



UNC
SCHOOL OF GOVERNMENT

2019 Parent Attorney Conference

August 8, 2019 / Chapel Hill, NC

Sponsored by the

The University of North Carolina School of Government and
Office of Indigent Defense Services

ELECTRONIC COURSE MATERIALS



2019 Parent Attorney Conference *Build Your Toolkit*

August 8, 2019 / Chapel Hill, NC

Co-sponsored by the UNC-Chapel Hill School of Government
& Office of Indigent Defense Services

AGENDA

- 8:00 to 8:30 Check-in
- 8:30 to 8:45 **Welcome**
John Rubin, Albert Coates Professor
UNC School of Government, Chapel Hill, NC
- 8:45 to 10:15 **Case Law Update [90 min]**
Sara DePasquale, Assistant Professor of Public Law and Government
UNC School of Government, Chapel Hill, NC
- 10:15 to 10:30 Break
- 10:30 to 11:00 **Legislative Update [30 min]**
Wendy Sotolongo, Parent Defender
Office of Indigent Defense Services, Durham, NC
- 11:00 to 12:00 **Effective Use of Experts [60 min]**
Lyana Hunter, Assistant Public Defender, Wilmington, NC
Alexis Perkins, Assistant Public Defender, Wilmington, NC
- 12:00 to 12:45 Lunch (*provided in building*) *
- 12:45 to 2:00 **Bringing the Data to Life: Data as a Tool for Parent Representation [75 min]**
Cristina Freitas, JD, MPH and Debbie Freitas, JD, MPH
Freitas & Freitas, LLP, Lowell, MA
- 2:00 to 3:00 **Using Technology to Make Your Practice Efficient
Locating Clients and Witnesses
(satisfies technology requirement) [60 min]**
Melani McIntosh, Investigator
Stephanie Mieldon, Investigator
Office of the Public Defender, Charlotte, NC
Anne Wright, Attorney at Law, Reeves Divenere Wright
Boone, NC
- 3:00 to 3:15 Break (*light snack provided*)
- 3:15 to 4:15 **Addressing Trauma in Child Welfare Cases [60 min]**
Julianne Ludlam, Ph.D.
KKJ Forensic & Psychological Services, Durham, NC

CLE HOURS: 6.25
(Includes 1 hour of Technology)

* IDS employees may not claim reimbursement for lunch

Child Welfare Case Update

August 1, 2018 - July 16, 2019
Parent Attorneys' Conference (2019)

To view these and other summaries of opinions published on or after January 1, 2014 by the NC Appellate Courts, go to the [Child Welfare Case Compendium](#) on the School of Government's website

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Indian Child Welfare Act

Notice Requirements

In re A.P., ___ N.C. App. ___ (August 7, 2018)

Held: Remanded to determine and ensure that the ICWA notification requirements are met

- Facts and procedural history: In March 2016, Mecklenburg County DSS filed a neglect and dependency petition and obtained a nonsecure custody order for A.P. In June 2016, A.P. was adjudicated neglected and dependent and placed in DSS custody. Respondent mother appealed, arguing the Mecklenburg County DSS director lacked standing to file the petition. The Court of Appeals held that the Mecklenburg County DSS director lacked standing to file a petition because the child did not reside and was not found in Mecklenburg County when the petition was filed. The N.C. Supreme Court reversed the Court of Appeals and remanded the case to the Court of Appeals to address the other issues raised by respondent mother. One issue is whether the adjudicatory hearing should have been continued for further investigation into the applicability of the Indian Child Welfare Act (ICWA). The evidence at the adjudicatory hearing included a DSS form that indicated “A.P. and her mother have ‘American Indian Heritage’ within the ‘Cherokee’ and ‘Bear foot’ tribes.” Sl. Op. at 9. Respondent mother’s attorney raised the issue that the federally recognized tribes were not provided with any notice under ICWA. The trial court noted it made an ICWA inquiry at the hearing on the need for continued nonsecure custody, found ICWA did not apply, and did not order DSS to provide notice the tribe (there is no transcript of the hearing on the need for nonsecure custody in the record).
- When the trial court knows or has reason to know that a child is an Indian child, the party seeking foster care placement (or a termination of parental rights) of that Indian child must comply with the notice provisions set forth in 25 U.S.C. 1912. A hearing may not be held until at least 10 days after the parent or Indian custodian and Indian tribe or BIA secretary have received the notice, and if requested, an additional 20 days must be granted. 25 U.S.C. 1912. An “Indian child” is any unmarried person under the age of 18 who is either (1) a member of a federally recognized Indian tribe or (2) eligible for membership in a federally recognized Indian tribe and the biological child of a member of a federally recognized Indian tribe. 25 U.S.C. 1903(4); *In re A.D.L.*, 169 N.C. App. 701 (2005). The court has reason to know a child is an “Indian child” if any participant in the proceeding, officer of the court involved in the proceeding, Indian Tribe or organization, or agency informs the court that it has discovered information indicating that the child is an Indian child. 25 C.F.R. 23.107(c)(7). The tribe determines the child’s status as an Indian child. The respondent mother’s potential Indian heritage with a federally recognized tribe is sufficient to provide the court with reason to know the child is an Indian child. The trial court should confirm and work with the tribes to verify whether the child is a member and must treat the child as an Indian child until it is determined on the record that the child does not meet the definition of Indian child. 25 C.F.R. 23.107(b)(1)–(2). The trial court must direct DSS to send notice to the tribes in compliance with 25 C.F.R. 23.111. If a response from the tribe is not received, “the Respondent-mother must meet her burden to produce evidence to sustain ICWA’s application to this case.” Sl. Op. at 10. This interpretation aligns with previous holdings that have erred on the side of caution to ensure ICWA notification requirements are addressed

rather than risk the trial court's orders being voided in the future for failing to comply with ICWA requirements. See *In re A.R.*, 227 N.C. App. 518 (2013); *In re C.P.* 181 N.C. App. 698 (2007).

- **Author's Note:** Prior to December 12, 2016, there were no effective federal regulations implementing ICWA, which is a federal law that was enacted in 1978. However, in this opinion, the Court of Appeals discusses and applies some, but not all, of the regulations that became effective after the orders subject to the appeal were entered. Further discussion and hyperlinks to resources re: ICWA can be found in the A/N/D TPR Manual, Chapter 13.2, [here](#).

Subject Matter Jurisdiction; Tribal Court

In re Adoption of K.L.J., ___ N.C. App. ___ (July 16, 2019)

Held: Affirmed

- **Facts:** Two children, who are members of the Cheyenne River Sioux Tribe and are "Indian children" under ICWA, are the subject of this adoption proceeding. They had previously been the subject of a child custody action in South Dakota, where their parents' rights were terminated. The Tribal Court assumed jurisdiction and placed the children in the care of their paternal aunt, the Indian custodian, and then closed and dismissed the case. Months later, the aunt agreed to the appointment of a guardian for the children by the New Hanover County Superior Court Clerk. Two years later, the guardians filed adoption petitions for the children. After the petitions were filed, the clerk ordered the petitioners to give notice to the Tribe and to the aunt. The Tribal Court did not timely respond, but the aunt did and intervened requesting the children's return. The adoption proceeding was transferred to district court to address the issue of subject matter jurisdiction. Before the district court hearing, the aunt filed an ex parte motion with the Tribal Court asking it to assume jurisdiction and provided to the NC district court a faxed copy of what is purported to be an order of jurisdiction from the Tribal Court. The NC district court concluded it had jurisdiction over the adoption proceedings and granted both adoptions. The aunt appeals arguing the Tribal Court had exclusive subject matter jurisdiction and the NC district court failed to give full faith and credit to the Tribal Court order.
- **Standard of Review:** Subject matter jurisdiction is reviewed de novo. Whether a trial court has properly provided full faith and credit to a foreign judgment is also reviewed de novo.
- Under 25 U.S.C. 1911(a) of ICWA, a tribal court has exclusive jurisdiction of a child custody proceeding in 3 circumstances: "(1) over an Indian child who resides within the reservation; (2) over an Indian child domiciled within the reservation; and (3) over an Indian child who is a ward of the tribal court." Sl. Op. at 6. In this case, the children did not reside and were not domiciled within an Indian reservation. ICWA does not define a tribal court ward or address who makes the finding as to the child's status. Black's law dictionary definition of "ward of the state" applies – "someone who is housed by, and receives protection and necessities, from the government." Sl. Op. at 7. Under this definition, once a child has stopped being housed by or provided protections or necessities from the tribe, she is no longer the tribal court's ward. Here, the tribe did not provide protections or necessities to the children; instead, guardianship was obtained through the NC courts.
- Under 25 U.S.C. 1911(d) of ICWA, the state court must give full faith and credit to judicial proceedings of any Indian tribe that are applicable to child custody proceedings to the same extent as the state court gives to other entities. The Uniform Enforcement Foreign Judgments

Act (UEFJA) applies, and it requires the party seeking to enforce a foreign judgment to file a properly authenticated foreign judgment with the office of a clerk of superior court in any NC county and an accompanying affidavit attesting that the judgment is both final and unsatisfied in whole or part. There was no such filing here but instead the only copy of the Tribal Court's order is an unauthenticated copy. Additionally, the adoption petitioners and children's due process rights were not protected in Tribal Court as there is no record of notice to and a meaningful opportunity to participate in that proceeding by either the adoption petitioners or children (via their GAL). "Due process will not allow the best interests of the children to be silenced." Sl. Op. at 11. The district court did not err in failing to give full faith and credit to the tribal court order.

Abuse, Neglect, Dependency

Adjudication: Neglect

In re J.A.M., ___ N.C. ___ (Feb. 1, 2019)

Held: Affirmed

- Facts: DSS received a report about the child's birth and a petition was filed alleging neglect because of the parents' histories with DSS for their other children. Mother's significant 10-year involvement with DSS regarding her other children results from her older children's exposure to her violent relationships. In the most serious incident, one child suffered life-threatening injuries caused by his father/mother's partner at the time; mother delayed obtaining immediate assistance for the child, and she refused to acknowledge the child's significant special needs resulting from the injuries. Mother's parental rights to her six other children were terminated for her failure to change her pattern of domestic violence. Father's history regarding his other child was also related to domestic violence.
- Procedural History: This is the second appeal to the NC Supreme Court of an adjudication order of neglect (the initial dispositional order is not the subject of the appeal). In the first appeal, the Court of Appeals (COA) reversed the adjudication after determining the evidence did not support the findings of fact and the findings of fact did not support the conclusion of neglect based on an injurious environment. The Supreme Court granted a discretionary review and held the COA applied the wrong standard of review and reversed and remanded the decision to the COA for application of the correct standard. On remand, the COA majority affirmed the neglect adjudication after holding the findings were sufficient and "our Court may not reweigh the underlying evidence on appeal." Sl. Op. at 9. The dissent determined there was no clear and convincing competent evidence that the child was at substantial risk of neglect. That opinion was appealed to the Supreme Court.
- Issue: "Whether the Court of Appeals majority correctly determined that the clear and convincing evidence and the trial court's findings of fact supported its conclusion of law that the juvenile J.A.M. was neglected." Sl. Op. at 1. Answer: Yes.
- "A court may not adjudicate a juvenile neglected solely based upon previous Department of Social Services involvement relating to other children. Rather, in concluding that a juvenile 'lives in an environment injurious to the juvenile's welfare,' N.C.G.S. 7B-101(15), the clear and convincing evidence in the record must show current circumstances that present a risk to the juvenile." Sl. Op. at 11. The prior case alone is not determinative. The trial court has discretion

to determine how much weight to give evidence of a prior neglect determination. Regarding a newborn, the trial court's decision must be predictive in nature in assessing whether there is a substantial risk of future abuse or neglect to the child based on the historical facts of the case.

