city local government~~.

**§ 160D-9-6. Family care homes.**<sup>411</sup>

(a) The General Assembly ~~finds~~ ~~has declared in Article 1 of this Chapter that~~ it is the public policy of this State to provide persons with disabilities with the opportunity to live in a normal residential environment.

(b) As used in this ~~section~~ ~~Article~~:

(1) "Family care home" means a home with support and supervisory personnel that provides room and board, personal care and habilitation services in a family environment for not more than six resident persons with disabilities.

(2) "Person with disabilities" means a person with a temporary or permanent physical, emotional, or mental disability including but not limited to mental retardation, cerebral palsy, epilepsy, autism, hearing and sight impairments,

<sup>407</sup> Relocated from G.S. 160A-383.2. Deleted provision unnecessary given consolidation of city and county provisions related to zoning and agricultural uses.

<sup>408</sup> Adds cross-reference to the 1941 Model Airport Zoning Act. Most cities and counties have now incorporated airport zoning provisions into their zoning ordinances, but several still have separate airport zoning provisions (particularly in unzoned portions of counties). Conforming amendments to that 1941 statute are in Section 4 of this bill.

<sup>409</sup> Preserves the current jurisdictional relationship between local zoning and zoning adopted by the Global Transpark Authority.

<sup>410</sup> Relocated from G.S. 160A-383.3, 153A-341.2

<sup>411</sup> Relocated from G.S. 168-20 to 168-22.

emotional disturbances and orthopedic impairments but not including mentally ill persons who are dangerous to others as defined in G.S. 122C-3(11)b.

(c) A family care home shall be deemed a residential use of property for zoning purposes and shall be a permissible use in all residential districts ~~of all political subdivisions~~. No ~~political subdivision~~ local government may require that a family care home, its owner, or operator obtain, because of the use, ~~a conditional use permit~~, a special use permit, ~~special exception~~ or variance from any such zoning regulation ~~ordinance or plan~~; provided, however, that a ~~political subdivision~~ local government may prohibit a family care home from being located within a one-half mile radius of an existing family care home.

(d) A family care home shall be deemed a residential use of property for the purposes of determining charges or assessments imposed by ~~political subdivisions~~ local governments or businesses for water, sewer, power, telephone service, cable television, garbage and trash collection, repairs or improvements to roads, streets, and sidewalks, and other services, utilities, and improvements.

**§ 160D-9-7. Fence Wraps.**<sup>412</sup> Fence wraps displaying signage when affixed to perimeter fencing at a construction site are exempt from zoning regulation pertaining to signage under this Article until the certificate of occupancy is issued for the final portion of any construction at that site or 24 months from the time the fence wrap was installed, whichever is shorter. If construction is not completed at the end of 24 months from the time the fence wrap was installed, the local government may regulate the signage but shall continue to allow fence wrapping materials to be affixed to the perimeter fencing. No fence wrap affixed pursuant to this section may display any advertising other than advertising sponsored by a person directly involved in the construction project and for which monetary compensation for the advertisement is not paid or required.

**§ 160D-9-8. Fraternities and sororities.**<sup>413</sup> A zoning regulation or unified development ordinance may not differentiate in terms of the regulations applicable to fraternities or sororities between those fraternities or sororities that are approved or recognized by a college or university and those that are not.

**§ 160D-9-9. ~~Zoning regulations for m~~ Manufactured homes.**<sup>414</sup>

(a) The General Assembly finds ~~and declares~~ that manufactured housing offers affordable housing opportunities for low and moderate income residents of this State who could not otherwise afford to own their own home. The General Assembly further finds that some local governments have adopted zoning regulations which severely restrict the placement of manufactured homes. It is the intent of the General Assembly in enacting this section that ~~cities~~ local governments reexamine their land use practices to assure compliance with applicable statutes and case law, and consider allocating more residential land area for manufactured homes based upon local housing needs.

(b) For purposes of this section, the term "manufactured home" is defined as provided in G.S. 143-145(7).

<sup>412</sup> Provision added as G.S. 160A-381(j) and 153A-340(n) by S.L. 2015-246, Section 4 (H. 44).

<sup>413</sup> Relocated from G.S. 160A-382, 153A-340(k).

<sup>414</sup> Relocated from G.S. 160A-383.1, 153A-341.1.

(c) A city local government may not adopt or enforce zoning regulations or other provisions which have the effect of excluding manufactured homes from the entire zoning jurisdiction or which exclude manufactured homes based on the age of the home.<sup>415</sup>

(d) A city local government may adopt and enforce appearance and dimensional criteria for manufactured homes. Such criteria shall be designed to protect property values, to preserve the character and integrity of the community or individual neighborhoods within the community, and to promote the health, safety and welfare of area residents. The criteria shall be adopted by ordinance.

(e) In accordance with the city's local government's comprehensive plan and based on local housing needs, a city local government may designate a manufactured home overlay district within a residential district. Such overlay district may not consist of an individual lot or scattered lots, but shall consist of a defined area within which additional requirements or standards are placed upon manufactured homes.

(f) Nothing in this section shall be construed to preempt or supersede valid restrictive covenants running with the land. The terms "mobile home" and "trailer" in any valid restrictive covenants running with the land shall include the term "manufactured home" as defined in this section.

**§ 160D-9-10. Modular homes.** Modular homes, as defined in G.S. 105-164.3(21b), shall comply with the design and construction standards set forth in G.S. 143-139.1.

**§ 160D-9-11. Outdoor advertising.**<sup>416</sup>

(a) As used in this section, the term "off-premises outdoor advertising" includes off-premises outdoor advertising visible from the main-traveled way of any road.

(b) A city local government may require the removal of an off-premises outdoor advertising sign that is nonconforming under a local ordinance and may regulate the use of off-premises outdoor advertising within the its planning and development regulation jurisdiction of the city in accordance with the applicable provisions of this Chapter<sup>417</sup> ~~and in accordance with subject to~~ G.S. 136-131.1 and 136-131.2.<sup>418</sup>

(c) A city local government shall give written notice of its intent to require removal of off-premises outdoor advertising by sending a letter by certified mail to the last known address of the owner of the outdoor advertising and the owner of the property on which the outdoor advertising is located.

(d) No city local government may enact or amend an ordinance of general applicability to require the removal of any nonconforming, lawfully erected off-premises outdoor advertising sign without the payment of monetary compensation to the owners of the off-premises outdoor advertising, except as provided below. The payment of monetary compensation is not required if:

<sup>415</sup> Reflects the rule established in *Five C's, Inc. v. Pasquotank County*, 195 N.C. App. 410, 672 S.E.2d 737 (2009).

<sup>416</sup> Relocated from G.S. 160A-199, 153A-143.

<sup>417</sup> These provisions on removal of nonconforming outdoor advertising were previously located within the general police power Articles of Chapters 153A and 160A. Relocation to this Chapter assures use of a uniform process for adoption and amendment of ordinances as with all development regulations, but does not alter the substantive provisions of the statute.

<sup>418</sup> Clarification. Adds cross-reference to statutory provisions in the Outdoor Advertising Control Act regarding local government authority to require removal of signs and regulate sign modernization.

- (1) The ~~city~~ local government and the owner of the nonconforming off-premises outdoor advertising enter into a relocation agreement pursuant to subsection (g) of this section.
- (2) The ~~city~~ local government and the owner of the nonconforming off-premises outdoor advertising enter into an agreement pursuant to subsection (k) of this section.
- (3) The off-premises outdoor advertising is determined to be a public nuisance or detrimental to the health or safety of the populace.
- (4) The removal is required for opening, widening, extending or improving streets or sidewalks, or for establishing, extending, enlarging, or improving any of the public enterprises listed in G.S. 160A-311, and the ~~city~~ local government allows the off-premises outdoor advertising to be relocated to a comparable location.
- (5) The off-premises outdoor advertising is subject to removal pursuant to statutes, ordinances, or regulations generally applicable to the demolition or removal of damaged structures.

(e) Monetary compensation is the fair market value of the off-premises outdoor advertising in place immediately prior to its removal and without consideration of the effect of the ordinance or any diminution in value caused by the ordinance requiring its removal. Monetary compensation shall be determined based on:

- (1) The factors listed in G.S. 105-317.1(a); and
- (2) The listed property tax value of the property and any documents regarding value submitted to the taxing authority.

(f) If the parties are unable to reach an agreement under subsection (e) of this section on monetary compensation to be paid by the ~~city~~ local government to the owner of the nonconforming off-premises outdoor advertising sign for its removal, and the ~~city~~ local government elects to proceed with the removal of the sign, the ~~city~~ local government may bring an action in superior court for a determination of the monetary compensation to be paid. In determining monetary compensation, the court shall consider the factors set forth in subsection (e) of this section. Upon payment of monetary compensation for the sign, the ~~city~~ local government shall own the sign.

(g) In lieu of paying monetary compensation, a ~~city~~ local government may enter into an agreement with the owner of a nonconforming off-premises outdoor advertising sign to relocate and reconstruct the sign. The agreement shall include the following:

- (1) Provision for relocation of the sign to a site reasonably comparable to or better than the existing location. In determining whether a location is comparable or better, the following factors shall be taken into consideration:
  - a. The size and format of the sign.
  - b. The characteristics of the proposed relocation site, including visibility, traffic count, area demographics, zoning, and any uncompensated differential in the sign owner's cost to lease the replacement site.
  - c. The timing of the relocation.
- (2) Provision for payment by the ~~city~~ local government of the reasonable costs of relocating and reconstructing the sign including:
  - a. The actual cost of removing the sign.
  - b. The actual cost of any necessary repairs to the real property for damages caused in the removal of the sign.
  - c. The actual cost of installing the sign at the new location.

- d. An amount of money equivalent to the income received from the lease of the sign for a period of up to 30 days if income is lost during the relocation of the sign.

(h) For the purposes of relocating and reconstructing a nonconforming off-premises outdoor advertising sign pursuant to subsection (g) of this section, a city local government, consistent with the welfare and safety of the community as a whole, may adopt a resolution or adopt or modify its ordinances to provide for the issuance of a permit or other approval, including conditions as appropriate, or to provide for dimensional, spacing, setback, or use variances as it deems appropriate.

(i) If a city local government has offered to enter into an agreement to relocate a nonconforming off-premises outdoor advertising sign pursuant to subsection (g) of this section, and within 120 days after the initial notice by the city local government the parties have not been able to agree that the site or sites offered by the city local government for relocation of the sign are reasonably comparable to or better than the existing site, the parties shall enter into binding arbitration to resolve their disagreements. Unless a different method of arbitration is agreed upon by the parties, the arbitration shall be conducted by a panel of three arbitrators. Each party shall select one arbitrator and the two arbitrators chosen by the parties shall select the third member of the panel. The American Arbitration Association rules shall apply to the arbitration unless the parties agree otherwise.

(j) If the arbitration results in a determination that the site or sites offered by the city local government for relocation of the nonconforming sign are not comparable to or better than the existing site, and the city local government elects to proceed with the removal of the sign, the parties shall determine the monetary compensation under subsection (e) of this section to be paid to the owner of the sign. If the parties are unable to reach an agreement regarding monetary compensation within 30 days of the receipt of the arbitrators' determination, and the city local government elects to proceed with the removal of the sign, then the city local government may bring an action in superior court for a determination of the monetary compensation to be paid by the city local government to the owner for the removal of the sign. In determining monetary compensation, the court shall consider the factors set forth in subsection (e) of this section. Upon payment of monetary compensation for the sign, the city local government shall own the sign.

(k) Notwithstanding the provisions of this section, a city local government and an off-premises outdoor advertising sign owner may enter into a voluntary agreement allowing for the removal of the sign after a set period of time in lieu of monetary compensation. A city local government may adopt an ordinance or resolution providing for a relocation, reconstruction, or removal agreement.

(l) A city local government has up to three years from the effective date of an ordinance enacted under this section to pay monetary compensation to the owner of the off-premises outdoor advertising provided the affected property remains in place until the compensation is paid.

(m) This section does not apply to any ordinance in effect on July 1, 2004.<sup>419</sup> ~~the effective date of this section.~~ A city local government may amend an ordinance in effect on July 1, 2004 ~~the effective date of this section~~ to extend application of the ordinance to off-premises outdoor advertising located in territory acquired by annexation or located in the extraterritorial jurisdiction of the city. A city local government may repeal or amend an ordinance in effect on July 1, 2004

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<sup>419</sup> Clarification, simplification. The effective date of this section was July 17, 2004.

~~the effective date of this section~~ so long as the amendment to the existing ordinance does not reduce the period of amortization in effect on the effective date of this section.

(n) The provisions of this section shall not be used to interpret, construe, alter or otherwise modify the exercise of the power of eminent domain by an entity pursuant to Chapter 40A or Chapter 136 of the General Statutes.

(o) Nothing in this section shall limit a ~~city's~~ local government's authority to use amortization as a means of phasing out nonconforming uses other than off-premises outdoor advertising.

**§ 160D-9-12. Public buildings.**<sup>420</sup> ~~Part applicable to buildings constructed by State and its subdivisions; exception.~~

~~All of the provisions of this Part~~ local government zoning regulations are hereby made applicable to the erection, construction, and use of buildings by the State of North Carolina and its political subdivisions.

Notwithstanding the provisions of any general or local law or ordinance, except as provided in Article 9, Part 4 of this Chapter,<sup>421</sup> no land owned by the State of North Carolina may be included within an overlay district, ~~or a special use or conditional use district, or a conditional zoning district~~ without approval of the Council of State or its delegee.<sup>422</sup>

**§ 160D-9-13. Solar collectors.**<sup>423</sup>

(a) Except as provided in subsection (c) of this section, no ~~city~~ local government ordinance ~~development regulation~~ shall prohibit, or have the effect of prohibiting, the installation of a solar collector that gathers solar radiation as a substitute for traditional energy for water heating, active space heating and cooling, passive heating, or generating electricity for a residential property, and no person shall be denied permission by a ~~city~~ local government to install a solar collector that gathers solar radiation as a substitute for traditional energy for water heating, active space heating and cooling, passive heating, or generating electricity for a residential property. As used in this section, the term "residential property" means property where the predominant use is for residential purposes.

(b) This section does not prohibit ~~an ordinance~~ a development regulation regulating the location or screening of solar collectors as described in subsection (a) of this section, provided the ~~ordinance~~ regulation does not have the effect of preventing the reasonable use of a solar collector for a residential property.

(c) This section does not prohibit ~~an ordinance~~ a development regulation that would prohibit the location of solar collectors as described in subsection (a) of this section that are visible by a person on the ground:

(1) On the facade of a structure that faces areas open to common or public access;

<sup>420</sup> Relocated from G.S. 160A-392, 153A-347.

<sup>421</sup> Preserves current provision in G.S. 160A-400.9(f), G.S. 160D- 9-47 in this bill, regarding public buildings in historic districts.

<sup>422</sup> Makes terminology for districts consistent and allows the Council of State to delegate review and approval of these zoning decisions to staff in situations or categories deemed appropriate by the Council.

<sup>423</sup> Relocated from G.S. 160A-201, 153A-144.

- (2) On a roof surface that slopes downward toward the same areas open to common or public access that the facade of the structure faces; or
- (3) Within the area set off by a line running across the facade of the structure extending to the property boundaries on either side of the facade, and those areas of common or public access faced by the structure.
- (d) In any civil action arising under this section, the court may award costs and reasonable attorneys' fees to the prevailing party.

**§ 160D-9-14. Temporary health care structures.**<sup>424</sup>

- (a) The following definitions apply in this section:
  - (1) Activities of daily living. – Bathing, dressing, personal hygiene, ambulation or locomotion, transferring, toileting, and eating.
  - (2) Caregiver. – An individual 18 years of age or older who (i) provides care for a mentally or physically impaired person and (ii) is a first or second degree relative of the mentally or physically impaired person for whom the individual is caring.
  - (3) First or second degree relative. – A spouse, lineal ascendant, lineal descendant, sibling, uncle, aunt, nephew, or niece and includes half, step, and in-law relationships.
  - (4) Mentally or physically impaired person. – A person who is a resident of this State and who requires assistance with two or more activities of daily living as certified in writing by a physician licensed to practice in this State.
  - (5) Temporary family health care structure. – A transportable residential structure, providing an environment facilitating a caregiver's provision of care for a mentally or physically impaired person, that (i) is primarily assembled at a location other than its site of installation, (ii) is limited to one occupant who shall be the mentally or physically impaired person, (iii) has no more than 300 gross square feet, and (iv) complies with applicable provisions of the State Building Code and G.S. 143-139.1(b). Placing the temporary family health care structure on a permanent foundation shall not be required or permitted.
- (b) A city local government shall consider a temporary family health care structure used by a caregiver in providing care for a mentally or physically impaired person on property owned or occupied by the caregiver as the caregiver's residence as a permitted accessory use in any single-family residential zoning district on lots zoned for single-family detached dwellings.
- (c) A city local government shall consider a temporary family health care structure used by an individual who is the named legal guardian of the mentally or physically impaired person a permitted accessory use in any single-family residential zoning district on lots zoned for single-family detached dwellings in accordance with this section if the temporary family health care structure is placed on the property of the residence of the individual and is used to provide care for the mentally or physically impaired person.
- (d) Only one temporary family health care structure shall be allowed on a lot or parcel of land. The temporary family health care structures under subsections (b) and (c) of this section shall not require a special use permit or be subjected to any other local zoning requirements beyond those imposed upon other authorized accessory use structures, except otherwise provided in this section. Such temporary family health care structures shall comply with all setback requirements

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<sup>424</sup> Relocated from G.S. 160A-383.5, 153A-341.3.



that apply to the primary structure and with any maximum floor area ratio limitations that may apply to the primary structure.

(e) Any person proposing to install a temporary family health care structure shall first obtain a permit from the city local government. The city local government may charge a fee of up to one hundred dollars (\$100.00) for the initial permit and an annual renewal fee of up to fifty dollars (\$50.00). The city local government may not withhold a permit if the applicant provides sufficient proof of compliance with this section. The city local government may require that the applicant provide evidence of compliance with this section on an annual basis as long as the temporary family health care structure remains on the property. The evidence may involve the inspection by the city local government of the temporary family health care structure at reasonable times convenient to the caregiver, not limited to any annual compliance confirmation, and annual renewal of the doctor's certification.

(f) Notwithstanding subsection (i) of this section, any temporary family health care structure installed under this section may be required to connect to any water, sewer, and electric utilities serving the property and shall comply with all applicable State law, local ordinances, and other requirements, including ~~Part 5 of this Article~~ Article 11 of this Chapter, as if the temporary family health care structure were permanent real property.

(g) No signage advertising or otherwise promoting the existence of the temporary health care structure shall be permitted either on the exterior of the temporary family health care structure or elsewhere on the property.

(h) Any temporary family health care structure installed pursuant to this section shall be removed within 60 days in which the mentally or physically impaired person is no longer receiving or is no longer in need of the assistance provided for in this section. If the temporary family health care structure is needed for another mentally or physically impaired person, the temporary family health care structure may continue to be used, or may be reinstated on the property within 60 days of its removal, as applicable.

(i) The city local government may revoke the permit granted pursuant to subsection (e) of this section if the permit holder violates any provision of this section or G.S. 160A-202. The city local government may seek injunctive relief or other appropriate actions or proceedings to ensure compliance with this section or G.S. 160A-202.

(j) Temporary family health care structures shall be treated as tangible personal property for purposes of taxation.

#### **§ 160D-9-15. ~~Designation of Streets and transportation.~~**

(a) *Street setbacks and curb cut regulations.*<sup>425</sup> Local governments may establish street setback and driveway connection regulations pursuant to G.S. 160A-306 and 160A-307 and as a part of development regulations adopted pursuant to this Chapter. If adopted pursuant to this Chapter, the regulations are also subject to the provisions of G.S. 160A-306 and 160A-307.

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<sup>425</sup> Continues the current statutory scheme of allowing street setback regulations to be adopted pursuant to the specific provisions contained in Article 15 of G.S. Chapter 160A (which G.S. 153A-326 previously extended to counties) or to incorporate such regulations as part of the development regulations authorized by this Chapter. Clarifies that if incorporated into a development regulation, the provisions and limitations of the cited sections are still applicable.

(b) *Transportation corridor official maps.*<sup>426</sup> Any ~~city~~ local government may establish official transportation corridor ~~official~~ maps and may enact and enforce ordinances pursuant to Article 2E of Chapter 136 of the General Statutes.

**§ 160D-9-16. Bee hives.**<sup>427</sup> Restrictions on bee hives in local development regulations shall be consistent with the limitations of G.S. 106-645.

**§ 160D-9-17 to 9-19. Reserved**

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<sup>426</sup> Relocated from G.S. 160A-458.4. Note the authority to adopt official maps is suspended from July 1, 2016 to July 1, 2017 as provided by G. S. 136.44.50(h), created by S.L. 2016-90.

<sup>427</sup> Insert cross-reference to legislation regarding limited preemption of local government regulation of bee hives adopted in 2015.

## PART 2. ENVIRONMENTAL REGULATIONS

**§ 160D-9-20. Local environmental regulations.**<sup>428</sup>

(a) Local governments are authorized to exercise the powers conferred by Article 8 of Chapter 160A and Article 6 of Chapter 153A to adopt and enforce local ordinances pursuant to this Part to the extent necessary to comply with state and federal law, rules and regulations, or permits consistent with the interpretations and directions of the state or federal agency issuing the permit.<sup>429</sup>

(b) Local environmental regulations adopted pursuant to this Part are not subject to the variance provisions of G.S. 160D-7-5 unless that is specifically authorized by the local ordinance.<sup>430</sup>

**§ 160D-9-21. ~~Restriction of certain f~~ Forestry activities prohibited.**<sup>431</sup>

(a) The following definitions apply to this section:

- (1) Development. - Any activity, including timber harvesting, that is associated with the conversion of forestland to nonforest use.
- (2) Forest management plan. - A document that defines a landowner's forest management objectives and describes specific measures to be taken to achieve those objectives. A forest management plan shall include silvicultural practices that both ensure optimal forest productivity and environmental protection of land by either commercially growing timber through the establishment of forest stands or by ensuring the proper regeneration of forest stands to commercial levels of production after the harvest of timber.
- (3) Forestland. - Land that is devoted to growing trees for the production of timber, wood, and other forest products.
- (4) Forestry. - The professional practice embracing the science, business, and art of creating, conserving, and managing forests and forestland for the sustained use and enjoyment of their resources, materials, or other forest products.
- (5) Forestry activity. - Any activity associated with the growing, managing, harvesting, and related transportation, reforestation, or protection of trees and timber, provided that such activities comply with existing State rules and regulations pertaining to forestry.

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<sup>428</sup> Environmental regulations previously included in Article 18 of Ch. 153A or Art. 19 of Ch. 160A are incorporated into this Part, as are other environmental regulations that require adoption of local development ordinances. Environmental regulations that only involve local administration of state regulatory programs, such as for CAMA minor development permits, are not incorporated and remain in their current statutory location. The provision in G.S. 160D-9-1 that this Article does not expand, diminish or alter the scope of authority granted in other Articles is applicable to this Part.

<sup>429</sup> Some of the local regulations adopted under this Part are in part authorized and enforced under the powers granted in the general police power Articles of Chapters 160A and 153A and this cross-reference preserves that arrangement. Failure to explicitly cross-reference these authorities could lead to noncompliance with state and federal environmental requirements for local governments.

<sup>430</sup> Allowing variances under the standards in G.S. 160D-7-5 would be contrary to the state and federal regulatory requirements for some of these environmental programs.

<sup>431</sup> Relocated from G.S. 160A-458.5, 153A-452.

(b) A ~~city~~ local government shall not adopt or enforce any ordinance, rule, regulation, or resolution that regulates either:

- (1) Forestry activity on forestland that is taxed on the basis of its present-use value as forestland under Article 12 of Chapter 105 of the General Statutes.
- (2) Forestry activity that is conducted in accordance with a forest management plan that is prepared or approved by a forester registered in accordance with Chapter 89B of the General Statutes.

(c) This section shall not be construed to limit, expand, or otherwise alter the authority of a ~~city~~ local government to:

- (1) Regulate activity associated with development. A ~~city~~ local government may deny a building permit or refuse to approve a site or subdivision plan for either a period of up to:
  - a. Three years after the completion of a timber harvest if the harvest results in the removal of all or substantially all of the trees that were protected under ~~city~~ local government regulations governing development from the tract of land for which the permit or approval is sought.
  - b. Five years after the completion of a timber harvest if the harvest results in the removal of all or substantially all of the trees that were protected under ~~city~~ local government regulations governing development from the tract of land for which the permit or approval is sought and the harvest was a willful violation of the ~~city~~ local government regulations.
- (2) Regulate trees pursuant to any local act of the General Assembly.
- (3) Adopt ordinances that are necessary to comply with any federal or State law, regulation, or rule.
- (4) Exercise its planning or zoning authority under this ~~Article~~ Chapter.
- (5) Regulate and protect streets ~~under Article 15 of this Chapter~~.

**§ 160D-9-22. Erosion and sedimentation control.**<sup>432</sup> Any ~~city~~ local government may enact and enforce erosion and sedimentation control ~~regulations~~ ordinances as authorized by Article 4 of Chapter 113A of the General Statutes and ~~in such enactment and enforcement~~ shall comply with all applicable provisions of ~~Article 4 that Article and with Article 6 of this~~ to the extent not inconsistent with that Article, with this Chapter.

**§ 160D-9-23. Floodway Floodplain regulations.**<sup>433</sup> Any ~~local government~~ city may enact and enforce ~~floodway floodplain~~ regulation or flood damage prevention regulations<sup>434</sup> ~~ordinances~~ as authorized by Part 6 of Article 21 of Chapter 143 of the General Statutes and ~~in such enactment and enforcement~~ shall comply with all applicable provisions of ~~Part 6 that Part and to the extent not inconsistent with that Article, with this Chapter~~.

<sup>432</sup> Relocated from G.S. 160A-458.

<sup>433</sup> Relocated from G.S. 160A-458.1

<sup>434</sup> Incorporate contemporary terminology.

**§ 160D-9-24. Mountain ridge protection.**<sup>435</sup> ~~City~~ -Any local government may enact and enforce a mountain ridge protection regulations ordinance pursuant to Article 14 of Chapter 113A of the General Statutes, ~~and in such enactment and enforcement~~ shall comply with all applicable provisions of ~~Article 14~~ that Article and to the extent not inconsistent with that Article, with this Chapter unless the ~~city~~ local government has removed itself from the coverage of Article 14 of Chapter 113A through the procedure provided by law.

**§ 160D-9-25. Stormwater control.**<sup>436</sup> (a) A ~~city~~ local government may adopt and enforce a stormwater control regulation ordinance to protect water quality and control water quantity. A ~~city~~ local government may adopt a stormwater management regulation ordinance pursuant to this Chapter, its charter, other applicable laws, or any combination of these powers.

(b) A federal, State, or local government project shall comply with the requirements of a ~~city~~ local government stormwater control regulation ordinance unless the federal, State, or local government agency has a National Pollutant Discharge Elimination System (NPDES) stormwater permit that applies to the project. A ~~city~~ local government may take enforcement action to compel a State or local government agency to comply with a stormwater control regulation ordinance that implements the National Pollutant Discharge Elimination System (NPDES) stormwater permit issued to the ~~city~~ local government. To the extent permitted by federal law, including Chapter 26 of Title 33 of the United States Code, a ~~city~~ local government may take enforcement action to compel a federal government agency to comply with a stormwater control regulation ordinance.

(c) A ~~city~~ local government may implement illicit discharge detection and elimination controls, construction site stormwater runoff controls, and post-construction runoff controls through an ordinance or other regulatory mechanism to the extent allowable under State law.

(d) A ~~city~~ local government that holds a National Pollutant Discharge Elimination System (NPDES) permit issued pursuant to G.S. 143-214.7 may adopt ~~an ordinance, a regulation,~~ applicable within its ~~corporate limits and~~ its planning and development regulation jurisdiction, to establish the stormwater control program necessary for the ~~city~~ local government to comply with the permit. A ~~city~~ local government may adopt ~~an ordinance a regulation~~ that bans illicit discharges within its ~~corporate limits and~~ its planning and development regulation jurisdiction. A ~~city~~ local government may adopt ~~an ordinance, a regulation,~~ applicable within its ~~corporate limits and~~ its planning and development regulation jurisdiction, that requires (i) deed restrictions and protective covenants to ensure that each project, including the stormwater management system, will be maintained so as to protect water quality and control water quantity and (ii) financial arrangements to ensure that adequate funds are available for the maintenance and replacement costs of the project.

(e) Unless the ~~city~~ local government requests the permit condition in its permit application, the Environmental Management Commission may not require as a condition of a National Pollutant Discharge Elimination System (NPDES) stormwater permit issued pursuant to G.S. 143-214.7 that a city implement the measure required by 40 Code of Federal Regulations § 122.34(b)(3)(1 July 2003 Edition) in its extraterritorial jurisdiction.

**§ 160D-9-26 to 9-29. Reserved.**

<sup>435</sup> Relocated from G.S. 160A-458.2, G.S. 153A-448.

<sup>436</sup> Relocated from G.G. 160A-459, G.S. 153A-454.



## PART 3. WIRELESS TELECOMMUNICATION FACILITIES

**§ 160D-9-30. Purpose and compliance with federal law.**<sup>437</sup>

(a) The purpose of this section is to ensure the safe and efficient integration of facilities necessary for the provision of advanced mobile broadband and wireless telecommunications services throughout the community and to ensure the ready availability of reliable wireless service to the public, government agencies, and first responders, with the intention of furthering the public safety and general welfare.

(b) The deployment of wireless infrastructure is critical to ensuring first responders can provide for the health and safety of all residents of North Carolina and that, consistent with section 6409 of the ~~federal~~ Middle Class Tax Relief and Job Creation Act of 2012, 47 U.S.C. § 1455(a), which creates a national wireless emergency communications network for use by first responders that in large measure will be dependent on facilities placed on existing wireless communications support structures, it is the policy of this State to facilitate the placement of wireless communications support structures in all areas of North Carolina. The following standards shall apply to a ~~city's~~ local government's actions, as a regulatory body, in the regulation of the placement, construction, or modification of a wireless communications facility.

(c) The placement, construction, or modification of wireless communications facilities shall be in conformity with the Federal Communications Act, 47 U.S.C. § 332 as amended, section 6409 of the ~~federal~~ Middle Class Tax Relief and Job Creation Act of 2012, 47 U.S.C. § 1455(a), and in accordance with the rules promulgated by the Federal Communications Commission.<sup>438</sup>

**§ 160D-9-31. Definitions.**<sup>439</sup>

<sup>437</sup> Relocated from G.S. 160A-400.50, 153A-349.50. This Part is modified by S.L. 2017-159 (H. 310), which will be incorporated in 2018.

<sup>438</sup> S.L. 2017-159 adds a new subsection to read:

“This Part shall not be construed to authorize a city to require the construction or installation of wireless facilities or to regulate wireless services other than as set forth herein”.

<sup>439</sup> Relocated from G.S. 160A-400.51, 153A-349.51. S.L. 2017-159 adds or modifies the following definitions:

(1a) Applicable codes. – The North Carolina State Building Code and any other uniform building, fire, electrical, plumbing, or mechanical codes adopted by a recognized national code organization together with State or local amendments to those codes enacted solely to address imminent threats of destruction of property or injury to persons.

(2) Application. – A request that is submitted by an applicant to a city for a permit to collocate wireless facilities or to approve the installation, modification, or replacement of a utility pole, city utility pole, or wireless support structure.

(3a) City right-of-way. – A right-of-way owned, leased, or operated by a city, including any public street or alley that is not a part of the State highway system.

(3b) City utility pole. – A pole owned by a city in the city right-of-way that provides lighting, traffic control, or a similar function.

(4) Collocation. – The placement, installation, maintenance, modification, operation, or replacement of wireless facilities on, under, within, or on the surface of the earth adjacent to existing structures, including utility poles, city utility poles, water towers, buildings, and other structures capable of structurally supporting the attachment of

The following definitions apply in this Part.

- (1) **Antenna.** - Communications equipment that transmits, receives, or transmits and receives electromagnetic radio signals used in the provision of all types of wireless communications services.

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wireless facilities in compliance with applicable codes. The term "collocation" does not include the installation of new utility poles, city utility poles, or wireless support structures.

(4a) **Communications facility.** - The set of equipment and network components, including wires and cables and associated facilities used by a communications service provider to provide communications service.

(4b) **Communications service.** - Cable service as defined in 47 U.S.C. § 522(6), information service as defined in 47 U.S.C. § 153(24), telecommunications service as defined in 47 U.S.C. § 153(53), or wireless services.

(4c) **Communications service provider.** - A cable operator as defined in 47 U.S.C. § 522(5); a provider of information service, as defined in 47 U.S.C. § 153(24); a telecommunications carrier, as defined in 47 U.S.C. § 153(51); or a wireless provider.