- In this case, there were other factors the trial court found, all of which were supported by clear and convincing evidence and support the conclusion of neglect. The court found mother failed to acknowledge her role in the TPR to her other six children, denied the need for services with DSS, and was involved with the child's father who had a domestic violence history which is one of the reasons her other children were removed from her care. These findings were supported by exhibits of the TPR and adjudication/disposition orders for mother's six other children and the criminal record of respondent father's convictions for assault on a female (his sister), (2) the unchallenged testimony of the DSS social worker that mother rejected DSS services as unnecessary, and (3) mother's testimony that she knew father had been charged with assault on a female but did not ask him if it was true and that she had no role in her other child's serious injuries.
- "The trial court's findings of fact supported by clear and convincing competent evidence are deemed conclusive, even where some evidence supports contrary findings." Sl. Op. at 10. The trial court assesses a witness's demeanor and credibility "often in light of inconsistencies or contradictory evidence." Sl. Op. at 15. Here, the court made a credibility determination of the testimony that supported its finding that mother failed to take responsibility for her role in the TPR of her other children.

Evidence: Rule 803(24) Residual Exception re: Child's Statements

In re W.H., ___ N.C. App. ___ (August 21, 2018) (motion to publish granted)

Held: Affirmed

- Facts: This case involves 2 boys and 2 girls who were born to mother and father. In December 2011, mother reported to DSS that father sexually abused the older daughter. The daughter was interviewed by the DSS social worker and disclosed the sexual abuse. In the following month, the daughter had a forensic evaluation at the TEDI Bear Clinic where she did not disclose the sexual abuse, and the report indicated that recantation of child sexual abuse is not uncommon. Later that month, the daughter met the DSS social worker again and redisclosed the sexual abuse. More than 3 years later, DSS reopened the case when the younger sister disclosed sexual abuse by the father. A different DSS social worker interviewed both daughters and both described inappropriate sexual contact by the father. The younger daughter disclosed to the TEDI Bear Clinic. Both girls were interviewed by the sheriff's department and stated that their father did something they "didn't like." At a preliminary hearing in the abuse and neglect proceeding, the trial court determined the girls were unavailable to testify and the residual hearsay exception applied to the girls' statements to the interviewers at the TEDI Bear Clinic, DSS social workers, and law enforcement. All 4 children were adjudicated neglected and the girls were adjudicated abused. Father appeals.
- The appellate court reviews the admission of evidence under the residual hearsay exception for an abuse of discretion, and "the appellant must show that '[he or she] was prejudiced and a different result would have likely ensued had the error not occurred.'" Sl. Op. at 5 (citation omitted).

- The residual hearsay exception in Rule 803(24) requires a **6-prong analysis** by the trial court: “(1) proper notice has been given; (2) the hearsay statement is not specifically covered elsewhere; (3) the statement possesses circumstantial guarantees of trustworthiness; (4) the statement is material; (5) the statement is more probative than any other evidence which the proponent can procure through reasonable efforts; and (6) the interest of justice will be best served by admission.” Sl. Op. at 5.
 - Notice is sufficient when “it gives the opposing party ‘fair opportunity to meet the proffered evidence.’ ” Sl. Op. at 5 (citation omitted). Here, notice was sufficient to allow the father to prepare. DSS sent the father written notice of its intent to use the daughters’ out-of-court statements that were made to the DSS social workers, law enforcement, and the TEDI Bear Clinic between 1 week – 7 months before the statements were introduced at the various hearings and trial. Additionally, the statements were provided to the father months before the notice was sent to him.
 - Factors a court considers when determining whether a statement is trustworthy include the declarant’s (1) personal knowledge of the underlying event, (2) motivation to be truthful, (3) history of recanting, and (4) practical availability at trial for cross-examination. Although recantation is a factor, “none of these four factors, alone or in combination, may conclusively establish or discount the statement’s circumstantial guarantees of trustworthiness.” Sl. Op. at 6-7 (citations omitted). The lack of a finding about the 2012 TEDI Bear interview is not fatal.
 - The trial court determined the daughters were unavailable to testify after finding testifying would traumatize the daughters, cause them confusion, and that there would be a risk that they would not testify truthfully due to guilt and fear. The findings that guilt and fear may impact the testimony distinguish this case from *State v. Stutts*, 105 N.C. App. 557 (1992), which held any statements (including out-of-court statements) made by the child were untrustworthy because she could not tell truth from fantasy.

Disposition: Evidence, Findings, Conclusions of Law

In re B.C.T., ___ N.C. App. ___ (May 7, 2019)

Held: Reverse and Remand

- **Facts:** DSS received a report about mother’s home and her younger child. At the time, her older child was living with a family friend. Mother, her live-in boyfriend (a caretaker), and DSS entered into a family services agreement that focused on emotional and mental health issues, family relationships/domestic violence, and parenting skills. Mother voluntarily agreed to allow her younger child to be placed with the same family friend who was caring for her older child. Months later, DSS filed two petitions (one for each child) alleging abuse and neglect and noting that the petitions were filed because boyfriend, who mother was still living with, had not completed the family services agreement although mother had made progress on her plan. Based on mother’s stipulations, the children were adjudicated neglected. Mother complied with the case plan, exceeded DSS recommendations, and throughout the entirety of the case (investigation through appeal) had unsupervised and unlimited contact with both children. At disposition, DSS recommended the younger child’s reunification with mother but based on the

wishes of the older child and time that he had spent with family friend, that custody of the older child be ordered to family friend. The court ordered (1) the younger child remain in DSS custody with placement with family friend and supervised visits with mother of at least one hour every other week, and (2) Chapter 50 custody (via G.S. 7B-911) of the older child to family friend with one hour of supervised visits per week with mother. Mother appeals the disposition orders.

- **Findings of Fact:** The standard of review is whether the findings are supported by competent evidence. Findings based on competent evidence are binding even when there is evidence that would support a contrary finding. Here, the challenged findings were not supported by competent evidence.
 - The finding that the family friend's home is safe, suitable, and appropriate is not supported by the evidence, which consists of the children having toys that a child desires including a four-wheeler or ATV and video games. Having what one desires is not necessarily in the best interests of the child. There is no evidence regarding substantive information about the home or care of the children.
 - The finding that it is not likely the child will be returned home within the next 6 months and placement with the parent is not in the older juvenile's best interests is not supported by the evidence. The evidence showed mother did everything required of her.
 - Findings related to conditions which led to the child's removal still exist, a return home is contrary to the child's welfare, and mother is not a fit and proper person are not supported by the evidence. The evidence showed that by the disposition hearing mother and boyfriend had fully complied with the family services agreement and DSS recommendations. There was no evidence that the conditions leading to the removal still existed other than the older child wished to remain with family friend. Custody to a third party requires that the parent is unfit or has acted inconsistently with her constitutionally protected rights and cannot be based on a child's preference or the material advantages a third party may offer the child. There were no findings and no evidence that mother acted inconsistently with her parental rights.
- **Conclusion of Law of Child's Best Interests:** A conclusion of law must be supported by findings. A determination of best interests is reviewed for an abuse of discretion. Conclusions of law are reviewed de novo. Best interests findings include characteristics of the parties competing for custody and may concern physical, mental, or financial fitness or other relevant factors and are more than mere conclusions. See *Hunt v. Hunt*, 112 N.C. App. 722 (1993). Here, the findings cannot support the conclusion of law regarding the child's best interests as the evidence does not support the findings.

Visitation

In re J.L., ___ N.C. App. ___ (March 19, 2019)

Held: vacated and remanded in part; affirmed in part

- **Facts:** After filing a petition alleging neglect and dependency, DSS obtained nonsecure custody of a newborn and placed the child with Mr. and Mrs. C (foster parents). After adjudication, the initial disposition continued custody with DSS, who continued the child's placement with Mr. and Mrs. C. In a permanency planning order, custody with DSS continued (as did DSS's

placement with Mr. and Mrs. C); reunification efforts with mom were ceased; and a primary plan of guardianship with a court-approved caretaker and secondary plan of adoption was ordered. Mother's visitation was ordered for one hour of supervised visits/month. At a subsequent permanency planning hearing, DSS and the GAL recommended a change in placement to foster parents who had adopted two of the child's older half-siblings. The permanency planning order awarded guardianship to Mr. and Mrs. C. and ordered that mom have no in-person visits with the child but could have telephonic communication that was monitored by Mr. and Mrs. C. Respondent mother appeals.

- When awarding guardianship, a determination that the following rights and responsibilities remain with mother - inheritance, financial responsibility, and visitation - is a conclusion of law. That conclusion of law is not inconsistent with a provision for no visitation but for monitored telephonic communication. The court determines the scope and duration of visitation that is in the child's best interests and consistent with his health and safety. A review of an order denying visitation is for an abuse of discretion. There was no abuse of discretion. The court's ultimate finding that visitation was not in the child's best interests and consistent with his health and safety was supported by evidentiary findings of mother's (1) long CPS history resulting in the removal of her other children with the same issues identified for this child, (2) minimal participation in services to resolves the issues, (3) failure to attend visits, and (4) executed relinquishment of the child.
- G.S. 7B-905.1(d) requires that "if the court retains jurisdiction, all parties shall be informed of the right to file a motion for review of any visitation plan entered..." Neither the order nor transcript review indicate the court notified mother of her right to file a motion for review of the visitation plan. Vacated and remanded for compliance with G.S. 7B-905.1(d).

In re Y.I., ___ N.C. App. ___ (Dec. 4, 2018)

Held: Affirmed in part; vacated in part and remanded

- Facts: Two children were adjudicated neglected and dependent after being removed from their mother's home. Upon learning of the children's removal, father immediately began working with DSS. Respondent mother was ordered to comply with her case plan, and respondent father had an out-of-home services plan. At a permanency planning hearing, the court ordered custody of the children to their father, visitation with the mother at a supervised visitation center, and relieved DSS and the attorneys from the action. Respondent mother appeals.
- The order complies with the visitation provisions set forth in G.S. 7B-905.1: the minimum length (minimum of one hour each visit), frequency (twice per month), and whether the visits shall be supervised (occur at supervised visitation center). However, the order does not addresses what costs (if any) of the supervised visitation to be held at the specified center and who is to bear the expense. It appears that respondent mother would bear the cost since DSS was relieved, but the court must first determine whether mother has an ability to pay. Visitation vacated and remanded for further findings of fact.

In re W.H., ___ N.C. App. ___ (August 21, 2018) (motion to publish granted)

Held: Affirmed

- **Facts:** This case involves 2 boys and 2 girls who were born to mother and father. The girls were adjudicated abused based on father sexually abusing them. All the children were adjudicated neglected. Respondent father appeals the adjudication and dispositional order.
- Dispositional orders of visitation are reviewed for an abuse of discretion. There was no abuse of discretion when the trial court ceased visits between the father and all the children when determining visitation was against all of the children’s best interests, health, and safety. “Father’s conduct toward his daughters directly influenced the trial court’s determinations, but only insofar as it suggested that further contact could put the sons’ safety at risk.” Sl. Op. at 9.