(6a) **Micro wireless facility.** - A small wireless facility that is no larger in dimension than 24 inches in length, 15 inches in width, and 12 inches in height and that has an exterior antenna, if any, no longer than 11 inches.

(7a) **Small wireless facility.** - A wireless facility that meets both of the following qualifications:

- a. Each antenna is located inside an enclosure of no more than six cubic feet in volume or, in the case of an antenna that has exposed elements, the antenna and all of its exposed elements, if enclosed, could fit within an enclosure of no more than six cubic feet.
- b. All other wireless equipment associated with the facility has a cumulative volume of no more than 28 cubic feet. For purposes of this sub-subdivision, the following types of ancillary equipment are not included in the calculation of equipment volume: electric meters, concealment elements, telecommunications demarcation boxes, ground-based enclosures, grounding equipment, power transfer switches, cut-off switches, vertical cable runs for the connection of power and other services, or other support structures.

(8) **Utility pole.** - A structure that is designed for and used to carry lines, cables, wires, lighting facilities, or small wireless facilities for telephone, cable television, or electricity, lighting, or wireless services.

(9) **Wireless facility.** - Equipment at a fixed location that enables wireless communications between user equipment and a communications network, including (i) equipment associated with wireless communications and (ii) radio transceivers, antennas, wires, coaxial or fiber-optic cable, regular and backup power supplies, and comparable equipment, regardless of technological configuration. The term includes small wireless facilities. The term shall not include any of the following:

- a. The structure or improvements on, under, within, or adjacent to which the equipment is collocated.
- b. Wireline backhaul facilities.
- c. Coaxial or fiber-optic cable that is between wireless structures or utility poles or city utility poles or that is otherwise not immediately adjacent to or directly associated with a particular antenna.

(9a) **Wireless infrastructure provider.** - Any person with a certificate to provide telecommunications service in the State who builds or installs wireless communication transmission equipment, wireless facilities, or wireless support structures for small wireless facilities but that does not provide wireless services.

(9b) **Wireless provider.** - A wireless infrastructure provider or a wireless services provider.

(9c) **Wireless services.** - Any services, using licensed or unlicensed wireless spectrum, including the use of Wi-Fi, whether at a fixed location or mobile, provided to the public using wireless facilities.

(9d) **Wireless services provider.** - A person who provides wireless services.



- (2) Application. - A formal request submitted to the ~~city~~ local government to construct or modify a wireless support structure or a wireless facility.
- (3) Base station. - A station at a specific site authorized to communicate with mobile stations, generally consisting of radio receivers, antennas, coaxial cables, power supplies, and other associated electronics.
- (4) Building permit. - An official administrative authorization issued by the ~~city~~ local government prior to beginning construction consistent with the provisions of G.S. 160D-11-8.
- (5) Collocation. - The placement or installation of wireless facilities on existing structures, including electrical transmission towers, water towers, buildings, and other structures capable of structurally supporting the attachment of wireless facilities in compliance with applicable codes.
- (6) Eligible facilities request. - A request for modification of an existing wireless tower or base station that involves collocation of new transmission equipment or replacement of transmission equipment but does not include a substantial modification.
- (7) Equipment compound. - An area surrounding or near the base of a wireless support structure within which a wireless facility is located.
- (8) Fall zone. - The area in which a wireless support structure may be expected to fall in the event of a structural failure, as measured by engineering standards.
- (9) Land development regulation. - Any ordinance enacted pursuant to this ~~Part~~ Chapter.
- (10) Search ring. - The area within which a wireless support facility or wireless facility must be located in order to meet service objectives of the wireless service provider using the wireless facility or wireless support structure.
- (11) Substantial modification. - The mounting of a proposed wireless facility on a wireless support structure that substantially changes the physical dimensions of the support structure. A mounting is presumed to be a substantial modification if it meets any one or more of the criteria listed below. The burden is on the local government to demonstrate that a mounting that does not meet the listed criteria constitutes a substantial change to the physical dimensions of the wireless support structure.
  - a. Increasing the existing vertical height of the structure by the greater of (i) more than ten percent (10%) or (ii) the height of one additional antenna array with separation from the nearest existing antenna not to exceed 20 feet.
  - b. Except where necessary to shelter the antenna from inclement weather or to connect the antenna to the tower via cable, adding an appurtenance to the body of a wireless support structure that protrudes horizontally from the edge of the wireless support structure the greater of (i) more than 20 feet or (ii) more than the width of the wireless support structure at the level of the appurtenance.
  - c. Increasing the square footage of the existing equipment compound by more than 2,500 square feet.
- (12) Utility pole. - A structure that is designed for and used to carry lines, cables, or wires for telephone, cable television, or electricity, or to provide lighting.
- (13) Water tower. - A water storage tank, a standpipe, or an elevated tank situated on a support structure originally constructed for use as a reservoir or facility to store or deliver water.
- (14) Wireless facility. - The set of equipment and network components, exclusive of the underlying wireless support structure or tower, including antennas, transmitters,

receivers, base stations, power supplies, cabling, and associated equipment necessary to provide wireless data and wireless telecommunications services to a discrete geographic area.

- (15) Wireless support structure. - A new or existing structure, such as a monopole, lattice tower, or guyed tower that is designed to support or capable of supporting wireless facilities. A utility pole is not a wireless support structure.

**§ 160D-9-32. Local authority.**<sup>440</sup> A ~~city~~ local government may plan for and regulate the siting or modification of wireless support structures and wireless facilities in accordance with land development regulations and in conformity with this Part. Except as expressly stated, nothing in this Part shall limit a ~~city~~ local government from regulating applications to construct, modify, or maintain wireless support structures, or construct, modify, maintain, or collocate wireless facilities on a wireless support structure based on consideration of land use, public safety, and zoning considerations, including aesthetics, landscaping, structural design, setbacks, and fall zones, or State and local building code requirements, consistent with the provisions of federal law provided in G.S. 160D-9-30. For purposes of this Part, public safety includes, without limitation, federal, State, and local safety regulations but does not include requirements relating to radio frequency emissions of wireless facilities.

**§ 160D-9-33. Construction of new wireless support structures or substantial modifications of wireless support structures.**<sup>441</sup>

~~(a) Repealed.~~

(a) Any person that proposes to construct a new wireless support structure or substantially modify a wireless support structure within the planning and ~~land-use~~ development regulation jurisdiction of a ~~city~~ local government must do both of the following:

- (1) Submit a completed application with the necessary copies and attachments to the appropriate planning authority.
- (2) Comply with any local ordinances concerning land use and any applicable permitting processes.

(b) A ~~city's~~ local government's review of an application for the placement or construction of a new wireless support structure or substantial modification of a wireless support structure shall only address public safety, land development, or zoning issues. In reviewing an application, the ~~city~~ local government may not require information on or evaluate an applicant's business decisions about its designed service, customer demand for its service, or quality of its service to or from a particular area or site. A ~~city~~ local government may not require information that concerns the specific need for the wireless support structure, including if the service to be provided from the wireless support structure is to add additional wireless coverage or additional wireless capacity. A ~~city~~ local government may not require proprietary, confidential, or other business information to justify the need for the new wireless support structure, including propagation maps and telecommunication traffic studies. In reviewing an application, the ~~city~~ local government may review the following:

<sup>440</sup> Relocated from G.S. 160A-400.51A, 153A-349.51A.

<sup>441</sup> Relocated from G.S. 160A-400.52, 153A-349.52.

- (1) Applicable public safety, land use, or zoning issues addressed in its adopted regulations, including aesthetics, landscaping, land-use based location priorities, structural design, setbacks, and fall zones.
- (2) Information or materials directly related to an identified public safety, land development, or zoning issue including evidence that no existing or previously approved wireless support structure can reasonably be used for the wireless facility placement instead of the construction of a new wireless support structure; that residential, historic, and designated scenic areas cannot be served from outside the area; or that the proposed height of a new wireless support structure or initial wireless facility placement or a proposed height increase of a substantially modified wireless support structure, or replacement wireless support structure is necessary to provide the applicant's designed service.
- (3) A ~~city~~ local government may require applicants for new wireless facilities to evaluate the reasonable feasibility of collocating new antennas and equipment on an existing wireless support structure or structures within the applicant's search ring. Collocation on an existing wireless support structure is not reasonably feasible if collocation is technically or commercially impractical or the owner of the existing wireless support structure is unwilling to enter into a contract for such use at fair market value. ~~Cities~~ Local governments may require information necessary to determine whether collocation on existing wireless support structures is reasonably feasible.

~~(d) Repealed.~~

(c) The ~~city~~ local government shall issue a written decision approving or denying an application under this section within a reasonable period of time consistent with the issuance of other ~~land-use permits~~ development approvals in the case of other applications, each as measured from the time the application is deemed complete.

(d) A ~~city~~ local government may fix and charge an application fee, consulting fee, or other fee associated with the submission, review, processing, and approval of an application to site new wireless support structures or to substantially modify wireless support structures or wireless facilities that is based on the costs of the services provided and does not exceed what is usual and customary for such services. Any charges or fees assessed by a ~~city~~ local government on account of an outside consultant shall be fixed in advance and incorporated into a permit or application fee and shall be based on the reasonable costs to be incurred by the ~~city~~ local government in connection with the regulatory review authorized under this section. The foregoing does not prohibit a ~~city~~ local government from imposing additional reasonable and cost-based fees for costs incurred should an applicant amend its application. On request, the amount of the consultant charges incorporated into the permit or application fee shall be separately identified and disclosed to the applicant. The fee imposed by a ~~city~~ local government for review of the application may not be used for either of the following:

- (1) Travel time or expenses, meals, or overnight accommodations incurred in the review of an application by a consultant or other third party.
- (2) Reimbursements for a consultant or other third party based on a contingent fee basis or a results-based arrangement.

(e) The ~~city~~ local government may condition approval of an application for a new wireless support structure on the provision of documentation prior to the issuance of a building permit establishing the existence of one or more parties, including the owner of the wireless support structure, who intend to locate wireless facilities on the wireless support structure. A ~~city~~ local

government shall not deny an initial ~~land use or zoning permit~~ development approval based on such documentation. A city local government may condition a ~~permit~~ development approval on a requirement to construct facilities within a reasonable period of time, which shall be no less than 24 months.

(f) The city local government may not require the placement of wireless support structures or wireless facilities on city local government owned or leased property, but may develop a process to encourage the placement of wireless support structures or facilities on city local government owned or leased property, including an expedited approval process.

(g) This section shall not be construed to limit the provisions or requirements of any historic district or landmark regulation adopted pursuant to ~~Part 3C~~ of this Article.

**§ 160D-9-34. Collocation and eligible facilities requests of wireless support structures.**<sup>442</sup>

(a) Pursuant to section 6409 of the ~~federal~~ Middle Class Tax Relief and Job Creation Act of 2012, 47 U.S.C. § 1455(a), a city local government may not deny and shall approve any eligible facilities request as provided in this section. Nothing in this Part requires an application and approval for routine maintenance or limits the performance of routine maintenance on wireless support structures and facilities, including in-kind replacement of wireless facilities. Routine maintenance includes activities associated with regular and general upkeep of transmission equipment, including the replacement of existing wireless facilities with facilities of the same size. A city local government may require an application for collocation or an eligible facilities request.

(b) A collocation or eligible facilities request application is deemed complete unless the city local government provides notice that the application is incomplete in writing to the applicant within 45 days of submission or within some other mutually agreed upon time frame. The notice shall identify the deficiencies in the application which, if cured, would make the application complete. A city local government may deem an application incomplete if there is insufficient evidence provided to show that the proposed collocation or eligible facilities request will comply with federal, State, and local safety requirements. A city local government may not deem an application incomplete for any issue not directly related to the actual content of the application and subject matter of the collocation or eligible facilities request. An application is deemed complete on resubmission if the additional materials cure the deficiencies indicated.

(c) The city local government shall issue a written decision approving an eligible facilities request application within 45 days of such application being deemed complete. For a collocation application that is not an eligible facilities request, the city local government shall issue its written decision to approve or deny the application within 45 days of the application being deemed complete.

(d) A city local government may impose a fee not to exceed one thousand dollars (\$1,000) for technical consultation and the review of a collocation or eligible facilities request application. The fee must be based on the actual, direct, and reasonable administrative costs incurred for the review, processing, and approval of a collocation application. A city local government may engage a third-party consultant for technical consultation and the review of a collocation application. The fee imposed by a city local government for the review of the application may not be used for either of the following:

- (1) Travel expenses incurred in a third-party's review of a collocation application.

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<sup>442</sup> Relocated from G.S. 160A-400.53, 153A-349.53.

- (2) Reimbursement for a consultant or other third party based on a contingent fee basis or results-based arrangement.

(b), (c) Repealed.

~~§ 160A-400.54. Reserved for future codification purposes.~~

~~§ 160A-400.55. Reserved for future codification purposes.~~

~~§ 160A-400.56. Reserved for future codification purposes.~~

~~§ 160A-400.57. Reserved for future codification purposes.~~

~~§ 160A-400.58. Reserved for future codification purposes.~~

§ 160D-9-35 to 9-39. Reserved.<sup>443</sup>

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<sup>443</sup> S.L. 2017-159 (H. 310) adds four new sections to the statutes, G.S. 160A-400.54 to 160A-400.57, to be incorporated here in 2018. The sections address collation of small wireless facilities, use of public rights of way, access to city utility poles to install small wireless facilities, and applicability of the provisions.

## PART 4. HISTORIC PRESERVATION

**§ 160D-9-40. Legislative findings.**<sup>444</sup> The ~~historical~~ heritage of our State is one of our most valued and important assets. The conservation and preservation of historic districts and landmarks stabilize and increase property values ~~in their areas~~ and strengthen the overall economy of the State.<sup>445</sup> This Part authorizes ~~cities and counties~~ local governments of the State within their respective ~~zoning planning and development regulation~~ jurisdictions and by means of listing, regulation, and acquisition:

- (1) To safeguard the heritage of the city or county by preserving any district or landmark therein that embodies important elements of its culture, history, architectural history, or prehistory; and
- (2) To promote the use and conservation of such district or landmark for the education, pleasure and enrichment of the residents of the city or county and the State as a whole.

**§ 160A-400.2. Exercise of powers by counties as well as cities.**<sup>446</sup>

The term "municipality" or "municipal" as used in G.S. 160A-400.1 through 160A-400.14 shall be deemed to include the governing board or legislative board of a county, to the end that ~~counties may exercise the same powers as cities with respect to the establishment of historic districts and designation of landmarks.~~

**§ 160D-9-41. Historic Preservation Commission.**<sup>447</sup> Before it may designate one or more landmarks or historic districts, a ~~municipality~~ local government shall establish or designate a historic preservation commission in accordance with G.S. 160D-3-3.<sup>448</sup> ~~The municipal governing board shall determine the number of the members of the commission, which shall be at least three, and the length of their terms, which shall be no greater than four years. A majority of the members of such a commission shall have demonstrated special interest, experience, or education in history, architecture, archaeology, or related fields. All the members shall reside within the territorial jurisdiction of the municipality as established pursuant to G.S. 160A-360. The commission may appoint advisory bodies and committees as appropriate.~~

~~In lieu of establishing a historic preservation commission, a municipality may designate as its historic preservation commission, (i) a separate historic districts commission or a separate historic landmarks commission established pursuant to this Part to deal only with historic districts or landmarks respectively, (ii) a planning board established pursuant to this Article, or (iii) a community appearance commission established pursuant to Part 7 of this Article. In order for a commission or board other than the preservation commission to be designated, at least three of its members shall have demonstrated special interest, experience, or education in history, architecture, or related fields. At the discretion of the municipality the ordinance may also provide that the preservation commission may exercise within a historic district any or all of the powers of a planning board or a community appearance commission.~~

<sup>444</sup> Relocated from G.S. 160A-400.1, entire Part also applicable to counties pursuant to G.S. 160A-400.2.

<sup>445</sup> Streamline and simplify language.

<sup>446</sup> Deleted as unnecessary given merger of city and county provisions.

<sup>447</sup> Relocated from G.S. 160A-400.7.

<sup>448</sup> Remainder of section relocated to G.S. 160D-3-4.

~~A county and one or more cities in the county may establish or designate a joint preservation commission. If a joint commission is established or designated, the county and cities involved shall determine the residence requirements of members of the joint preservation commission.~~

**§ 160D-9-42. Powers of the Historic Preservation Commission.**<sup>449</sup>

A preservation commission established pursuant to this ~~Part~~ Chapter may, within the ~~zoning planning and development regulation~~ jurisdiction of the ~~municipality~~ local government:

- (1) Undertake an inventory of properties of historical, prehistorical, architectural, and/or cultural significance;
- (2) Recommend to the ~~municipal~~ governing board areas to be designated by ordinance as "Historic Districts"; and individual structures, buildings, sites, areas, or objects to be designated by ordinance as "Landmarks";
- (3) Acquire by any lawful means the fee or any lesser included interest, including options to purchase, to properties within established districts or to any such properties designated as landmarks; to hold, manage, preserve, restore and improve ~~the same~~ such properties, and to exchange or dispose of the property by public or private sale, lease or otherwise, subject to covenants or other legally binding restrictions which will secure appropriate rights of public access and promote the preservation of the property;
- (4) Restore, preserve and operate historic properties;
- (5) Recommend to the governing board that designation of any area as a historic district or part thereof, or designation of any building, structure, site, area, or object as a landmark, be revoked or removed for cause;
- (6) Conduct an educational program ~~with respect to~~ regarding historic properties and districts within its jurisdiction;
- (7) Cooperate with the State, federal, and local governments in pursuance of the purposes of this Part. The governing board or the commission when authorized by the governing board may contract with the State, or the United States of America, or any agency of either, or with any other organization provided the terms are not inconsistent with State or federal law;
- (8) Enter, solely in performance of its official duties and only at reasonable times, upon private lands for examination or survey thereof. However, no member, employee or agent of the commission may enter any private building or structure without the express consent of the owner or occupant thereof;
- (9) Prepare and recommend the official adoption of a preservation element as part of the ~~municipality's~~ local government's comprehensive plan;
- (10) Review and act upon proposals for alterations, demolitions, or new construction within historic districts, or for the alteration or demolition of designated landmarks, pursuant to this Part; and
- (11) Negotiate at any time with the owner of a building, structure, site, area, or object for its acquisition or its preservation, when such action is reasonably necessary or appropriate.

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<sup>449</sup> Relocated from G.S. 160A-400.8.

**~~§ 160A-400.3. Character of historic district defined.~~**<sup>450</sup>

~~Historic districts established pursuant to this Part shall consist of areas which are deemed to be of special significance in terms of their history, prehistory, architecture, and/or culture, and to possess integrity of design, setting, materials, feeling, and association.~~

**§ 160D-9-43. Appropriations.**<sup>451</sup> ~~A city or county~~ governing board is authorized to make appropriations to a historic preservation commission established pursuant to this ~~Part~~ Chapter in any amount ~~that it may~~ determine necessary for the expenses of the operation of the commission, and may make available any additional amounts necessary for the acquisition, restoration, preservation, operation, and management of historic buildings, structures, sites, areas or objects designated as historic landmarks or within designated historic districts, or of land on which such buildings or structures are located, or to which they may be removed.

**§ 160D-9-44. Designation of historic districts.**<sup>452</sup>

(a) Any ~~municipal governing board~~ local government may, as part of a zoning ~~ordinance~~ regulation adopted pursuant to Article 7 or as a ~~or other ordinance~~ development regulation enacted or amended pursuant to this Article 6, designate and from time to time amend one or more historic districts within the area subject to the regulation. ~~ordinance~~. Historic districts established pursuant to this Part shall consist of areas which are deemed to be of special significance in terms of their history, prehistory, architecture, and/or culture, and to possess integrity of design, setting, materials, feeling, and association.<sup>453</sup>

Such ~~ordinance~~ development regulation may treat historic districts either as a separate use district classification or as districts which overlay other zoning districts. Where historic districts are designated as separate use districts, the zoning regulation ~~ordinance~~ may include as uses by right or as ~~conditional~~ special uses those uses found by the Preservation Commission to have existed during the period sought to be restored or preserved, or to be compatible with the restoration or preservation of the district.

(b) No historic district or districts shall be designated under subsection (a) of this section until:

- (1) An investigation and report describing the significance of the buildings, structures, features, sites or surroundings included in any such proposed district, and a description of the boundaries of such district has been prepared, and
- (2) The Department of Cultural Resources, acting through the State Historic Preservation Officer or his or her designee, shall have made an analysis of and recommendations concerning such report and description of proposed boundaries. Failure of the department to submit its written analysis and recommendations to the ~~municipal~~ governing board within 30 calendar days after a written request for such analysis has been received by the Department of Cultural Resources shall relieve the ~~municipality~~ governing board of any responsibility for awaiting such analysis, and ~~said the~~

<sup>450</sup> Relocated to G.S. 160D-44(a).

<sup>451</sup> Relocated from G.S. 160A-400.12.

<sup>452</sup> Relocated from G.S. 160A-400.4.

<sup>453</sup> Relocated from G.S. 160A-400.3.



governing board may at any time thereafter take any necessary action to adopt or amend its zoning regulation. ~~ordinance~~.

(c) The ~~municipal~~ governing board may also, in its discretion, refer the report and proposed boundaries under subsection (b) of this section to any local preservation commission or other interested body for its recommendations prior to taking action to amend the zoning regulation ~~ordinance~~. With respect to any changes in the boundaries of such district subsequent to its initial establishment, or the creation of additional districts within the jurisdiction, the investigative studies and reports required by subdivision (1) of subsection (b) of this section shall be prepared by the preservation commission, and shall be referred to the ~~local planning agency~~ planning board for its review and comment according to procedures set forth in the zoning regulation. ~~ordinance~~. Changes in the boundaries of an initial district or proposal for additional districts shall also be submitted to the Department of Cultural Resources in accordance with the provisions of subdivision (2) of subsection (b) of this section.

On receipt of these reports and recommendations, the ~~municipality~~ local government may proceed in the same manner as would otherwise be required for the adoption or amendment of any appropriate zoning regulation. ~~ordinance provisions~~.

(d) The provisions of G.S. 160D-9-10 apply to zoning or other ~~ordinances~~ development regulations pertaining to historic districts, and the authority under G.S. 160D-9-10(b) for the ordinance to regulate the location or screening of solar collectors may encompass requiring the use of plantings or other measures to ensure that the use of solar collectors is not incongruous with the special character of the district.

**§ 160D-9-45. Designation of landmarks; ~~adoption of an ordinance; criteria for designation.~~**<sup>454</sup>

Upon complying with G.S. 160D-9-46, the governing board may adopt and ~~from time to time~~ amend or repeal ~~an ordinance~~ a regulation designating one or more historic landmarks. No property shall be recommended for designation as a historic landmark unless it is deemed and found by the preservation commission to be of special significance in terms of its historical, prehistorical, architectural, or cultural importance, and to possess integrity of design, setting, workmanship, materials, feeling and/or association.

The regulation ~~ordinance~~ shall describe each property designated in the regulation, ~~ordinance~~, the name or names of the owner or owners of the property, those elements of the property that are integral to its historical, architectural, or prehistorical value, including the land area of the property so designated, and any other information the governing board deems necessary. For each building, structure, site, area, or object so designated as a historic landmark, the regulation ~~ordinance~~ shall require that the waiting period set forth in this Part be observed prior to its demolition. For each designated landmark, the regulation ~~ordinance~~ may also provide for a suitable sign on the property indicating that the property has been so designated. If the owner consents, the sign shall be placed upon the property. If the owner objects, the sign shall be placed on a nearby public right-of-way.

**§ 160D-9-46. Required landmark designation procedures.**<sup>455</sup>

<sup>454</sup> Relocated from G.S. 160A-400.5.

<sup>455</sup> Relocated from G.S. 160A-400.6.

As a guide for the identification and evaluation of landmarks, the preservation commission shall undertake, at the earliest possible time and consistent with the resources available to it, an inventory of properties of historical, architectural, prehistorical, and cultural significance within its jurisdiction. Such inventories and any additions or revisions thereof shall be submitted as expeditiously as possible to the Office of Archives and History. No ~~ordinance~~ regulation designating a historic building, structure, site, area or object as a landmark nor any amendment thereto may be adopted, nor may any property be accepted or acquired by a preservation commission or the governing board ~~of a municipality~~, until all of the following procedural steps have been taken:

- (1) The preservation commission shall (i) prepare and adopt rules of procedure, and (ii) prepare and adopt principles and guidelines, not inconsistent with this Part, for altering, restoring, moving, or demolishing properties designated as landmarks.
- (2) The preservation commission shall make or cause to be made an investigation and report on the historic, architectural, prehistorical, educational or cultural significance of each building, structure, site, area or object proposed for designation or acquisition. Such investigation or report shall be forwarded to the Office of Archives and History, North Carolina Department of Cultural Resources.
- (3) The Department of Cultural Resources, acting through the State Historic Preservation Officer shall, ~~either~~ upon request of the department or at the initiative of the preservation commission, be given an opportunity to review and comment upon the substance and effect of the designation of any landmark pursuant to this Part. Any comments shall be provided in writing. If the Department does not submit its comments or recommendation in connection with any designation within 30 days following receipt by the Department of the investigation and report of the preservation commission, the commission and any ~~city or county~~ governing board shall be relieved of any responsibility to consider such comments.
- (4) The preservation commission and the governing board shall hold a joint ~~public legislative hearing or separate public legislative hearings on the proposed regulation. ordinance. Reasonable notice of the time and place thereof shall be given.~~ Notice of the hearing shall be made as provided by G.S. 160D-6-1.<sup>456</sup> ~~All meetings of the commission shall be open to the public, in accordance with the North Carolina Open Meetings Law, Chapter 143, Article 33C.~~<sup>457</sup>
- (5) Following the ~~joint public hearing or separate public hearings~~, the governing board may adopt the regulation ~~ordinance~~ as proposed, adopt the regulation ~~ordinance~~ with any amendments it deems necessary, or reject the proposed regulation. ~~ordinance.~~
- (6) Upon adoption of the regulation. ~~ordinance~~, the owners and occupants of each designated landmark shall be given written ~~notification~~ notice of such designation within a reasonable time. ~~insofar as reasonable diligence permits.~~ One copy of the regulation ~~ordinance~~ and all amendments thereto shall be filed by the preservation commission in the office of the register of deeds of the county in which the landmark or landmarks are located. In the case of any landmark property lying within the zoning planning and development regulation jurisdiction of a city, a second copy of the

<sup>456</sup> Requires the same notice for the hearing as is required for hearings on adopting or amending a zoning ordinance. Provides uniform, consistent public hearing notice requirement.

<sup>457</sup> Compliance with open meetings law required without need of specific reference.

~~regulation ordinance~~ and all amendments thereto shall be kept on file in the office of the city or town clerk and be made available for public inspection at any reasonable time. A third copy of the ~~regulation ordinance~~ and ~~all any~~ amendments ~~thereto~~ shall be given to the ~~city or county~~ local government building inspector. The fact that a building, structure, site, area or object has been designated a landmark shall be clearly indicated on all tax maps maintained by the ~~county or city~~ local government for such period as the designation remains in effect.

- (7) Upon the adoption of the landmarks ~~regulation ordinance~~ or any amendment thereto, it shall be the duty of the preservation commission to give notice thereof to the tax supervisor of the county in which the property is located. The designation and any recorded restrictions upon the property limiting its use for preservation purposes shall be considered by the tax supervisor in appraising it for tax purposes.

**§ 160D-9-47. Certificate of appropriateness required.**<sup>458</sup>

(a) *Certificate required.* From and after the designation of a landmark or a historic district, no exterior portion of any building or other structure (including masonry walls, fences, light fixtures, steps and pavement, or other appurtenant features), nor above-ground utility structure nor any type of outdoor advertising sign shall be erected, altered, restored, moved, or demolished on such landmark or within such district until after an application for a certificate of appropriateness as to exterior features has been submitted to and approved by the preservation commission. The ~~municipality~~ local government shall require such a certificate to be issued by the commission prior to the issuance of a building permit ~~or other permit~~<sup>459</sup> granted for the purposes of constructing, altering, moving, or demolishing structures, which certificate may be issued subject to reasonable conditions necessary to carry out the purposes of this Part. A certificate of appropriateness shall be required whether or not a building or other permit is required.

For purposes of this Part, "exterior features" shall include the architectural style, general design, and general arrangement of the exterior of a building or other structure, including the kind and texture of the building material, the size and scale of the building, and the type and style of all windows, doors, light fixtures, signs, and other appurtenant fixtures. In the case of outdoor advertising signs, "exterior features" shall be construed to mean the style, material, size, and location of all such signs. Such "exterior features" may, in the discretion of the local governing board, include historic signs, color, and significant landscape, archaeological, and natural features of the area.

Except as provided in (b) below, the commission shall have no jurisdiction over interior arrangement. The commission ~~and~~ shall take no action under this section except to prevent the construction, reconstruction, alteration, restoration, moving, or demolition of buildings, structures, appurtenant fixtures, outdoor advertising signs, or other significant features in the district which would be incongruous with the special character of the landmark or district. In making decisions on certificates of appropriateness, the commission shall apply the rules and standards adopted pursuant to subsection (c) of this section.

(b) *Interior spaces.* Notwithstanding subsection (a) of this section, jurisdiction of the commission over interior spaces shall be limited to specific interior features of architectural,

<sup>458</sup> Relocated from G.S. 160A-400.9.

<sup>459</sup> Retains requirement that certificate of appropriateness be issued prior to issuance of building permit, but allows local government flexibility in order of other permits, such as a special use permit.

artistic or historical significance in publicly owned landmarks; and of privately owned historic landmarks for which consent for interior review has been given by the owner. Said consent of an owner for interior review shall bind future owners and/or successors in title, provided such consent has been filed in the office of the register of deeds of the county in which the property is located and indexed according to the name of the owner of the property in the grantee and grantor indexes. The landmark designation shall specify the interior features to be reviewed and the specific nature of the commission's jurisdiction over the interior.

(c) Rules and standards. Prior to any action to enforce a landmark or historic district ~~regulation, ordinance,~~ the commission shall (i) prepare and adopt rules of procedure, and (ii) prepare and adopt principles and ~~guidelines~~ standards<sup>460</sup> not inconsistent with this Part to guide the commission in determining congruity with the special character of the landmark or district for new construction, alterations, additions, moving and demolition. The ~~landmark or historic district regulation ordinance~~ may provide, subject to prior adoption by the preservation commission of detailed standards, for ~~the staff~~ review and approval as an administrative decision by an administrative official of applications for a certificate of appropriateness ~~for or of minor works or activity as defined by the regulation; ordinance;~~ provided, however, that no application for a certificate of appropriateness may be denied without formal action by the preservation commission. Other than these administrative decisions on minor works, decisions on certificates of appropriateness are quasi-judicial and shall follow the procedures of G.S. 160D-4-6.<sup>461</sup> ~~Prior to issuance or denial of a certificate of appropriateness the commission shall take such steps as may be reasonably required in the ordinance and/or rules of procedure to inform the owners of any property likely to be materially affected by the application, and shall give the applicant and such owners an opportunity to be heard. In cases where the commission deems it necessary, it may hold a public an evidentiary hearing concerning the application. All meetings of the commission shall be open to the public, in accordance with the North Carolina Open Meetings Law, Chapter 143, Article 33C.~~<sup>462</sup>

(d) Time for review. All applications for certificates of appropriateness shall be reviewed and acted upon within a reasonable time, not to exceed 180 days from the date the application for a certificate of appropriateness is filed, as defined by the ~~regulation ordinance~~ or the commission's rules of procedure. As part of its review procedure, the commission may view the premises and seek the advice of the Division of Archives and History or such other expert advice as it may deem necessary under the circumstances.

(e) Appeals.

(i) Appeals of administrative decisions allowed by regulation may be made to the commission.

(ii) All decisions of the commission in granting or denying a certificate of appropriateness may, if so provided in the regulation, be appealed to the board of adjustment in the nature of certiorari within times prescribed for appeals of administrative decisions in

<sup>460</sup> Clarification. These are binding standards for decisions on quasi-judicial certificate of appropriateness decisions. The term "guidelines" could imply the standards are advisory in nature rather than the necessary adequate guiding standards for the decision.

<sup>461</sup> Provide clarity and uniformity by using the standard process for all quasi-judicial decisions under this Article rather than retaining similar, but different, procedures for this particular quasi-judicial decision.

<sup>462</sup> Compliance with open meetings law required without need of specific reference.

- G.S. 160D-4-5(c).<sup>463</sup> To the extent applicable, the provisions of G.S. 160D-14-2 shall apply to appeals in the nature of certiorari to the board of adjustment.
- (iii) Appeals from the board of adjustment may be made pursuant to G.S. 160D-14-2.
- (iv) If the regulation does not provide for an appeal to the board of adjustment, appeals of decisions on certificates of appropriateness may be made to superior court as provided in G.S. 160D-14-2. An appeal may be taken to the Board of Adjustment from the commission's action in granting or denying any certificate which appeals (i) may be taken by any aggrieved party,<sup>464</sup> (ii)
- (v) Petitions for judicial review shall be taken within times prescribed for appeal of quasi-judicial decisions in G.S. 160D-14-4.<sup>465</sup> ~~by the preservation commission by general rule, and (iii) shall be in the nature of certiorari.~~<sup>466</sup> Any Appeals from the Board of Adjustment's decision in any such case shall be heard by the superior court of the county in which the ~~municipality~~ local government is located.
- (f) *Public buildings.* All of the provisions of this Part are hereby made applicable to construction, alteration, moving and demolition by the State of North Carolina, its political subdivisions, agencies and instrumentalities, provided however they shall not apply to interiors of buildings or structures owned by the State of North Carolina. The State and its agencies shall have a right of appeal to the North Carolina Historical Commission or any successor agency assuming its responsibilities under G.S. 121-12(a) from any decision of a local preservation commission. The North Carolina Historical Commission shall render its decision within 30 days from the date that the notice of appeal by the State is received by it. The current edition of the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings shall be the sole principles and guidelines used in reviewing applications of the State for certificates of appropriateness. The decision of the North Carolina Historical Commission shall be final and binding upon both the State and the preservation commission.

#### **§ 160D-400.11. Remedies.**<sup>467</sup>

~~In case any building, structure, site, area or object designated as a historic landmark or located within a historic district designated pursuant to this Part is about to be demolished whether as the result of deliberate neglect or otherwise, materially altered, remodeled, removed or destroyed, except in compliance with the ordinance or other provisions of this Part, the city or county, the historic preservation commission, or other party aggrieved by such action may institute any appropriate action or proceedings to prevent such unlawful demolition, destruction, material alteration, remodeling or removal, to restrain, correct or abate such violation, or to prevent any illegal act or conduct with respect to such building, structure, site, area or object. Such remedies~~

<sup>463</sup> Earlier drafts of this bill deleted the appeal to the board of adjustment and provided for direct appeal to superior court as with other quasi-judicial decisions. Some local governments preferred to retain board of adjustment review prior to judicial review. That option is retained if the local government incorporates that into their historic preservation regulations.

<sup>464</sup> Deleted as unnecessary given uniform provisions on standing in G.S. 160D-14-1.

<sup>465</sup> G.S. 160D-14-4 establishes a uniform time of 30 days within which to seek judicial review for all quasi-judicial decisions made under this Chapter.

<sup>466</sup> Surplusage given cross-reference to G.S. 160D-15-1.

<sup>467</sup> Relocated to G.S. 160D-4-4(c) as consolidation of enforcement provisions.

~~shall be in addition to any others authorized by this Chapter for violation of an municipal ordinance.~~

**§ 160D-9-48. Certain changes not prohibited.**<sup>468</sup> Nothing in this Part shall be construed to prevent the ordinary maintenance or repair of any exterior architectural feature in a historic district or of a landmark which does not involve a change in design, material or appearance thereof, nor to prevent the construction, reconstruction, alteration, restoration, moving or demolition of any such feature which the building inspector or similar official shall certify is required by the public safety because of an unsafe or dangerous condition. Nothing in this Part shall be construed to prevent a property owner from making any use of his property that is not prohibited by other law. Nothing in this Part shall be construed to prevent a) the maintenance, or b) in the event of an emergency the immediate restoration, of any existing above-ground utility structure without approval by the preservation commission.

**§ 160D-9-49. Delay in demolition of landmarks and buildings within historic district.**<sup>469</sup>

(a) An application for a certificate of appropriateness authorizing the relocation, demolition or destruction of a designated landmark or a building, structure or site within the district may not be denied except as provided in subsection (c). However, the effective date of such a certificate may be delayed for a period of up to 365 days from the date of approval. The maximum period of delay authorized by this section shall be reduced by the preservation commission where it finds that the owner would suffer extreme hardship or be permanently deprived of all beneficial use of or return from such property by virtue of the delay. During such period the preservation commission shall negotiate with the owner and with any other parties in an effort to find a means of preserving the building or site. If the preservation commission finds that a building or site within a district has no special significance or value toward maintaining the character of the district, it shall waive all or part of such period and authorize earlier demolition, or removal.

If the preservation commission or planning board has voted to recommend designation of a property as a landmark or designation of an area as a district, and final designation has not been made by the ~~local~~ governing board, the demolition or destruction of any building, site, or structure located on the property of the proposed landmark or in the proposed district may be delayed by the preservation commission or planning board for a period of up to 180 days or until the ~~local~~ governing board takes final action on the designation, whichever occurs first.

(b) The governing board of ~~any municipality~~ may enact ~~an ordinance~~ a regulation to prevent the demolition by neglect of any designated landmark or any building or structure within an established historic district. Such regulation ~~ordinance~~ shall provide appropriate safeguards to protect property owners from undue economic hardship.

(c) An application for a certificate of appropriateness authorizing the demolition or destruction of a building, site, or structure determined by the State Historic Preservation Officer as having statewide significance as defined in the criteria of the National Register of Historic Places may be denied except where the preservation commission finds that the owner would suffer extreme hardship or be permanently deprived of all beneficial use or return by virtue of the denial.

<sup>468</sup> Relocated from G.S. 160A-400.13.

<sup>469</sup> Relocated from G.S. 160A-400.14.

**§ 160D-9-50. Demolition by neglect to contributing structures outside local historic districts.**<sup>470</sup> Notwithstanding G.S. 160D-9-49 or any other provision of law, the governing board ~~of any municipality~~ may apply its demolition-by-neglect regulations ~~ordinances~~ to contributing structures located outside the local historic district within an adjacent central business district. The governing board may modify and revise its demolition by neglect regulations ~~ordinances~~ as necessary to implement this section and to further its intent. This section is applicable to any local government ~~municipality with a population in excess of 100,000,~~<sup>471</sup> provided such ~~municipality~~ local government (i) has designated portions of the central business district and its adjacent historic district as an Urban Progress Zone as defined in G.S. 143B-437.09 and (ii) is recognized by the State Historic Preservation Office and the U.S. Department of the Interior as a Certified Local Government in accordance with the National Historic Preservation Act of 1966, as amended (16 U.S.C. § 470, et seq.), and the applicable federal regulations (36 C.F.R. Part 61), but is located in a county that has not received the same certification.

**§ 160D-9-51. Conflict with other laws.**<sup>472</sup> Whenever any regulation ~~ordinance~~ adopted pursuant to this Part requires a longer waiting period or imposes other higher standards with respect to a designated historic landmark or district than are established under any other statute, charter provision, or regulation, this Part shall govern. Whenever the provisions of any other statute, charter provision, ordinance or regulation require a longer waiting period or impose other higher standards than are established under this Part, such other statute, charter provision, ordinance or regulation shall govern.

**~~§ 160A-400.16. Reserved for future codification purposes.~~**

**~~§ 160A-400.17. Reserved for future codification purposes.~~**

**~~§ 160A-400.18. Reserved for future codification purposes.~~**

**~~§ 160A-400.19. Reserved for future codification purposes.~~**

**§ 160D-9-52 to 9-59. Reserved.**

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<sup>470</sup> Relocated from G.S. 160A-400.15.

<sup>471</sup> Delete limitation making this applicable only to high population cities in order to establish greater uniformity.

<sup>472</sup> Relocated from G.S. 160A-400.10.

## PART 5. COMMUNITY APPEARANCE COMMISSIONS

**~~§ 160A-451. Membership and appointment of commission; joint commission.~~**<sup>473</sup>

~~Each municipality and county in the State may create a special commission, to be known as the official appearance commission for the city or county. The commission shall consist of not less than seven nor more than 15 members, to be appointed by the governing body of the municipality or county for such terms, not to exceed four years, as the governing body may by ordinance provide. All members shall be residents of the municipality's or county's area of planning and zoning jurisdiction at the time of appointment. Where possible, appointments shall be made in such a manner as to maintain on the commission at all times a majority of members who have had special training or experience in a design field, such as architecture, landscape design, horticulture, city planning, or a closely related field. Members of the commission may be reimbursed for actual expenses incidental to the performance of their duties within the limits of any funds available to the commission, but shall serve without pay unless otherwise provided in the ordinance establishing the commission. Membership of the commission is declared to be an office that may be held concurrently with any other elective or appointive office pursuant to Article VI, Sec. 9, of the Constitution.~~

~~A county and one or more cities in the county may establish a joint appearance commission. If a joint commission is established, the county and the city or cities involved shall determine the residence requirements for members of the joint commission.~~

**§ 160D-9-60. Powers and duties of commission.**<sup>474</sup>

The ~~A~~ community appearance commission, ~~upon its appointment,~~<sup>475</sup> shall make careful study of the visual problems and needs of the ~~municipality or county~~ local government within its ~~area of zoning planning and development regulation~~ jurisdiction, and shall make any plans and carry out any programs that will, in accordance with ~~the powers herein granted~~ the provisions of this Part, enhance and improve the visual quality and aesthetic characteristics of the ~~municipality or county~~ local government. To this end, the governing board may confer upon the appearance commission the following powers and duties:

- (1) To initiate, promote and assist in the implementation of programs of general community beautification in the ~~municipality or county~~ local government;
- (2) To ~~seek to~~ coordinate the activities of individuals, agencies and organizations, public and private, whose plans, activities and programs bear upon the appearance of the ~~municipality or county~~ local government;
- (3) To provide leadership and guidance in matters of area or community design and appearance to individuals, and to public and private organizations, and agencies;
- (4) To make studies of the visual characteristics and problems of the ~~municipality or county~~ local government, including surveys and inventories of an appropriate nature, and to recommend standards and policies of design for the entire area, any portion or neighborhood thereof, or any project to be undertaken;

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<sup>473</sup> Relocated to G.S. 160D-3-5.

<sup>474</sup> Relocated from G.S. 160A-452. Entire Part also applicable to counties pursuant to G.S. 160A-451.

<sup>475</sup> Superfluous.



- (5) To prepare both general and specific plans for the improved appearance of the ~~municipality or county~~ local government. These plans may include the entire area or any part thereof, and may include private as well as public property. The plans shall set forth desirable standards and goals for the aesthetic enhancement of the ~~municipality or county~~ local government or any part thereof within its area of planning and ~~zoning~~ development regulation jurisdiction, including public ways and areas, open spaces, and public and private buildings and projects;
- (6) To participate, in any way deemed appropriate by the governing ~~body~~ board of the ~~municipality or county~~ local government and specified in the ordinance establishing the commission, in the implementation of its plans. To this end, the governing ~~body~~ board may include in the ordinance the following powers:
- a. To request from the proper officials of any public agency or body, including agencies of the State and its political subdivisions, its plans for public buildings, facilities, or projects to be located within the local government's ~~municipality or its area of~~ planning and ~~zoning~~ development regulation jurisdiction. ~~of the city or county.~~
  - b. To review these plans and to make recommendations regarding their aesthetic suitability to the appropriate agency, or to the ~~municipal or county~~ planning or governing board. All plans shall be reviewed by the commission in a prompt and expeditious manner, and all recommendations of the commission with regard to any public project shall be made in writing. Copies of the recommendations shall be transmitted promptly to the planning or governing board ~~body of the city or county~~, and to the appropriate agency.
  - c. To formulate and recommend to the appropriate ~~municipal~~ planning or governing board the adoption or amendment of ordinances (including ~~the zoning regulation, ordinance,~~ subdivision regulations, and other local development regulations ~~ordinances regulating the use of property~~) that will, in the opinion of the commission, serve to enhance the appearance of the ~~municipality~~ city or county and its surrounding areas.
  - d. To direct the attention of ~~city or county~~ local government officials to needed enforcement of any ordinance that may in any way affect the appearance of the city or county.
  - e. To seek voluntary adherence to the standards and policies of its plans.
  - f. To enter, in the performance of its official duties and at reasonable times, upon private lands and make examinations or surveys.
  - g. To promote public interest in and an understanding of its recommendations, studies, and plans, and to that end to prepare, publish and distribute to the public such studies and reports as will, in the opinion of the commission, advance the cause of improved ~~municipal or county~~ appearance.
  - h. To conduct public meetings and hearings, giving reasonable notice to the public thereof.

**§ 160D-9-61. Staff services; advisory council.**<sup>476</sup> The commission may recommend to the ~~municipal or county~~ governing board suitable arrangements for the procurement or provision of staff or technical services for the commission, and the governing board may appropriate such amount as it deems necessary to carry out the purposes for which it was created. The commission may establish an advisory council or other committees.

**§ 160D-9-62. Annual report.**<sup>477</sup> The commission shall, no later than April 15 of each year, submit to the ~~municipal or county~~ governing ~~body~~ board a written report of its activities, a statement of its expenditures to date for the current fiscal year, and its requested budget for the next fiscal year. All accounts and funds of the commission shall be administered substantially in accordance with the requirements of the Municipal Fiscal Control Act or the County Fiscal Control Act.

**§ 160D-9-63. Receipt and expenditure of funds.**<sup>478</sup> The commission may receive contributions from private agencies, foundations, organizations, individuals, the State or federal government, or any other source, in addition to any sums appropriated for its use by the ~~city or county~~ governing ~~body~~ board. It may accept and disburse these funds for any purpose within the scope of its authority as herein specified. All sums appropriated by the ~~city or county~~ local government to further the work and purposes of the commission are deemed to be for a public purpose.

**§ 160D-9-64 to 9-69. Reserved.**

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<sup>476</sup> Relocated from G.S. 160A-453.

<sup>477</sup> Relocated from G.S. 160A-454.

<sup>478</sup> Relocated from G.S. 160A-455.

## ARTICLE 10. DEVELOPMENT AGREEMENTS

**§ 160D-10-1. Authorization for development agreements.**<sup>479</sup>

- (a) The General Assembly finds:
- (1) ~~Large-scale development~~ Development<sup>480</sup> projects often occur in multiple phases ~~extending over a period of several~~ years, requiring a long-term commitment of both public and private resources.
  - (2) Such ~~large-scale~~ developments often create ~~potential~~ community impacts and ~~potential~~ opportunities that are difficult ~~or impossible~~ to accommodate within traditional zoning processes.
  - (3) Because of their scale and duration, such ~~large-scale~~ projects often require careful ~~integration between~~ coordination of public capital facilities planning, financing, and construction schedules and ~~the~~ phasing of the private development.
  - (4) ~~Because of their scale and duration,~~ Such ~~large-scale~~ projects involve substantial commitments of private capital ~~by developers~~, which developers are usually unwilling to risk without sufficient assurances that development standards will remain stable through the extended period of the development.
  - (5) ~~Because of their size and duration,~~ Such developments often permit communities and developers to experiment with different or nontraditional types of development concepts and standards, while still managing impacts on the surrounding areas.
  - (6) To better structure and manage development approvals for such ~~large-scale~~ developments and ensure their proper integration into local capital facilities programs, local governments need ~~the flexibility in negotiating to negotiate~~ such developments.
- (b) Local governments ~~and agencies~~<sup>481</sup> may enter into development agreements with developers, subject to the procedures ~~and requirements~~ of this ~~Part~~ Article. In entering into such agreements, a local government may not exercise any authority or make any commitment not authorized by general or local act and may not impose any tax or fee not authorized by otherwise applicable law.
- (c) This ~~Part~~ Article is supplemental to the powers conferred upon local governments and does not preclude or supersede rights and obligations established pursuant to other law regarding development approvals, site-specific development vesting plans, phased development vesting plans, or other provisions of law. A development agreement ~~adopted pursuant to this Chapter~~ shall not exempt the property owner or developer from compliance with the State Building Code or State or local housing codes that are not part of the local government's ~~planning, zoning, or subdivision~~ development regulations.<sup>482</sup> When the governing board

<sup>479</sup> Relocated from G.S. 160A-400.20, 153A-349.1. Stylistic changes for simplification and clarity.

<sup>480</sup> Reflects amendments to development agreement statutes in 2015 to remove size and duration limitations.

<sup>481</sup> Clarification. Since only cities and counties have authority to adopt development regulations under this Article, only the city and county itself are authorized to enter into development agreements.

<sup>482</sup> Sentence relocated from G.S. 160A-400.32, 153A-349.1.

approves the rezoning of any property associated with a development agreement executed and recorded pursuant to this Article, the provisions of G.S. 160D-6-5(a) apply.<sup>483</sup>

(d) Development authorized by a development agreement shall comply with all applicable laws, including all ordinances, resolutions, regulations, comprehensive plans, land development regulations, permits, policies, and rules laws adopted by a local government affecting the development of property, and includes including laws governing permitted uses of the property, density, intensity, design, and improvements.<sup>484</sup>

## **§ 160D-10-2. Definitions.**<sup>485</sup>

The following definitions apply in this Article:~~Part~~:

(1) ~~Comprehensive plan. — The comprehensive plan, land use plan, small area plans, neighborhood plans, transportation plan, capital improvement plan, official map, and any other plans regarding land use and development that have been officially adopted by the governing board.~~

(2) ~~Developer. — A person, including a governmental agency or redevelopment authority, who intends to undertake any development and who has a legal or equitable interest in the property to be developed.~~

(1) Development. - The planning for or carrying out of a building activity, the making of a material change in the use or appearance of any structure or property, or the dividing of land into two or more parcels. "Development", as designated in a law or development permit, includes the planning for and all other activity customarily associated with it unless otherwise specified.<sup>486</sup> When appropriate to the context, "development" refers to the planning for or the act of developing or to the result of development. Reference to a specific operation is not intended to mean that the operation or activity, when part of other operations or activities, is not development. Reference to particular operations is not intended to limit the generality of this item.

(4) ~~Development permit. — A building permit, zoning permit, subdivision approval, special or conditional use permit, variance, or any other official action of local government having the effect of permitting the development of property.~~

(5) ~~Governing body. — The city council of a municipality.~~<sup>487</sup>

(6) ~~Land development regulations. — Ordinances and regulations enacted by the appropriate governing body for the regulation of any aspect of development and includes zoning, subdivision, or any other land development ordinances.~~

(7) ~~Laws.~~<sup>488</sup> ~~All ordinances, resolutions, regulations, comprehensive plans, land development regulations, policies, and rules adopted by a local government affecting the~~

<sup>483</sup> Incorporates provision added by S.L. 2017-10. Provision incorporated into S. 419 in 2017 (Section 9.2 of the Act).

<sup>484</sup> Relocated from definitions section in current law, G.S. 160A-400.21, 153A-349.2, and expressly includes limit in G.S. 160A-440.6 and 153A-349.7 (now G.S. 160D-10-7(a)), the regulations in effect and applicable at the time of execution of the development agreement apply.

<sup>485</sup> Deleted provisions are relocated to G.S. 160D-1-2.

<sup>486</sup> Redundant given preceding sentence.

<sup>487</sup> Surplusage, covered in Article 1.

<sup>488</sup> The provisions of this definition are incorporated into G.S. 160D-10-1(d).

development of property, and includes laws governing permitted uses of the property, density, design, and improvements.

(8) ~~Local government.~~—Any municipality that exercises regulatory authority over and grants development permits for land development or which provides public facilities.

(9) ~~Local planning board.~~—Any planning board established pursuant to G.S. 160A-361.

(10) ~~Person.~~—An individual, corporation, business or land trust, estate, trust, partnership, association, two or more persons having a joint or common interest, State agency, or any legal entity.

(11) ~~Property.~~—All real property subject to land-use regulation by a local government and includes any improvements or structures customarily regarded as a part of real property.

(2) Public facilities. - Major capital improvements, including, but not limited to, transportation, sanitary sewer, solid waste, drainage, potable water, educational, parks and recreational, and health systems and facilities.

**§ 160D-10-3. Local governments authorized to enter into development agreements; Approval of governing body board required.**<sup>489</sup>

(a) A local government may establish procedures and requirements, as provided in this ~~Part~~ Article, to consider and enter into development agreements with developers. A development agreement must be approved by the governing ~~body~~ board of a local government ~~by ordinance~~ following the procedures specified in G.S. 160D-10-5.<sup>490</sup>

(b) The development agreement may, by ordinance, be incorporated, in whole or in part, into any ~~planning, zoning, or subdivision ordinance~~ development regulation adopted by the local government.<sup>491</sup> A development agreement may be considered concurrently with a zoning map or text amendment affecting the property and development subject to the development agreement.<sup>492</sup> A development agreement may be concurrently considered with and incorporate by reference a sketch plan or preliminary plat required under a subdivision regulation or a site plan or other development approval required under a zoning regulation.<sup>493</sup> If incorporated into a conditional district, the provisions of the development agreement shall be treated as any other a development regulation in the event of the developer's bankruptcy.

**§ 160D-10-4. Developed property must contain certain number of acres; permissible durations of agreements** Size and duration.<sup>494</sup>

<sup>489</sup> Relocated from G.S. 160A-400.22, 153A-349.3.

<sup>490</sup> Clarifies that decision on a proposed development agreement is a legislative decision. While a development agreement is not an ordinance, this provision mandates that the same notice, hearing, and planning board referral provisions of Article 6 relative to rezonings be followed, given that those site-specific legislative decisions are the most nearly comparable action to decisions on development agreements.

<sup>491</sup> Amendment made by S.L. 2015-246, Sec. 19 (H. 44).

<sup>492</sup> Explicitly authorizes the common practice of processing and considering a rezoning and development agreement regarding a proposed development concurrently. The same process must be followed for each and often a rezoning is necessary for the proposed development. It is efficient and realistic to consider the two concurrently.

<sup>493</sup> Facilitates coordinated exercise of related development approvals for a project subject to a development agreement.

<sup>494</sup> Relocated from G.S. 160A-400.23, 153A-349.4.

(a) A local government may enter into a development agreement with a developer for the development of property as provided in this ~~Part~~ Article for developable property of any size.<sup>495</sup> ~~including property that is subject to an executed brownfields agreement pursuant to Part 5 of Article 9 of Chapter 130A of the General Statutes.~~<sup>496</sup> Development agreements shall be of a reasonable term specified in the agreement.<sup>497</sup>

**§ 160D-10-5. Public hearing.**<sup>498</sup> Before entering into a development agreement, a local government shall conduct a ~~public legislative~~<sup>499</sup> hearing on the proposed agreement. The notice provisions of G.S. 160D-6-2 applicable to zoning map amendments shall be followed for this hearing.<sup>500</sup> ~~following the procedures set forth in G.S. 160A-364 regarding zoning ordinance adoption or amendment.~~ The notice for the public hearing must specify the location of the property subject to the development agreement, the development uses proposed on the property, and must specify a place where a copy of the proposed development agreement can be obtained. ~~In the event that the development agreement provides that the local government shall provide certain public facilities, the development agreement shall provide that the delivery date of such public facilities will be tied to successful performance by the developer in implementing the proposed development (such as meeting defined completion percentages or other performance standards).~~<sup>501</sup>

**§ 160D-10-6. ~~What development agreement must provide; what it may provide; major Content and modification requires public notice and hearing.~~**<sup>502</sup>

- (a) A development agreement shall, at a minimum, include all of the following:
  - (1) A legal description of the property subject to the agreement and the names of its legal and equitable property owners.
  - (2) The duration of the agreement. However, the parties are not precluded from entering into subsequent development agreements that may extend the original duration period.
  - (3) The development uses permitted on the property, including population densities and building types, intensities, placement on the site, and design.
  - (4) A description of public facilities that will ~~service~~ serve the development, including who provides the facilities, the date any new public facilities, if needed, will be constructed, and a schedule to assure public facilities are available concurrent with the impacts of the development. In the event that the development agreement provides that the local government shall provide certain public facilities, the development agreement

<sup>495</sup> Amendment made by S.L. 2015-246, Sec. 19 (H. 44).

<sup>496</sup> Superfluous given 2015 amendment to statute deleting minimum size requirement for land subject to a development agreement.

<sup>497</sup> Amendment made by S.L. 2015-246, Sec. 19 (H. 44).

<sup>498</sup> Relocated from G.S. 160A-400.24, 153A-349.5.

<sup>499</sup> Specifies the type of hearing to be conducted.

<sup>500</sup> Simplification of hearing notice requirements through use of cross-reference to notice requirements for hearings on proposed rezonings.

<sup>501</sup> Relocated to next section, G.S. 160D-10-6(a)(4).

<sup>502</sup> Relocated from G.S. 160A-400.25, 153A-349.6.

- shall provide that the delivery date of such public facilities will be tied to successful performance by the developer in implementing the proposed development (such as meeting defined completion percentages or other performance standards).<sup>503</sup>
- (5) A description, where appropriate, of any reservation or dedication of land for public purposes and any provisions to protect agreed to by the developer that exceed existing laws related to protection of environmentally sensitive property.
  - ~~(6)<sup>504</sup> A description of all local development permits approved or needed to be approved for the development of the property together with a statement indicating that the failure of the agreement to address a particular permit, condition, term, or restriction does not relieve the developer of the necessity of complying with the law governing their permitting requirements, conditions, terms, or restrictions.~~
  - (6) A description, where appropriate, of any conditions, terms, restrictions, or other requirements ~~determined to be necessary by the local government~~<sup>505</sup> for the protection of public health, safety, or welfare of its citizens.
  - (7) A description, where appropriate, of any provisions for the preservation and restoration of historic structures.

(b) A development agreement may also provide that the entire development or any phase of it be commenced or completed within a specified period of time. If required by ordinance or in the agreement, the ~~The~~ development agreement ~~must~~ shall provide a development schedule, including commencement dates and interim completion dates at no greater than five-year intervals; provided, however, the failure to meet a commencement or completion date shall not, in and of itself, constitute a material breach of the development agreement pursuant to G.S. 160D-10-8 but must be judged based upon the totality of the circumstances. ~~The development agreement may include other defined performance standards to be met by the developer.~~<sup>506</sup> The developer may request a modification in the dates as set forth in the agreement. ~~Consideration of a proposed major modification of the agreement shall follow the same procedures as required for initial approval of a development agreement.~~<sup>507</sup>

(c) If more than one local government is made party to an agreement, the agreement must specify which local government is responsible for the overall administration of the development agreement. A local or regional utility authority may also be made a party to the development agreement.<sup>508</sup>

<sup>503</sup> Sentence relocated from G.S. 160A-400.24, 153A-349.5.

<sup>504</sup> Deleted as unnecessary. The developer must secure all required state and local permits and this is explicitly required by G.S. 160D-10-1(d). However, listing all within the agreement adds little educational or other value to the agreement and creates ambiguity and uncertainty as to the legal implications if a particular permit is inadvertently omitted from such a list.

<sup>505</sup> Surplusage.

<sup>506</sup> Relocated to subsequent subsection of this section.

<sup>507</sup> Relocated to subsequent subsection of this section.

<sup>508</sup> Recognizes that agreements regarding provision of infrastructure are often a critical aspect of a development agreement. A utility or other “agency” cannot create a development agreement unilaterally, as clarified by deleting the term “agency” in G.S. 160D-10-1(b). A local government is an essential and necessary party to a development agreement. However, while the local government and the developer are the essential parties, the entity providing utility services may need to be made a party to the agreement in order to have binding agreements regarding utility

(d) The development agreement also may cover any other matter, including defined performance standards,<sup>509</sup> not inconsistent with this Part Chapter.<sup>510</sup> The development agreement may include mutually acceptable terms regarding provision of public facilities and other amenities and the allocation of financial responsibility for their provision, provided any impact mitigation measures offered by the developer beyond those that could be required by the local government pursuant to G.S. 160D-8-4 shall be expressly enumerated within the agreement, and provided the agreement may not include a tax or impact fee not otherwise authorized by law.<sup>511</sup>

(e) Consideration of a proposed major modification of the agreement shall follow the same procedures as required for initial approval of a development agreement.<sup>512</sup> What changes constitute a major modification may be determined by ordinance adopted pursuant to G.S. 160D-10.3 or as provided for in the development agreement.

(f) Any performance guarantees under the development agreement shall comply with G.S. 160D-8-4(d).<sup>513</sup>

**§ 160D-10-7. Vesting.**<sup>514</sup> ~~Law in effect at time of agreement governs development; exceptions.~~

(a) Unless the development agreement specifically provides for the application of subsequently enacted laws, the laws applicable to development of the property subject to a development agreement are those in force at the time of execution of the agreement.

(b) Except for grounds specified in G.S. 160D-1-8(e), a local government may not apply subsequently adopted ordinances or development policies to a development that is subject to a development agreement.

(c) In the event State or federal law is changed after a development agreement has been entered into and the change prevents or precludes compliance with one or more provisions of the development agreement, the local government may modify the affected provisions, upon a finding that the change in State or federal law has a fundamental effect on the development agreement. ~~by ordinance after notice and a hearing.~~

(d) This section does not abrogate ~~any vested rights otherwise preserved by law.~~<sup>515</sup> ~~by G.S. 160A-385 or G.S. 160A-385.1, or that may vest pursuant to common law or otherwise in the absence of a development agreement.~~

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services. When the entity providing utility services is not the local government itself, this explicitly allows utility authorities to be parties to the agreement.

<sup>509</sup> Relocated from earlier subsection of this section.

<sup>510</sup> Update reference to reflect development agreements may address matters covered by entire Chapter on development regulation, not just this individual Article.

<sup>511</sup> Clarifies that the applicant and local government can through negotiation agree to the provision and cost-sharing for public facilities and other amenities related to the development, but requires impact mitigation (see proposed G.S. 160D-8-4(c)) beyond those that could be required under Nollan v. California Coastal Commission, 483 U.S. 825 (1987) and Dolan v. City of Tigard, 512 U.S. 374 (1994), be expressly set out.

<sup>512</sup> Relocated from earlier subsection of this section.

<sup>513</sup> Added by S.L. 2015-187 (H. 721).

<sup>514</sup> Relocated from G.S. 160A-400.26, 153A-349.7.

<sup>515</sup> Simplification. Preserves all vested rights, which are now codified at G.S. 160D-1-8.



**§ 160D-10-8. ~~Breach and cure.~~<sup>516</sup> ~~Periodic review to assess compliance with agreement; material breach by developer; notice of breach; cure of breach or modification or termination of agreement.~~**

(a) Procedures established pursuant to G.S. 160D-10-3 ~~must~~ may include a provision for requiring periodic review by the zoning administrator or other appropriate officer of the local government ~~at least every 12 months,~~<sup>517</sup> at which time the developer ~~must be required to~~ shall demonstrate good faith compliance with the terms of the development agreement.

(b) ~~If, as a result of a periodic review,~~ the local government finds and determines that the developer has committed a material breach of ~~the terms or conditions of~~ the agreement, the local government shall ~~serve notice in writing, within a reasonable time after the periodic review, upon~~ notify the developer in writing setting forth with reasonable particularity the nature of the breach and the evidence supporting the finding and determination, and providing the developer a reasonable time in which to cure the material breach.

(c) If the developer fails to cure the material breach within the time given, then the local government unilaterally may terminate or modify the development agreement; provided, the notice of termination or modification may be appealed to the board of adjustment in the manner provided by G.S. 160D-4-5.

(d) An ordinance adopted pursuant to G.S. 160D-10.3 or the development agreement may specify other penalties for breach in lieu of termination, including but not limited to, penalties allowed for violation of a development regulation. Nothing in this Article shall be construed to abrogate or impair the power of the local government to enforce applicable law.

(e) A development agreement shall be enforceable by any party to the agreement notwithstanding any changes in the development regulations made subsequent to the effective date of the development agreement. Any party to the agreement may file an action for injunctive relief to enforce the terms of a development agreement.<sup>518</sup>

**§ 160D-10-9. ~~Amendment or termination-cancellation.~~<sup>519</sup> ~~of development agreement by mutual consent of parties or successors in interest.~~**

Subject to the provisions of G.S. 160D-10.6(e), a development agreement may be amended or ~~canceled~~ terminated by mutual consent of the parties. ~~to the agreement or by their successors in interest.~~

**§ 160D-10-10. ~~Validity and duration of agreement entered into prior to~~ Change of jurisdiction.; ~~subsequent modification or suspension.~~**

(a) Except as otherwise provided by this ~~Part~~ Article, any development agreement entered into by a local government before the effective date of a change of jurisdiction shall be valid for the duration of the agreement, or eight years from the effective date of the change in jurisdiction, whichever is earlier. The parties to the development agreement and the local government assuming

<sup>516</sup> Relocated from G.S. 160A-400.27, 153A-349.8.

<sup>517</sup> Allows each local government to determine whether a periodic review is appropriate for a particular development agreement. Rather than specify a specific statutory time for review, increase flexibility by allowing each development agreement to specify an appropriate review period that can consider the nature of the development and local circumstances.

<sup>518</sup> Explicitly acknowledges that parties to a development agreement take action to enforce it.

<sup>519</sup> Relocated from G.S. 160A-400.28, 153A-349.9.

jurisdiction have the same rights and obligations with respect to each other regarding matters addressed in the development agreement as if the property had remained in the previous jurisdiction.

(b) A local government assuming jurisdiction may modify or suspend the provisions of the development agreement if the local government determines that the failure of the local government to do so would place the residents of the territory subject to the development agreement, or the residents of the local government, or both, in a condition dangerous to their health or safety, or both.