First Permanency Planning Hearing: Reunification vs. Reunification Efforts

In re M.T.-L.Y., ___ N.C. App. ___ (May 21, 2019)

Held: Affirmed in part, vacated in part, and remanded

- **Facts:** An infant was adjudicated neglected. At disposition, the child was placed in DSS custody. At the dispositional hearings (this author believes those hearings were the initial dispositional and then a review hearing), the court ordered as conditions of reunification that mother abstain from alcohol or drugs, submit to drug testing as requested by DSS, have a psychological evaluation, enter into a family services agreement for reunification, complete parenting classes, attend her two weekly supervised visits, confirm her employment and wages, notify DSS within 24 hours of any change in her employment or household status, participate in the child’s medical appointments, and maintain regular communication with DSS. At the first permanency planning hearing, mother did not appear but was represented by her attorney. The court found that mother did not comply with her court-ordered conditions and that there was slim likelihood of reunification, mother failed to make adequate progress within a reasonable period of time, was not available to the court, and acted inconsistently with the child’s health and safety. The court ordered (1) DSS cease reunification efforts and (2) a primary permanent plan of adoption and secondary plan of guardianship. (“PPO”). DSS filed a motion to TPR, which was granted. Mother appeals the TPR and as part of that appeal, the PPO.
- **Reunification as a Permanent Plan:** At the permanency planning stage involving a neglected juvenile, the court must adopt concurrent permanent plans, designating a primary and secondary plan. When determining which plans to order, reunification is addressed in G.S. 7B-906.2(b). Although that statutory language seems to plainly allow the trial court to omit reunification as permanent plan in any permanency planning hearing (PPH), this court is bound by *In re C.P.*, 812 S.E.2d 188 (2018). C.P. held the trial court may remove reunification as a concurrent plan in “subsequent” PPHs and not the initial PPH. Bound by that holding, the trial court erred in removing reunification as a concurrent plan in the first and only PPH. The PPO and TPR are vacated.
- **Cessation of Reunification Efforts:** Before *In re C.P.*, the court of appeals held in *In re H.L.*, 807 S.E.2d 685 (2017), that reunification efforts could be ceased at the first permanency planning hearing if the required findings of G.S. 7B-906.2(b) were made. Although *In re C.P.* believed the trial court is prohibited from ceasing reunification efforts at the first PPH, it recognized it was

bound by the prior holding of *In re H.L.* The standard of review of an order ceasing reunification efforts is whether the trial court made appropriate finding based on credible evidence; whether the findings support the conclusions; and whether the court abused its discretion with respect to disposition. The court's findings are not contradictory. "[P]artially performing a required condition does not necessarily preclude a conclusion that the performance is inadequate". Sl. Op. at 22. The findings are sufficient and are based on evidence that mother failed to verify her participation in substance abuse treatment, her employment and her living arrangements with DSS; did not comply with the family services agreement, visitation schedule, drug testing, or attendance at her child's medical appointments; violated the safety plan; and tested positive for drugs. Although the court did not use the statutory language in G.S. 7B-906.2(b) that reunification efforts clearly would be unsuccessful or inconsistent with the juvenile's health and safety, the findings address the statute's concerns. See *In re L.M.T.*, 367 N.C. 165 (2013).

- Reservations about *In re C.P.* are based on the statutory language in G.S. 7B-906.2(c) and 7B-906.1(d)(3), which was not examined in *C.P.* Those statutes seem to contradict the interpretation of G.S. 7B-906.2(b) in *C.P.* Additionally, the holding of *C.P.* raises more questions than answers, affecting "what 'efforts' social services must perform [under G.S. 7B-906.2(b)] when reunification efforts have been ceased but reunification is still included in a permanent plan" (Sl. Op. at 18); rights (or lack thereof) to appeal an order ceasing reunification efforts but keeping reunification as a permanent plan; and creating a dichotomy between reunification and reunification efforts as opposed to keeping them as a unitary concept. "To avoid confusion of our DSS workers and trial courts and to promote permanency for children in these cases, we encourage the North Carolina General Assembly to amend these statutes to clarify their limitations." Sl. Op. at 19.

Permanency Planning Hearing: Permanent Plan Required

In re D.A., ___ N.C. App. ___ (Dec. 4, 2018)

Held: Reversed and remanded

- Facts: In May 2017, the child was adjudicated neglected. The first review and permanency planning hearing was held in June 2017, and the court awarded DSS custody with a trial home placement with respondent father. In August 2017, the child was removed from father's home and placed with maternal grandparents. A subsequent permanency planning hearing was held in October 2017, and the permanency planning order concluded respondent acted inconsistently with his parental rights and ordered legal custody to the maternal grandparents; waived further review hearings; and relieved DSS, the child's GAL, and the respondent's attorney.
- Issue on appeal: Respondent father appeals arguing the findings do not support the cessation of reunification efforts. "Because the trial court failed to comply with the statutory mandate and adopt a permanent plan for [the child], however, we [the court of appeals] decline to address the argument, and reverse and remand" for the trial court to adopt one or more permanent plans as required by G.S. 7B-906.2. Sl. Op. at 6.
- Under G.S. 7B-906.2(a)-(b), (1) the trial court "shall" adopt one or more concurrent permanent plans with a primary and secondary plan identified; (2) reunification "shall" remain a primary or secondary plan unless certain findings are made; and (3) concurrent planning "shall" continue

until a permanent plan has been achieved. “Shall” is a mandate to trial judges, and failure to comply with that mandate is reversible error. The trial court never established a permanent plan for the child as required by G.S. 7B-906.2.

Permanency Planning Hearing: Role of Foster Parents

In re J.L., ___ N.C. App. ___ (March 19, 2019)

Held: vacated and remanded in part; affirmed in part

- Facts: After filing a petition alleging neglect and dependency, DSS obtained nonsecure custody of a newborn and placed the child with Mr. and Mrs. C (foster parents). After adjudication, the initial disposition continued custody with DSS, who continued the child’s placement with Mr. and Mrs. C. In a permanency planning order, custody with DSS continued (as did DSS’s placement with Mr. and Mrs. C); reunification efforts with mom were ceased; and a primary plan of guardianship with a court-approved caretaker and secondary plan of adoption was ordered. Mother’s visitation was ordered for one hour of supervised visits/month. At a subsequent permanency planning hearing, DSS and the GAL recommended a change in placement to foster parents who had adopted two of the child’s older half-siblings. Although not parties, Mr. and Mrs. C as the current placement provider testified, and the court permitted their counsel to facilitate their testimony on direct examination. Two experts testified. The expert procured by Mr. and Mrs. C and called by the child’s GAL attorney advocate was directly examined by Mr. and Mrs. C’s counsel. The permanency planning order awarded guardianship to Mr. and Mrs. C. and ordered that mom have no in-person visits with the child but could have telephonic communication that was monitored by Mr. and Mrs. C. Respondent mother appeals.
- Role of foster parents and their attorney. With limited exceptions, a foster parent is not a party to the action but the court is statutorily required to consider information from any person providing care for the juvenile and any other person that aids in the court’s review. G.S. 7B-401.1(e1), (h); -906.1(c). “The trial judge has inherent authority to supervise and control trial proceedings. The manner of the presentation of the evidence is largely within the sound discretion of the trial judge and his control of a case will not be disturbed absent a manifest abuse of discretion.” Sl. Op. at 10 (citation omitted). Mother did not show an abuse of discretion when the court permitted Mr. and Mrs. C’s counsel to (1) facilitate their testimony by direct examination and (2) as requested by the child’s GAL attorney advocate conduct the direct and redirect of the expert witness. Mr. and Mrs. C were not permitted to intervene, and their counsel did not present other witnesses, introduce exhibits, cross-examine witnesses, make objections, or present closing arguments as a party is permitted to do. “This holding is limited to the specific facts of this case.” Sl. Op. at 12.

Permanency Planning Hearing: Competent Evidence

In re J.L., ___ N.C. App. ___ (March 19, 2019)

Held: vacated and remanded in part; affirmed in part

- Facts: After filing a petition alleging neglect and dependency, DSS obtained nonsecure custody of a newborn and placed the child with Mr. and Mrs. C (foster parents). After adjudication, the initial disposition continued custody with DSS, who continued the child’s placement with Mr.

and Mrs. C. In a permanency planning order, custody with DSS continued (as did DSS's placement with Mr. and Mrs. C); reunification efforts with mom were ceased; and a primary plan of guardianship with a court-approved caretaker and secondary plan of adoption was ordered. Mother's visitation was ordered for one hour of supervised visits/month. At a subsequent permanency planning hearing, DSS and the GAL recommended a change in placement to foster parents who had adopted two of the child's older half-siblings. Although not parties, Mr. and Mrs. C as the current placement provider testified, and the court permitted their counsel to facilitate their testimony on direct examination. Two experts testified. The expert procured by Mr. and Mrs. C and called by the child's GAL attorney advocate was directly examined by Mr. and Mrs. C's counsel. The permanency planning order awarded guardianship to Mr. and Mrs. C. and ordered that mom have no in-person visits with the child but could have telephonic communication that was monitored by Mr. and Mrs. C. Respondent mother appeals.

- The standard of review of a permanency planning order is whether there is competent evidence in the record to support the findings and whether the findings support the conclusions of law. At a permanency planning hearing (PPH), the court may consider any evidence it finds to be relevant, reliable, and necessary to determine the child's needs and most appropriate disposition. G.S. 7B-906.1(c). Mother challenges the expert doctor's testimony that did not involve a personal evaluation of the child but was based on a review of reports and a prior PPH as insufficient, unreliable, and too speculative to support the court's findings that the infant would suffer trauma from being removed from the only home he has ever known. The doctor's testimony about her experience and the literature regarding child attachments and the loss of those attachments resulting in trauma and other negative consequences was sufficient competent evidence to support the findings.

Permanency Planning: Parent's Constitutional Rights

In re J.L., ___ N.C. App. ___ (March 19, 2019)

Held: vacated and remanded in part; affirmed in part

- Facts: After filing a petition alleging neglect and dependency, DSS obtained nonsecure custody of a newborn and placed the child with Mr. and Mrs. C (foster parents). After adjudication, the initial disposition continued custody with DSS, who continued the child's placement with Mr. and Mrs. C. In a permanency planning order, custody with DSS continued (as did DSS's placement with Mr. and Mrs. C); reunification efforts with mom were ceased; and a primary plan of guardianship with a court-approved caretaker and secondary plan of adoption was ordered. At a subsequent permanency planning hearing, the court awarded guardianship to Mr. and Mrs. C. and ordered that mom have no in-person visits with the child but could have telephonic communication that was monitored by Mr. and Mrs. C. Respondent mother appeals.
- Parent's Constitutional Rights & Clear and Convincing Standard. When considering whether to award custody or guardianship to a nonparent, the court must address whether the parent is unfit or acted inconsistently with her constitutionally protected status as a parent. That determination must be made by clear and convincing evidence and failure to indicate that standard was applied is error. Neither the permanency planning order nor transcript of the hearing indicate that the standard was applied. Remanded for findings.

Permanent Plan: Guardianship/Custody; Relative Preference; ICPC; Cease Reunification Efforts

In re I.K., ___ N.C. App. ___ (August 7, 2018)

Held: Vacated and remanded for additional findings

- **Facts:** Two children were adjudicated dependent based on circumstances related to their parents' inability to provide proper care and supervision due to substance use, domestic violence, and unstable housing. Prior to the filing of the petition, the children were living with their maternal grandmother. The children continued to remain in their grandmother's care throughout the course of this dependency action. The permanency planning order that is the subject of this appeal awarded guardianship of both children to the grandmother and ceased reunification efforts.
 - **Author's Note:** The opinion refers to the cessation of reunification efforts and appears to be using that term synonymously with eliminating reunification as a permanent plan. See *In re J.A.K.*, 812 S.E.2d 716, fn 4 (2018). This author believes the order appealed is the elimination of reunification and resulting cessations of reunification efforts as the court of appeals has previously held elimination of reunification as a permanent plan and the cessation of reunification efforts differ. See *In re C.P.*, 812 S.E.2d 188 (2018); *In re C.S.L.B.*, 803 S.E.2d 419 (2017). The order eliminating reunification as a permanent plan is an appealable order under G.S. 7B-1001(a)(5)a.
- Before a court may award guardianship [or custody] to a nonparent based upon the child's best interests, it must first find [by clear and convincing evidence] that the parent is unfit or has acted inconsistently with his/her constitutionally protected status to parent. The permanency planning order does not contain that finding. Respondents did not waive that finding as they were not afforded the opportunity to raise the issue at the permanency planning hearing when the trial court did not permit respondent's counsel to make arguments. See *In re R.P.*, 798 S.E.2d 428 (2017).
- The standard of review for a permanency planning order is limited to whether there is competent evidence in the record to support the findings and whether the findings support the conclusions of law, which are reviewed de novo. "Without adjudicated findings of fact this Court cannot conduct a meaningful review of the conclusions of law and 'test the correctness of the trial court's judgment.'" Sl. Op. at 13 (citation omitted).
- At a permanency planning hearing, reunification efforts may be ceased when the court makes findings under G.S. 7B-906.2(b) and (d). Two of the challenged findings that address the respondents' minimal progress are not sufficiently specific to allow the appellate court to determine what evidence in the record was relied upon to make that finding. Although evidence in the record supports the finding of minimal progress, there is also evidence that tends to show reasonable progress and supports another finding made by the trial court that respondents' compliance with their case plans were improving. The DSS and GAL reports that were incorporated by reference have mixed information regarding respondents' progress or lack thereof on their respective case plans. For example, when looking at the information since the last permanency planning hearing the reports address both the respondents' participation in treatment and parenting classes and their appearing to be under the influence of drugs at a family event.

Permanent Plan: Custody to Father, G.S. 7B-911

In re Y.I., ___ N.C. App. ___ (Dec. 4, 2018)

Held: Affirmed in part; vacated in part and remanded

- Facts: Two children were adjudicated neglected and dependent after being removed from their mother's home. Upon learning of the children's removal, father immediately began working with DSS. Respondent mother was ordered to comply with her case plan, and respondent father had an out-of-home services plan. At a permanency planning hearing, the court ordered custody of the children to their father, visitation with the mother at a supervised visitation center, and relieved DSS and the attorneys from the action. Respondent mother appeals.
- Standard of Review of a permanency planning order is whether there is competent evidence in the record to support the findings and whether the findings support the conclusions of law. The court makes a best interests determination, which is reviewed for an abuse of discretion.
- Based on the findings that (1) respondent mother has not made substantial progress to address the issues resulting in the children's removal; (2) the father worked with DSS and made adequate progress with a reasonable period of time; and (3) after being placed with their father, the children made significant progress in their educational needs, the court did not abuse its discretion in ordering custody to the father.
- When a child is placed in the custody of a parent or other person, G.S. 7B-911 requires the court to determine whether jurisdiction in the juvenile proceeding should be terminated and custody awarded through a G.S. Chapter 50 order. G.S. 7B-911 "does not expressly require that the court make a finding as to whether jurisdiction in the juvenile proceeding should be terminated and the matter transferred to a Chapter 50 action." Sl. Op. at 8. The findings and procedures under G.S. 7B-911(b) and (c) are required if the court chooses to terminate jurisdiction and transfer the matter to a chapter 50 custody case. Here the court did not choose to terminate its jurisdiction.

Appellate Issues (Standing, Vacated Order, Mootness)

In re J.L., ___ N.C. App. ___ (March 19, 2019)

Held: vacated and remanded in part; affirmed in part

- Facts: After filing a petition alleging neglect and dependency, DSS obtained nonsecure custody of a newborn and placed the child with Mr. and Mrs. C (foster parents). After adjudication, the initial disposition continued custody with DSS, who continued the child's placement with Mr. and Mrs. C. In a permanency planning order, custody with DSS continued (as did DSS's placement with Mr. and Mrs. C); reunification efforts with mom were ceased; and a primary plan of guardianship with a court-approved caretaker and secondary plan of adoption was ordered. At a subsequent permanency planning hearing, DSS and the GAL recommended a change in placement to foster parents who had adopted two of the child's older half-siblings; mother supported that change. The permanency planning order awarded guardianship to Mr. and Mrs. C. Respondent mother appeals.
- A motion to dismiss the appeal for lack of standing must be made by motion under N.C. App. Rule 37 and not raised for the first time in a brief.
 - *There is a concurrence on this issue.*

Although the appellees' motion to dismiss made through their brief is not properly before the court, standing is jurisdictional and is, therefore, a threshold issue the court must address. Respondent mother, as the party invoking the court's jurisdiction has the burden of proving she has standing to appeal. G.S. 7B-1001(a)(4) authorizes a parent who is a nonprevailing party to appeal. "A prevailing party is defined as one in whose favor the decision or verdict is rendered and judgment entered." Sl. Op. at 7 quoting *In re T.B.*, 200 N.C. App. 739, 746 (2009). The order appealed from awarded guardianship to Mr. and Mrs. C over mother's objection and request that her child be placed with the foster parents who adopted the child's half siblings; as such, mother is a nonprevailing party. This case is distinguishable from *In re C.A.D.*, 247 N.C. App. 552 (2016). There, the appellate court held the mother was not aggrieved by the trial court's order that did not place her child with maternal grandparents, who were parties in the action and could have but did not appeal. In this case, the foster parents the mother desired placement with are not parties and could not have independently appealed the order. Mother is asserting her parental interest in having the child placed in a home with his half siblings.

Appellate Record & Argument

In re B.C.T., ___ N.C. App. ___ (May 7, 2019)

Held: Reverse and Remand

- **Facts:** DSS received a report about mother's home and her younger child. At the time, her older child was living with a family friend. Mother, her live-in boyfriend (a caretaker), and DSS entered into a family services agreement that focused on emotional and mental health issues, family relationships/domestic violence, and parenting skills. Mother voluntarily agreed to allow her younger child to be placed with the same family friend who was caring for her older child. Months later, DSS filed two petitions (one for each child) alleging abuse and neglect and noting that the petitions were filed because boyfriend, who mother was still living with, had not completed the family services agreement although mother had made progress on her plan. Based on mother's stipulations, the children were adjudicated neglected. Mother complied with the case plan, exceeded DSS recommendations, and throughout the entirety of the case (investigation through appeal) had unsupervised and unlimited contact with both children. At disposition, DSS recommended the younger child's reunification with mother but based on the wishes of the older child and time that he had spent with family friend, that custody of the older child be ordered to family friend. The court ordered (1) the younger child remain in DSS custody with placement with family friend and supervised visits with mother of at least one hour every other week, and (2) Chapter 50 custody (via G.S. 7B-911) of the older child to family friend with one hour of supervised visits per week with mother. Mother appeals the disposition orders.
- **Voluntary Placement Reviews under G.S. 7B-910:** "The requirements of G.S. 7B-910 apply to a 'voluntary placement agreement' but not a 'temporary parental safety agreement.'" Sl. Op. at 12. Although mother argues that the court was required to hold a hearing within 90 days of the voluntary placement, the record is insufficient to consider the argument because the voluntary foster care agreement with DSS, if any, is not in the record on appeal. The appellant has the duty to include information that is necessary for an issue raised on appeal.
- **Swapping Horses:** At trial, DSS recommended the younger child be returned to mother's custody. The court is not required to, and did not, follow DSS recommendations. On appeal of

that disposition order, DSS argued the order should be affirmed. DSS is not exempt from the rule that “parties are not allowed to make different arguments on appeal than before the trial court to ‘swap horses between courts in order to get a better mount.’ ” Sl. Op. at 24. “DSS is not obligated to adopt a different position on appeal just to oppose the appealing parent if it has previously determined the parent has a safe and appropriate home and the child should be returned to the parent.” Sl. Op. at 25.

Appeal of Permanency Planning Order Moot by TPR Appeal

In re H.N.D., ___ N.C. App. ___ (April 16, 2019)

Held: Affirmed in part; Dismissed in part

- **Facts:** In 2014 one child was adjudicated dependent based upon an agreement between mother and DSS related to domestic violence between mother and father. In 2015, a newborn sibling was adjudicated dependent based upon a stipulation by mother about continued domestic violence issues between her and father. A 2017 permanency planning order (PPO) identified adoption as the permanent plans for the children and not reunification with mother, which had been the permanent plan. The order included findings about the long and continuing history of domestic violence between mother and father. Mother preserved her right to appeal the PPO. A TPR was filed and mother’s rights were terminated by order dated June 27, 2018. One of the grounds the court concluded existed is the “dependency” ground under G.S. 7B-1111(a)(6). Mother appealed both the TPR (adjudication only) and PPO “ceasing reunification efforts.” Sl. Op. at 4.
- **TPR**
 - The standard of review of the adjudication phase of a TPR is whether the findings of fact are supported by clear and convincing evidence and whether the findings support the conclusion of law. Conclusions of law are reviewed de novo.
 - G.S. 7B-1111(a)(6) requires that the parent be incapable of providing proper care and supervision for the juvenile such that the juvenile is dependent under G.S. 7B-101 and there is a reasonable probability the incapability will continue for the foreseeable future. There is clear and convincing evidence, via testimony, mother’s previous statements and stipulations, and a comprehensive mental health assessment and parenting evaluation, to support the court’s findings that (1) the juveniles are dependent under G.S. 7B-101; (2) mom does not have an ability to provide proper care and supervision because of her unwillingness to separate from father, minimization of domestic violence, and failure to participate in recommended family or individual counseling to address the domestic violence; and (3) given her willful failure to engage in recommended services and the continuing domestic violence, there is a reasonable probability that mom’s incapability will continue for the foreseeable future.
 - Proper care and supervision and foreseeable future. Although mother argues she and father were never ordered to not have contact with each other, that is not the question for the court. The question “is whether mother is incapable of providing for the proper care and supervision of her children, and if so, whether Mother’s incapability is reasonably probable to continue into the foreseeable future.” Sl. Op. at 12-13. Mother’s stated intent to keep father in hers and the children’s lives despite the domestic

violence she has suffered from him is clear and convincing evidence that she is incapable of providing proper care and supervision to the children, who are dependent, and that incapability will continue for the foreseeable future.

- The appeal of the PPO “ceasing reunification efforts” is moot by the subsequent TPR order. Because the findings and conclusions in the TPR order did not rely on the PPO but instead relied on testimony as well as evidence of *current conditions* and made findings and conclusions not found in the PPO, the TPR renders the appeal of the PPO moot. (emphasis added). This case is similar to *In re V.L.B.*, 164 N.C. App. 743 (2004).
 - Author’s Note: This opinion refers to the PPO “ceasing reunification efforts” but this author believes the appeal is of the elimination of a reunification as a permanent plan, which is authorized by G.S. 7B-1001(a)(5). The court of appeals has distinguished reunification efforts from reunification as a permanent plan. See *In re C.P.*, 812 S.E.2d 188 (2018).