**§ 160D-10-11. Recordation.**<sup>520</sup> ~~Developer to record agreement within 14 days; burdens and benefits inure to successors in interest. Within 14 days after a local government enters into a development agreement,~~ The developer shall record the agreement with the register of deeds in the county where the property is located within 14 days after the local government and developer execute an approved development agreement. No development approvals may be issued until the development agreement has been recorded. The burdens of the development agreement are binding upon, and the benefits of the agreement shall inure to, all successors in interest to the parties to the agreement.

**§ 160D-10-12. Applicability to local government of constitutional and statutory of procedures for approval of to approve debt.**<sup>521</sup> In the event that any of the obligations of the local government in the development agreement constitute debt, the local government shall comply, at the time of the obligation to incur the debt and before the debt becomes enforceable against the local government, with any applicable constitutional and statutory procedures for the approval of this debt.

**§ 160A-400.32. Relationship of agreement to building or housing code.**<sup>522</sup> ~~A development agreement adopted pursuant to this Chapter shall not exempt the property owner or developer from compliance with the State Building Code or State or local housing codes that are not part of the local government's planning, zoning, or subdivision regulations.~~

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<sup>520</sup> Relocated from G.S. 160A-400.29, 153A-349.10.

<sup>521</sup> Relocated from G.S. 160A-400.30, 153A-349.12.

<sup>522</sup> Formerly G.S. 160A-400.32, 153A-13. Relocated to G.S. 160D-10-1(c).

ARTICLE 11. BUILDING CODE ENFORCEMENT

§ 160D-11-1. **Definitions.** As used in this Article, the words:

- (a) "Building"<sup>523</sup> or "buildings" include other structures.
- (b) "Governing board" or "board of commissioners"<sup>524</sup> includes the Tribal Council of a federally recognized Indian Tribe.
- (c) "Local government"<sup>525</sup> also means a federally recognized Indian Tribe, and as to such tribe includes lands held in trust for the tribe.
- (d) "Public officer"<sup>526</sup> means the officer or officers who are authorized by regulations ~~ordinances~~ adopted hereunder to exercise the powers prescribed by the regulations ~~ordinances~~ and by this Article.

§ 160D-11-2. **Building code administration ~~Inspection department~~.**<sup>527</sup>

Every city in the State is hereby authorized to A local government may create an inspection department, and may appoint ~~one or more~~ inspectors who may be given ~~the appropriate~~ titles, such as building inspector, electrical inspector, plumbing inspector, housing inspector, zoning inspector, heating and air-conditioning inspector, fire prevention inspector, or deputy or assistant inspector, or such other titles as may be generally descriptive of the duties assigned. ~~The department may be headed by a superintendent or director of inspections.~~<sup>528</sup> Every ~~city~~ local government shall perform the duties and responsibilities set forth in G.S. 160D-11-5 either by: (i) creating its own inspection department; (ii) creating a joint inspection department in cooperation with one or more other units of local government, pursuant to G.S. 160D-11-5 or Part 1 of Article 20 of ~~this~~ Chapter 160A; (iii) contracting with another unit of local government for the provision of inspection services pursuant to Part 1 of Article 20 of Chapter 160A; or (iv) arranging for the county in which ~~it~~ a city is located to perform inspection services within the city's jurisdiction as authorized by G.S. 160D-11-5 and G.S. 160D-2-2. ~~Such action shall be taken no later than the applicable date in the schedule below, according to the city's population as published in the 1970 United States Census:~~

~~Cities over 75,000 population—July 1, 1979~~

~~Cities between 50,001 and 75,000—July 1, 1981~~

~~Cities between 25,001 and 50,000—July 1, 1983~~

~~Cities 25,000 and under—July 1, 1985.~~<sup>529</sup>

In the event that any ~~city~~ local government ~~shall~~ fails to provide inspection services ~~by the date specified above~~ or shall cease to provide such services ~~at any time thereafter~~, the Commissioner of Insurance shall arrange for the provision of such services, either through

<sup>523</sup> Relocated from G.S. 153A-350.

<sup>524</sup> Relocated from G.S. 153A-350.1.

<sup>525</sup> Relocated from G.S. 153A-350.1.

<sup>526</sup> Relocated from G.S. 160A-442.

<sup>527</sup> Relocated from 160A-411 and 153-351(a), (a1).

<sup>528</sup> Simplification.

<sup>529</sup> Delete dates for establishing building code inspections as obsolete, as all deadlines passed decades ago. Deletes comparable provisions in G.S. 153A-351(a1) for counties.

personnel employed by ~~his~~ the<sup>530</sup> department or through an arrangement with other units of government. In either event, the Commissioner shall have and may exercise within the city's local government's planning and development regulation jurisdiction all powers made available to the city council governing board with respect to building inspection under this Article, and Part 1 of Article 20 of Chapter 160A. Whenever the Commissioner has intervened in this manner, the city local government may assume provision of inspection services only after giving the Commissioner two years' written notice of its intention to do so; provided, however, that the Commissioner may waive this requirement or permit assumption at an earlier date ~~if he finds~~ upon finding that such earlier assumption will not unduly interfere with arrangements ~~he has~~ made for the provision of those services.

**§ 160D-11-3. Qualifications of inspectors.**<sup>531</sup> ~~On and after the applicable date set forth in the schedule in G.S. 160A-411, No city local government shall employ an inspector to enforce the State Building Code as a member of a city or joint inspection department who does not have one of the following types of certificates issued by the North Carolina Code Officials Qualification Board attesting to his the inspector's qualifications to hold such position: (i) a probationary certificate, valid for one year only;~~<sup>532</sup> (ii) a standard certificate; or (iii) a limited certificate which shall be valid only as an authorization ~~for him~~ to continue in the position held on the date specified in G.S. 143-151.13(c) and which shall become invalid if ~~he~~ the inspector does not successfully complete in-service training specified by the Qualification Board within the period specified in G.S. 143-151.13(c). An inspector holding one of the above certificates can be promoted to a position requiring a higher level certificate only upon issuance by the Board of a standard certificate or probationary certificate appropriate for such new position.

**§ 160D-11-4. Duties and responsibilities.**<sup>533</sup>

(a) The duties and responsibilities of an inspection department and of the inspectors ~~therein in~~ it shall be to enforce within their planning and development regulation ~~territorial~~ jurisdiction State and local laws ~~and local ordinances and regulations~~<sup>534</sup> relating to:

- (1) The construction of buildings and other structures;
- (2) The installation of such facilities as plumbing systems, electrical systems, heating systems, refrigeration systems, and air-conditioning systems;
- (3) The maintenance of buildings and other structures in a safe, sanitary, and healthful condition;
- (4) Other matters that may be specified by the city council governing board.

(b) The duties and responsibilities set forth in subsection (a) of this section shall include the receipt of applications for permits and the issuance or denial of permits, the making of any

<sup>530</sup> Gender neutral language.

<sup>531</sup> Relocated from G.S. 160A-411.1 and 153A-351.1, deletes 153A-351(b) relative to electrical inspector qualifications as obsolete.

<sup>532</sup> Retains the requirement for a valid certificate, without specifying a particular time limit. As the Code Qualifications Board may amend or regulate the time period for which probationary certificates are valid, there is no need to include a specific time period in this statute.

<sup>533</sup> Relocated from G.S. 160A-412 and 153A-352. Amendments made by S.L. 2015-145 (H. 255) incorporated.

<sup>534</sup> Uses terminology from county statute. No substantive change in law intended.

necessary inspections in a timely manner, the issuance or denial of certificates of compliance, the issuance of orders to correct violations, the bringing of judicial actions against actual or threatened violations, the keeping of adequate records, and any other actions that may be required in order adequately to enforce those laws. The city council shall have the authority to enact reasonable and appropriate provisions governing the enforcement of those laws.

(c) Except as provided in G.S. 160D-11-15 and G.S. 160D-12-7, a city local government may not adopt<sup>535</sup> a local ordinance or resolution or any other policy that requires regular, routine inspections of buildings or structures constructed in compliance with the North Carolina Residential Code for One- and Two-Family Dwellings in addition to the specific inspections required by the North Carolina Building Code without first obtaining approval from the North Carolina Building Code Council. The North Carolina Building Code Council shall review all applications for additional inspections requested by a city local government and shall, in a reasonable manner, approve or disapprove the additional inspections. This subsection does not limit the authority of the city local government to require inspections upon unforeseen or unique circumstances that require immediate action. In performing the specific inspections required by the North Carolina Residential Building Code, the inspector shall conduct all inspections requested by the permit holder for each scheduled inspection visit. For each requested inspection, the inspector shall inform the permit holder of instances in which the work inspected is incomplete or otherwise fails to meet the requirements of the North Carolina Residential Code for One- and Two-Family Dwellings.<sup>536</sup>

(d)<sup>537</sup> Notwithstanding the requirements of this Article, a local government shall accept and approve, without further responsibility to inspect, a design or other proposal for a component or element in the construction of buildings from a licensed architect or licensed engineer provided all of the following apply:

- (1) The submission is completed under valid seal of the licensed architect or licensed engineer;
- (2) Field inspection of the installation or completion of the construction component or element of the building is performed by that licensed architect or licensed engineer;<sup>538</sup>
- (3) That licensed architect or licensed engineer provides the local government with a signed written document stating that the component or element of the building so inspected is in compliance with the North Carolina State Building Code for One- and Two-Family Dwellings.

(e)<sup>539</sup> Upon the acceptance and approval of a signed written document by the local government as required under subsection (d) of this section, the local government, its inspection department, and the inspectors shall be discharged and released from any duties and responsibilities imposed

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<sup>535</sup> S.L. 2017-130 (H. 252) adds “or enforce” to this sentence, to be incorporated in 2018.

<sup>536</sup> Amendment made by S.L. 2015-145 (H. 255) incorporated. S.L. 2017-130 (H. 252) adds “or the North Carolina Building Code,” to be incorporated in 2018.

<sup>537</sup> Amendments made by S.L. 2015-145 (H. 255) incorporated.

<sup>538</sup> S.L. 2017-130 (H. 252) adds provision “ or a person under the direct supervisory control of the licensed architect or licensed engineer,” to be incorporated in 2018.

<sup>539</sup> Amendments made by S.L. 2015-145 (H. 255) incorporated.

by this Article with respect to the component or element in the construction of the building for which the signed written document was submitted.<sup>540</sup>

**§ 160D-11-5. Other arrangements for inspections.**<sup>541</sup>

~~A city council may enter into and carry out contracts with another city, county, or combination thereof under which the parties agree to create and support a joint inspection department for the enforcement of State and local laws specified in the agreement. The governing boards of the contracting parties are authorized to make any necessary appropriations for this purpose.~~

~~In lieu of a joint inspection department, a city council may designate an inspector from any other city or county to serve as a member of its inspection department with the approval of the governing body of the other city or county. A city local government may also contract with an individual who is not a city or county local government employee but who holds one of the applicable certificates as provided in G.S. 160D-11-3 or with the employer of an individual who holds one of the applicable certificates as provided in G.S. 160D-11-3. The inspector, if designated from another city or county under this section, shall, while exercising the duties of the position, be considered a municipal employee. The city shall have the same potential liability, if any, for inspections conducted by an individual who is not an employee of the city as it does for an individual who is an employee of the city. The company or individual with whom the city contracts shall have errors and omissions and other insurance coverage acceptable to the city.~~

~~The city council of any city may request the board of county commissioners of the county in which the city is located to direct one or more county building inspectors to exercise their powers within part or all of the city's jurisdiction, and they shall thereupon be empowered to do so until the city council officially withdraws its request in the manner provided in G.S. 160A-360(g).~~

**~~§ 160A-414/153A-354. Financial support.~~**<sup>542</sup>

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<sup>540</sup> S.L. 2017-130 (H. 252) adds two new subsections regarding review of components and inspection departments undertaking an informal internal review of inspections on an annual basis regarding persons under the direct supervision of a licensed architect or engineer, to be incorporated in 2018. These two new subsections read:

"(e) Other than what may be required by subsection (c) of this section, no further certification by a licensed architect or licensed engineer shall be required for any component or element designed and sealed by a licensed architect or licensed engineer for the manufacturer of the component or element under the North Carolina State Building Code or the North Carolina Residential Code for One-and Two-Family Dwellings."

"(f) Each inspection department shall implement a process for an informal internal review of inspection decisions made by the department's inspectors. This process shall include, at a minimum, the following:

- (1) Initial review by the supervisor of the inspector.
- (2) The provision in or with each permit issued by the department of (i) the name, phone number, and e-mail address of the supervisor of each inspector and (ii) a notice of availability of the informal internal review process.
- (3) Procedures the department shall follow when a permit holder or applicant requests an internal review of an inspector's decision.

Nothing in this subsection shall limit or abrogate any rights available under Chapter 150B of the General Statutes to a permit holder or applicant."

<sup>541</sup> Relocated from G.S. 160A-413, 153A-353. Deleted provision is relocated to Article 4, Section 160D-4-2(c).

<sup>542</sup> Relocated to Article 4, Section 160D-4-2(d). The provision regarding paying salaries from collected fees is deleted in the relocated material as an unnecessary level of detail.

~~The city council may appropriate for the support of the inspection department any funds that it deems necessary. It may provide for paying inspectors fixed salaries or it may reimburse them for their services by paying over part or all of any fees collected. It shall have power to fix reasonable fees for issuance of permits, inspections, and other services of the inspection department.~~

**§ 160D-11-6. Conflicts of interest.**<sup>543</sup>

Staff members, agents or contractors responsible for building inspections shall comply with G.S. 160D-1-9(c). No member of an inspection department shall be financially interested or employed by a business that is financially interested in the furnishing of labor, material, or appliances for the construction, alteration, or maintenance of any building within the ~~city's~~ local government's planning and development regulation jurisdiction or any part or system thereof, or in the making of plans or specifications therefor, unless he is the owner of the building. No member of an inspection department or other individual or an employee of a company contracting with a city local government to conduct building inspections shall engage in any work that is inconsistent with his or her duties or with the interest of the city local government, as determined by the city local government. The city local government must find a conflict of interest if any of the following is the case:

- (1) If the individual, company, or employee of a company contracting to perform building inspections for the city local government has worked for the owner, developer, contractor, or project manager of the project to be inspected within the last two years.
- (2) If the individual, company, or employee of a company contracting to perform building inspections for the city local government is closely related to the owner, developer, contractor, or project manager of the project to be inspected.
- (3) If the individual, company, or employee of a company contracting to perform building inspections for the city local government has a financial or business interest in the project to be inspected.

The provisions of this section do not apply to a firefighter whose primary duties are fire suppression and rescue, but who engages in some fire inspection activities as a secondary responsibility of the firefighter's employment as a firefighter, except no firefighter may inspect any work actually done, or materials or appliances supplied, by the firefighter or the firefighter's business within the preceding six years.

**§ 160D-11-7. Failure to perform duties.**<sup>544</sup>

(a) If any member of an inspection department shall willfully fail to perform the duties required ~~of him~~ by law, or willfully shall improperly issue a building permit, or shall give a certificate of compliance without first making the inspections required by law, or willfully shall improperly give a certificate of compliance, ~~he~~ the member shall be guilty of a Class 1 misdemeanor.

(b) A member of the inspection department shall not be in violation of this section when the local government, its inspection department, or one of the inspectors accepted a signed written document of compliance with the North Carolina State Building Code or the North Carolina

<sup>543</sup> Relocated from G.S. 160A-415, 153A-355. Deleted provisions relocated to G.S. 160D-1-9(c).

<sup>544</sup> Relocated from G.S. 160A-416, 153A-356. Amendments made by S.L. 2015-145 (H. 255) incorporated.

Residential Code for One- and Two-Family Dwellings from a licensed architect or licensed engineer in accordance with G.S. 160D-11-4(d).

**§ 160D-11-8. Building permits.**<sup>545</sup>

(a) Except as provided in subsection ~~(a2)~~ (c) of this section, no person shall commence or proceed with any of the following without first securing ~~from the inspection department with jurisdiction over the site of the work any and~~<sup>546</sup> all permits required by the State Building Code and any other State or local laws applicable to the work:

- (1) The construction, reconstruction, alteration, repair, movement to another site, removal, or demolition of any building or structure.
- (2) The installation, extension, or general repair of any plumbing system except that in any one- or two-family dwelling unit a permit shall not be required for the connection of a water heater that is being replaced, provided that the work is performed by a person licensed under G.S. 87-21, who personally examines the work at completion and ensures that a leak test has been performed on the gas piping, and provided the energy use rate or thermal input is not greater than that of the water heater which is being replaced, there is no change in fuel, energy source, location, capacity, or routing or sizing of venting and piping, and the replacement is installed in accordance with the current edition of the State Building Code.
- (3) The installation, extension, alteration, or general repair of any heating or cooling equipment system.
- (4) The installation, extension, alteration, or general repair of any electrical wiring, devices, appliances, or equipment except that in any one- or two-family dwelling unit a permit shall not be required for repair or replacement of electrical lighting fixtures or devices, such as receptacles and lighting switches, or for the connection of an existing branch circuit to an electric water heater that is being replaced, provided that all of the following requirements are met:
  - a. With respect to electric water heaters, the replacement water heater is placed in the same location and is of the same or less capacity and electrical rating as the original.
  - b. With respect to electrical lighting fixtures and devices, the replacement is with a fixture or device having the same voltage and the same or less amperage.
  - c. The work is performed by a person licensed under G.S. 87-43.
  - d. The repair or replacement installation meets the current edition of the State Building Code, including the State Electrical Code.

However, a building permit is not required for the installation, maintenance, or replacement of any load control device or equipment by an electric power supplier, as defined in G.S. 62-133.8, or an electrical contractor contracted by the electric power supplier, so long as the work is subject to supervision by an electrical contractor licensed under Article 4 of Chapter 87 of the General Statutes. The electric power supplier shall provide such installation, maintenance, or replacement in accordance with (i) an activity or program ordered, authorized, or approved by the North

<sup>545</sup> Relocated from G.S. 160A-417, 153A-357.

<sup>546</sup> Simplification.



Carolina Utilities Commission pursuant to G.S. 62-133.8 or G.S. 62-133.9 or (ii) a similar program undertaken by a municipal electric service provider, whether the installation, modification, or replacement is made before or after the point of delivery of electric service to the customer. The exemption under this subdivision applies to all existing installations.

~~(a1)~~ (b) A building permit shall be in writing and shall contain a provision that the work done shall comply with the State Building Code and all other applicable State and local laws. Nothing in this section shall require a city local government to review and approve residential building plans submitted to the city local government pursuant to the North Carolina Residential Code, Section 106 of the Administration Code and Policies R-110 of Volume VII of the North Carolina State Building Code,<sup>547</sup> provided that the city local government may review and approve such residential building plans as it deems necessary. No building permits shall be issued unless the plans and specifications are identified by the name and address of the author thereof, and if the General Statutes of North Carolina require that plans for certain types of work be prepared only by a licensed<sup>548</sup> architect or licensed engineer, no building permit shall be issued unless the plans and specifications bear the North Carolina seal of a licensed architect or of a licensed engineer. When any provision of the General Statutes of North Carolina or of any ordinance requires that work be done by a licensed specialty contractor of any kind, no building permit for the work shall be issued unless the work is to be performed by such a duly licensed contractor.

(c) No permit issued under Articles 9 or 9C of Chapter 143 shall be required for any construction, installation, repair, replacement, or alteration performed in accordance with the current edition of the North Carolina State Building Code<sup>549</sup> costing fifteen thousand dollars (\$15,000)<sup>550</sup> or less in any single family residence or farm building unless the work involves any of the following:

- (1) The addition, repair or replacement of load bearing structures. However, no permit is required or replacement of windows, doors, exterior siding, or the pickets, railings, stair treads, and decking of porches and exterior decks.
- (2) The addition or change in the design of plumbing. However, no permit is required for replacements otherwise meeting the requirements of this subsection that do not change size or capacity.
- (3) The addition, replacement, or change in the design of heating, air conditioning, or electrical wiring, devices, appliances, or equipment, other than like-kind replacement of electrical devices and lighting fixtures.
- (4) The use of materials not permitted by the North Carolina Residential Code for One- and Two-Family Dwellings.
- (5) The addition (excluding replacement) of roofing.

~~(a2)~~ (d) A city local government shall not require more than one building permit for the complete installation or replacement of any natural gas, propane gas, or electrical appliance on an existing structure when the installation or replacement is performed by a person licensed under G.S. 87-21 or G.S. 87-43. The cost of the building permit for such work shall not exceed the cost

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<sup>547</sup> Updated citation.

<sup>548</sup> Amendments made by S.L. 2015-145 (H. 255) incorporated.

<sup>549</sup> Amendments to this section made by S.L.2016-113 (S. 770) incorporated.

<sup>550</sup> Amendment made by S.L. 2015-145 (H. 255) incorporated.

of any one individual trade permit issued by that ~~city~~ local government, nor shall the ~~city~~ local government increase the costs of any fees to offset the loss of revenue caused by this provision.

~~(b)~~ (e) No building permit shall be issued pursuant to subsection (a) for any land-disturbing activity, as defined in G.S. 113A-52(6), or for any activity covered by G.S. 113A-57, unless an erosion and sedimentation control plan ~~has been approved by the Sedimentation Pollution Control Commission pursuant to G.S. 113A-54(d)(4) or by a local government pursuant to G.S. 113A-61~~ for the site of the activity or a tract of land including the site of the activity has been approved under the Sedimentation Pollution Control Act.

~~(c)~~ (f) No building permit shall be issued pursuant to subsection (a) of this section for any land-disturbing activity that is subject to, but does not comply with, the requirements of G.S. 113A-71.

~~(d)~~ (g) No building permit shall be issued pursuant to subdivision (1) of subsection (a) of this section where the cost of the work is thirty thousand dollars (\$30,000) or more, other than for improvements to an existing single-family residential dwelling unit as defined in G.S. 87-15.5(7) that the owner occupies as a residence, or for the addition of an accessory building or accessory structure as defined in the North Carolina Uniform Residential Building Code, the use of which is incidental to that residential dwelling unit, unless the name, physical and mailing address, telephone number, facsimile number, and electronic mail address of the lien agent designated by the owner pursuant to G.S. 44A-11.1(a) is conspicuously set forth in the permit or in an attachment thereto. The building permit may contain the lien agent's electronic mail address. The lien agent information for each permit issued pursuant to this subsection shall be maintained by the inspection department in the same manner and in the same location in which it maintains its record of building permits issued.

(h) No local government may withhold a building permit or certificate of occupancy that otherwise would be eligible to be issued under this section to compel, with respect to another property or parcel, completion of work for a separate permit or compliance with land use regulations under this Chapter unless otherwise authorized by law or unless the local government reasonably determines the existence of a public safety issue directly related to the issuance of a building permit or certificate of occupancy.<sup>551</sup>

(i) Violation of this section constitutes a Class 1 misdemeanor.

**§ 160D-11-9. Expiration of building permits.<sup>552</sup> ~~Time limitations on validity of permits.~~**

A building permit issued pursuant to ~~G.S. 160A-417/153A-357~~ this Article shall expire by limitation six months, or any lesser time fixed by ordinance of the city council, after the date of issuance if the work authorized by the permit has not been commenced. If after commencement the work is discontinued for a period of 12 months, the permit therefor shall immediately expire. No work authorized by any building permit that has expired shall thereafter be performed until a new permit has been secured.

**§ 160D-11-10. Changes in work.<sup>553</sup>** After a building permit has been issued, no changes or deviations from the terms of the application, plans and specifications, or the permit, except where changes or deviations are clearly permissible under the State Building Code, shall be made until

<sup>551</sup> Added by S.L. 2015-187 (H. 721).

<sup>552</sup> Relocated from G.S. 160A-418, 153A-358.

<sup>553</sup> Relocated from G.S. 160A-419, 153A-359.

specific written approval of proposed changes or deviations has been obtained from the inspection department.

**§ 160D-11-11. Inspections of work in progress.**<sup>554</sup> Subject to the limitation imposed by G.S. 160D-11-4(b), as the work pursuant to a building permit progresses, local inspectors shall make as many inspections thereof as may be necessary to satisfy them that the work is being done according to the provisions of any applicable State and local laws and of the terms of the permit. In exercising this power, members of the inspection department shall have a right to enter on any premises within the jurisdiction of the department at all reasonable hours for the purposes of inspection or other enforcement action, upon presentation of proper credentials. If a building permit has been obtained by an owner exempt from licensure under G.S. 87-1(b)(2), no inspection shall be conducted without the owner being ~~personally~~ present, unless the plans for the building were drawn and sealed by an architect licensed pursuant to Chapter 83A of the General Statutes.

**§ 160D-11-12. Appeals of stop orders.**<sup>555</sup>

~~(a) Whenever any building or structure or part thereof is being demolished, constructed, reconstructed, altered, or repaired in a hazardous manner, or in substantial violation of any State or local building law, or in a manner that endangers life or property, the appropriate inspector may order the specific part of the work that is in violation or presents such a hazard to be immediately stopped. The stop order shall be in writing, directed to the person doing the work, and shall state the specific work to be stopped, the specific reasons therefor, and the conditions under which the work may be resumed.~~<sup>556</sup>

(a) ~~(b)~~ The owner or builder may appeal from a stop order involving alleged violation of the State Building Code or any approved local modification thereof to the North Carolina Commissioner of Insurance or his designee within a period of five days after the order is issued. Notice of appeal shall be given in writing to the Commissioner of Insurance or his designee, with a copy to the local inspector. The Commissioner of Insurance or his designee shall promptly conduct an investigation and the appellant and the inspector shall be permitted to submit relevant evidence. The Commissioner of Insurance or his designee shall as expeditiously as possible provide a written statement of the decision setting forth the facts found, the decision reached, and the reasons for the decision. Pending the ruling by the Commissioner of Insurance or his designee on an appeal no further work shall take place in violation of a stop order. In the event of dissatisfaction with the decision, the person affected shall have the options of:

- (1) Appealing to the Building Code Council, or
- (2) Appealing to the Superior Court as provided in G.S. 143-141.

(b) ~~(c)~~ The owner or builder may appeal from a stop order involving alleged violation of a local zoning ordinance development regulation as provided in G.S. 160D-4-5. ~~by giving notice of appeal in writing to the board of adjustment. The appeal shall be heard and decided within the period established by the ordinance, or if none is specified, within a reasonable time. No further work shall take place in violation of a stop order pending a ruling.~~<sup>557</sup>

<sup>554</sup> Relocated from G.S. 160A-420, 153A-360. Amendments made by S.L. 2015-145 (H. 255) incorporated.

<sup>555</sup> Relocated from G.S. 160A-421, 153A-361. Issuance of stop work orders are address in G.S. 160D-4-4(b).

<sup>556</sup> Relocated to Article 4, Section 160D-4-4(b).

<sup>557</sup> Relocated to Article 4, Section 160D-4-4(b).

~~(d) Violation of a stop order shall constitute a Class 1 misdemeanor.~~<sup>558</sup>

**§ 160D-11-13. Revocation of building permits.**<sup>559</sup> The appropriate inspector may revoke and require the return of any building permit by notifying the permit holder in writing stating the reason for the revocation. Building permits shall be revoked for any substantial departure from the approved application, plans, or specifications; for refusal or failure to comply with the requirements of any applicable State or local laws; or for false statements or misrepresentations made in securing the permit. Any building permit mistakenly issued in violation of an applicable State or local law may also be revoked.

**§ 160D-11-14. Certificates of compliance.**<sup>560</sup> At the conclusion of all work done under a building permit, the appropriate inspector shall make a final inspection, and if ~~he~~ the inspector finds that the completed work complies with all applicable State and local laws and with the terms of the permit, ~~he~~ the inspector shall issue a certificate of compliance. No new building or part thereof may be occupied, and no addition or enlargement of an existing building may be occupied, and no existing building that has been altered or moved may be occupied, until the inspection department has issued a certificate of compliance. A temporary certificate of occupancy or compliance may be issued permitting occupancy for a stated period of time of either the entire building or property or of specified portions of the building if the inspector finds that such building or property may safely be occupied prior to its final completion. ~~of the entire building.~~ Violation of this section shall constitute a Class 1 misdemeanor. A local government may require the applicant for a temporary certificate of occupancy to post suitable security to ensure code compliance.

**§ 160D-11-15. Periodic inspections.**<sup>561</sup>

~~(a) The inspection department may make periodic inspections, subject to the council's governing board's directions, for unsafe, unsanitary, or otherwise hazardous and unlawful conditions in buildings or structures within its territorial planning and development regulation jurisdiction. Except as provided in subsection (b) of this section, the inspection department may make periodic inspections only when there is reasonable cause to believe that unsafe, unsanitary, or otherwise hazardous or unlawful conditions may exist in a residential building or structure. For purposes of this section, the term "reasonable cause" means any of the following: (i) the landlord or owner has a history of more than two verified violations of the housing ordinances or codes within a 12-month period; (ii) there has been a complaint that substandard conditions exist within the building or there has been a request that the building be inspected; (iii) the inspection department has actual knowledge of an unsafe condition within the building; or (iv) violations of~~

<sup>558</sup> Relocated to Article 4, Section 160D-4-4(b).

<sup>559</sup> Relocated from G.S. 160A-422, 153A-363. A more general provision for revocation of other development permits is in Article 4 at section 160D-4-4(f).

<sup>560</sup> Relocated from G.S. 160A-423, 153A-363. Deleted provisions relocated to Article 4, Section 160D-4-3(g).

<sup>561</sup> Relocated from G.S. 160A-424, 153A-364. The deleted provisions, which relate to inspections of existing residential buildings rather than inspections of new construction, were added to this section by S.S. 2011-281 and are relocated to Article 12, Section 160D-12-7. Note that the provisions in Article 11 beginning with this section through the end of the Article do not deal with building permits for new construction but are older statutes related to the safety of existing buildings and apply to all buildings, not just residential structures, so their continued location in Article 11 is appropriate.

~~the local ordinances or codes are visible from the outside of the property. In conducting inspections authorized under this section, the inspection department shall not discriminate between single-family and multifamily buildings. In exercising this power, members of the department shall have a right to enter on any premises within the jurisdiction of the department at all reasonable hours for the purposes of inspection or other enforcement action, upon presentation of proper credentials. Inspections of dwellings shall follow the provisions of G.S. 160D-12-7. Nothing in this section shall be construed to prohibit periodic inspections in accordance with State fire prevention code or as otherwise required by State law.~~

~~(b) A city local government may require periodic inspections as part of a targeted effort within a geographic area that has been designated by the city council governing board. The municipality local government shall not discriminate in its selection of areas or housing types to be targeted and shall (i) provide notice to all owners and residents of properties in the affected area about the periodic inspections plan and information regarding a public hearing regarding the plan; (ii) hold a public hearing regarding the plan; and (iii) establish a plan to address the ability of low-income residential property owners to comply with minimum housing code standards.~~

~~(c) In no event may a city local government do any of the following: (i) adopt or enforce any ordinance that would require any owner or manager of rental property to obtain any permit or permission under Article 11 or Article 12 of this Chapter<sup>562</sup> from the city local government to lease or rent residential real property, except for those properties that have more than three verified violations in a 12-month period or upon the property being identified within the top 10% of properties with crime or disorder problems as set forth in a local ordinance; (ii) require that an owner or manager of residential rental property enroll or participate in any governmental program as a condition of obtaining a certificate of occupancy; or (iii) except as provided in subsection (d) of this section, levy a special fee or tax on residential rental property that is not also levied against other commercial and residential properties.~~

~~(d) A city local government may levy a fee for residential rental property registration under subsection (c) of this section for those rental units which have been found with more than two verified violations of local ordinances within the previous 12 months or upon the property being identified within the top 10% of properties with crime or disorder problems as set forth in a local ordinance. The fee shall be an amount that covers the cost of operating a residential registration program and shall not be used to supplant revenue in other areas. Cities Local governments using registration programs that charge registration fees for all residential rental properties as of June 1, 2011, may continue levying a fee on all residential rental properties as follows:~~

- ~~(1) For properties with 20 or more residential rental units, the fee shall be no more than fifty dollars (\$50.00) per year.~~
- ~~(2) For properties with fewer than 20 but more than three residential rental units, the fee shall be no more than twenty-five dollars (\$25.00) per year.~~
- ~~(3) For properties with three or fewer residential rental units, the fee shall be no more than fifteen dollars (\$15.00) per year.—~~

**§ 160D-11-16. Defects in buildings to be corrected.**<sup>563</sup> When a local inspector finds any defects in a building, or finds that the building has not been constructed in accordance with the applicable State and local laws, or that a building because of its condition is dangerous or contains fire

<sup>562</sup> Clarify that this limitation is intended to apply to the housing code and building code provisions of this Chapter.

<sup>563</sup> Relocated from G.S. 160A-425, 153A-365.

hazardous conditions, it shall be ~~his~~ the inspector's<sup>564</sup> duty to notify the owner or occupant of the building of its defects, hazardous conditions, or failure to comply with law. The owner or occupant shall each immediately remedy the defects, hazardous conditions, or violations of law in the property ~~he owns~~.

**~~§ 160A-425.1: Repealed.~~**

**§ 160D-11-17. Unsafe buildings condemned ~~in localities~~.**<sup>565</sup>

(a) Designation of Unsafe Buildings. Every building that shall appear to the inspector to be especially dangerous to life because of its liability to fire or because of bad condition of walls, overloaded floors, defective construction, decay, unsafe wiring or heating system, inadequate means of egress, or other causes, shall be held to be unsafe, and the inspector shall affix a notice of the dangerous character of the structure to a conspicuous place on the exterior wall of the building.

(b) Nonresidential Building or Structure. In addition to the authority granted in subsection (a) of this section, an inspector may declare a nonresidential building or structure within a community development target area to be unsafe if it meets both of the following conditions:

- (1) It appears to the inspector to be vacant or abandoned.
- (2) It appears to the inspector to be in such dilapidated condition as to cause or contribute to blight, disease, vagrancy, fire or safety hazard, to be a danger to children, or to tend to attract persons intent on criminal activities or other activities that would constitute a public nuisance.

(c) Notice posted on structure. If an inspector declares a nonresidential building or structure to be unsafe under subsection (b) of this section, the inspector must affix a notice of the unsafe character of the structure to a conspicuous place on the exterior wall of the building. For the purposes of this section, the term "community development target area" means an area that has characteristics of an urban progress zone under G.S. 143B-437.09, a "nonresidential redevelopment area" under G.S. 160A-503(10), or an area with similar characteristics designated by the ~~city council~~ governing board as being in special need of revitalization for the benefit and welfare of its citizens.<sup>566</sup>

(d) Applicability to residential structures. A ~~municipality~~ local government may expand subsections (b) and (c) of this section to apply to residential buildings by adopting an ordinance. Before adopting such an ordinance, a ~~municipality~~ local government shall hold a ~~public~~ legislative

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<sup>564</sup> Gender neutral language.

<sup>565</sup> Relocated from G.S. 160A-426, 153A-366. Subsections (b) to (d) previously only applicable to cities, expanded for uniformity, but still applicable only with community development target areas, however, S.L. 2017-109 (H. 530) made these provisions applicable to counties.

<sup>566</sup> S.L. 2017-109 (H. 530) added the following section applicable to counties:

A county may expand subsections (b) and (c) of this section to apply to residential buildings by adopting an ordinance. Before adopting the ordinance, the county shall hold a public hearing and shall provide notice of the hearing at least 10 days in advance of the hearing.

hearing with published notice as provided by G.S. 160D-6-1. ~~and shall provide notice of the hearing at least 10 days in advance of the hearing.~~<sup>567</sup>

**§ 160D-11-18. Removing notice from condemned building.**<sup>568</sup> If any person shall remove any notice that has been affixed to any building or structure by a local inspector of any ~~municipality~~ local government and that states the dangerous character of the building or structure, ~~he~~ that person<sup>569</sup> shall be guilty of a Class 1 misdemeanor.

**§ 160D-11-19. Action in event of failure to take corrective action.**<sup>570</sup> If the owner of a building or structure that has been condemned as unsafe pursuant to G.S. 160D-11-17 shall fail to take prompt corrective action, the local inspector shall give ~~him~~ written notice, by certified ~~or registered~~ mail to ~~his~~ the owner's last known address or by personal service:

- (1) That the building or structure is in a condition that appears to meet one or more of the following conditions:
  - a. Constitutes a fire or safety hazard.
  - b. Is dangerous to life, health, or other property.
  - c. Is likely to cause or contribute to blight, disease, vagrancy, or danger to children.
  - d. Has a tendency to attract persons intent on criminal activities or other activities which would constitute a public nuisance.
- (2) That an administrative hearing will be held before the inspector at a designated place and time, not later than 10 days after the date of the notice, at which time the owner shall be entitled to be heard in person or by counsel and to present arguments and evidence pertaining to the matter; and
- (3) That following the hearing, the inspector may issue such order to repair, close, vacate, or demolish the building or structure as appears appropriate.

If the name or whereabouts of the owner cannot after due diligence be discovered, the notice shall be considered properly and adequately served if a copy ~~thereof~~ is posted on the outside of the building or structure in question at least 10 days prior to the hearing and a notice of the hearing is published in a newspaper having general circulation in the ~~city~~ local government's area of jurisdiction at least once not later than one week prior to the hearing.

**§ 160D-11-20. Order to take corrective action.**<sup>571</sup> If, upon a hearing held pursuant to the notice prescribed in G.S. 160D-11-19, the inspector shall find that the building or structure is in a condition that constitutes a fire or safety hazard or renders it dangerous to life, health, or other property, ~~he~~ the inspector shall make an order in writing, directed to the owner of such building or structure, requiring the owner to remedy the defective conditions by repairing, closing, vacating, or demolishing the building or structure or taking other necessary steps, within such period, not

<sup>567</sup> Provide uniform provisions for public hearings and notice for all legislative decisions.

<sup>568</sup> Relocated from G.S. 160A-427, 153A-367.

<sup>569</sup> Gender neutral language.

<sup>570</sup> Relocated from G.S. 160A-428, 153A-368. S.L. 2017-109 amended the county version of this statute to bring it into conformity with the municipal version, as is done by this bill.

<sup>571</sup> Relocated from G.S. 160A-429, 153A-369.

less than 60 days, as the inspector may prescribe; provided, that where the inspector finds that there is imminent danger to life or other property, ~~he~~ the inspector may order that corrective action be taken in such lesser period as may be feasible.

**§ 160D-11-21. Appeal; finality of order if not appealed.**<sup>572</sup> Any owner who has received an order under G.S. 160D-11-20 may appeal from the order to the ~~city council~~ governing board by giving notice of appeal in writing to the inspector and to the ~~city~~ local government clerk within 10 days following issuance of the order. In the absence of an appeal, the order of the inspector shall be final. The ~~city council~~ governing board shall hear in accordance with G.S. 160D-4-6 and render a decision in an appeal within a reasonable time. The ~~city council~~ governing board may affirm, modify and affirm, or revoke the order.

**§ 160D-11-22. Failure to comply with order.**<sup>573</sup> If the owner of a building or structure fails to comply with an order issued pursuant to G.S. 160D-11-20 from which no appeal has been taken, or fails to comply with an order of the ~~city council~~ governing board following an appeal, ~~he~~ the owner shall be guilty of a Class 1 misdemeanor.

**§ 160D-11-23. Enforcement.**<sup>574</sup>

(a) *Action Authorized.* Whenever any violation is denominated a misdemeanor under the provisions of this ~~Part Article~~, the ~~city~~ local government, either in addition to or in lieu of other remedies, may initiate any appropriate action or proceedings to prevent, restrain, correct, or abate the violation or to prevent the occupancy of the building or structure involved.

~~(a1) Repealed by Session Laws 2009-263, s. 1, effective October 1, 2009.~~

(b) *Removal of Building.* In the case of a building or structure declared unsafe under G.S. 160D-11-17 or an ordinance adopted pursuant to G.S. 160D-11-17, a ~~city~~ local government may, in lieu of taking action under subsection (a), cause the building or structure to be removed or demolished. The amounts incurred by the ~~city~~ local government in connection with the removal or demolition shall be a lien against the real property upon which the cost was incurred. The lien shall be filed, have the same priority, and be collected in the same manner as liens for special assessments provided in Article 10 of ~~this Chapter~~ 160A of the General Statutes. If the building or structure is removed or demolished by the ~~city~~ local government, the ~~city~~ local government shall sell the usable materials of the building and any personal property, fixtures, or appurtenances found in or attached to the building. The ~~city~~ local government shall credit the proceeds of the sale against the cost of the removal or demolition. Any balance remaining from the sale shall be deposited with the clerk of superior court of the county where the property is located and shall be disbursed by the court to the person found to be entitled thereto by final order or decree of the court.

~~(b1)~~ (c) *Additional Lien.* The amounts incurred by ~~the~~ a ~~city~~ local government in connection with the removal or demolition shall also be a lien against any other real property owned by the owner of the building or structure and located within the ~~city limits~~ local government's planning and development regulation jurisdiction (and for municipalities without extraterritorial planning and development jurisdiction, within one mile of the city limits), except

<sup>572</sup> Relocated from G.S. 160A-430, 153A-370.

<sup>573</sup> Relocated from G.S. 160A-431, 153A-371.

<sup>574</sup> Relocated from G.S. 160A-432, 153A-372. Subsections (b) to (d) were previously only applicable to cities, but S.L. 2017-109 extended it to counties for uniformity, as was done in this bill.



for the owner's primary residence. The provisions of subsection (b) of this section apply to this additional lien, except that this additional lien is inferior to all prior liens and shall be collected as a money judgment.

(e) (d) *Nonexclusive Remedy.* Nothing in this section shall be construed to impair or limit the power of the ~~city~~ local government to define and declare nuisances and to cause their removal or abatement by summary proceedings, or otherwise.

**§ 160D-11-24. Records and reports.**<sup>575</sup> The inspection department shall keep complete and accurate records in convenient form of all applications received, permits issued, inspections and reinspections made, defects found, certificates of compliance or occupancy granted, and all other work and activities of the department. These records shall be kept in the manner and for the periods prescribed by the North Carolina Department of Cultural Resources. Periodic reports shall be submitted to the ~~city council~~ governing board and to the Commissioner of Insurance as they shall by ordinance, rule, or regulation require.

**§ 160D-11-25. Appeals in general.**<sup>576</sup> Unless otherwise provided by law, appeals from any order, decision, or determination by a member of a local inspection department pertaining to the State Building Code or other State building laws shall be taken to the Commissioner of Insurance or ~~his~~ the Commissioner's designee or other official specified in G.S. 143-139, by filing a written notice with ~~him~~ the Commissioner and with the inspection department within a period of 10 days after the order, decision, or determination. Further appeals may be taken to the State Building Code Council or to the courts as provided by law.

**§ 160D-11-26. Fire limits.**

(a) *County fire limits.*<sup>577</sup> A county may by ordinance establish and define fire limits in any area within the county and not within a city. The limits may include only business and industrial areas. Within any fire limits, no frame or wooden building or addition thereto may be erected, altered, repaired, or moved (either into the fire limits or from one place to another within the limits) except upon the permit of the inspection department and approval of the Commissioner of Insurance. The ~~board of commissioners~~ governing board may make additional regulations necessary for the prevention, extinguishment, or mitigation of fires within the fire limits.

(b) *Municipal fire limits.*<sup>578</sup> The ~~city council~~ governing board of every incorporated city<sup>579</sup> shall pass one or more ordinances establishing and defining fire limits, which shall include the principal business portions of the city and which shall be known as primary fire limits. In addition, the ~~council~~ governing board may, in its discretion, establish and define one or more separate areas within the city as secondary fire limits.

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<sup>575</sup> Relocated from G.S. 160A-433, 153A-373.

<sup>576</sup> Relocated from G.S. 160A-434, 153A-374.

<sup>577</sup> Relocated from G.S. 153A-375.

<sup>578</sup> Relocated from G.S. 160A-435.

<sup>579</sup> Intentionally left as applicable only to cities, not to counties. County provision is in subsection (b).

- (c) *Restrictions within municipal primary fire limits.*<sup>580</sup> Within the primary fire limits of any city, as established and defined by ordinance, no frame or wooden building or structure or addition thereto shall hereafter be erected, altered, repaired, or moved (either into the limits or from one place to another within the limits), except upon the permit of the local inspection department approved by the ~~city council~~ governing board and by the Commissioner of Insurance or his designee. The ~~city council~~ governing board may make additional regulations for the prevention, extinguishment, or mitigation of fires within the primary fire limits.
- (d) *Restriction within municipal secondary fire limits.*<sup>581</sup> Within any secondary fire limits of any city or town, as established and defined by ordinance, no frame or wooden building or structure or addition thereto shall be erected, altered, repaired, or moved except in accordance with any rules and regulations established by ordinance of the areas.
- (e) *Failure to establish municipal primary fire limits.*<sup>582</sup> If the ~~council~~ governing board of any city shall fail or refuse to establish and define the primary fire limits of the city as required by law, after having such failure or refusal called to their attention in writing by the State Commissioner of Insurance, the Commissioner shall have the power to establish the limits upon making a determination that they are necessary and in the public interest.

**§ 160D-11-27. Regulation Ordinance authorized as to repair, closing, and demolition of nonresidential buildings or structures; order of public officer.**<sup>583</sup>

(a) *Authority.* The governing ~~body~~ board of the ~~city~~ local government may adopt and enforce ~~ordinances~~ regulations relating to nonresidential buildings or structures that fail to meet minimum standards of maintenance, sanitation, and safety established by the governing ~~body~~ board. The minimum standards shall address only conditions that are dangerous and injurious to public health, safety, and welfare and identify circumstances under which a public necessity exists for the repair, closing, or demolition of such buildings or structures. The ~~ordinance~~ regulation shall provide for designation or appointment of a public officer to exercise the powers prescribed by the ~~ordinance~~, regulation, in accordance with the procedures specified in this section. Such ~~ordinance~~ regulation shall only be applicable within the ~~corporate limits of the city~~ local government's entire planning and development regulation jurisdiction, or, limited to one or more designated zoning districts or municipal service districts.<sup>584</sup>

(b) *Investigation.* Whenever it appears to the public officer that any nonresidential building or structure has not been properly maintained so that the safety or health of its occupants or members of the general public are jeopardized for failure of the property to meet the minimum standards established by the governing ~~body~~ board, the public officer shall undertake a preliminary investigation. If entry upon the premises for purposes of investigation is necessary, such entry shall be made pursuant to a duly issued administrative search warrant in accordance with G.S. 15-27.2

<sup>580</sup> Relocated from G.S. 160A-436.

<sup>581</sup> Relocated from G.S. 160A-437.

<sup>582</sup> Relocated from G.S. 160A-438.

<sup>583</sup> Relocated from G.S. 160A-439, applicable to counties under G.S. 153A-372.1.

<sup>584</sup> Provides uniformity by making jurisdiction for this authority consistent with jurisdiction for other planning and development regulations.

or with permission of the owner, the owner's agent, a tenant, or other person legally in possession of the premises.

(c) *Complaint and Hearing.* If the preliminary investigation discloses evidence of a violation of the minimum standards, the public officer shall issue and cause to be served upon the owner of and parties in interest in the nonresidential building or structure a complaint. The complaint shall state the charges and contain a notice that an administrative hearing will be held before the public officer (or his or her designated agent) at a place within the county scheduled not less than 10 days nor more than 30 days after the serving of the complaint; that the owner and parties in interest shall be given the right to answer the complaint and to appear in person, or otherwise, and give testimony at the place and time fixed in the complaint; and that the rules of evidence prevailing in courts of law or equity shall not be controlling in hearings before the public officer.

(d) *Order.* If, after notice and hearing, the public officer determines that the nonresidential building or structure has not been properly maintained so that the safety or health of its occupants or members of the general public is jeopardized for failure of the property to meet the minimum standards established by the governing ~~body~~ board, the public officer shall state in writing findings of fact in support of that determination and shall issue and cause to be served upon the owner thereof an order. The order may require the owner to take remedial action, within a reasonable time specified, subject to the procedures and limitations herein.

(e) *Limitations on Orders.*

- (1) An order may require the owner to repair, alter, or improve the nonresidential building or structure in order to bring it into compliance with the minimum standards established by the governing ~~body~~ board or to vacate and close the nonresidential building or structure for any use.
  - (2) An order may require the owner to remove or demolish the nonresidential building or structure if the cost of repair, alteration, or improvement of the building or structure would exceed fifty percent (50%) of its then current value. Notwithstanding any other provision of law, if the nonresidential building or structure is designated as a local historic landmark, listed in the National Register of Historic Places, or located in a locally designated historic district or in a historic district listed in the National Register of Historic Places and the governing ~~body~~ board determines, after a public hearing as provided by ordinance, that the nonresidential building or structure is of individual significance or contributes to maintaining the character of the district, and the nonresidential building or structure has not been condemned as unsafe, the order may require that the nonresidential building or structure be vacated and closed until it is brought into compliance with the minimum standards established by the governing ~~body~~ board.
  - (3) An order may not require repairs, alterations, or improvements to be made to vacant manufacturing facilities or vacant industrial warehouse facilities to preserve the original use. The order may require such building or structure to be vacated and closed, but repairs may be required only when necessary to maintain structural integrity or to abate a health or safety hazard that cannot be remedied by ordering the building or structure closed for any use.
- (f) *Action by Governing Board Upon Failure to Comply With Order.*

- (1) If the owner fails to comply with an order to repair, alter, or improve or to vacate and close the nonresidential building or structure, the governing ~~body~~ board may adopt an ordinance ordering the public officer to proceed to effectuate the purpose of this section with respect to the particular property or properties that the public officer found to be jeopardizing the health or safety of its occupants or members of the general public. The property or properties shall be described in the ordinance. The ordinance shall be recorded in the office of the register of deeds and shall be indexed in the name of the property owner or owners in the grantor index. Following adoption of an ordinance, the public officer may cause the building or structure to be repaired, altered, or improved or to be vacated and closed. The public officer may cause to be posted on the main entrance of any nonresidential building or structure so closed a placard with the following words: "This building is unfit for any use; the use or occupation of this building for any purpose is prohibited and unlawful." Any person who occupies or knowingly allows the occupancy of a building or structure so posted shall be guilty of a Class 3 misdemeanor.
  - (2) If the owner fails to comply with an order to remove or demolish the nonresidential building or structure, the governing ~~body~~ board may adopt an ordinance ordering the public officer to proceed to effectuate the purpose of this section with respect to the particular property or properties that the public officer found to be jeopardizing the health or safety of its occupants or members of the general public. No ordinance shall be adopted to require demolition of a nonresidential building or structure until the owner has first been given a reasonable opportunity to bring it into conformity with the minimum standards established by the governing ~~body~~ board. The property or properties shall be described in the ordinance. The ordinance shall be recorded in the office of the register of deeds and shall be indexed in the name of the property owner or owners in the grantor index. Following adoption of an ordinance, the public officer may cause the building or structure to be removed or demolished.
- (g) *Action by Governing Board Upon Abandonment of Intent to Repair.* If the governing ~~body~~ board has adopted an ordinance or the public officer has issued an order requiring the building or structure to be repaired or vacated and closed and the building or structure has been vacated and closed for a period of two years pursuant to the ordinance or order, the governing ~~body~~ board may make findings that the owner has abandoned the intent and purpose to repair, alter, or improve the building or structure and that the continuation of the building or structure in its vacated and closed status would be inimical to the health, safety, and welfare of the ~~municipality~~ local government in that it would continue to deteriorate, would create a fire or safety hazard, would be a threat to children and vagrants, would attract persons intent on criminal activities, or would cause or contribute to blight and the deterioration of property values in the area. Upon such findings, the governing ~~body~~ board may, after the expiration of the two-year period, enact an ordinance and serve such ordinance on the owner, setting forth the following:
- (1) If the cost to repair the nonresidential building or structure to bring it into compliance with the minimum standards is less than or equal to fifty percent (50%) of its then current value, the ordinance shall require that the owner either repair or demolish and remove the building or structure within 90 days; or

- (2) If the cost to repair the nonresidential building or structure to bring it into compliance with the minimum standards exceeds fifty percent (50%) of its then current value, the ordinance shall require the owner to demolish and remove the building or structure within 90 days.

In the case of vacant manufacturing facilities or vacant industrial warehouse facilities, the building or structure must have been vacated and closed pursuant to an order or ordinance for a period of five years before the governing ~~body~~ board may take action under this subsection. The ordinance shall be recorded in the office of the register of deeds in the county wherein the property or properties are located and shall be indexed in the name of the property owner in the grantor index. If the owner fails to comply with the ordinance, the public officer shall effectuate the purpose of the ordinance.

(h) *Service of Complaints and Orders.* Complaints or orders issued by a public officer pursuant to an ordinance adopted under this section shall be served upon persons either personally or by ~~registered or~~ certified mail so long as the means used are reasonably designed to achieve actual notice. When service is made by ~~registered or~~ certified mail, a copy of the complaint or order may also be sent by regular mail. Service shall be deemed sufficient if the ~~registered or~~ certified mail is refused, but the regular mail is not returned by the post office within 10 days after the mailing. If regular mail is used, a notice of the pending proceedings shall be posted in a conspicuous place on the premises affected. If the identities of any owners or the whereabouts of persons are unknown and cannot be ascertained by the public officer in the exercise of reasonable diligence, and the public officer makes an affidavit to that effect, the serving of the complaint or order upon the owners or other persons may be made by publication in a newspaper having general circulation in the ~~city~~ local government at least once no later than the time that personal service would be required under this section. When service is made by publication, a notice of the pending proceedings shall be posted in a conspicuous place on the premises affected.

(i) *Liens.*

- (1) The amount of the cost of repairs, alterations, or improvements, or vacating and closing, or removal or demolition by the public officer shall be a lien against the real property upon which the cost was incurred, which lien shall be filed, have the same priority, and be collected as the lien for special assessment provided in Article 10 of Chapter 160A of the General Statutes.
- (2) If the real property upon which the cost was incurred is located in an incorporated city, the amount of the costs is also a lien on any other real property of the owner located within the city limits except for the owner's primary residence. The additional lien provided in this subdivision is inferior to all prior liens and shall be collected as a money judgment.
- (3) If the nonresidential building or structure is removed or demolished by the public officer, he or she shall offer for sale the recoverable materials of the building or structure and any personal property, fixtures, or appurtenances found in or attached to the building or structure and shall credit the proceeds of the sale, if any, against the cost of the removal or demolition, and any balance remaining shall be deposited in the superior court by the public officer, shall be secured in a manner directed by the court, and shall be disbursed by the court to the persons found to be entitled thereto by final order or decree of the court. Nothing in this section shall be construed to impair or limit in any way the power of the

governing ~~body~~ board to define and declare nuisances and to cause their removal or abatement by summary proceedings or otherwise.

(j) *Ejectment.* If any occupant fails to comply with an order to vacate a nonresidential building or structure, the public officer may file a civil action in the name of the ~~city~~ local government to remove the occupant. The action to vacate shall be in the nature of summary ejectment and shall be commenced by filing a complaint naming as parties-defendant any person occupying the nonresidential building or structure. The clerk of superior court shall issue a summons requiring the defendant to appear before a magistrate at a certain time, date, and place not to exceed 10 days from the issuance of the summons to answer the complaint. The summons and complaint shall be served as provided in G.S. 42-29. The summons shall be returned according to its tenor, and if on its return it appears to have been duly served and if at the hearing the public officer produces a certified copy of an ordinance adopted by the governing ~~body~~ board pursuant to subsection (f) of this section to vacate the occupied nonresidential building or structure, the magistrate shall enter judgment ordering that the premises be vacated and all persons be removed. The judgment ordering that the nonresidential building or structure be vacated shall be enforced in the same manner as the judgment for summary ejectment entered under G.S. 42-30. An appeal from any judgment entered under this subsection by the magistrate may be taken as provided in G.S. 7A-228, and the execution of the judgment may be stayed as provided in G.S. 7A-227. An action to remove an occupant of a nonresidential building or structure who is a tenant of the owner may not be in the nature of a summary ejectment proceeding pursuant to this subsection unless the occupant was served with notice, at least 30 days before the filing of the summary ejectment proceeding, that the governing ~~body~~ board has ordered the public officer to proceed to exercise his duties under subsection (f) of this section to vacate and close or remove and demolish the nonresidential building or structure.

(k) *Civil Penalty.* The governing ~~body~~ board may impose civil penalties against any person or entity that fails to comply with an order entered pursuant to this section. However, the imposition of civil penalties shall not limit the use of any other lawful remedies available to the governing ~~body~~ board for the enforcement of any ordinances adopted pursuant to this section.

(l) *Supplemental Powers.* The powers conferred by this section are supplemental to the powers conferred by any other law. An ordinance adopted by the governing ~~body~~ board may authorize the public officer to exercise any powers necessary or convenient to carry out and effectuate the purpose and provisions of this section, including the following powers in addition to others herein granted:

- (1) To investigate nonresidential buildings and structures in the ~~city~~ local government's planning and development regulation jurisdiction to determine whether they have been properly maintained in compliance with the minimum standards so that the safety or health of the occupants or members of the general public are not jeopardized.
- (2) To administer oaths, affirmations, examine witnesses, and receive evidence.
- (3) To enter upon premises pursuant to subsection (b) of this section for the purpose of making examinations in a manner that will do the least possible inconvenience to the persons in possession.
- (4) To appoint and fix the duties of officers, agents, and employees necessary to carry out the purposes of the ordinances adopted by the governing ~~body~~ board.
- (5) To delegate any of his or her functions and powers under the ordinance to other officers and agents.

(m) *Appeals.* The governing ~~body~~ board may provide that appeals may be taken from any decision or order of the public officer to the ~~city's~~ local government's housing appeals board or ~~zoning~~ board of adjustment. Any person aggrieved by a decision or order of the public officer shall have the remedies provided in G.S. 160D-12-8.

(n) *Funding.* The governing ~~body~~ board is authorized to make appropriations from its revenues necessary to carry out the purposes of this section and may accept and apply grants or donations to assist in carrying out the provisions of the ordinances adopted by the governing ~~body~~ board.

(o) *No Effect on Just Compensation for Taking by Eminent Domain.* Nothing in this section shall be construed as preventing the owner or owners of any property from receiving just compensation for the taking of property by the power of eminent domain under the laws of this State, nor as permitting any property to be condemned or destroyed except in accordance with the police power of the State.

(p) *Definitions.* As used in this section:

- (1) "Parties in interest" means all individuals, associations, and corporations who have interests of record in a nonresidential building or structure and any who are in possession thereof.
- (2) "Vacant industrial warehouse" means any building or structure designed for the storage of goods or equipment in connection with manufacturing processes, which has not been used for that purpose for at least one year and has not been converted to another use.
- (3) "Vacant manufacturing facility" means any building or structure previously used for the lawful production or manufacturing of goods, which has not been used for that purpose for at least one year and has not been converted to another use.

~~§160A-440. Reserved for future codification purposes.~~

ARTICLE 12. MINIMUM HOUSING CODES**§ 160D-12-1. Authorization Exercise of police power authorized.**<sup>585</sup>

(a) Occupied dwellings. ~~It is hereby found and declared that~~ The existence and occupation of dwellings ~~in this State~~ that are unfit for human habitation are inimical to the welfare and dangerous and injurious to the health and safety<sup>586</sup> of the people of this State., ~~and that A public necessity exists for the repair, closing or demolition of such dwellings. Whenever any city or county local government of this State finds that there exists in the city or county planning and development regulation jurisdiction dwellings that are unfit for human habitation due to dilapidation, defects increasing the hazards of fire, accidents or other calamities, lack of ventilation, light or sanitary facilities, or due to other conditions rendering the dwellings unsafe or unsanitary, or dangerous or detrimental to the health, safety, morals, or otherwise inimical to the welfare of the residents of the city or county local government, power is hereby conferred upon the city or county local government to exercise its police powers to repair, close or demolish the dwellings consistent with the provisions of this Article. in the manner herein provided. No ordinance enacted by the governing body of a county pursuant to this Part shall be applicable within the corporate limits of any city unless the city council of the city has by resolution expressly given its approval thereto.~~<sup>587</sup>

(b) Abandoned structures. ~~In addition, to the exercise of police power authorized herein, Any city local government~~<sup>588</sup> may by ordinance provide for the repair, closing or demolition of any abandoned structure which the ~~city council~~ governing board finds to be a health or safety hazard as a result of the attraction of insects or rodents, conditions creating a fire hazard, dangerous conditions constituting a threat to children or frequent use by vagrants as living quarters in the absence of sanitary facilities. ~~Such The ordinance, if adopted,~~ may provide for the repair, closing or demolition of such structure pursuant to the same provisions and procedures as are prescribed ~~herein by this Article~~<sup>589</sup> for the repair, closing or demolition of dwellings found to be unfit for human habitation.

**§ 160A-12-2. Definitions.**<sup>590</sup>

The following terms shall have the meanings whenever used or referred to as indicated when used in this Part unless a different meaning clearly appears from the context:

- (1) "City" ~~means any incorporated city or any county.~~
- (2) "Dwelling" ~~means any building, structure, manufactured home or mobile home, or part thereof, used and occupied for human habitation or intended to be so used, and includes any outhouses and appurtenances belonging thereto or usually~~

<sup>585</sup> Relocated from G.S. 160A-441. Entire Article also applicable to counties pursuant to G.S. 160A-442.

<sup>586</sup> Delete antiquated language.

<sup>587</sup> Simplification. Delete as redundant of provisions in Article 2 Sections 2-1 and 2-2(f), regarding city-county jurisdiction.

<sup>588</sup> Provide for consistent and uniform authority regarding abandoned structures by setting consistent authority for cities and counties.

<sup>589</sup> Clarification.

<sup>590</sup> Relocated from G.S. 160A-442. Consolidated with definitions in Article 1.



~~enjoyed therewith, except that it does not include any manufactured home or mobile home, which is used solely for a seasonal vacation purpose.~~

(3) ~~"Governing body" means the council, board of commissioners, or other legislative body, charged with governing a city or county.~~

(3a) ~~"Manufactured home" or "mobile home" means a structure as defined in G.S. 143-145(7).~~

(1) "Owner" means the holder of the title in fee simple and every mortgagee of record.

(2) "Parties in interest" means all individuals, associations and corporations who have interests of record in a dwelling and any who are in possession thereof.

(3) "Public authority" means any housing authority or any officer who is in charge of any department or branch of the government of the city, county, or State relating to health, fire, building regulations, or other activities concerning dwellings in the city.

(4) "Public officer" means the officer or officers who are authorized by ordinances adopted hereunder to exercise the powers prescribed by the ordinances and by this ~~Part~~ Article.

**§ 160D-12-3. Ordinance authorized as to repair, closing, and demolition; order of public officer.**<sup>591</sup>

Upon the adoption of an ordinance finding that dwelling conditions of the character described in G.S. 160D-12-1 exist ~~within a city~~, the ~~governing body of the city~~ governing board is ~~hereby~~ authorized to adopt and enforce ordinances relating to dwellings within the ~~city's territorial planning and development regulation~~ jurisdiction that are unfit for human habitation. These ordinances shall include the following provisions:

(1) Designation of enforcement officer. ~~That public officer~~ One or more public officers shall be designated ~~or appointed~~ to exercise the powers prescribed by the ordinance.

(2) Investigation, complaint, hearing. ~~That w~~ Whenever a petition is filed with the public officer by a public authority or by at least five residents of the city jurisdiction charging that any dwelling is unfit for human habitation or ~~Whenever when~~ when it appears to the public officer ~~(on his own motion)~~<sup>592</sup> that any dwelling is unfit for human habitation, the public officer shall, if ~~his~~ a preliminary investigation discloses a basis for such charges, issue and cause to be served upon the owner of and parties in interest in such dwellings a complaint stating the charges in that respect and containing a notice that ~~a~~ an administrative hearing will be held before the public officer (or ~~his~~ the officer's designated agent) at a place within the county in which the property is located. The hearing shall be fixed not less than 10 days nor more than 30 days after the serving of the complaint.; ~~that~~ The owner and parties in interest shall be given the right to file an answer to the complaint and to appear in person, or otherwise, and give testimony at the place and time fixed in the complaint.; ~~and that~~ The rules of evidence prevailing in courts of law ~~or equity~~ shall not be controlling in administrative hearings before the public officer.

<sup>591</sup> Relocated from G.S. 160A-443.

<sup>592</sup> Surplusage and non-gender neutral language deleted.

- (3) Orders. ~~That~~ If, after notice and hearing, the public officer determines that the dwelling under consideration is unfit for human habitation, ~~he~~ the officer<sup>593</sup> shall state in writing ~~his~~ findings of fact in support of that determination and shall issue and cause to be served upon the owner thereof an order, one of the two following orders, whichever is appropriate:
- a. If the repair, alteration or improvement of the dwelling can be made at a reasonable cost in relation to the value of the dwelling, ~~(the ordinance of the city may fix a certain percentage of this value as being reasonable),~~<sup>594</sup> requiring the owner, within the time specified, to repair, alter or improve the dwelling in order to render it fit for human habitation. The ordinance may fix a certain percentage of this value as being reasonable. The order may require that the property be vacated and closed only if continued occupancy during the time allowed for repair will present a significant threat of bodily harm, taking into account the nature of the necessary repairs, alterations, or improvements; the current state of the property; and any additional risks due to the presence and capacity of minors under the age of 18 or occupants with physical or mental disabilities. The order shall state that the failure to make timely repairs as directed in the order shall make the dwelling subject to the issuance of an unfit order under subdivision (4) of this section; or
  - b. If the repair, alteration or improvement of the dwelling cannot be made at a reasonable cost in relation to the value of the dwelling, ~~(the ordinance of the city may fix a certain percentage of this value as being reasonable),~~<sup>595</sup> requiring the owner, within the time specified in the order, to remove or demolish such dwelling. The ordinance may fix a certain percentage of this value as being reasonable. However, notwithstanding any other provision of law, if the dwelling is located in a historic district ~~of the city~~ and the Historic District Commission determines, after a public hearing as provided by ordinance, that the dwelling is of particular significance or value toward maintaining the character of the district, and the dwelling has not been condemned as unsafe, the order may require that the dwelling be vacated and closed consistent with G.S. 160D-9-49.
- (4) Repair, closing, and posting. ~~That~~ If the owner fails to comply with an order to repair, alter or improve or to vacate and close the dwelling, the public officer may cause the dwelling to be repaired, altered or improved or to be vacated and closed; that the public officer may cause to be posted on the main entrance of any dwelling so closed, a placard with the following words: "This building is unfit for human habitation; the use or occupation of this building for human habitation is prohibited and unlawful." Occupation of a building so posted shall

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<sup>593</sup> Gender neutral language.