Responsible Individuals List (RIL)

Procedural Issues

In re Duncan, Jr., ___ N.C. App. ___ (Nov. 20, 2018)

Held: Dismiss in part and affirmed in part

- Facts: After DSS determined the petitioner was a caretaker who abused a juvenile, it provided notice to the petitioner that it intended to place him on the state’s Responsible Individuals List (RIL). Petitioner requested a judicial review. He also filed a motion to dismiss/deny asserting that he is not a caretaker and a motion for jury trial. A December order denied the motion to deny/dismiss, and a January order denied the motion for a jury trial. Petitioner appeals both orders. DSS filed a motion to dismiss the appeal, arguing both orders were interlocutory and not immediately appealable.
- Motion to Dismiss: There is no right of immediate appeal to an interlocutory order denying a NC Rule of Civil Procedure 12(b)(1) or a 12(b)(6) motion to dismiss. The trial court’s denial of the motion to dismiss did not include a determination of whether petitioner was a caretaker. Petitioner is not precluded from making the argument that he is not a caretaker at the hearing for judicial review.
- Motion for Jury Trial: Although an interlocutory order, the denial of the petitioner’s motion for jury trial affects a substantial right that could be lost without immediate review. G.S. 7B-323(b) does not provide for a statutory right to a jury trial in a judicial review of a RIL placement proceeding. Like a termination of parental rights action, the judicial review of a RIL placement proceeding did not exist at common law and is therefore not subject to a constitutional right to a jury trial. Although petitioner did not preserve for appellate review the argument that the DSS action to place an individual on the RIL is similar to a common law defamation action, the court of appeals determined the argument would fail. The trial court did not err in denying the motion for jury trial.

Due Process and Timeliness of Notice

In re Willie Reggie Harris, ___ N.C. App. ___ (May 7, 2019)

Held: Affirmed

- **Facts:** In 2013, after completing an investigative assessment, DSS substantiated abuse of a 13-year-old juvenile and identified petitioner, who was a caretaker, as the responsible individual. More than 3 years later, in 2017, DSS mailed a letter notifying petitioner of its intent to place him on the Responsible Individuals List (RIL). Petitioner timely filed for judicial review. At the hearing, after the close of DSS's evidence, petitioner argued that DSS filed the notice too late for petitioner to prepare a defense and was prejudicial. The trial court concluded petitioner should not be placed on the RIL due to DSS's multi-year failure to comply with the statutory time period to serve petitioner with notice as required by G.S. 7B-320. DSS appealed.
- **Time requirements:** The specific time limits (and methods) the DSS director must comply with to initiate the inclusion of an individual's name on the RIL are established in G.S. 7B-320. They include (1) personal delivery within 5 working days of the completion of the investigative assessment or (2) if personal notice is not made within 15 days and DSS has made diligent efforts to locate the identified individual, by registered or certified mail, return receipt requested to the individual's last known address. DSS did not provide the notice within the statutory time period or within the 2-year statute of limitations that apply to misdemeanors.
- **Due Process:** Petitioner's argument and the trial court's determination did not address whether the delay was a jurisdictional defect but instead was based on due process principles. Placement on the RIL deprives an individual of their constitutional liberty interest and requires due process including the right to notice and an opportunity to be heard before such placement. *In re W.B.M.*, 202 N.C. App. 606 (2010). The 3+ year delay was prejudicial and "deprived petitioner of his ability to mount a defense to preserve his protected liberty interest." Sl. Op. at 7.

Termination of Parental Rights

UCCJEA – Modification Jurisdiction; Relocation to Another State; Exclusive Continuing Jurisdiction

In re D.A.Y., ___ N.C. App. ___ (June 18, 2019)

Held: Vacated and Remanded for Dismissal of Petition

- **Facts and Timeline:**
 - 2013: Final custody order entered in California that awarded custody to father and supervised visits to mother. This order terminated jurisdiction in a juvenile action and transferred custody jurisdiction to family court (similar to N.C.G.S. 7B-911).
 - 2016: father and child moved to Stanly County NC (and remain there) and mother temporarily moved to Nevada.
 - 2018: Mother returned to California. Sometime after her return to California, father initiated in NC a termination of parental rights (TPR) action against mother and alleged California's jurisdiction terminated when mother relocated to another state (after father and child also left California for NC). The TPR was granted.
 - Respondent mother appeals arguing the NC district court lacked subject matter jurisdiction under the UCCJEA as NC did not have modification jurisdiction.

- **Standard of review:** Subject matter jurisdiction cannot be consented to or waived and can be raised at any time. Whether the court lacked subject matter jurisdiction is a question of law that is reviewed de novo. “To the extent the trial court’s findings of fact refer to the legal effect of actions taken by the parties or the court in California, they are reviewed de novo as conclusions of law.” Sl. Op. 5-6.
- **Modification Jurisdiction:** G.S. 50A-203 governs the modification of another state’s child-custody determination and states in part that a NC court may not modify another state’s child-custody determination unless
 - the NC court has jurisdiction to make an initial determination under G.S. 50A-201(a)(1) or (a)(2) [home state or significant connection/substantial evidence] **and**
 - the other state’s court determines it no longer has exclusive continuing jurisdiction under G.S. 50A-202 or a NC court would be a more convenient forum under G.S. 50A-207 **or**
 - the NC court or other state’s court determines “the child, the child’s parents, and any other person acting as a parent *do not presently reside in the other state.*” Sl. Op. 7 (emphasis in opinion).

The first prong was satisfied as NC was the child’s home state; however, neither basis of the second prong was satisfied. The California court did not determine it no longer had exclusive, continuing jurisdiction or that NC would be a more convenient forum. There was no finding by the California or NC court that respondent mother does not presently reside in California; instead, there was a finding by the NC court that the respondent “is a citizen and resident of the State of California.” Sl. Op 9.

- **Relocation to Another State:** Although mother relocated to Nevada for two years, she returned to California and was a resident there before and at the time the TPR petition was filed and served. Although the Official Comment to G.S. 50A-202, the statute governing exclusive, continuing jurisdiction, states “Continuing jurisdiction is lost when the child, the child’s parents, and any person acting as a parent no longer reside in the original decree state.... Exclusive continuing jurisdiction is not reestablished if, after the child, the parents, and all persons acting as parents leave the state, the non-custodial parent returns.” Sl. Op. at 10. Since mother was presently residing in California (the original decree state) when the TPR was commenced, NC’s jurisdiction under G.S. 50A-203 requires a finding by the California court that is not longer has continuing exclusive jurisdiction.
 - **Author’s Note:** The opinion refers to a finding by the out-of-state court. Case law requires that an order from that out-of-state court must be obtained and included in the NC court record.

Continuance; Effective Assistance of Counsel

In re M.T.-L.Y., ___ N.C. App. ___ (May 21, 2019)

Held: Affirmed in part, vacated in part, and remanded

- **Facts:** DSS filed a TPR motion in an underlying neglect action after the first permanency planning order ceased reunification efforts with mother and entered a primary permanent plan of adoption and secondary plan of guardianship. Although mother was present at the TPR hearing, her attorney moved to continue the TPR hearing on the basis that she had little contact with

mother before the hearing date. The motion to continue was denied. After a hearing, the court granted the TPR. Mother appeals arguing the denial of the motion to continue violated her constitutional right to effective assistance of counsel as she was not able to have sufficient in-person communication to prepare.

- Continuance and Effective Assistance of Counsel: The appellate court reviews a decision on a motion to continue for an abuse of discretion. If the denial of a motion to continue involves the right to effective assistance of counsel, it is a reviewable question of law, which is reviewed de novo. Parents have a right to effective assistance of counsel in a TPR proceeding, which includes adequate time for the client and counsel to prepare a defense. Prejudice is presumed when a continuance that is essential to allow for adequate time to prepare for trial is denied; however, a court does not err in denying the motion to continue when the lack of preparation results from a party's own action. Mother's attorney was the same attorney who had been representing her for a year in the neglect action. They had effectively communicated by alternative means including email, phone, and text. There was three months between the motion and hearing to prepare. Mother was not deprived of effective assistance of counsel and there was no error in denying the motion to continue.

Ineffective Assistance of Counsel; Insufficient Record

In re C.D.H., ___ N.C. App. ___ (June 4, 2019)

Held: Remand for further proceedings

- Facts: DSS filed a motion to terminate mother's parental rights as part of an underlying neglect case. In the neglect case, mother appeared at a continued nonsecure custody hearing in September 2016. Mother did not attend any other hearing in the action, including at adjudication, disposition, review, permanency planning, and TPR. Mother was represented by the same counsel, who did appear at the hearings. In the review and permanency planning orders, the court made findings about mother's visitation, although inconsistently, with the child; partial participation in and compliance with her case plan; and maintenance (for the most part) of communication with the court, DSS, and GAL. At the February 2018 TPR hearing, mother's attorney did not (1) advise the trial court of any attempts to contact mother, (2) move to continue the hearing, (3) make objections or cross-examine witnesses, or (4) present evidence or arguments on mother's behalf. After the TPR was granted, mother appealed raising as the sole issue ineffective assistance of counsel.
- Standard of Review: "Respondent must show: (1) her counsel's performance was deficient or fell below an objective standard of reasonableness; and (2) her attorney's performance was so deficient she was denied a fair hearing." Sl. Op. at 6 (citation omitted).
- Statutory Right to Counsel: "When the State moves to destroy weakened familial bonds, it must provide the parents with fundamentally fair procedures." Sl. Op. at 5 (citations omitted). For indigent parents, that includes a statutory right to counsel, unless waived, and effective assistance of a counsel.
- Insufficient Record on Appeal: The record on appeal is silent as to why counsel acted as she did. "Counsel's failure to advocate for mother is not necessarily an indication of ineffective assistance of counsel." Sl. Op. at 8. Neither the court nor counsel addressed on the record (there may have been a discussion off the record) why mother was absent. The record shows very

limited evidence of mother's relationship with her counsel, who she was represented by at previous hearings, and reasons for mother's absence from the hearings even though she has some engagement with the child and DSS outside of court.

- Waive Right to Effective Assistance of Counsel: Mother may have waived her right to effective assistance of counsel based on her own actions – her failure to attend any court hearing other than the one hearing on the need for nonsecure custody. There may be other reasons for counsel's lack of advocacy. The record is insufficient. The appellate court will not speculate.
- The appropriate remedy is remand for the trial court to determine whether mother was denied effective assistance of counsel. The court should inquire into what efforts counsel made to contact and adequately represent mother at the hearing; if necessary, make a prejudice determination (was mother deprived of a fair hearing); and determine whether respondent is entitled to appointed counsel in a new TPR hearing.