<sup>594</sup> Relocated within the subsection for clarity.

<sup>595</sup> Relocated within the subsection for clarity.

constitute a Class 1 misdemeanor. The duties of the public officer set forth in this subdivision shall not be exercised until the governing ~~body~~ board shall have by ordinance ordered the public officer to proceed to effectuate the purpose of this Article with respect to the particular property or properties which the public officer shall have found to be unfit for human habitation and which property or properties shall be described in the ordinance. This ordinance shall be recorded in the office of the register of deeds in the county wherein the property or properties are located and shall be indexed in the name of the property owner in the grantor index.

- (5) Demolition. ~~That,~~ If the owner fails to comply with an order to remove or demolish the dwelling, the public officer may cause such dwelling to be removed or demolished. The duties of the public officer set forth in this subdivision shall not be exercised until the governing ~~body~~ board shall have by ordinance ordered the public officer to proceed to effectuate the purpose of this Article with respect to the particular property or properties which the public officer shall have found to be unfit for human habitation and which property or properties shall be described in the ordinance. No such ordinance shall be adopted to require demolition of a dwelling until the owner has first been given a reasonable opportunity to bring it into conformity with the housing code. This ordinance shall be recorded in the office of the register of deeds in the county wherein the property or properties are located and shall be indexed in the name of the property owner in the grantor index.
- (6) *Abandonment of intent to repair in high population jurisdictions.*<sup>596</sup> If the dwelling has been vacated and closed for a period of one year pursuant to an ordinance adopted pursuant to subdivision (4) of this subsection or after a public officer issues an order or proceedings have commenced under the substandard housing regulations regarding a dwelling to be repaired or vacated and closed as provided in this subsection, then the governing board may find that the owner has abandoned the intent and purpose to repair, alter or improve the dwelling in order to render it fit for human habitation and that the continuation of the dwelling in its vacated and closed status would be inimical to the health, safety, and welfare of the local government in that the dwelling would continue to deteriorate, would create a fire and safety hazard, would be a threat to children and vagrants, would attract persons intent on criminal activities, would cause or contribute to blight and the deterioration of property values in the area, and would render unavailable property and a dwelling which might otherwise have been made available to ease the persistent shortage of decent and affordable housing in this State, then in such circumstances, the governing board may, after the expiration of such one year period, enact an ordinance and serve such ordinance on the owner, setting forth the following:
  1. If it is determined that the repair of the dwelling to render it fit for human habitation can be made at a cost not exceeding fifty

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<sup>596</sup> Stylistic changes to format for improved clarity. Revised to provide a uniform provision for all jurisdictions rather than the multiple procedures in the current statute that are based on the population of the jurisdiction or the specification of multiple jurisdictions in the statute.

percent (50%) of the then current value of the dwelling, the ordinance shall require that the owner either repair or demolish and remove the dwelling within 90 days; or

2. If it is determined that the repair of the dwelling to render it fit for human habitation cannot be made at a cost not exceeding fifty percent (50%) of the then current value of the dwelling, the ordinance shall require the owner to demolish and remove the dwelling within 90 days.

This ordinance shall be recorded in the Office of the Register of Deeds in the county wherein the property or properties are located and shall be indexed in the name of the property owner in the grantor index. If the owner fails to comply with this ordinance, the public officer shall effectuate the purpose of the ordinance.

~~If the governing body board shall have adopted an ordinance as provided in subdivision (4) of this section, or the public officer shall have:~~

- ~~a. In a municipality located in counties which have a population in excess of 71,000 by the last federal census (including the entirety of any municipality located in more than one county at least one county of which has a population in excess of 71,000), other than municipalities with a population in excess of 190,000 by the last federal census, issued an order, ordering a dwelling to be repaired or vacated and closed, as provided in subdivision (3)a, and if the dwelling has been vacated and closed for a period of one year pursuant to the ordinance or order;~~

- ~~b. In a municipality with a population in excess of 190,000 by the last federal census;~~

- ~~(1) issued an order or commenced proceedings under the substandard housing regulations regarding a dwelling to be repaired or vacated and closed, as provided in subdivision (3)a., and~~

- ~~(2) if the dwelling has been vacated and closed for a period of one year pursuant to the ordinance or after such proceedings have commenced,~~

~~then if the governing body board shall find that the owner has abandoned the intent and purpose to repair, alter or improve the dwelling in order to render it fit for human habitation and that the continuation of the dwelling in its vacated and closed status would be inimical to the health, safety, morals and welfare of the municipality local government in that the dwelling would continue to deteriorate, would create a fire and safety hazard, would be a threat to children and vagrants, would attract persons intent on criminal activities, would cause or contribute to blight and the deterioration of property values in the area, and would render unavailable property and a dwelling which might otherwise have been made available to ease the persistent shortage of decent and affordable housing in this State, then in such circumstances, the governing body board may, after the expiration of such one year period, enact an ordinance and serve such ordinance on the owner, setting forth the following:~~

- ~~a. If it is determined that the repair of the dwelling to render it fit for human habitation can be made at a cost not exceeding fifty percent (50%) of the then current value of the dwelling, the ordinance shall require that the owner either repair or demolish and remove the dwelling within 90 days; or~~

- ~~b. If it is determined that the repair of the dwelling to render it fit for human habitation cannot be made at a cost not exceeding fifty percent (50%) of the then current value of the dwelling, the ordinance shall require the owner to demolish and remove the dwelling within 90 days.~~

~~This ordinance shall be recorded in the Office of the Register of Deeds in the county wherein the property or properties are located and shall be indexed in the name of the property owner in the grantor index. If the owner fails to comply with this ordinance, the public officer shall effectuate the purpose of the ordinance.~~

~~This subdivision only applies to municipalities located in counties which have a population in excess of 71,000 by the last federal census (including the entirety of any municipality located in more than one county at least one county of which has a population in excess of 71,000).~~

~~This subdivision does not apply to the local government units listed in subdivision (5b) of this section.~~

~~(5b) Abandonment of intent to repair in specified jurisdictions. <sup>597</sup> If the governing body board shall have adopted an ordinance as provided in subdivision (4) of this section, or the public officer shall have:~~

- ~~a. In a municipality other than municipalities with a population in excess of 190,000 by the last federal census, issued an order, ordering a dwelling to be repaired or vacated and closed, as provided in subdivision (3)a, and if the dwelling has been vacated and closed for a period of one year pursuant to the ordinance or order;~~

- ~~b. In a municipality with a population in excess of 190,000 by the last federal census, commenced proceedings under the substandard housing regulations regarding a dwelling to be repaired or vacated and closed, as provided in subdivision (3)a, and if the dwelling has been vacated and closed for a period of one year pursuant to the ordinance or after such proceedings have commenced, then if the governing body board shall find that the owner has abandoned the intent and purpose to repair, alter or improve the dwelling in order to render it fit for human habitation and that the continuation of the dwelling in its vacated and closed status would be inimical to the health, safety, morals and welfare of the municipality in that the dwelling would continue to deteriorate, would create a fire and safety hazard, would be a threat to children and vagrants, would attract persons intent on criminal activities, would cause or contribute to blight and the deterioration of property values in the area, and would render unavailable property and a dwelling which might otherwise have been made available to ease the persistent shortage of decent and affordable housing in this State, then in such circumstances, the governing body may, after the expiration of such one year period, enact an ordinance and serve such ordinance on the owner, setting forth the following:~~

- ~~a. If it is determined that the repair of the dwelling to render it fit for human habitation can be made at a cost not exceeding fifty percent (50%) of the then current value of the dwelling, the ordinance shall require that~~

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<sup>597</sup> Replaced by the uniform provisions for all jurisdictions in the previous subsection.

~~the owner either repair or demolish and remove the dwelling within 90 days; or~~

- ~~b. If it is determined that the repair of the dwelling to render it fit for human habitation cannot be made at a cost not exceeding fifty percent (50%) of the then current value of the dwelling, the ordinance shall require the owner to demolish and remove the dwelling within 90 days.~~

~~This ordinance shall be recorded in the Office of the Register of Deeds in the county wherein the property or properties are located and shall be indexed in the name of the property owner in the grantor index. If the owner fails to comply with this ordinance, the public officer shall effectuate the purpose of the ordinance.~~

~~This subdivision applies to the Cities of Eden, Lumberton, Roanoke Rapids, and Whiteville, to the municipalities in Lee County, and the Towns of Bethel, Farmville, Newport, and Waynesville only.~~

(7) *Liens.*

- a. That the amount of the cost of repairs, alterations or improvements, or vacating and closing, or removal or demolition by the public officer shall be a lien against the real property upon which the cost was incurred, which lien shall be filed, have the same priority, and be collected as the lien for special assessment provided in Article 10 of ~~this~~ Chapter 160A of the General Statutes.
- b. If the real property upon which the cost was incurred is located in an incorporated city, then the amount of the cost is also a lien on any other real property of the owner located within the city limits or within one mile thereof except for the owner's primary residence. The additional lien provided in this sub-subdivision is inferior to all prior liens and shall be collected as a money judgment.
- c. If the dwelling is removed or demolished by the public officer, ~~he~~ the local government<sup>598</sup> shall sell the materials of the dwelling, and any personal property, fixtures or appurtenances found in or attached to the dwelling, and shall credit the proceeds of the sale against the cost of the removal or demolition and any balance remaining shall be deposited in the superior court by the public officer, shall be secured in a manner directed by the court, and shall be disbursed by the court to the persons found to be entitled thereto by final order or decree of the court. Nothing in this section shall be construed to impair or limit in any way the power of the ~~city~~ local government to define and declare nuisances and to cause their removal or abatement by summary proceedings, or otherwise.

- (8) Civil action. If any occupant fails to comply with an order to vacate a dwelling, the public officer may file a civil action in the name of the ~~city~~ local government to remove such occupant. The action to vacate the dwelling shall be in the nature of summary ejectment and shall be commenced by filing a complaint naming as ~~parties~~ defendant any person occupying such dwelling. The clerk of superior court shall issue a summons requiring the defendant to appear before a

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<sup>598</sup> Gender neutral language.

magistrate at a certain time, date and place not to exceed 10 days from the issuance of the summons to answer the complaint. The summons and complaint shall be served as provided in G.S. 42-29. ~~The summons shall be returned according to its tenor, and if on its return it~~ If the summons appears to have been duly served, and if at the hearing the public officer produces a certified copy of an ordinance adopted by the governing ~~body~~ board pursuant to subdivision (5) authorizing the officer to proceed to vacate the occupied dwelling, the magistrate shall enter judgment ordering that the premises be vacated and that all persons be removed. The judgment ordering that the dwelling be vacated shall be enforced in the same manner as the judgment for summary ejectment entered under G.S. 42-30. An appeal from any judgment entered hereunder by the magistrate may be taken as provided in G.S. 7A-228, and the execution of such judgment may be stayed as provided in G.S. 7A-227. An action to remove an occupant of a dwelling who is a tenant of the owner may not be in the nature of a summary ejectment proceeding pursuant to this paragraph unless such occupant was served with notice at least 30 days before the filing of the summary ejectment proceeding that the governing ~~body~~ board has ordered the public officer to proceed to exercise his duties under subdivisions (4) and (5) of this section to vacate and close or remove and demolish the dwelling.

- (9) Additional notices to affordable housing organizations. ~~That~~ Whenever a determination is made pursuant to subdivision (3) of this section that a dwelling must be vacated and closed, or removed or demolished, under the provisions of this section, notice of the order shall be given by first-class mail to any organization involved in providing or restoring dwellings for affordable housing that has filed a written request for such notices. A minimum period of 45 days from the mailing of such notice shall be given before removal or demolition by action of the public officer, to allow the opportunity for any organization to negotiate with the owner to make repairs, lease, or purchase the property for the purpose of providing affordable housing. The public officer or clerk shall certify the mailing of the notices, and the certification shall be conclusive in the absence of fraud. Only an organization that has filed a written request for such notices may raise the issue of failure to mail such notices, and the sole remedy shall be an order requiring the public officer to wait 45 days before causing removal or demolition.

#### **§ 160D-12-4. Heat source required.**<sup>599</sup>

(a) A ~~city~~ local government shall, by ordinance, require that ~~by January 1, 2000,~~<sup>600</sup> every dwelling unit leased as rental property within the city shall have, at a minimum, a central or electric heating system or sufficient chimneys, flues, or gas vents, with heating appliances connected, so as to heat at least one habitable room, excluding the kitchen, to a minimum temperature of 68 degrees Fahrenheit measured three feet above the floor with an outside temperature of 20 degrees Fahrenheit.

<sup>599</sup> Relocated from G.S. 160A-443.1. Currently only applicable to cities and not to counties and that distinction retained.

<sup>600</sup> The required date passed over a decade ago and is no longer needed in the statute.

(b) If a dwelling unit contains a heating system or heating appliances that meet the requirements of subsection (a) of this section, the owner of the dwelling unit shall not be required to install a new heating system or heating appliances, but the owner shall be required to maintain the existing heating system or heating appliances in a good and safe working condition. Otherwise, the owner of the dwelling unit shall install a heating system or heating appliances that meet the requirements of subsection (a) of this section and shall maintain the heating system or heating appliances in a good and safe working condition.

(c) Portable kerosene heaters are not acceptable as a permanent source of heat as required by subsection (a) of this section but may be used as a supplementary source in single family dwellings and duplex units. An owner who has complied with subsection (a) shall not be held in violation of this section where an occupant of a dwelling unit uses a kerosene heater as a primary source of heat.

(d)<sup>601</sup> This section applies only to ~~cities~~ local governments with a population of 200,000 or over within their planning and development regulation jurisdiction, according to the most recent decennial federal census.

(e) Nothing in this section shall be construed as:

- (1) Diminishing the rights of or remedies available to any tenant under a lease agreement, statute, or at common law; or
- (2) Prohibiting a city from adopting an ordinance with more stringent heating requirements than provided for by this section.

**§ 160D-12-5. Standards.**<sup>602</sup> An ordinance adopted ~~by a city~~ under this ~~Part~~ Article shall provide that the public officer may determine that a dwelling is unfit for human habitation if ~~he~~ the officer<sup>603</sup> finds that conditions exist in the dwelling that render it dangerous or injurious to the health, safety, or welfare ~~or morals~~ of the occupants of the dwelling, the occupants of neighboring dwellings, or other residents of the ~~city~~ jurisdiction. Defective conditions may include the following (without limiting the generality of the foregoing): defects therein increasing the hazards of fire, accident, or other calamities; lack of adequate ventilation, light, or sanitary facilities; dilapidation; disrepair; structural defects; uncleanness. The ordinances may provide additional standards to guide the public officers, ~~or his agents~~, in determining the fitness of a dwelling for human habitation.

**§ 160D-12-6. Service of complaints and orders.**<sup>604</sup>

(a) Complaints or orders issued by a public officer pursuant to an ordinance adopted under this ~~Part~~ Article shall be served upon persons either personally or by ~~registered or~~ certified mail. When service is made by ~~registered or~~ certified mail, a copy of the complaint or order may also be sent by regular mail. Service shall be deemed sufficient if the ~~registered or~~ certified mail is unclaimed or refused, but the regular mail is not returned by the post office within 10 days after

<sup>601</sup> Earlier editions established a uniform rule for all jurisdictions by eliminating provision limiting application to large population jurisdictions; current edition maintains status quo by retaining current limit.

<sup>602</sup> Relocated from G.S. 160A-444.

<sup>603</sup> Gender neutral language.

<sup>604</sup> Relocated from G.S. 160A-445.



the mailing. If regular mail is used, a notice of the pending proceedings shall be posted in a conspicuous place on the premises affected.

(b) If the identities of any owners or the whereabouts of persons are unknown and cannot be ascertained by the public officer in the exercise of reasonable diligence, or, if the owners are known but have refused to accept service by ~~registered or~~ certified mail, and the public officer makes an affidavit to that effect, then the serving of the complaint or order upon the owners or other persons may be made by publication in a newspaper having general circulation in the city jurisdiction at least once no later than the time at which personal service would be required under the provisions of this ~~Part~~ Article. When service is made by publication, a notice of the pending proceedings shall be posted in a conspicuous place on the premises thereby affected.

~~(b) Repealed.~~

#### **§ 160D-12-7. Periodic inspections.**<sup>605</sup>

(a) Except as provided in subsection (b) of this section, the inspection department may make periodic inspections only when there is reasonable cause to believe that unsafe, unsanitary, or otherwise hazardous or unlawful conditions may exist in a residential building or structure. However, when the inspection department determines that a safety hazard exists in one of the dwelling units within a multifamily building, which in the opinion of the inspector poses an immediate threat to the occupant, the inspection department may inspect, in the absence of a specific complaint and actual knowledge of the unsafe condition, additional dwelling units in the multifamily building to determine if that same safety hazard exists.<sup>606</sup> For purposes of this section, the term "reasonable cause" means any of the following: (i) the landlord or owner has a history of more than two verified violations of the housing ordinances or codes within a 12-month period; (ii) there has been a complaint that substandard conditions exist within the building or there has been a request that the building be inspected; (iii) the inspection department has actual knowledge of an unsafe condition within the building; or (iv) violations of the local ordinances or codes are visible from the outside of the property. In conducting inspections authorized under this section, the inspection department shall not discriminate between single-family and multifamily buildings or between owner-occupied and tenant-occupied buildings.<sup>607</sup> In exercising this power, members of the department shall have a right to enter on any premises within the jurisdiction of the department at all reasonable hours for the purposes of inspection or other enforcement action, upon presentation of proper credentials. Nothing in this section shall be construed to prohibit periodic inspections in accordance with State fire prevention code or as otherwise required by State law.

(b) A city local government may require periodic inspections as part of a targeted effort to respond to blighted or potentially blighted conditions<sup>608</sup> within a geographic area that has been designated by the ~~city council~~ governing board. However, the total aggregate of targeted areas in the ~~county~~ city local government jurisdiction at any one time shall not be greater than one square mile or five percent (5%) of the area within the ~~county~~ city local government jurisdiction, whichever is

<sup>605</sup> Relocated from G.S. 160A-424, 153A-364. Since these provisions are applicable to inspection of existing residential buildings rather than inspections of new construction, location within the housing code Article is more appropriate than the prior location within the building code Article.

<sup>606</sup> Provision added by S.L. 2016-122 (S. 326).

<sup>607</sup> Provision added by S.L. 2016-122 (S. 326).

<sup>608</sup> Provision added by S.L. 2016-122 (S. 326).

greater. A targeted area designated by the ~~county~~ local government shall reflect the local government's ~~county's~~ stated neighborhood revitalization strategy and shall consist of property that meets the definition of a "blighted area" or "blighted parcel" as those terms are defined in G.S. 160A-503(2) and G.S. 160A-503(2a), respectively, except that for purposes of this subsection the planning commission board is not required to make a determination as to the property.<sup>609</sup> The ~~municipality~~ local government shall not discriminate in its selection of areas or housing types to be targeted and shall (i) provide notice to all owners and residents of properties in the affected area about the periodic inspections plan and information regarding a public hearing regarding the plan; (ii) hold a public hearing regarding the plan; and (iii) establish a plan to address the ability of low-income residential property owners to comply with minimum housing code standards.

(c)<sup>610</sup> In no event may a ~~city~~ local government do any of the following: (i) adopt or enforce any ordinance that would require any owner or manager of rental property to obtain any permit or permission under Article 11 or Article 12 of this Chapter<sup>611</sup> from the ~~city~~ local government to lease or rent residential real property or to register rental property with the ~~county~~ local government, except for those individual properties that have more than four verified violations in a rolling 12-month period or two or more verified violations in a rolling 30-day period, or upon the property being identified within the top ten percent (10%) of properties with crime or disorder problems as set forth in a local ordinance; (ii) require that an owner or manager of residential rental property enroll or participate in any governmental program as a condition of obtaining a certificate of occupancy; (iii) levy a special fee or tax on residential rental property that is not also levied against other commercial and residential properties, unless expressly authorized by general law or applicable only to an individual rental unit or property described in clause (i) of this subsection and the fee does not exceed five hundred dollars (\$500.00) in any 12-month period in which the unit or property is found to have verified violations; (iv) provide that any violation of a rental registration ordinance is punishable as a criminal offense; or (v) require any owner or manager of rental property to submit to an inspection before receiving any utility service provided by the ~~city~~ local government. For purposes of this section, the term "verified violation" means all of the following:

- (1) The aggregate of all violations of housing ordinances or codes found in an individual rental unit of residential real property during a 72-hour period.
- (2) Any violations that have not been corrected by the owner or manager within 21 days of receipt of written notice from the ~~county~~ local government of the violations. Should the same violation occur more than two times in a 12-month period, the owner or manager may not have the option of correcting the violation. If the housing ~~ordinance or~~ code provides that any form of prohibited tenant behavior constitutes a violation by the owner or manager of the rental property, it shall be deemed a correction of the tenant-related violation if the owner or manager, within 30 days of receipt of written notice of the tenant-related violation, brings a summary ejectment action to have the tenant evicted.

<sup>609</sup> Provision added by S.L. 2016-122 (S. 326).

<sup>610</sup> Amendments to this subsection made by S.L. 2016-122 (S. 326) incorporated. Subsection (d) also deleted by this statute.

<sup>611</sup> Clarify that this limitation is intended to apply to the housing code and building code provisions of this Chapter.

~~(e)~~<sup>612</sup> (d) If a property is identified by the county local government as being in the top ten percent (10%) of properties with crime or disorder problems, the county local government shall notify the landlord of any crimes, disorders, or other violations that will be counted against the property to allow the landlord an opportunity to attempt to correct the problems. In addition, the county local government and the county sheriff's office or city's police department shall assist the landlord in addressing any criminal activity, which may include testifying in court in a summary ejectment action or other matter to aid in evicting a tenant who has been charged with a crime. If the county local government or the county sheriff's office or city's police department does not cooperate in evicting a tenant, the tenant's behavior or activity at issue shall not be counted as a crime or disorder problem as set forth in the local ordinance, and the property may not be included in the top ten percent (10%) of properties as a result of that tenant's behavior or activity.

(f) ~~(e)~~ If the county local government takes action against an individual rental unit under this section, the owner of the individual rental unit may appeal the decision to the housing appeals board or the zoning board of adjustment, if operating, or the planning board if created under G.S. 153A-321 160D-3-1, or if neither is created, the governing board. The board shall fix a reasonable time for hearing appeals, shall give due notice to the owner of the individual rental unit, and shall render a decision within a reasonable time. The owner may appear in person or by agent or attorney. The board may reverse or affirm the action, wholly or partly, or may modify the action appealed from, and may make any decision and order that in the opinion of the board ought to be made in the matter.

#### § 160D-12-8. Remedies.<sup>613</sup>

~~(a)~~<sup>614</sup> ~~The governing body may provide for the creation and organization of a housing appeals board to which appeals may be taken from any decision or order of the public officer, or may provide for such appeals to be heard and determined by its zoning board of adjustment.~~

~~(b) The housing appeals board, if created, shall consist of five members to serve for three-year staggered terms. It shall have the power to elect its own officers, to fix the times and places for its meetings, to adopt necessary rules of procedure, and to adopt other rules and regulations for the proper discharge of its duties. It shall keep an accurate record of all its proceedings.~~

(a) An ordinance adopted pursuant to this Article may provide for a housing appeals board as provided by G.S. 160D-3-6. An appeal from any decision or order of the public officer is a quasi-judicial matter and may be taken by any person aggrieved thereby or by any officer, board or commission of the city local government. Any appeal from the public officer shall be taken within 10 days from the rendering of the decision or service of the order by filing with the public officer and with the housing appeals board a notice of appeal which shall specify the grounds upon which the appeal is based. Upon the filing of any notice of appeal, the public officer shall forthwith transmit to the board all the papers constituting the record upon which the decision appealed from was made. When an appeal is from a decision of the public officer refusing to allow the person aggrieved thereby to do any act, ~~his~~ the decision shall remain in force until modified or reversed. When any appeal is from a decision of the public officer requiring the person aggrieved to do any act, the appeal shall have the effect of suspending the requirement until the hearing by the board,

<sup>612</sup> Prior subsection (d) deleted by S.L. 2016-122 (S. 326).

<sup>613</sup> Relocated from G.S. 160A-446.

<sup>614</sup> Relocated to G.S. 160D-3-5.

unless the public officer certifies to the board, after the notice of appeal is filed with ~~him~~ the officer, that because of facts stated in the certificate (a copy of which shall be furnished the appellant), a suspension of ~~his~~ the requirement would cause imminent peril to life or property. In that case the requirement shall not be suspended except by a restraining order, which may be granted for due cause shown upon not less than one day's written notice to the public officer, by the board, or by a court of record upon petition made pursuant to subsection (f) of this section.

(b) The housing appeals board shall fix a reasonable time for hearing appeals, shall give due notice to the parties, and shall render its decision within a reasonable time. Any party may appear in person or by agent or attorney. The board may reverse or affirm, wholly or partly, or may modify the decision or order appealed from, and may make any decision and order that in its opinion ought to be made in the matter, and to that end it shall have all the powers of the public officer, but the concurring vote of four members of the board shall be necessary to reverse or modify any decision or order of the public officer. The board shall have power also in passing upon appeals, when ~~practical difficulties or~~<sup>615</sup> unnecessary hardships would result from carrying out the strict letter of the ordinance, to adapt the application of the ordinance to the necessities of the case to the end that the spirit of the ordinance shall be observed, public safety and welfare secured, and substantial justice done.

(c) Every decision of the housing appeals board shall be subject to review by proceedings in the nature of certiorari instituted within 15 days of the decision of the board, but not otherwise.

(d) Any person aggrieved by an order issued by the public officer or a decision rendered by the housing appeals board may petition the superior court for an injunction restraining the public officer from carrying out the order or decision and the court may, upon such petition, issue a temporary injunction restraining the public officer pending a final disposition of the cause. The petition shall be filed within 30 days after issuance of the order or rendering of the decision. Hearings shall be had by the court on a petition within 20 days, and shall be given preference over other matters on the court's calendar. The court shall hear and determine the issues raised and shall enter such final order or decree as law and justice may require. It shall not be necessary to file bond in any amount before obtaining a temporary injunction under this subsection.

(e) If any dwelling is erected, constructed, altered, repaired, converted, maintained, or used in violation of this ~~Part~~ Article or of any ordinance or code adopted under authority of this Article or any valid order or decision of the public officer or board made pursuant to any ordinance or code adopted under authority of this ~~Part~~ Article, the public officer or board may institute any appropriate action or proceedings to prevent the unlawful erection, construction, reconstruction, alteration or use, to restrain, correct or abate the violation, to prevent the occupancy of the dwelling, or to prevent any illegal act, conduct or use in or about the premises of the dwelling.

**§ 160D-12-9. Compensation to owners of condemned property.**<sup>616</sup> Nothing in this ~~Part~~ Article shall be construed as preventing the owner or owners of any property from receiving just compensation for the taking of property by the power of eminent domain under the laws of this State, nor as permitting any property to be condemned or destroyed except in accordance with the police power of the State.

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<sup>615</sup> Align with updated zoning variance language.

<sup>616</sup> Relocated from G.S. 160A-447.

**§ 160D-12-10. Additional powers of public officer.**<sup>617</sup>

An ordinance adopted by the governing ~~body of the city board~~ may authorize the public officer to exercise any powers necessary or convenient to carry out and effectuate the purpose and provisions of this ~~Part Article~~, including the following powers in addition to others herein granted:

- (1) To investigate the dwelling conditions in the ~~city~~ local government's planning and development regulation jurisdiction in order to determine which dwellings therein are unfit for human habitations;
- (2) To administer oaths, affirmations, examine witnesses and receive evidence;
- (3) To enter upon premises for the purpose of making examinations in a manner that will do the least possible inconvenience to the persons in possession;
- (4) To appoint and fix the duties of officers, agents and employees necessary to carry out the purposes of the ordinances; and
- (5) To delegate any of his functions and powers under the ordinance to other officers and other agents.

**§ 160D-12-11. Administration of ordinance.**<sup>618</sup> ~~The governing body of any city~~ A local government adopting an ordinance under this ~~Part Article~~ shall, as soon as possible thereafter, prepare an estimate of the annual expenses or costs to provide the equipment, personnel and supplies necessary for periodic examinations and investigations of the dwellings ~~in the city~~ for the purpose of determining the fitness of dwellings for human habitation, and for the enforcement and administration of its ordinances adopted under this ~~Part Article~~. The ~~city~~ local government is authorized to make appropriations from its revenues necessary for this purpose and may accept and apply grants or donations to assist it in carrying out the provisions of the ordinances.

**§ 160D-12-12. Supplemental nature of Article.**<sup>619</sup> Nothing in this ~~Part Article~~ shall be construed to abrogate or impair the powers of the courts or of any department of any ~~city~~ local government to enforce any provisions of its charter or its ordinances or regulations, nor to prevent or punish violations thereof. ~~÷ and~~ The powers conferred by this ~~Part Article~~ shall be ~~in addition and~~ supplemental to the powers conferred by any other law.

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<sup>617</sup> Relocated from G.S. 160A-448.

<sup>618</sup> Relocated from G.S. 160A-449.

<sup>619</sup> Relocated from G.S. 160A-450.

## ARTICLE 13. ADDITIONAL AUTHORITY

### PART 1. OPEN SPACE ACQUISITION<sup>620</sup>

**§ 160D-13-1. Legislative intent.**<sup>621</sup> It is the intent of the General Assembly ~~in enacting this Part~~<sup>622</sup> to provide a means whereby any ~~county or city in the State~~ local government may acquire, by purchase, gift, grant, devise, lease, or otherwise, and through the expenditure of public funds, the fee or any lesser interest or right in real property in order to preserve, through limitation of their future use, open spaces and areas for public use and enjoyment.

**§ 160D-13-2. Finding of necessity.**<sup>623</sup>

The General Assembly finds that the rapid growth and spread of urban development in the State is encroaching upon, or eliminating, many open areas and spaces of varied size and character, including many having significant scenic or aesthetic values, which areas and spaces if preserved and maintained in their present open state would constitute important physical, social, esthetic, or economic assets to existing and impending urban development. The General Assembly declares that it is necessary for sound and proper urban development and in the public interest of the people of this State for any ~~county or city in the State~~ local government to expend or advance public funds for, or to accept by purchase, gift, grant, devise, lease, or otherwise, the fee or any lesser interest or right in real property so as to acquire, maintain, improve, protect, limit the future use of, or otherwise conserve open spaces and areas within their respective jurisdictions as defined by this Article.

The General Assembly declares that the acquisition of interests or rights in real property for the preservation of open spaces and areas constitutes a public purpose for which public funds may be expended or advanced.

**§ 160D-13-3. ~~Counties or cities~~ Local governments authorized to acquire and reconvey real property.**<sup>624</sup> Any ~~county or city in the State~~ local government may acquire by purchase, gift, grant, devise, lease, or otherwise, the fee or any lesser interest, development right, easement, covenant, or other contractual right of or to real property within its respective jurisdiction, when it finds that the acquisition is necessary to achieve the purposes of this Part. Any ~~county or city in the State~~ local government may also acquire the fee to any property for the purpose of conveying or leasing the property back to its original owner or other person under covenants or other contractual arrangements that will limit the future use of the property in accordance with the purposes of this Part, but when this is done, the property may be conveyed back to its original owner but to no other person by private sale.

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<sup>620</sup> This Part relocated from G.S. 160A-401 to 160A-410. These sections are also applicable to counties.

<sup>621</sup> Relocated from G.S. 160A-401.

<sup>622</sup> Simplification.

<sup>623</sup> Relocated from G.S. 160A-402.

<sup>624</sup> Relocated from G.S. 160A-403.

**§ 160D-13-4. Joint action by governing bodies.**<sup>625</sup> ~~Any county or city in the State~~ A local government may enter into any agreement with any other ~~county or city in the State~~ local government for the purpose of jointly exercising the authority granted by this Part.

**§ 160D-13-5. Powers of governing bodies.**<sup>626</sup> ~~Any county or city in the State~~ A local government, in order to exercise the authority granted by this Part, may:

- (1) Enter into and carry out contracts with the State or federal government or any agencies thereof under which grants or other assistance are made to the ~~county or city in the State~~ local government ;
- (2) Accept any assistance or funds that may be granted by the State or federal government with or without a contract;
- (3) Agree to and comply with any reasonable conditions imposed upon grants;
- (4) Make expenditures from any funds so granted.

**§ 160D-13-6. Appropriations authorized.**<sup>627</sup> For the purposes set forth in this Part, a ~~county or city in the State~~ local government may appropriate funds not otherwise limited as to use by law.

**§ 160D-13-7. Definitions.**<sup>628</sup>

(a) For the purpose of this Part an "open space" or "open area" is any space or area (i) characterized by great natural scenic beauty or (ii) whose existing openness, natural condition, or present state of use, if retained, would enhance the present or potential value of abutting or surrounding urban development, or would maintain or enhance the conservation of natural or scenic resources.

(b) For the purposes of this Part "open space" or "open area" and the "public use and enjoyment" of interests or rights in real property shall also include open space land and open space uses. The term "open space land" means any undeveloped or predominantly undeveloped land in an urban area that has value for one or more of the following purposes: (i) park and recreational purposes, (ii) conservation of land and other natural resources, or (iii) historic or scenic purposes. The term "open space uses" means any use of open space land for (i) park and recreational purposes, (ii) conservation of land and other natural resources, or (iii) historic or scenic purposes.

~~§§ 160A-408 through 160A-410. Reserved for future codification purposes.~~

**§ 160D-13-8 to 13-10. Reserved.**

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<sup>625</sup> Relocated from G.S. 160A-404.

<sup>626</sup> Relocated from G.S. 160A-405.

<sup>627</sup> Relocated from G.S. 160A-406.

<sup>628</sup> Relocated from G.S. 160A-407. As these definitions are particular to this Part and the terms can have less precise or different definitions in ordinances and elsewhere in the statutes, these definitions are left in the Part rather than being incorporated in the general provisions applicable to the entire Chapter.

## PART 2. COMMUNITY DEVELOPMENT AND REDEVELOPMENT

**§ 160D-13-11. Community development programs and activities.**<sup>629</sup>

(a) ~~Any city local government~~ is authorized to engage in, to accept federal and State grants and loans for, and to appropriate and expend funds for community development programs and activities. In undertaking community development programs and activities, in addition to other authority granted by law, a city local government may engage in the following activities:

- (1) Programs of assistance and financing of rehabilitation of private buildings principally for the benefit of low and moderate income persons, or for the restoration or preservation of older neighborhoods or properties, including direct repair, the making of grants or loans, the subsidization of interest payments on loans, and the guaranty of loans;
- (2) Programs concerned with employment, economic development, crime prevention, child care, health, drug abuse, education, and welfare needs of persons of low and moderate income.

(b) ~~Any city council governing board~~ may exercise directly those powers granted by law to ~~municipal local government~~ redevelopment commissions and those powers granted by law to ~~municipal local government~~ housing authorities, and may do so whether or not a redevelopment commission or housing authority is in existence in such city local government. Any ~~city council governing board~~ desiring to do so may delegate to any redevelopment commission or to any housing authority the responsibility of undertaking or carrying out any specified community development activities. Any ~~city council governing board~~ may by agreement undertake or carry out for each other any specified community development activities. Any ~~city council governing board~~ may contract with any person, association, or corporation in undertaking any specified community development activities. Any county or city board of health, county board of social services, or county or city board of education, may by agreement undertake or carry out for any ~~city council governing board~~ any specified community development activities.

(c) ~~Any city council local government~~ undertaking community development programs or activities may create one or more advisory committees to advise it and to make recommendations concerning such programs or activities.

(d) ~~Any city council governing board~~ proposing to undertake any loan guaranty or similar program for rehabilitation of private buildings is authorized to submit to its voters the question whether such program shall be undertaken, such referendum to be conducted pursuant to the general and local laws applicable to special elections in such city local government. No state or local taxes shall be appropriated or expended by a county pursuant to this section for any purpose not expressly authorized by G.S. 153A-149, unless the same is first submitted to a vote of the people as therein provided.<sup>630</sup>

~~(d1)~~(e) Any city local government may receive and dispense funds from the Community Development Block Grant Section 108 Loan Guarantee program, Subpart M, 24 CFR 570.700 et seq., either through application to the North Carolina Department of Commerce or directly from the federal government, in accordance with State and federal laws governing these funds. Any city local government that receives these funds directly from the federal government may pledge

<sup>629</sup> Relocated from G.S. 160A-456, 153A-376.

<sup>630</sup> Sentence relocated from G.S. 153A-376(c), which is only applicable to counties.



current and future CDBG funds for use as loan guarantees in accordance with State and federal laws governing these funds. A city local government may implement the receipt, dispensing, and pledging of CDBG funds under this subsection by borrowing CDBG funds and lending all or a portion of those funds to a third party in accordance with applicable laws governing the CDBG program.

~~Any city local government~~ that has pledged current or future CDBG funds for use as loan guarantees prior to the enactment of this subsection is authorized to have taken such action. A pledge of future CDBG funds under this subsection is not a debt or liability of the State or any political subdivision of the State or a pledge of the faith and credit of the State or any political subdivision of the State. The pledging of future CDBG funds under this subsection does not directly, indirectly, or contingently obligate the State or any political subdivision of the State to levy or to pledge any taxes.

~~(e) Repealed by Session Laws 1985, c. 665, s. 5.~~

~~(e1)~~(f) All program income from Economic Development Grants from the Small Cities Community Development Block Grant Program may be retained by recipient cities and counties in "economically distressed counties", as defined in G.S. 143B-437.01, for the purposes of creating local economic development revolving loan funds. Such program income derived through the use by cities of Small Cities Community Development Block Grant money includes but is not limited to: (i) payment of principal and interest on loans made by the county using Community Development Block Grant Funds; (ii) proceeds from the lease or disposition of real property acquired with Community Development Block Grant Funds; and (iii) any late fees associated with loan or lease payments in (i) and (ii) above. The local economic development revolving loan fund set up by the city shall fund only those activities eligible under Title I of the federal Housing and Community Development Act of 1974, as amended (P.L. 93-383), and shall meet at least one of the three national objectives of the Housing and Community Development Act. Any expiration of G.S. 143B-437.01 or G.S. 105-129.3 shall not affect this subsection as to designations of economically distressed counties made prior to its expiration.

#### **§ 160D-13-12. Acquisition and disposition of property for redevelopment.**<sup>631</sup>

~~In addition to the powers granted by G.S. 160A-456, any city~~<sup>632</sup> Any local government is authorized, either as a part of a community development program or independently thereof, and without the necessity of compliance with the Urban Redevelopment Law, to exercise the following powers:

- (1) To acquire, by voluntary purchase from the owner or owners, real property which is either:
  - a. Blighted, deteriorated, deteriorating, undeveloped, or inappropriately developed from the standpoint of sound community development and growth;
  - b. Appropriate for rehabilitation or conservation activities;
  - c. Appropriate for housing construction or the economic development of the community; or
  - d. Appropriate for the preservation or restoration of historic sites, the beautification of urban land, the conservation of open space, natural

<sup>631</sup> Relocated from G.S. 160A-457, 153A-377.

<sup>632</sup> Simplification.

resources, and scenic areas, the provision of recreational opportunities, or the guidance of urban development;

- (2) To clear, demolish, remove, or rehabilitate buildings and improvements on land so acquired; and
- (3) To retain property so acquired for public purposes, or to dispose, through sale, lease, or otherwise, of any property so acquired to any person, firm, corporation, or governmental unit; provided, the disposition of such property shall be undertaken in accordance with the procedures of Article 12 of this Chapter 160A of the General Statutes, or the procedures of G.S. 160A-514, or any applicable local act or charter provision modifying such procedures; or subsection (4) of this section.
- (4) To sell, exchange, or otherwise transfer real property or any interest therein in a community development project area to any redeveloper at private sale for residential, recreational, commercial, industrial or other uses or for public use in accordance with the community development plan, subject to such covenants, conditions and restrictions as may be deemed to be in the public interest or to carry out the purposes of this Article; provided that such sale, exchange or other transfer, and any agreement relating thereto, may be made only after approval of the ~~municipal~~ governing ~~body~~ board and after a public hearing; a notice of the public hearing shall be given once a week for two successive weeks in a newspaper having general circulation in the ~~municipality~~ local government's planning and development jurisdiction area, and the notice shall be published the first time not less than 10 days nor more than 25 days preceding the public hearing; and the notice shall disclose the terms of the sale, exchange or transfer. At the public hearing the appraised value of the property to be sold, exchanged or transferred shall be disclosed; and the consideration for the conveyance shall not be less than the appraised value.

#### **§ 160D-13-13. Urban Development Action Grants.**<sup>633</sup>

~~In addition to the powers granted by G.S. 160A-456 and G.S. 160A-457, any city~~ Any local government is authorized, either as a part of a community development program or independently thereof, to enter into contracts or agreements with any person, association, or corporation to undertake and carry out specified activities in furtherance of the purposes of Urban Development Action Grants authorized by the Housing and Community Development Act of 1977 (P.L. 95-128) or any amendment thereto which is a continuation of such grant programs by whatever designation, including the authority to enter into and carry out contracts or agreements to extend loans, loan subsidies, or grants to persons, associations, or corporations and to dispose of real or personal property by private sale in furtherance of such contracts or agreements.

Any enabling legislation contained in local acts which refers to "Urban Development Action Grants" or the Housing and Community Development Act of 1977 (P.L. 95-128) shall be construed also to refer to any continuation of such grant programs by whatever designation.

#### **§ 160D-13-14. Urban homesteading programs.**<sup>634</sup>

<sup>633</sup> Relocated from G.S. 160A-457.1.

<sup>634</sup> Relocated from G.S. 160A-457.2.

A ~~city~~ local government may establish a program of urban homesteading, in which residential property of little or no value is conveyed to persons who agree to rehabilitate the property and use it, for a minimum number of years, as their principal place of residence. Residential property is considered of little or no value if the cost of bringing the property into compliance with the ~~city's~~ local government's housing code exceeds sixty percent (60%) of the property's appraised value on the county tax records. In undertaking such a program a ~~city~~ local government may:

- (1) Acquire by purchase, gift or otherwise, but not eminent domain, residential property specifically for the purpose of reconveyance in the urban homesteading program or may transfer to the program residential property acquired for other purposes, including property purchased at a tax foreclosure sale.
- (2) Under procedures and standards established by the ~~city~~ local government, convey residential property by private sale under G.S. 160A-267 and for nominal monetary consideration to persons who qualify as grantees.
- (3) Convey property subject to conditions that:
  - a. Require the grantee to use the property as his or her principal place of residence for a minimum number of years,
  - b. Require the grantee to rehabilitate the property so that it meets or exceeds minimum housing code standards,
  - c. Require the grantee to maintain insurance on the property,
  - d. Set out any other specific conditions (including, but not limited to, design standards) or actions that the ~~city~~ local government may require, and
  - e. Provide for the termination of the grantee's interest in the property and its reversion to the ~~city~~ local government upon the grantee's failure to meet any condition so established.
- (4) Subordinate the ~~city's~~ local government's interest in the property to any security interest granted by the grantee to a lender of funds to purchase or rehabilitate the property.

**§ 160D-13-15. Downtown development projects.**<sup>635</sup>

(a) Definition. In this section, "downtown development project" means a capital project, in ~~the city's~~ a central business district, as that district is defined by the ~~city council governing board~~, comprising one or more buildings and including both public and private facilities. By way of illustration but not limitation, such a project might include a single building comprising a publicly owned parking structure and publicly owned convention center and a privately owned hotel or office building.

(b) Authorization. If the ~~city council governing board~~ finds that it is likely to have a significant effect on the revitalization of the jurisdiction, central business district, the ~~city~~ local government may acquire, construct, own, and operate or participate in the acquisition, construction, ownership, and operation of a ~~downtown joint~~ development project or of specific facilities within such a project. The ~~city~~ local government may enter into binding contracts with

<sup>635</sup> Relocated from G.S. 160A-458.3. An earlier draft of the bill generalized this by removing the application to a central business district, but it was subsequently deemed appropriate to leave the current scope of application unchanged.

one or more private developers with respect to acquiring, constructing, owning, or operating such a project. Such a contract may, among other provisions, specify the following:

- (1) The property interests of both the city local government and the developer or developers in the project, provided that the property interests of the city local government shall be limited to facilities for a public purpose;
- (2) The responsibilities of the city local government and the developer or developers for construction of the project;
- (3) The responsibilities of the city local government and the developer or developers with respect to financing the project.

Such a contract may be entered into before the acquisition of any real property necessary to the project.

(c) Eligible property. A ~~downtown joint~~ development project may be constructed on property acquired by the developer or developers, on property directly acquired by the city local government, or on property acquired by the city local government while exercising the powers, duties, and responsibilities of a redevelopment commission pursuant to G.S. 160A-505 or G.S.160D-13-11.

(d) Conveyance of property rights. In connection with a ~~downtown joint~~ development project, the city local government may convey interests in property owned by it, including air rights over public facilities, as follows:

- (1) If the property was acquired while the city local government was exercising the powers, duties, and responsibilities of a redevelopment commission, the city local government may convey property interests pursuant to the "Urban Redevelopment Law" or any local modification thereof.
- (2) If the property was acquired by the city local government directly, the city local government may convey property interests pursuant to G.S. 160D-13-12, and Article 12 of Chapter 160A of the General Statutes does not apply to such dispositions.
- (3) In lieu of conveying the fee interest in air rights, the city local government may convey a leasehold interest for a period not to exceed 99 years, using the procedures of subparagraphs (1) or (2) of this subsection, as applicable.

(e) Construction. The contract between the city local government and the developer or developers may provide that the developer or developers shall be responsible for construction of the entire ~~downtown joint~~ development project. If so, the contract shall include such provisions as the ~~city council governing board~~ deems sufficient to assure that the public facility or facilities included in the project meet the needs of the city local government and are constructed at a reasonable price. A project constructed pursuant to this paragraph is not subject to Article 8 of Chapter 143 of the General Statutes, provided that city local government funds constitute no more than fifty percent (50%) of the total costs of the ~~downtown joint~~ development project. Federal funds available for loan to private developers in connection with a ~~downtown joint~~ development project shall not be considered city local government funds for purposes of this subsection.

(f) Operation. The city local government may contract for the operation of any public facility or facilities included in a ~~downtown joint~~ redevelopment project by a person, partnership, firm or corporation, public or private. Such a contract shall include provisions sufficient to assure that any such facility or facilities are operated for the benefit of the citizens of the city local government.

(g) Grant funds. To assist in the financing of its share of a ~~downtown joint~~ development project, the ~~city~~ local government may apply for, accept and expend grant funds from the federal or State governments.

**§ 160D-13-16. Low-and moderate-income housing programs.**<sup>636</sup>

~~In addition to the powers, granted by G.S. 153A-376 and G.S. 153A-377, any county~~ Any local government is authorized to exercise the following powers:

(1) To engage in and to appropriate and expend funds for residential housing construction, new or rehabilitated, for sale or rental to persons and families of low and moderate income. Any ~~board of commissioners governing board~~ may contract with any person, association, or corporation to implement the provisions of this subdivision.

(2) To acquire real property by voluntary purchase from the owners to be developed by the ~~county~~ local government or to be used by the ~~county~~ local government to provide affordable housing to persons of low and moderate income.

(3) ~~Under procedures and standards established by the county,~~<sup>637</sup> To convey property by private sale to any public or private entity that provides affordable housing to persons of low or moderate income under procedures and standards established by the local government. The ~~county~~ local government shall include as part of any such conveyance covenants or conditions that assure the property will be developed by the entity for sale or lease to persons of low or moderate income.

(4) ~~Under procedures and standards established by the county,~~ To convey residential property by private sale to persons of low or moderate income, in accordance with procedures and standards established by the local government, with G.S. 160A-267, and with any terms and conditions that the ~~board of commissioners governing board~~ may determine.

**§ 160D-13-17 to 13-19. Reserved.**

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<sup>636</sup> Relocated from G.S. 153A-378.

<sup>637</sup> Relocated to end of sentence for consistent structure with other subsections of this section.

## PART 3. MISCELLANEOUS

**§ 160D-13-20. Program to finance energy improvements.**<sup>638</sup>

(a) Purpose. The General Assembly finds it is in the best interest of the citizens of North Carolina to promote and encourage renewable energy and energy efficiency within the State in order to conserve energy, promote economic competitiveness, and expand employment in the State. The General Assembly also finds that a city local government has an integral role in furthering this purpose by promoting and encouraging renewable energy and energy efficiency within the city's local government's territorial jurisdiction. In furtherance of this purpose, a city local government may establish a program to finance the purchase and installation of distributed generation renewable energy sources or energy efficiency improvements that are permanently affixed to residential, commercial, or other real property.

(b) Financing Assistance. A city local government may establish a revolving loan fund and a loan loss reserve fund for the purpose of financing or assisting in the financing of the purchase and installation of distributed generation renewable energy sources or energy efficiency improvements that are permanently fixed to residential, commercial, or other real property. A city local government may establish other local government energy efficiency and distributed generation renewable energy source finance programs funded through federal grants. A city local government may use State and federal grants and loans and its general revenue for this financing. The annual interest rate charged for the use of funds from the revolving fund may not exceed eight percent (8%) per annum, excluding other fees for loan application review and origination. The term of any loan originated under this section may not be greater than 20 years.

(c) Definition. As used in this Article, "renewable energy source" has the same meaning as "renewable energy resource" in G.S. 62-133.8.

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<sup>638</sup> Relocated from G.S. 160A-459.1, 153A-455.

## ARTICLE 14. JUDICIAL REVIEW

**§ 160D-14-1. Declaratory judgments.**<sup>639</sup> Challenges of legislative decisions of governing boards, including the validity of development regulations adopted pursuant to this Chapter, and actions authorized by GS 160D-4-5(b) may be brought pursuant to Article 26 of Chapter 1 of the General Statutes.<sup>640</sup> The governmental unit making the challenged legislative decision shall be named a party to the action.

**§ 160D-14-2. Appeals in the nature of certiorari.**<sup>641</sup>

(a) *Applicability.* This section applies to appeals of quasi-judicial decisions of decision-making boards when that appeal is ~~to superior court and~~<sup>642</sup> in the nature of certiorari as required by this ~~Article~~ Chapter.

(b) *Filing the Petition.* An appeal in the nature of certiorari shall be initiated by filing ~~with the superior court~~ a petition for writ of certiorari with the superior court. The petition shall:

- (1) State the facts that demonstrate that the petitioner has standing to seek review.
- (2) Set forth allegations sufficient to give the court and parties notice of the grounds upon which the petitioner contends that an error was made.
- (3) Set forth with particularity the allegations and facts, if any, in support of allegations that, as the result of an impermissible conflict as described in G.S. 160D-1-9, or locally adopted conflict rules, the decision-making body was not sufficiently impartial to comply with due process principles.
- (4) Set forth the relief the petitioner seeks.

(c) *Standing.* A petition may be filed under this section only by a petitioner who has standing to challenge the decision being appealed. The following persons shall have standing to file a petition under this section:

- (1) Any person ~~meeting~~ possessing any of the following criteria:
  - a. ~~Has~~ An ownership interest in the property that is the subject of the decision being appealed, a leasehold interest in the property that is the subject of the decision being appealed, or an interest created by easement, restriction, or covenant in the property that is the subject of the decision being appealed.
  - b. ~~Has~~ An option or contract to purchase the property that is the subject of the decision being appealed.
  - c. ~~Was~~ An applicant before the decision-making board whose decision is being appealed.
- (2) Any other person who will suffer special damages as the result of the decision being appealed.

<sup>639</sup> Adds provision for judicial review of legislative decisions to parallel previous section on judicial review of quasi-judicial decisions. No change in current law.

<sup>640</sup> The citation is to the Uniform Declaratory Judgment Act.

<sup>641</sup> Relocated from G.S. 160A-393, 153A-349.

<sup>642</sup> Superfluous given provision of G.S. 160D-4-6(k), which sends all appeals of quasi-judicial decisions under this Chapter to superior court.

- (3) An incorporated or unincorporated association to which owners or lessees of property in a designated area belong by virtue of their owning or leasing property in that area, or an association otherwise organized to protect and foster the interest of the particular neighborhood or local area, so long as at least one of the members of the association would have standing as an individual to challenge the decision being appealed, and the association was not created in response to the particular development or issue that is the subject of the appeal.
- (4) A city local government whose decision-making board has made a decision that the council governing board believes improperly grants a variance from or is otherwise inconsistent with the proper interpretation of ~~an ordinance~~ a development regulation adopted by that ~~council~~ governing board.

(d) *Respondent.* The respondent named in the petition shall be the city local government whose decision-making board made the decision that is being appealed, except that if the petitioner is a city local government that has filed a petition pursuant to subdivision (4) of subsection (d) of this section, then the respondent shall be the decision-making board. If the petitioner is not the applicant before the decision-making board whose decision is being appealed, the petitioner shall also name that applicant as a respondent. Any petitioner may name as a respondent any person with an ownership or leasehold interest in the property that is the subject of the decision being appealed who participated in the hearing, or was an applicant, before the decision-making board.

(e) *Writ of Certiorari.* Upon filing the petition, the petitioner shall present the petition and a proposed writ of certiorari to the clerk of superior court of the county in which the matter arose. The writ shall direct the respondent city local government, or the respondent decision-making board if the petitioner is a city local government that has filed a petition pursuant to subdivision (4) of subsection (d) of this section, to prepare and certify to the court the record of proceedings below within a specified date. The writ shall also direct that the petitioner shall serve the petition and the writ upon each respondent named therein in the manner provided for service of a complaint under Rule 4(j) of the Rules of Civil Procedure, except that, if the respondent is a decision-making board, the petition and the writ shall be served upon the chair of that decision-making board. Rule 4(j)(5)d. of the Rules of Civil Procedure shall apply in the event the chair of a decision-making board cannot be found. No summons shall be issued. The clerk shall issue the writ without notice to the respondent or respondents if the petition has been properly filed and the writ is in proper form. A copy of the executed writ shall be filed with the court.

Upon the filing of a petition for writ of certiorari, a party may request a stay of the execution or enforcement of the decision of the quasi-judicial board pending superior court review.<sup>643</sup> The court may grant a stay in its discretion, and on such conditions which properly provide for the security of the adverse party. A stay granted in favor of a city or county shall not require a bond or other security.

(f) ~~Answer-Response~~<sup>644</sup> *to the Petition.* The respondent may, but need not, file ~~an answer~~ a response to the petition, except that, if the respondent contends for the first time that any petitioner lacks standing to bring the appeal, that contention must be set forth in ~~an answer~~ a response served on all petitioners at least 30 days prior to the hearing on the petition. If it is not

<sup>643</sup> Absent seeking and securing a stay, an applicant who has obtained a development approval may proceed at their own risk with the development pending an appeal, as is made explicit by proposed subsection (m)(1) of this section.

<sup>644</sup> Adjust nomenclature to reflect “petitions” for review and “responses” to petitions for judicial review in the nature of certiorari, as opposed to “complaints” and “answers.”



served within that time period, the matter may be continued to allow the petitioners time to respond pursuant to subparagraph (j) of this section.

(g) *Intervention.* Rule 24 of the Rules of Civil Procedure shall govern motions to intervene as a petitioner or respondent in an action initiated under this section with the following exceptions:

- (1) Any person described in subdivision (1) of subsection (d) of this section shall have standing to intervene and shall be allowed to intervene as a matter of right.
- (2) Any person, other than one described in subdivision (1) of subsection (d) of this section, who seeks to intervene as a petitioner must demonstrate that the person would have had standing to challenge the decision being appealed in accordance with subdivisions (2) through (4) of subsection (d) of this section.
- (3) Any person, other than one described in subdivision (d)(1) of this section, who seeks to intervene as a respondent must demonstrate that the person would have had standing to file a petition in accordance with subdivisions (2) through (4) of subsection (d) of this section if the decision-making board had made a decision that is consistent with the relief sought by the petitioner.

(h) *The Record.* The record shall consist of the decision and<sup>645</sup> all documents and exhibits submitted to the decision-making board whose decision is being appealed, together with the minutes of the meeting or meetings at which the decision being appealed was considered. Upon request of any party, the record shall also contain an audio or videotape of the meeting or meetings at which the decision being appealed was considered if such a recording was made. Any party may also include in the record a transcript of the proceedings, which shall be prepared at the cost of the party choosing to include it. The parties may agree, ~~or the court may direct,~~ that matters unnecessary to the court's decision be deleted from the record or that matters other than those specified herein be included. The record shall be bound and paginated or otherwise organized for the convenience of the parties and the court. A copy of the record shall be served by the ~~municipal~~ local government respondent, or the respondent decision-making board, upon all petitioners within three days after it is filed with the court.

(i) *Hearing on the Record.* The court shall hear and decide all issues raised by the petition by reviewing the record submitted in accordance with subsection ~~(h)~~ (i)<sup>646</sup> of this section. ~~Except that~~ The court may, in its discretion, allow the record to be supplemented with affidavits, testimony of witnesses, or documentary or other evidence if, and to the extent that, the record is not adequate to allow an appropriate determination of the following issues:

- (1) Whether a petitioner or intervenor has standing.
- (2) Whether, as a result of impermissible conflict as described in G.S. 160D-1-9 or locally adopted conflict rules, the decision-making body was not sufficiently impartial to comply with due process principles.
- (3) Whether the decision-making body erred for the reasons set forth in subdivisions (k)(1)(a) and (b) of subdivision (1) of subsection (k) of this section.<sup>647</sup>

(j) *Scope of Review.*

<sup>645</sup> Clarification that the decision being appealed is itself a part of the record.

<sup>646</sup> Corrects typographical error in cross-reference.

<sup>647</sup> An earlier draft added evidence on vested rights to this list. The codification of common law vested rights is no longer include in the bill. Section 160D-1-8(b)(1) provides for appeals of determinations regarding common law vested rights. Under G.S. 160D-1-8(b)(1) the zoning administrator makes an initial determination on claimed common law vested rights, with appeal to the board of adjustment and courts if that determination is disputed.

- (1) When reviewing the decision of ~~a decision-making board~~ under the provisions of this section, the court shall ensure that the rights of petitioners have not been prejudiced because the decision-making body's findings, inferences, conclusions, or decisions were:
  - a. In violation of constitutional provisions, including those protecting procedural due process rights.
  - b. In excess of the statutory authority conferred upon the ~~city~~ local government or the authority conferred upon the decision-making board by ordinance.
  - c. Inconsistent with applicable procedures specified by statute or ordinance.
  - d. Affected by other error of law.
  - e. Unsupported by ~~substantial competent~~ competent, material and substantial<sup>648</sup> evidence in view of the entire record.
  - f. Arbitrary or capricious.
- (2) When the issue before the court is whether the decision-making board erred in interpreting an ordinance, the court shall review that issue de novo. The court shall consider the interpretation of the decision-making board, but is not bound by that interpretation, and may freely substitute its judgment as appropriate.
- (3) The term "competent evidence," as used in this subsection, shall not preclude reliance by the decision-making board on evidence that would not be admissible under the rules of evidence as applied in the trial division of the General Court of Justice if (i) the evidence was admitted without objection<sup>649</sup> or (ii) the evidence appears to be sufficiently trustworthy and was admitted under such circumstances that it was reasonable for the decision-making board to rely upon it. The term "competent evidence," as used in this subsection, shall not be deemed to include the opinion testimony of lay witnesses as to any of the following:
  - a. The use of property in a particular way ~~would~~ affects the value of other property.
  - b. The increase in vehicular traffic resulting from a proposed development ~~would~~ poses a danger to the public safety.
  - c. Matters about which only expert testimony would generally be admissible under the rules of evidence.

(k) *Decision of the Court.* Following its review of the decision-making board in accordance with subsection (k) of this section, the court may affirm the decision, reverse the decision and remand the case with appropriate instructions, or remand the case for further proceedings. If the court does not affirm the decision below in its entirety, then the court shall ~~be guided by the following in determining~~ determine what relief should be granted to the petitioners:

- (1) If the court concludes that the error committed by the decision-making board is procedural only, the court may remand the case for further proceedings to correct the procedural error.
- (2) If the court concludes that the decision-making board has erred by failing to make findings of fact such that the court cannot properly perform its function, then the court may remand the case with appropriate instructions so long as the record contains substantial competent evidence that could support the decision below with appropriate

<sup>648</sup> Align phraseology with the terminology used in case law.

<sup>649</sup> An earlier draft of the bill proposed deleting this provision, but it was determined that the statute should remain in its current form.

findings of fact. However, findings of fact are not necessary when the record sufficiently reveals the basis for the decision below or when the material facts are undisputed and the case presents only an issue of law.

- (3) If the court concludes that the decision by the decision-making board is not supported by ~~substantial competent~~ competent, material and substantial evidence in the record or is based upon an error of law, then the court may remand the case with an order that directs the decision-making board to take whatever action should have been taken had the error not been committed or to take such other action as is necessary to correct the error. Specifically:

- a. If the court concludes that a permit was wrongfully denied because the denial was not based on ~~substantial competent~~ competent, material and substantial evidence or was otherwise based on an error of law, the court may remand with instructions that the permit be issued, subject to reasonable and appropriate conditions.
- b. If the court concludes that a permit was wrongfully issued because the issuance was not based on ~~substantial competent~~ competent, material and substantial evidence or was otherwise based on an error of law, the court may remand with instructions that the permit be revoked.

*(1) Effect of Appeal and Ancillary Injunctive Relief.*

(1) If a development approval is appealed, the applicant shall have the right to commence work while the appeal is pending. However, if the development approval is reversed by a final decision of any court of competent jurisdiction, the applicant shall not be deemed to have gained any vested rights on the basis of actions taken prior to or during the pendency of the appeal and must proceed as if no development approval had been granted.

(2) Upon motion of a party to a proceeding under this section, and under appropriate circumstances, the court may issue an injunctive order requiring any other party to that proceeding to take certain action or refrain from taking action that is consistent with the court's decision on the merits of the appeal.

(m) Joinder. A declaratory judgment brought under G.S. 160D-14-1 or other civil action relating to the decision at issue may be joined with the petition for writ of certiorari and decided in the same proceeding.<sup>650</sup>

**§ 160D-14-3. Appeals of decisions on subdivision plats.**<sup>651</sup>

(a) When a subdivision ~~regulation ordinance~~ adopted under this ~~Part~~ Chapter provides that the decision whether to approve or deny a preliminary or final subdivision plat is quasi-judicial,<sup>652</sup> ~~to be made by a city council the governing board or a planning board, other than a planning board comprised solely of members of a city local government planning staff, and the ordinance authorizes the council governing board or planning board to make a quasi-judicial decision in deciding whether to approve the subdivision plat, then that quasi-judicial decision of the council or planning board shall be subject to review by the superior court by proceedings in the nature of~~

<sup>650</sup> Allows efficient judicial review in those cases that raise some issues properly addressed by a declaratory judgment and other issues properly addressed by appeals in the nature of certiorari. Appropriate claims would need to be filed for both actions, but the court is allowed to join the actions and consider both concurrently.

<sup>651</sup> Relocated from G.S. 160A-377, 153A-336.

<sup>652</sup> Proposed G.S. 160D-8-3 defines which entities can make quasi-judicial and administrative plat review decisions.

certiorari. The provisions of ~~G.S. 160A-381(c), 160A-388(e)(2), and 160A-393~~ G.S. 160D-4-6 and this section shall apply to those appeals.

(b) When a subdivision regulation ~~ordinance~~ adopted under this ~~Part~~ Chapter provides that the decision whether to approve or deny a preliminary or final subdivision plat is administrative, then that decision of the board shall be subject to review ~~by and for all decisions made by the governing board, or ministerial, a city council governing board, planning board, or staff member is authorized to make only an administrative or ministerial decision in deciding whether to approve a preliminary or final subdivision plat, then any party aggrieved by that administrative or ministerial decision may seek to have the decision reviewed by filing an action in superior court seeking appropriate declaratory or equitable relief within 30 days from receipt of the written notice of the decision, which shall be made as provided in G.S. 160D-4-3(b). Such an action must be filed within the time frame specified in G.S. 160A-381(c) for petitions in the nature of certiorari.~~

(c) For purposes of this section, ~~an ordinance~~ a subdivision regulation shall be deemed to authorize a quasi-judicial decision if the ~~city council or planning board~~ decision-making entity under G.S. 160D-8-3(c) is authorized to decide whether to approve or deny the plat based not only upon whether the application complies with the specific requirements set forth in the regulation, ~~ordinance~~, but also on whether the application complies with one or more generally stated standards requiring a discretionary decision to be made, ~~by the city council governing board or planning board.~~

**§ 160D-14-4. Other civil actions.** Except as expressly stated, this Article does not limit the availability of civil actions otherwise authorized by law or alter the times in which they may be brought.