In re A.R.C., ___ N.C. App. ___ (June 4, 2019)

Held: Remanded for further proceedings

- Facts: In 2016, mother's 4 children were adjudicated neglected. In February 2017, DSS filed a TPR petition for all 4 children. After a hearing in November 2017, mother was appointed a Rule 17 guardian ad litem (GAL) based on incompetency. Mother's GAL and attorney were notified of the TPR hearing, scheduled in March 2018. Mother had been hospitalized for mental health treatment. At the TPR hearing, mother was not present but her GAL and attorney were. There was no inquiry as to why mother was not present. Mother's attorney filed an answer and a motion to dismiss the TPR petitions but did not object to any evidence, cross-examine witnesses, or present evidence or arguments. Mother's rights to her children were terminated and she appealed.
- Standard of Review: "Respondent must show: (1) her counsel's performance was deficient or fell below an objective standard of reasonableness; and (2) her attorney's performance was so deficient she was denied a fair hearing." Sl. Op. at 4-5 (citation omitted).
- Right to Counsel: "When the State moves to destroy weakened familial bonds, it must provide the parents with fundamentally fair procedures," which includes a statutory right to counsel and effective assistance of a counsel. Sl. Op. at 4 (citations omitted).
- Insufficient Record on Appeal: The record shows mother's absence was noted but the reasons for it were not discussed. In the period between mother's appearance at the hearing re: her competency/need for a GAL and the TPR hearing, mother was hospitalized, and this period is of particular concern. The appellate court cannot determine why mother was not present at or what her condition was at the time of the TPR hearing. There is limited evidence of mother's relationship with her attorney or GAL re: contact with them or instructions she gave them about her case. Nothing explains the discrepancy between mother's attorney's filing of an answer and motion to dismiss and lack of advocacy for mother during the actual hearing. Without knowing the reason, the appellate court cannot determine if the attorney's performance was deficient. The appellate court will not speculate.
- The appropriate remedy is remand for the trial court to find those facts and make a determination of the adequacy of the attorney representation. The trial court should inquire " 'into efforts by [Mother's] counsel to contact and adequately represent [her] at the termination

of parental rights hearing' and determine 'whether [she] is entitled to appointment of counsel in a new termination of parental rights proceeding.' " Sl. Op. at 8 (citations omitted). If a prejudice determination is necessary, the trial court, after having all the facts, should determine whether mother was deprived of a fair hearing.

Insufficient notice, evidence, and findings

In re L.S., ___ N.C. App. ___ (Dec. 4, 2018)

Held: Reversed

- **Facts:** In 2015, two children were adjudicated dependent. In the dependency case, respondent father agreed to an out-of-home services agreement to address substance abuse, mental health, and domestic violence issues. After the primary permanent plan of adoption was ordered in 2017, DSS initiated a TPR against both parents. Regarding respondent father, the court terminated his parental rights based upon G.S. 7B-1111(a)(2) (failure to make reasonable progress) and 7B-1111(a)(5) (failure to legitimate children born out of wedlock). Respondent father appeals.
- **Insufficient Notice Pleading:** A TPR petition must state "facts that are sufficient to warrant a determination that one or more of the grounds for terminating parental rights exists." Sl. Op. at 8 (citations omitted). Although factual allegations are not required to be exhaustive, "they must put a party on notice as to what acts, omissions or conditions are at issue." *Id.* Neither the body of the TPR petition nor the incorporated affidavit of the DSS social worker (which is an account of DSS's efforts provided to the father) refer to the father's willful failure to make reasonable progress. The TPR petition did not provide insufficient notice to respondent father of this TPR ground.
- **Insufficient Evidence:** A TPR based upon G.S. 7B-1111(a)(5) (failure to legitimate) requires that the petitioner prove and the trial court find by clear, cogent, and convincing evidence that (1) before the TPR petition was filed, (2) the father of a child born out of wedlock failed to take each of the enumerated actions. The findings of fact were not based on clear, cogent, and convincing evidence. DSS did not present any evidence that the children were born out of wedlock or that respondent father failed, prior to the filing of the TPR petition, to take actions specified in G.S. 7B-1111(a)(5)a., b., c., and e.

In re J.M.K., ___ N.C. App. ___ (Sept. 4, 2018)

Held: Reversed

- **Facts:** The case involves a private termination of parental rights action initiated by the mother against the father. The petition alleged failure to pay child support and failure to legitimate, G.S. 7B-1111(a)(4) & (5) as grounds. Respondent father's rights were terminated on the grounds of abandonment, failure to pay child support, and failure to legitimate, and he appeals.
- **Standard of review** is whether clear, cogent, and convincing evidence supports the findings of fact, and whether the findings of fact support the conclusion of law adjudicating the ground to TPR. The findings and conclusions must "reveal the reasoning which led to the court's ultimate decision." Sl. Op. at 3.

- Regarding the abandonment ground, the petition neither alleged nor put the respondent father on notice that his parental rights were subject to termination due to abandonment. As a result, the adjudication of abandonment must be reversed.
- In a TPR based on failure to pay child support, the “petitioner must prove the existence of a support order that was enforceable during the year before the termination petition was filed.” Sl. Op. at 5 (citations omitted). There was no evidence of a child support order.
- A court may terminate a father’s parental rights to a child born out of wedlock when the father, prior to the filing of the TPR petition (or motion) fails to take any of the enumerated actions set forth in G.S. 7B-1111(a)(5). The trial court must make specific findings of fact for each of the 5 subsections. Here, the trial court only made findings addressing subsections (a), (c), and (d) and did not address subsections (b) (legitimate the child through G.S. 49-10 or -12.1) and (e) (“establish paternity” through one of the designated statutes or other judicial proceeding).

Insufficient Notice Pleading and Findings, Abandonment, Failure to Pay Child Support

In re I.R.L., ___ N.C. App. ___ (Jan. 15, 2019)

Held: reversed in part, vacated and remanded in part

- Facts: I.R.L. was born in 2014. Mother and father lived with I.R.L. for 3 months in 2015 until mother and child moved out of the home. In April 2016, mother obtained a one-year DVPO against father, which prohibited contact with mother but did not forbid contact with any minor child residing with mother. On March 20, 2017, one month before the DVPO expired, father filed a complaint for visitation with I.R.L. and mother filed a TPR petition against father alleging father had not contacted or seen I.R.L. and had not paid any financial support since 2015. The TPR was granted on the grounds of failing to pay child support and abandonment. Father appeals.
- G.S. 7B-1111(a)(7) requires that the parent has willfully abandoned the child for at least 6 consecutive months immediately preceding the filing of the TPR petition. During the relevant time period, Sept. 20, 2016 to Mar. 20, 2017, the court found (1) the father had not seen the child, inquired about the child, or provided substantial financial support for the child, (2) there was a DVPO against father for one year, and (3) father filed for visitation on Mar. 20, 2017. There were no findings addressing the willfulness of father’s conduct, which is a required element of the ground. Because of the DVPO, the willfulness finding was especially important since any communication, gifts, or requests to visit the 3-year-old child would have had to be directed to mother, who father was specifically prohibited from contacting. The findings were inadequate to support the conclusion that father willfully abandoned the child. Vacated and remanded to make appropriate findings.
- G.S. 7B-1111(a)(4) requires the parent has willfully failed to pay child support as required by a decree or custody agreement for one year or more preceding the filing of a TPR petition. The “petitioner must prove the existence of a support order that was enforceable during the year before the termination petition was filed.” Sl. Op. at 7. Although there was testimony of a December 2014 child support order for \$50/month, the TPR order does not include findings indicating there was such an order. The findings are insufficient to support the conclusion of law. Further, the petition did not provide sufficient notice to father of the failure to pay child support ground when it alleged father “has failed to provide substantial support or consistent

care for the minor child.” This allegation “may be an assertion under a ground of abandonment” and is insufficient to father on notice of the TPR ground under G.S. 7B-1111(a)(4). Sl. Op. at 8. There was no allegation of a willful failure to pay support as required by an order or separation agreement or reference to G.S. 7B-1111(a)(4). Reversed.

Adjudication: Abandonment

In re C.K.C., ___ N.C. App. ___ (Dec. 28, 2018)

Held: reversed

- **Facts:** In 2014, grandmother (and petitioner in this TPR) initiated a G.S. Chapter 50 custody action and obtained an ex parte emergency custody order of the two children. In 2016, a consent order was entered in the Chapter 50 action that awarded (1) grandmother with joint legal custody of the two children and primary physical custody, (2) grandfather and his wife with joint legal custody and secondary physical custody with visitation, and (3) the termination of father’s child support order and no visitation with father. The consent order provided that grandmother will file an action to terminate respondent father’s parental rights, which no party will oppose. In October 2017, respondent father filed a motion to modify the Chapter 50 consent order alleging a substantial change in circumstances and seeking sole custody. In November 2017, grandmother filed a TPR petition alleging neglect and abandonment under G.S. 7B-1111(a)(1) & (7), which was granted in March 2018. Respondent father appeals the TPR, challenging both grounds.
- **The standard of review** for a ground to TPR is whether there is clear, cogent, and convincing evidence to support the findings of fact and whether the findings of fact support the conclusions of law. The conclusion of law is reviewed de novo.
- **“Abandonment** implies conduct on the part of the parent which manifests a willful determination to forego all parental duties and relinquish all parental claims to the child.” Sl. Op. at 4 (citation omitted). Willfulness is more than intention; it has purpose and deliberation. Willful abandonment is more than a parent’s failure to live up to his parental obligations; “findings must clearly show that the parent’s actions are wholly inconsistent with a desire to maintain custody.” Sl. Op. at 5. Willfulness is a question of fact.
- **Willful abandonment under G.S. 7B-1111(a)(7)** involves the six consecutive months immediately preceding the filing of the TPR petition, although the court may consider the parent’s conduct outside of this determinative time period when evaluating a parent’s credibility and intentions. During the six month relevant time period, respondent father filed a motion to modify the Chapter 50 consent order seeking sole custody, which demonstrates that he did not intend to forego all parental duties and relinquish all parental rights to the children. **Neglect under G.S. 7B-1111(a)(1)** includes a juvenile who has been abandoned (as defined by G.S. 7B-101(15)). The finding of neglect must be based on evidence that shows neglect at the time of the termination hearing. Respondent father’s attempt to regain custody of his children precludes the court’s determination that respondent-father neglected the children through abandonment.
- **“The consent order, as construed by the trial court, is void as against public policy,** insofar as it constitutes an agreement that Respondent-father’s parental rights should be terminated or that Respondent-father relinquished his parental rights...” Sl. Op. at 7. There was not a properly

executed consent or relinquishment for adoption, and a TPR requires the statutory process of a two-step process involving an adjudicatory and dispositional stage. See *In re Jurga*, 123 N.C. App. 91 (1996); *Foy v. Foy*, 57 N.C. App. 128 (1982).

Disposition- Best Interests Findings

In re T.H., ___ N.C. App. ___ (June 18, 2019)

Held: Affirmed

- **Facts:** This TPR arises from an underlying action where the two children were adjudicated neglected and dependent related to their parents' substance use, mental health issues, and criminal charges. The TPR was granted on the grounds of neglect and willful failure to make reasonable progress to correct the conditions that led to the children's removal. Respondent mother appeals the disposition only, which concluded that the TPR is in the children's best interests.
- **Best Interests and Standard of Review:** After an adjudication of at least one ground to terminate parental rights, the court proceeds to disposition, which is based on whether the TPR is in the child's best interests by considering factors in G.S. 7B-1110. The standard of review is an abuse of discretion, which is when "the court's ruling is manifestly unsupported by reason or is so arbitrary that it could not have been the result of a reasoned decision." Sl. Op. 5. Here, there was no abuse of discretion as the court's order reflects it properly considered the required factors and made a reasoned best interests determination.
- **Best Interests Findings:**
 - Findings under G.S. 7B-906.2(b) addressing reunification efforts apply to permanency planning hearings and not termination of parental rights proceedings, which are governed by Article 11 of G.S. Chapter 7B. The finding that the TPR is necessary to accomplish the best permanent plan of adoption satisfies G.S. 7B-1110(a)(3).
 - When considering any other relevant factor (G.S. 7B-1110(a)(6)), the trial court exercised its discretion when determining the mother's claim of recent sobriety was outweighed by her years of unaddressed substance use as it is "the trial judge's duty to weigh and consider all competent evidence, and pass upon the credibility of the witnesses, the weight to be given their testimony and the reasonable inferences to be drawn therefore." Sl. Op. at 7. Additionally, G.S. 7B-1110 does not require the court to make findings on all of the evidence presented but instead requires written findings of relevant factors. "A factor is relevant if there is conflicting evidence concerning the factor that is placed in issue." Sl. Op. at 9. Without conflicting evidence concerning DSS's efforts to contact mother while she was incarcerated, no findings were required.

Appeal: No Merit Brief; Rule 3.1

In re T.H., ___ N.C. App. ___ (June 18, 2019)

Held: Affirmed

- **Facts:** Respondent father appeals the TPR ground of neglect. His counsel filed a "no-merit" brief under App. Rule 3.1(e) and requested the appellate court conduct an independent review.

Respondent father did not file his own brief. The appellate court exercised its discretion under App. Rule 2 to consider issues that were not raised in the briefs and found no prejudicial error.

- **Anders-type Review:** There is no statutory or constitutional right to an independent review by the appellate court when no issue has been brought to the court's attention. App. Rule 3.1(e) does not include the same Anders requirements that are established by the U.S. Supreme Court for criminal appeals. A TPR is not criminal in nature, triggering the requirements of Anders. Although parents have a statutory right to counsel in a TPR, there is no statutory right to the Anders procedures. Until the General Assembly or N.C. Supreme Court (by rule or holding) creates the right to an Anders-type review of issues that are not raised by the parties or their counsel, App. Rule 28 limits the right of review to issues actually raised in the briefs.
 - **Author's Note:** The NC Supreme Court heard arguments on May 28, 2019 on this issue in another matter, *In re L.E.M.*, 820 S.E.2d 577 (2018).

In re I.B., ___ N.C. App. ___ (Nov. 20, 2018)

Held: Affirmed

- **Facts:** Respondent mother's parental rights were terminated. In compliance with NC Appellate Rule 3.1(d), her attorney filed a no merit brief and notified respondent mother of her right to file a pro se brief. No pro se brief was filed. The court of appeals conducted an independent review of the appellate record.
- **Anders vs. App. Rule 3.1(d):** Through the enactment of NC Appellate Rule 3.1(d), the NC Supreme Court created an *Anders*-like process for juvenile cases. *See Anders v. State of California*, 386 U.S. 738 (1967). App. Rule 3.1(d) does not include all the procedures of the *Anders* process. Specifically excluded from Rule 3.1(d) are the requirements under *Anders* that (1) appellant's counsel moves to withdraw from the representation and (2) the appellate court conducts an independent review of the record to confirm whether the appeal is frivolous before granting the motion to withdraw and dismissing the appeal. Under *Anders*, if the appellate court determines the appeal is not frivolous, it either denies the attorney's motion to withdraw or grants it and appoints a new attorney and orders the attorney to file a brief on the merits. Under App. Rule 3.1(d), counsel does not seek to withdraw. The attorney may continue to advise the client on procedural and substantive matters, which assures the client will be able to file a pro se brief that raises the arguments the client wants the appellate court to review. The appellate court can then adjudicate the appeal of issues raised in the briefs. When interpreting the procedural rule, the appellate court looks to the text, which here is plain and unambiguous. The language of App. Rule 3.1(d) does not require the appellate court to conduct an independent review of the record. Although not required, the court of appeals has discretion to review conduct the review where appropriate.

In re D.A., ___ N.C. App. ___ (Oct. 16, 2018)

Held: Dismissed

- When respondent-counsel complies with App. Rule 3.1(d) by filing a no-merit brief and notifying the client, in this case respondent-mother, of her right to file a pro se brief, and respondent-mother fails to file a pro se brief, no issues have been argued or preserved for appellate review. Citing *In re L.V.*, 814 S.E.2d 929 (2018).

- When respondent-counsel files a no-merit brief pursuant to App. Rule 3.1(d) but is unable to comply with the requirements of the rule regarding sending notice to the client (in this case respondent-father) of the no-merit brief, record, transcript, and right to file a pro se brief after making diligent efforts to do so, the appellate court may invoke App. Rule 2 to “expedite a decision in public interest” and suspend the portion of App. Rule 3.1(d) that mandates service on the client. Where the respondent father failed to communicate his present address to counsel, the appellate court must make a case-by-case consideration when applying App. Rule 2. In this case, appellate counsel made an exhaustive effort to serve his client, who at trial refused to disclose his address, and App. Rule 2 was invoked. The respondent father failed to file a pro se brief to argue or preserve issues for appellate review.

In re L.E.M., ___ N.C. App. ___ (Oct. 2, 2018)

Held: Dismiss Appeal

There is a dissent and a concurrence in result only

- Facts: The trial court granted the petition to terminate respondent father’s parental rights, which was initiated by DSS who had custody of the child pursuant to a neglect and dependency action. The TPR was based on the grounds of neglect and failure to make reasonable progress to correct the conditions that led to the child’s removal. G.S. 7B-1111(a)(1)–(2). Respondent father timely appealed. Respondent father’s counsel filed a no merit brief and requested the appellate court conduct an independent review of the case pursuant to Appellate Rule 3.1(d). Counsel also notified respondent father of his right to file his own arguments directly with the court of appeals, but he did not do so.
- Opinion: By appellant’s failure to file written arguments (a pro se brief) with the appellate court, “no issues have been argued or preserved for review in accordance with our Rules of Appellate Procedure.” Sl. Op. at 6 quoting *In re L.V.*, ___ N.C. App. ___ (July 3, 2018). Being bound by precedent, respondent’s appeal must be dismissed.
- Concurrence: Although the court is bound by *In re L.V.*, “I believe [it] erroneously altered the jurisprudence of cases arising under [App.] Rule 3.1.... [and] significantly impacts the constitutional rights of North Carolinians... whose fundamental right to a parental relationship with his child should only be terminated as contemplated by law.” Sl. Op. concurrence at 1. No merit briefs arise from *Anders v. California*, 386 U.S. 738 (1967), which applies to criminal cases. Although the court of appeals held that *Anders* procedures involving a full examination of the proceeding by the appellate court to determine whether the case is wholly frivolous do not apply to TPR cases (*In re N.B.*, 183 N.C. App. 114 (2007)), the N.C. Supreme Court then adopted App. Rule 3.1(d). The rule allows for no merit briefs and an *Anders*-like procedure in appeals of juvenile orders, including a TPR. See G.S. 7B-1001. Although App. Rule 3.1(d) authorizes the parent to file a pro se brief, it does not appear to require a parent to file such a brief for appellate review. Rather than address previous case law that consistently conducted *Anders*-type reviews under Rule 3.1(d), the holding in *In re L.V.* was supported by dicta, which is not controlling authority, in a concurrence, which is not binding on the court, and “I believe *In re L.V.* is an anomaly in our case law that must be corrected....” Sl. Op. concurrence at 5.
- Dissent: Adopting the analysis of the concurrence, the dissent disagrees with the conclusion that the court is bound by *In re L.V.* because it is contrary to settled law established in prior opinions

that continue to be controlling. App. Rule 3.1 requires appellate counsel to file an appellate brief that includes issues that might support the appeal and state why those issues are without merit or would not change the result, the purpose of which seems to be to allow the counsel to request a review by the appellate court for potential error that counsel has not identified.

In re I.P., ___ N.C. App. ___ (Oct. 2, 2018)

Held: Dismiss Appeal

There is a dissent and a concurrence in result only, both of which are discussed in *In re L.E.M.*, which was filed concurrently with this opinion.

- Respondent father’s counsel filed a no merit brief under Appellate Rule 3.1(d) for an order that terminated father’s parental rights on five different grounds, noting there was no error on the ground of neglect and no abuse of discretion in determining the TPR was in the child’s best interest. Counsel complied with the requirements of Rule 3.1(d), including notifying respondent father of his right to file a pro se brief. Counsel filed a motion requesting an extension of time for respondent father to file a pro se brief, which was granted. Respondent father filed his brief late, appears to request the appeal be held in abeyance (which was denied), and argues a “bare assertion of error unsupported by citation to any record evidence or legal authority” and is therefore abandoned. Sl. Op. at 8. *See In re C.D.A.W.*, 175 N.C. App. 680 (2006); App. Rule 28(b)(6). Respondent father’s arguments are untimely and not properly before the court as they are unsupported allegations of error. Citing *In re L.V.*, ___ N.C. App. ___ (July 3, 2018), the appeal must be dismissed as no issues have been argued or preserved for appellate review.

Civil Opinions Related to Child Welfare

Reporting Requirements

Rouse v. Forsyth County DSS, ___ N.C. App. ___ (Nov. 6, 2018)

Held: Affirmed in part; vacated in part

- This is an employment case involving the discharge of a Senior Social Worker in the Family and Children’s Division After Hours Unit at Forsyth County DSS. One of the issues addressed in this opinion discusses mandated reporting under G.S. 7B-301.
- Facts: The social worker provided “supportive counseling” (a Forsyth County DSS policy that supplemented the state’s screen in and screen out policy regarding a report of abuse, neglect, or dependency) to a homeless father and son to assist the father in finding temporary housing for his 12-year-old son. In providing “supportive counseling,” the social worker spoke with the son’s mother to see if the son could stay with her. During that conversation, the mother gave various reasons why the son could not stay with her, one of which she blurted out “he [the son] molested my daughters.” The social worker asked follow up questions of the mother who immediately recanted. The social worker also questioned the father and son both of whom denied the recanted allegation. Ultimately, the mother agreed to allow the son to stay with her starting the next night. The social worker did not document the allegation or treat it as a report of abuse but instead documented her provision of supportive counseling and the efforts made on behalf of the father and son. Weeks later, Forsyth County DSS was contacted by another county DSS about the same family and an allegation of child-on-child sexual misconduct.

Afterwards, the social worker was discharged from her employment, which she successfully appealed before an administrative law judge (ALJ). Forsyth County DSS appealed the ALJ decision, arguing in part that the social worker's failure to generate a CPS report under G.S. 7B-301(a) after interviewing the father, son, and mother was grossly inefficient job performance constituting just cause for dismissal.

- Discussion of reporting requirements: Evidence (specifically the social worker's testimony) supported the finding of fact that the social worker treated the meeting with the family as a "general inquiry" about foster care since no party made a report and she had no independent cause to suspect abuse of child. Sl. Op. at 15. A violation of G.S. 7B-301, which requires a report by a person who has cause to suspect a child is abused, neglect, or dependent, was not established by the greater weight of the evidence. "Cause to suspect" has not been defined by the courts; however, "the standard is not just a suspicion.... a person deciding whether to make a report also must consider a child's statements, appearances, or behavior (or other objective indicators) in light of the context; the person's experience; and other available information." Sl. Op. at 18-19 quoting Janet Mason, *Reporting Child Abuse and Neglect in North Carolina* 67 (3rd ed. 2013). The social worker testified that based on the context of the statements, her experience, and her observation and interaction with the son, she had no cause to suspect abuse. Respondent failed to prove the social worker had cause to suspect and knowingly failed to make a report in violation of G.S. 7B-301. The social worker performed her job requirements regarding the "supporting counseling" practice utilized by Forsyth County DSS.