**§ 160D-14-5. Statutes of limitations.**<sup>653</sup>

(a) Zoning map adoption or amendments. A cause of action as to the validity of any regulation ~~ordinance~~ adopting or amending a zoning map ~~or approving a special use, conditional use, or conditional zoning district request~~<sup>654</sup> adopted under this ~~Article~~ Chapter or other applicable law ~~or a development agreement adopted under Article 10 of this Chapter~~<sup>655</sup> shall accrue upon adoption of such ordinance and shall be brought within ~~two months~~ sixty days<sup>656</sup> as provided in G.S. 1-54.1.

(b) Text adoption or amendment. Except as otherwise provided in subsection (a) of this section, an action challenging the validity of any development regulation ~~zoning or unified development ordinance or any provision thereof~~ adopted under this ~~Article~~ Chapter or other applicable law shall be brought within one year of the accrual of such action. Such an action accrues when the party bringing such action first has standing to challenge the ordinance. A challenge to an ordinance on the basis of an alleged defect in the adoption process shall be brought within three years after the adoption of the ordinance.

<sup>653</sup> Relocated from G.S. 160A-364.1, 153A-348.

<sup>654</sup> Delete as surplusage.

<sup>655</sup> Specifies a time period to challenge a development agreement. As these are most similar to rezoning decisions, the same statute of limitations is used.

<sup>656</sup> Given that the length of months varies, “60 days” is substantially similar to but a more consistent and precise period than “two months.”

(c) *Enforcement defense.* Nothing in this section or in G.S. 1-54(10) or G.S. 1-54.1 shall bar a party in an action involving the enforcement of a development regulation zoning or unified development ordinance from raising as a defense to such enforcement action the invalidity of the ordinance. Nothing in this section or in G.S. 1-54(10) or G.S. 1-54.1 shall bar a party who files a timely appeal from an order, requirement, decision, or determination made by an administrative official contending that such party is in violation of a zoning or unified development ordinance from raising in the judicial appeal the invalidity of such ordinance as a defense to such order, requirement, decision, or determination. A party in an enforcement action or appeal may not assert the invalidity of the ordinance on the basis of an alleged defect in the adoption process unless the defense is formally raised within three years of the adoption of the challenged ordinance.

(d) *Quasi-judicial decisions.*<sup>657</sup> Unless specifically provided otherwise, a petition for review of a quasi-judicial decision shall be filed with the clerk of superior court by the later of 30 days after the decision is effective or after a written copy thereof is given in accordance with G.S. 160D-4-6(j). ~~subdivision (1) of this subsection.~~ When first-class mail is used to deliver notice, three days shall be added to the time to file the petition.

(e) *Others.* Except as provided by this section, the statutes of limitations shall be as provided in Subchapter II [*of Article 2*] of Chapter 1 of the General Statutes.<sup>658</sup>

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<sup>657</sup> Relocated from G.S. 160A-388(e2).

<sup>658</sup> This cross-reference is to the sections of the General Statutes that set statutes of limitations generally, G.S. 1-4 through 1-56. Those provisions, which include several specifically applicable to development regulations, are unchanged by this act. The reference to Article 2 is to be deleted in future editions, as Subchapter II actually includes Articles 3 through 5A.

**SECTION 4.1.** G.S. § 1-54 is amended to read as follows:**“§ 1-54. One year.**

Within one year an action or proceeding –

- (1) Repealed by Session Laws 1975, c. 252, s. 5.
- (2) Upon a statute, for a penalty or forfeiture, where the action is given to the State alone, or in whole or in part to the party aggrieved, or to a common informer, except where the statute imposing it prescribes a different limitation.
- (3) For libel and slander.
- (4) Against a public officer, for the escape of a prisoner arrested or imprisoned on civil process.
- (5) For the year's allowance of a surviving spouse or children.
- (6) For a deficiency judgment on any debt, promissory note, bond or other evidence of indebtedness after the foreclosure of a mortgage or deed of trust on real estate securing such debt, promissory note, bond or other evidence of indebtedness, which period of limitation above prescribed commences with the date of the delivery of the deed pursuant to the foreclosure sale: Provided, however, that if an action on the debt, note, bond or other evidence of indebtedness secured would be earlier barred by the expiration of the remainder of any other period of limitation prescribed by this subchapter, that limitation shall govern.
- (7) Repealed by Session Laws 1971, c. 939, s. 2.
- (7a) For recovery of damages under Article 1A of Chapter 18B of the General Statutes.
- (8) As provided in G.S. 105-377, to contest the validity of title to real property acquired in any tax foreclosure action or to reopen or set aside the judgment in any tax foreclosure action.
- (9) As provided in Article 14 of Chapter 126 of the General Statutes, entitled "Protection for Reporting Improper Government Activities".
- (10) Actions contesting the validity of any zoning or unified development ordinance or any provision thereof adopted under ~~Part 3 of Article 18 of Chapter 153A or Part 3 of Article 19 of Chapter 160A~~ Chapter 160D of the General Statutes or other applicable law, other than an ordinance adopting or amending a zoning map. ~~or approving a special use, conditional use, or conditional zoning district rezoning request.~~<sup>659</sup> Such an action accrues when the party bringing such action first has standing to challenge the ordinance; provided that, a challenge to an ordinance on the basis of an alleged defect in the adoption process shall be brought within three years after the adoption of the ordinance.

**SECTION 4.2.** G.S. § 1-54.1 is amended to read as follows:**“§ 1-54.1. Two months.**

Within two months an action contesting the validity of any ordinance adopting or amending a zoning map. ~~or approving a special use, conditional use, or conditional zoning district rezoning request under Part 3 of Article 18 of Chapter 153A of the General Statutes or Part 3 of Article 19~~

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<sup>659</sup> Delete as surplusage. Creation or amendment of these site-specific districts is only accomplished through a zoning map adoption or amendment.

of Chapter 160A ~~Article 7 of Chapter 160D~~ of the General Statutes or other applicable law.<sup>660</sup> Such an action accrues upon adoption of such ordinance or amendment. As used herein, the term “two months” shall be calculated as sixty days.

**SECTION 4.3.** G.S. § 63-31(a) is amended to read as follows:

**“G.S. § 63-31. Adoption of airport zoning regulations.**

(a) Every political subdivision may adopt, administer, and enforce, under the police power ~~or as a land development regulation under Chapter 160D of the General Statutes, and in the manner and upon the conditions hereinafter prescribed,~~ airport zoning regulations, which regulations shall divide the area surrounding any airport within the jurisdiction of said political subdivision into zones, and, within such zones, specify the land uses permitted, and regulate and restrict the height to which structures and trees may be erected or allowed to grow. In adopting or revising any such zoning regulations, the political subdivision shall consider, among other things, the character of the flying operations expected to be conducted at the airport, the nature of the terrain, the height of existing structures and trees above the level of the airport, the possibility of lowering or removing existing obstructions, and the views of the agency of the federal government charged with the fostering of civil aeronautics, as to the aerial approaches necessary to safe flying operations at the airport.”

**SECTION 4.4.** G.S. § 63-32(b) is amended to read as follows:

**“§ 63-32. Permits, new structures, etc., and variances.**

(b) Variances. - Any person desiring to erect any structures, or increase the height of any structure, or permit the growth of any tree, or otherwise use his property, in violation of airport zoning regulations adopted under this Article, may apply to the board of appeals, as provided in G.S. 63-33, subsection (c), for a variance from the zoning regulations in question. Such variances shall be considered pursuant to G.S. 160D-7-5(d) and be allowed where a literal application or enforcement of the regulations would result in practical difficulty or unnecessary hardship and the relief granted would not be contrary to the public interest but do substantial justice and be in accordance with the spirit of the regulations and this Article.”

**SECTION 4.5.** G.S. § 63-33 is amended to read as follows:

**“§ 63-33. Procedure.**

(a) Adoption of Zoning Regulations. - No airport zoning regulations shall be adopted, amended, or changed under this Article except by action of the legislative body of the political subdivision in question, or the joint board provided for in G.S. 63-31, subsection (c), following the procedures set for adoption of development regulations in Article 6 of Chapter 160D of the General Statutes. after a public hearing in relation thereto, at which parties in interest and citizens shall have an opportunity to be heard. At least 10 days' notice of the hearing shall be published in an official paper, or a paper of general circulation, in the political subdivision or subdivisions in which the airport is located.

(b) Administration of Zoning Regulations - Administrative Agency. - The legislative body of any political subdivision adopting airport zoning regulations under this Article may delegate the duty of administering and enforcing such regulations to any administrative agency under its

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<sup>660</sup> Delete as surplusage. Creation or amendment of these site-specific districts is only accomplished through a zoning map adoption or amendment.

jurisdiction, or may create a new administrative agency to perform such duty, but such administrative agency shall not be or include any member of the board of appeals. The duties of such administrative agency shall include that of hearing and deciding all permits under G.S. 63-32, subsection (a), but such agency shall not have or exercise any of the powers delegated to the board of appeals.

(c) Administration of Airport Zoning Regulations - Board of Appeals. - Airport zoning regulations adopted under this Article shall provide for a board of appeals to have and exercise the following powers:

(1) To hear and decide appeals from any order, requirement, decision, or determination made by the administrative agency in the enforcement of this Article ~~or of any ordinance adopted pursuant thereto~~;

(2) To hear and decide special use permits ~~special exceptions to the terms of the ordinance~~ upon which such board may be required to pass under such ordinance;

(3) To hear and decide specific variances ~~under G.S. 63-32, subsection (b)~~.

~~A zoning board of appeals or adjustment already exists~~, may be appointed as the board of appeals. Otherwise, the board of appeals shall consist of five members, each to be appointed for a term of three years and to be removable for cause by the appointing authority upon written charges and after public hearing.

G.S. 160D-4-5 and 160D-4-6 shall be applicable to appeals, special use permits, and variance petitions made pursuant to this section. ~~The board shall adopt rules in accordance with the provisions of any ordinance adopted under this Article. Meetings of the board shall be held at the call of the chairman and at such other times as the board may determine. The chairman, or in his absence the acting chairman, may administer oaths and compel the attendance of witnesses. All meetings of the board shall be public. The board shall keep minutes of its proceedings, showing the vote of each member upon each question, or, if absent or failing to vote, indicating such fact, and shall keep records of its examinations and other official actions, all of which shall immediately be filed in the office of the board and shall be a public record.~~

~~Appeals to the board may be taken by any person aggrieved, or by any officer, department, board, or bureau of the political subdivision affected, by any decision of the administrative agency. An appeal must be taken within a reasonable time, as provided by the rules of the board, by filing with the agency from which the appeal is taken and with the board, a notice of appeal specifying the grounds thereof. The agency from which the appeal is taken shall forthwith transmit to the board all the papers constituting the record upon which the action appealed from was taken.~~

~~An appeal shall stay all proceedings in furtherance of the action appealed from, unless the agency from which the appeal is taken certifies to the board, after the notice of appeal has been filed with it, that by reason of the facts stated in the certificate a stay would, in its opinion, cause imminent peril to life or property. In such case proceedings shall not be stayed otherwise than by a restraining order which may be granted by the board or by a court of record on application on notice to the agency from which the appeal is taken and on due cause shown.~~

~~The board shall fix a reasonable time for the hearing of the appeal, give public notice and due notice to the parties in interest, and decide the same within a reasonable time. Upon the hearing any party may appear in person or by agent or by attorney.~~

~~The board may, in conformity with the provisions of this Article, reverse or affirm, wholly or partly, or modify, the order, requirement, decision or determination appealed from and may make such order, requirement, decision or determination as ought to be made, and to that end shall have all the powers of the administrative agency from which the appeal is taken.~~



~~The concurring vote of a majority of the members of the board shall be sufficient to reverse any order, requirement, decision, or determination of the administrative agency, or to decide in favor of the applicant on any matter upon which it is required to pass under any such ordinance, or to effect any variation in such ordinance.”~~

**SECTION 4.6.** G.S. § 63-34 is amended to read as follows:

**“§ 63-34. Judicial review.**

G.S. 160D-14-1 shall be applicable to judicial review of administrative and quasi-judicial decisions made pursuant to this Article.

~~(a) Any person aggrieved by any decision of the board of appeals, or any taxpayer, or any officer, department, board, or bureau of the political subdivision, may present to the superior court a verified petition setting forth that the decision is illegal, in whole or in part, and specifying the grounds of the illegality. Such petition shall be presented to the court within 30 days after the decision is filed in the office of the board. Such petition shall comply with the provisions of G.S. 160A-393.~~

~~(b) The allowance of the writ shall not stay proceedings upon the decision appealed from, but the court may, on application, on notice to the board and on due cause shown, grant a restraining order.~~

~~(c) The board of appeals shall not be required to return the original papers acted upon by it, but it shall be sufficient to return certified or sworn copies thereof or of such portions thereof as may be called for by the writ. The return shall concisely set forth such other facts as may be pertinent and material to show the grounds of the decision appealed from and shall be verified.~~

~~(d) Repealed by Session Laws 2009-421, s. 3, effective January 1, 2010.~~

~~(e) Costs shall not be allowed against the board of appeals unless it appears to the court that it acted with gross negligence, in bad faith, or with malice, in making the decision appealed from.”~~

**SECTION 4.7.** G.S. § 63-35 is amended to read as follows:

**“§ 63-35. Enforcement and remedies.**

G.S. 160D-4-4 shall be applicable to ordinances adopted pursuant to this Article. Each violation of this Article or of any regulations, order, or ruling promulgated or made pursuant to this Article, shall constitute a Class 3 misdemeanor, and each day a violation continues to exist shall constitute a separate offense. In addition, the political subdivision within which the property is located may institute in any court of competent jurisdiction, an action to prevent, restrain, correct or abate any violation of this Article, or of airport zoning regulations adopted under this Article, or of any order or ruling made in connection with their administration or enforcement, and the court shall adjudge to the plaintiff such relief, by way of injunction (which may be mandatory) or otherwise, as may be proper under all the facts and circumstances of the case, in order fully to effectuate the purposes of this Article and of the regulations adopted and orders and rulings made pursuant thereto.”

**SECTION 4.8.** G.S. § 143-215.57 is amended to read as follows:

**“§ 143-215.57. Procedures in issuing permits.**

(a) A local government may establish application forms and require maps, plans, and other information necessary for the issuance of permits in a manner consonant with the objectives of this Part. For this purpose a local government may take into account anticipated development in the

foreseeable future that may be adversely affected by the obstruction, as well as existing development. They shall consider the effects of a proposed artificial obstruction in a stream in creating danger to life and property by:

- (1) Water that may be backed up or diverted by the obstruction.
- (2) The danger that the obstruction will be swept downstream to the injury of others.
- (3) The injury or damage at the site of the obstruction itself.

(b) In prescribing standards and requirements for the issuance of permits under this Part and in issuing permits, local governments shall proceed as in the case of an ordinance for the better government of the county or city as the case may be. Local government jurisdiction for these ordinances shall be as specified in Article 2 of Chapter 160D.<sup>661</sup> ~~A city may exercise the powers granted in this Part not only within its corporate boundaries but also within the area of its extraterritorial zoning jurisdiction. A county may exercise the powers granted in this Part at any place within the county that is outside the zoning jurisdiction of a city in the county. If a city does not exercise the powers granted in this Part in the city's extraterritorial zoning jurisdiction, the county may exercise the powers granted in this Part in the city's extraterritorial zoning jurisdiction. The county may regulate territory within the zoning jurisdiction of any city whose governing body, by resolution, agrees to the regulation. The governing body of a city may, upon one year's written notice, withdraw its approval of the county regulations, and those regulations shall have no further effect within the city's jurisdiction.~~

~~(e) Article 4 of Chapter 160D shall be applicable to the administration, enforcement, and appeals regarding these ordinances. The local governing body is hereby empowered to adopt regulations it may deem necessary concerning the form, time, and manner of submission of applications for permits under this Part. These regulations may provide for the issuance of permits under this Part by the local governing body or by an agency designated by the local governing body, as prescribed by the governing body. Every final decision granting or denying a permit under this Part shall be subject to review by the superior court of the county, with the right of jury trial at the election of the party seeking review. The time and manner of election of a jury trial shall be governed by G.S. 1A-1, Rule 38(b) of the Rules of Civil Procedure. Pending the final disposition of an appeal, no action shall be taken that would be unlawful in the absence of a permit issued under this Part.~~

**SECTION 4.9.** G.S. § 143-215.58 is amended to read as follows:  
**“§ 143-215.58. Violations and penalties.**

(a) Any willful violation of this Part or of any ordinance adopted (or of the provisions of any permit issued) under the authority of this Part shall constitute a Class 1 misdemeanor.

(a1) A local government may use all of the remedies available for the enforcement of ordinances under Chapters 153A, 160A, and 160D of the General Statutes to enforce an ordinance adopted pursuant to this Part.

(b) Failure to remove any artificial obstruction or enlargement or replacement thereof, that violates this Part or any ordinance adopted (or the provision of any permit issued) under the authority of this Part, shall constitute a separate violation of this Part for each day that the failure continues after written notice from the county board of commissioners or governing ~~body~~ board of a city.

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<sup>661</sup> Simplification. Use standard statutory provisions for planning and development regulation jurisdiction applicable to other local development regulations.

(c) In addition to or in lieu of other remedies, the county board of commissioners or governing ~~body~~ board of a city may institute any appropriate action or proceeding to restrain or prevent any violation of this Part or of any ordinance adopted (or of the provisions of any permit issued) under the authority of this Part, or to require any person, firm or corporation that has committed a violation to remove a violating obstruction or restore the conditions existing before the placement of the obstruction.”

**SECTION 4.10.** G.S. § 130A-55(17) is amended to read as follows:

**§ 130A-55. Corporate powers.**

“(17) For the purpose of promoting and protecting the public health, safety and the general welfare of the State, a sanitary district board is authorized to establish as zoning units any portions of the sanitary district not under the control of the United States or this State or any agency or instrumentality of either, in accordance with the following:

a. No sanitary district board shall designate an area a zoning area until a petition signed by two-thirds of the qualified voters in the area, as shown by the registration books used in the last general election, and with a petition signed by two-thirds of the owners of real property in the area, as shown by the records in the office of the register of deeds for the county, is filed with the sanitary district board. The petition must be accompanied by a map of the proposed zoning area. The board shall hold a public hearing to obtain comment on the proposed creation of the zoning area. A notice of public hearing must be published in a newspaper of general circulation in the county at least two times, and a copy of the notice shall be posted at the county courthouse and in three other public places in the sanitary district.

b. When a zoning area is established within a sanitary district, the sanitary district board as to the zoning area shall have all rights, privileges, powers and duties granted to local governments under Article 7, Chapter 160D ~~municipal corporations under Part 3, Article 19, Chapter 160A~~ of the General Statutes. However, the sanitary district board shall not be required to appoint any zoning commission or board of adjustment. If neither a zoning commission nor board of adjustment is appointed, the sanitary district board shall have all rights.

c. A sanitary district board may enter into an agreement with any city, town or sanitary district for the establishment of a joint zoning commission.

d. A sanitary district board is authorized to use the income of the district and levy and collect taxes upon the taxable property within the district necessary to carry out and enforce the rules and provisions of this subsection.

e. This subsection shall apply only to sanitary districts which adjoin and are contiguous to an incorporated city or town and are located within three miles or less of the boundaries of two other cities or towns.

**SECTION 4.11.** G.S. § 143-214.5(d) is amended to read as follows:

**§ 143-214.5. Water supply watershed protection.**

“(d) *Mandatory Local Programs.* - The Department shall assist local governments to develop water supply watershed protection programs that comply with this section. Local government compliance programs shall include an implementing local ordinance and shall provide for maintenance, inspection, and enforcement procedures. As part of its assistance to local governments, the Commission shall approve and make available a model local water supply watershed management and protection ordinance. The model management and protection ordinance adopted by the Commission shall, at a minimum, include as options (i) controlling

development density, (ii) providing for performance-based alternatives to development density controls that are based on sound engineering principles, and (iii) a combination of both (i) and (ii). Local governments shall administer and enforce the minimum management requirements. Every local government that has within its jurisdiction all or a portion of a water supply watershed shall submit a local water supply watershed management and protection ordinance to the Commission for approval. Local governments may adopt such ordinances pursuant to their general police power, power to regulate the subdivision of land, zoning power, or any combination of such powers. In adopting a local ordinance that imposes water supply watershed management requirements that are more stringent than those adopted by the Commission, a local government must comply with Article 6, Chapter 160D of the General Statutes. ~~county must comply with the notice provisions of G.S. 153A-343 and a municipality must comply with the notice provisions of G.S. 160A-384.~~ This section shall not be construed to affect the validity of any local ordinance adopted for the protection of water supply watersheds prior to completion of the review of the ordinance by the Commission or prior to the assumption by the Commission of responsibility for a local water supply watershed protection program. Local governments may create or designate agencies to administer and enforce such programs. The Commission shall approve a local program only if it determines that the requirements of the program equal or exceed the minimum statewide water supply watershed management requirements adopted pursuant to this section.”

**SECTION 4.12.** G.S. § 113A-208 is amended to read as follows:

**“§ 113A-208. Regulation of mountain ridge construction by counties and cities.**

(a) Any county or city may adopt, effective not later than January 1, 1984, and may enforce an ordinance that regulates the construction of tall buildings or structures on protected mountain ridges by any person. The ordinance may provide for the issuance of permits to construct tall buildings on protected mountain ridges, the conditioning of such permits, and the denial of permits for such construction. Any ordinance adopted hereunder shall be based upon studies of the mountain ridges within the county, a statement of objectives to be sought by the ordinance, and plans for achieving these objectives. Any such county ordinance shall apply countywide except as otherwise provided in ~~G.S. 160A-360~~ Article 2 of Chapter 160D of the General Statutes, and any such city ordinance shall apply citywide, to construction of tall buildings on protected mountain ridges within the city or county, as the case may be.

A city with a population of 50,000 or more may adopt, prior to January 1, 1986, an ordinance eliminating the requirement for an elevation of 3,000 feet, as permitted by G.S. 113A-206(6).

(b) Under the ordinance, permits shall be denied if a permit application (and shall be revoked if a project) fails to provide for:

- (1) Sewering that meets the requirements of a public wastewater disposal system that it discharges into, or that is part of a separate system that meets applicable State and federal standards;
- (2) A water supply system that is adequate for fire protection, drinking water and other projected system needs; that meets the requirements of any public water supply system that it interconnects with; and that meets any applicable State standards, requirements and approvals;
- (3) Compliance with applicable State and local sedimentation control regulations and requirements; and

(4) Adequate consideration to protecting the natural beauty of the mountains, as determined by the local governing ~~body~~ board.

(c) Permits may be conditioned to insure proper operation, to avoid or mitigate any of the problems or hazards recited in the findings of G.S. 113A-207, to protect natural areas or the public health, and to prevent badly designed, unsafe or inappropriate construction.

(d) An ordinance adopted under the authority of this section applies to all protected mountain ridges as defined in G.S. 113A-206. A county or city may apply the ordinance to other mountain ridges within its jurisdiction if it finds that this application is reasonably necessary to protect against some or all of the hazards or problems set forth in G.S. 113A-207. Additionally, a city with a population of 50,000 or more may apply the ordinance to other mountain ridges within its extraterritorial planning jurisdiction if it finds that this application is reasonably necessary to protect against some or all of the hazards or problems set forth in G.S. 113A-207.

(e) Determinations by the county or city governing board of heights or elevations under this Article shall be conclusive in the absence of fraud. Any county or city that adopts a ridge ordinance under the authority of this section or other authority shall send a copy of the ordinance to the Secretary of Environment and Natural Resources.

(f) Any county or city that adopts an ordinance pursuant to this section shall follow the procedures of Article 6 of Chapter 160D of the General Statutes. ~~must hold a public hearing before adopting the ordinance upon the question of adopting the ordinance or of allowing the construction of tall buildings on protected mountain ridges to be governed by G.S. 113A-209. The public hearing required by this section shall be held upon at least 10 days' notice in a newspaper of general circulation in the unit adopting the ordinance. Testimony at the hearing shall be recorded and any and all exhibits shall be preserved within the custody of the governing body. The testimony and evidence shall be made available for inspection and scrutiny by any person.~~

(g) Any resident of a county or city that adopted an ordinance pursuant to this section, or of an adjoining county, may bring a civil action against the ordinance-adopting unit, contesting the ordinance as not meeting the requirements of this section. If the ordinance is found not to meet all of the requirements of this section, the county or city shall be enjoined from enforcing the ordinance and the provisions of G.S. 113A-209 shall apply. Nothing in this Article authorizes the State of North Carolina or any of its agencies to bring a civil action to contest an ordinance, or for a violation of this Article or of an ordinance adopted pursuant to this Article.”

**SECTION 4.13.** G.S. § 113A-211(a) is amended to read as follows:

“§ 113A-211. **Enforcement and penalties.**

(a) Violations of this Article shall be subject to the same criminal sanctions, civil penalties and equitable remedies as provided by G.S. 160D-4-4. ~~violations of county ordinances under G.S. 153A-123.~~”

**SECTION 4.14.** G.S. § 160A-75<sup>662</sup> is amended to read as follows:

**§ 160A-75. Voting.**

No member shall be excused from voting except upon matters involving the consideration of the member's own financial interest or official conduct or on matters on which the member is prohibited from voting under G.S. 14-234 or 160D-1-9. ~~160A-381(d), 160A-388(e)(2).~~ In all other cases, except votes taken under ~~G.S. 160A-385~~ G.S. 160D-6-1, a failure to vote by a member who

<sup>662</sup> Incorporates amendments made by S.L. 2015-160 (H. 201) and updates cross-references to Ch. 160D.

is physically present in the council chamber, or who has withdrawn without being excused by a majority vote of the remaining members present, shall be recorded as an affirmative vote. The question of the compensation and allowances of members of the council is not a matter involving a member's own financial interest or official conduct.

An affirmative vote equal to a majority of all the members of the council not excused from voting on the question in issue, including the mayor's vote in case of an equal division, shall be required to adopt an ordinance, take any action having the effect of an ordinance, authorize or commit the expenditure of public funds, or make, ratify, or authorize any contract on behalf of the city. In addition, no ordinance nor any action having the effect of any ordinance may be finally adopted on the date on which it is introduced except by an affirmative vote equal to or greater than two thirds of all the actual membership of the council, excluding vacant seats and not including the mayor unless the mayor has the right to vote on all questions before the council. For purposes of this section, an ordinance shall be deemed to have been introduced on the date the subject matter is first voted on by the council.

**SECTION 5.1.** G.S. 153A-102.1 is repealed.<sup>663</sup>

**SECTION 5.2.** G.S. 160A-4.1 is repealed.<sup>664</sup>

**SECTION 5.3.** G.S. 160A-181.1 is repealed.<sup>665</sup>

**SECTION 5.4.** G.S. 153A-143 is repealed.<sup>666</sup>

**SECTION 5.5.** G.S. 160A-199 is repealed.<sup>667</sup>

**SECTION 5.6.** G.S. 153A-144 is repealed.<sup>668</sup>

**SECTION 5.7.** G.S. 160A-201 is repealed.<sup>669</sup>

**SECTION 5.8.** G.S. 153A-452 is repealed.<sup>670</sup>

**SECTION 5.9.** G.S. 153A-455 is repealed.<sup>671</sup>

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<sup>663</sup> Relocated to G.S. 160D-8-5. Deals with notice of changes in subdivision fees.

<sup>664</sup> Relocated to G.S. 160D-8-5. Deals with notice of changes in subdivision fees.

<sup>665</sup> Relocated to G.S. 160D-9-2. Deals with regulation of adult businesses.

<sup>666</sup> Relocated to G.S. 160D-9-9. Deals with regulation of manufactured housing.

<sup>667</sup> Relocated to G.S. 160D-9-9. Deals with regulation of manufactured housing.

<sup>668</sup> Relocated to G.S. 160D-9-12. Deals with regulation of public buildings.

<sup>669</sup> Relocated to G.S. 160D-9-12. Deals with regulation of public buildings.

<sup>670</sup> Relocated to G.S. 160D-9-21. Deals with regulation of forestry activity

<sup>671</sup> Relocated to G.S. 160D-13-20. Deals with energy facility financing.

**Section 5.10.** Article 3 of Chapter 168 is repealed.<sup>672</sup>

**SECTION 6.** Article 23 of Chapter 153A of the General Statutes is amended by adding the following new sections to read:

**“153A- 457. Submission of statement concerning improvements.”**<sup>673</sup> A county may by ordinance require that when a property owner improves property at a cost of more than twenty-five hundred dollars (\$2,500) but less than five thousand dollars (\$5,000), the property owner must, within 14 days after the completion of the work, submit to the county assessor a statement setting forth the nature of the improvement and the total cost thereof.”

**“§ 153A-458. Authorization to provide grants.”**<sup>674</sup>

(a) A county may provide grants to unaffiliated qualified private providers of highspeed Internet access service, as that term is defined in G.S. 160A-340(4), for the purpose of expanding service in unserved areas for economic development in the county. The grants shall be awarded on a technology neutral basis, shall be open to qualified applicants, and may require matching funds by the private provider. A county shall seek and consider request for proposals from qualified private providers within the county prior to awarding a broadband grant and shall use reasonable means to ensure that potential applicants are made aware of the grant, including, at a minimum, compliance with the notice procedures set forth in G.S. 160A-340.6(c). The county shall use only unrestricted general fund revenue for the grants. For the purposes of this section, a qualified private provider is a private provider of high-speed Internet access service in the State prior to the issuance of the grant proposal. Nothing in this section authorizes a county to provide highspeed Internet broadband service.”

**SECTION 7.** If any provision of this act or its application is held invalid, the invalidity does not affect other provisions or applications of this act that can be given effect without the invalid provisions or application, and to this end the provisions of this act are severable.

**SECTION 8.1.** Any otherwise valid permit or development approval made prior to January 1, 2019 shall not be invalid based on inconsistency with the provisions of this Act. The validity of any plan adopted prior to January 1, 2019 is not affected by a failure to comply with the procedural requirements of G.S. 160D-5-1(b).

**SECTION 8.2.** Any special use district or conditional use district zoning district that is valid and in effect as of January 1, 2019 shall be deemed a conditional zoning district consistent with the terms of this Act and the special or conditional use permits issued concurrently with establishment of those districts shall be valid as specified in Section 8.1. Any valid “conditional use permit” issued prior to January 1, 2019 shall be deemed a “special use permit” consistent with the provisions of this Act.

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<sup>672</sup> Relocated to G.S. 160D-9-6. Deals with zoning regulation of location of family care homes.

<sup>673</sup> Relocated from G.S. 153A-325, previously within repealed Art. 18, Ch. 153A.

<sup>674</sup> Relocated from G.S. 153A-349.60, previously within repealed Art. 18, Ch. 153A

**SECTION 8.3.** Any local government that has adopted zoning regulations but that has not adopted a comprehensive plan shall adopt such a plan no later than December 31, 2019 in order to retain the authority to adopt and apply zoning regulations.<sup>675</sup>

**SECTIONS 9.1 to 9.3.** *[These three sections amend GS 160D-6-5, 160D-10-1, and 160D-8-2 to incorporate amendments made by S.L. 2017-10 (S. 131) to the existing statutes that are repealed and incorporated into ch. 160D by this act. For ease of reference, those amendments are incorporated into the appropriate sections of Ch. 160D set out above.]*

**SECTION 9.4.** If this act becomes law in 2017, it is the intent of the General Assembly that legislation in other acts enacted in the 2017 Regular Session of the General Assembly that affect statutes repealed and replaced by similar provisions in Chapter 160D of the General Statutes, as enacted by this act, also be incorporated into Chapter 160D.<sup>676</sup> Such other legislation includes, if so enacted, Senate Bill 615, House Bill 158, House Bill 252, House Bill 310, House Bill 376, House Bill 457, House Bill 530, House Bill 581, and House Bill 794, 2017 Regular Session. The North Carolina General Statutes Commission shall study the need for legislation to accomplish this intent and shall report its findings and recommendations, including any legislative proposals, to the 2018 Regular Session of the 2017 General Assembly upon its convening.

**SECTION 10.** Sections 9.4 and 10 of this act are effective when they become law. The remainder of this act becomes effective January 1, 2019 and applies to local government development regulation decisions made on or after that date. This act clarifies and restates the intent of existing law and applies to ordinances adopted before, on, and after the effective date.<sup>677</sup>

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<sup>675</sup> Provides a full year after the effective date of the Act for any local government without a land use plan to prepare and adopt a plan in order to retain authority to adopt zoning regulations. The plan requirement and related provisions relative to planning are set forth in Section 160D-5-1.

<sup>676</sup> Affirms that if amendments are made in 2017 to statutes repealed and relocated into Chapter 160D, those amendments will be incorporated into Chapter 160D as well.

<sup>677</sup> Adapted from S.L. 2015-86 (S. 25).