Effect of TPR on Grandparent Visitation

Adams v. Langdon v. Malone, ___ N.C. App. ___ (March 19, 2019)

Held: Reversed and remanded

- Relevant Facts: Father filed a child custody action against mother. In 2011, father obtained a temporary custody order granting him primary custody of their child. In 2012, maternal grandmother filed a motion to intervene in the custody dispute, which was granted. Also in 2012, a permanent custody order was entered that provided sole custody to father, visitation of one weekend/month plus one additional Saturday/month with grandmother, and no visitation with mother. In Sept. 2017 in a separate termination of parental rights (TPR) action initiated by father, mother's parental rights were terminated. In Nov. 2017, grandmother/intervenor filed a show case motion for visitation in the custody action. In 2018, the trial court ruled the custody action did not survive the TPR and grandmother's visitation rights terminated with the termination of mother's parental rights. Grandmother appealed that order. (Note, grandmother appealed another order in the custody action that is not addressed in this summary).
- Grandmother's visitation rights were not extinguished by the termination of mother's parental rights. In 2012, prior to the TPR, grandmother intervened and obtained an order giving her visitation rights in the parent's ongoing custody dispute. Because she became a party to a custody proceeding, "the court has the ability to award or modify visitation even if no ongoing custody dispute exists between the parents at the time." Sl. at 11 quoting *Quisinberry v. Quisinberry*, 196 N.C. App. 118, 122 (2009). Once grandmother became a party, she is a party for all purposes. This is similar to the situation in *Sloan v. Sloan*, 164 N.C.

App. 190 (2004). After the unexpected death of the child's father, the court retained jurisdiction of the custody action between the parents and permitted the paternal grandparents to intervene and seek a modification and enforcement of the custody order that was entered in that action prior to the father's death that awarded them telephonic visits with their grandchild. Here, the intervenor's visitation rights exist independently of the mother's parental and custodial rights such that she could seek to enforce through rights through contempt proceedings.

Service by Publication: Due Diligence

Henry v. Morgan, ___ N.C. App. ___ (March 19, 2019)

Held: Affirmed (defendant's motion to dismiss)

- "When a plaintiff's attempts to find and serve a defendant do not meet the due diligence standard described in Rule 4(j1) of the North Carolina Rules of Civil Procedure, service by process of publication is improper and dismissal is appropriate." Sl. Op. at 1.
- The exercise of due diligence to locate and serve defendant is a conclusion of law that is reviewed de novo. Due diligence does not involve a "restrictive mandatory checklist" but does require the plaintiff to "use all resources reasonably available to her in attempting to locate defendants." Sl. Op. at 4-5. It is examined on a case-by-case basis. The focus is not on what plaintiff did not do but on what plaintiff did do. Here, Plaintiff's attempts to serve defendant at one address where defendant did not reside and one general google search was insufficient when readily available resources were left unexplored, such as a DMV or public records search (Defendant's driver's license states his correct address) or request of defendant's attorney for defendant's address or whether he would accept service.

Criminal Opinions Related to Child Welfare

Evidence of Prior Acts: Rules 404 and 403

State v. Godfrey, ___ N.C. App. ___ (Dec. 18, 2018)

Held: No Error

- Facts: Defendant appeals his conviction of a first-degree sex offense with a child, arguing the trial court erred in admitting evidence of prior bad acts. The conviction is based on an incident that occurred in May 2004, when the victim was 12 years old, although she did not report the crime until 2016. In the "May 2004" incident for which Defendant was charged, the victim testified that when she was staying at the defendant's home, he pulled her into the laundry room, removed her pants and underwear, and digitally penetrated her vagina with his middle finger until she freaked out and ran away. The victim testified to two other incidents that Defendant was not charged with: (1) the "bed incident," which occurred a month or two before the May 2004 incident when the victim was staying at Defendant's home, and where Defendant crawled into bed with the victim and digitally penetrated her vagina with his middle finger until she freaked out and ran away, and (2) the "Lick Mountain" incident, when the victim was staying at Defendant's place two or three years before the May 2004 incident, and where Defendant while wrestling with victim, carried her to his bed and digitally penetrated her vagina with his

middle finger. The trial court permitted the testimony of prior acts for the purpose of showing a “common plan or scheme” to digitally penetrate the victim under Rule of Evidence 404(b) and determining the testimony was more probative than prejudicial under Rule 403.

- The standard of review of a trial court’s Rule 403 determination is an abuse of discretion. The appellate court reviews de novo the legal conclusion that evidence is/is not covered by Rule 404(b).
- Rule 404 limits the introduction of character evidence but allows evidence of other crimes, wrongs, or acts to show a person acted in conformity therewith when the evidence is relevant to a fact or issue and is not for the purpose of showing defendant has the propensity to commit an offense of the nature of the crime charge. Evidence of a similar sex offense involving the same victim as the victim of the crime for which defendant is on trial is often viewed as showing Defendant’s “common scheme or plan” to sexually abuse the victim. The evidence may be excluded under Rule 403 when its probative value is outweighed by unfair prejudice. “When prior incidents are offered for a proper purpose, the ultimate test of admissibility is whether they are sufficiently similar and not so remote as to run afoul of the balancing test between probative value and prejudicial effect set out in Rule 403.” Sl. Op. at 10 (citation omitted). Here, the three incidents involved the same type of sexual act involving penetration, however, slight, by an object (the defendant’s middle finger) into a genital opening of a person’s body (the victim’s vagina). Additionally, all three incidents occurred while the victim was staying with the Defendant. Each incident involved the same victim, same mode of penetration, and same circumstance and were sufficiently similar to show a common scheme or plan by Defendant to digitally penetrate the victim while she was under his control. Although the Lick Mountain incident was two or three years earlier, the time period does not inherently render the evidence of this prior act so remote as to eliminate its probative value given its striking similarity to the other incidents. There was no abuse of discretion in admitting the testimony regarding both prior acts.

House Bill 301/Session Law 2019-33
An Act to make revisions to the Juvenile Code pursuant to recommendations
by the Court Improvement Program (CIP)

SECTION 1.

Amends G.S. 7B-101

Expands the definition of responsible individual to include an individual responsible for subjecting a juvenile to human trafficking, sexual servitude, or involuntary servitude, regardless of whether they are parents, guardians, custodians or caretakers. This change comports with changes made to the definition of abused juvenile that went into effect October 1, 2018 and December 1, 2018.

SECTION 2.

Amends G.S. 7B-200

G.S. 7B-200 currently provides for an automatic stay of civil custody actions involving juveniles when an abuse, neglect or dependency (A/N/D) petition is filed. Prior to this amendment, there was no requirement to notify the parties in the stayed action that their action had been stayed. This section adds a requirement for a notice to be placed in the stayed action, if information about the stayed action is made known to the A/N/D court. This amendment requires the creation and use of a new AOC form for the notice.

SECTION 3.

Amends G.S. 7B-320

Amends G.S. 7B-320(a) to require the DSS director to attempt personal delivery of the written notification to the responsible individual in an “expeditious manner” rather than within “5 working days.” (There are no changes to subsection (b) which requires the DSS director to attempt personal delivery for 15 days before using other delivery methods.)

SECTION 4.

Amends G.S. 7B-323

This section amends G.S. 7B-323 to clarify the types of evidence a court may allow to be admitted during a responsible individuals list (RIL) hearing. This change clarifies that courts may permit the admission of relevant and reliable evidence including but not limited to child medical evaluation reports and child and family evaluation reports that a director relied upon to make a determination that abuse or serious neglect occurred. This section also allows law enforcement officers who are investigating the same allegations that led the DSS director to determine that the person was responsible for abuse or serious neglect to attend closed RIL hearings.

SECTION 5.

Amends G.S. 7B-324

This section amends G.S. 7B-324 so that a person identified as a responsible individual is not eligible for judicial review if, prior to the hearing on the petition for judicial review, the person is convicted of a crime that resulted from the same incident that led to identification of the person as a responsible individual.

SECTION 6.

G.S. 7B-503(a)(2)

This section adds “serious emotional damage” as it is defined within the definition of abused juvenile in G.S. 7B-101(e) as an additional ground for nonsecure custody. As per G.S. 7B-101(e), “serious emotional damage is evidenced by a juvenile’s severe anxiety, depression, withdrawal, or aggressive behavior toward himself or others.”

SECTION 7.(a)

Amends G.S. 7B-600(c)

This section amends G.S. 7B-600 to allow a court to find that a prospective guardian’s provision of a stable placement for a juvenile for six consecutive months is evidence that the prospective guardian has adequate resources “to appropriately care for the juvenile.”

SECTION 7.(b)

Amends G.S. 7B-903(a)(4)

This section amends 7B-903(a)(4) to allow a court to find that a prospective custodian’s provision of a stable placement for a juvenile for six consecutive months is evidence that the prospective custodian has adequate resources “to appropriately care for the juvenile.”

SECTION 8.

Amends G.S. 7B-901(c)(2) and (d)

The amendment to 7B-901(c)(2) clarifies that a court may not terminate the parental rights of a parent to one juvenile and simultaneously use that termination to cease reasonable efforts for reunification in an initial disposition hearing for a sibling of that juvenile.

The amendment to G.S. 7B-901(d) clarifies that the court shall conduct a permanency planning hearing within 30 days when a court determines that reunification efforts are not required at the initial disposition.

SECTION 9.

Amends G.S. 7B-905.1(a) and (b)

The amendment to 7B-905.1(a) clarifies that when a court order removes custody of the juvenile from a parent, guardian, or custodian or when an order continues the juvenile's placement outside of the home, a court may order that no visitation occur if it is in the juvenile's best interests consistent with the juvenile's health and safety.

The amendment to 7B-905.1(b) requires a DSS agency to request a hearing within 30 days of the director's suspension of a visitation plan, unless a review or permanency planning hearing is already scheduled to be heard within 30 days of the suspension.

SECTION 10.

Amends G.S. 7B-906.1(a), (g), (j) and (n)(1)

The amendment to G.S. 7B-906.1(a) provides that a court shall conduct ongoing review hearings as needed after the initial disposition hearing. This amendment also replaces the term "subsequent permanency planning hearing" with the term "permanency planning hearing."

The amendment to G.S. 7B-906.1(g) eliminates the requirement for the court to warn the parents, guardian, or custodian that "a failure or refusal to cooperate with the plan may result in an order" that reunification efforts shall cease.

The amendment to 7B-906.1(j) mirrors the changes in made to 7B-600(c) and 7B-903(a)(4) which appear in Sections 7.(a) and 7.(b). The amendment to 7B-906.1(j) allows a court to find that a prospective guardian's/custodian's provision of a stable placement for a juvenile for six consecutive months is evidence that the prospective guardian/custodian has adequate resources "to appropriately care for the juvenile."

The amendment to 7B-906.1(n)(1) allows a court to waive further hearings when the juvenile has resided in the placement for at least six consecutive months and the court enters a consent order pursuant to G.S. 7B-801(b1).

SECTION 11.

Amends G.S. 7B-906.2(a1), (b), (c), and (d)

The amendment to 7B-906.2(a1) provides that concurrent planning is not required when a permanent plan is achieved in the order or has been achieved in a prior order.

The amendments to 7B-906.2(b) allow reunification to be removed as a primary or secondary permanent plan at any permanency planning hearing if: 1) reasonable efforts for reunification were ceased at the initial disposition hearing, or 2) at a prior review hearing, the court found that efforts to reunite the juvenile with either parent would be unsuccessful or inconsistent with the juvenile's health or safety and need for a safe, permanent home within a reasonable

period of time, or 3) the court implements or has implemented a permanent plan or 4) the court makes written findings at the permanency planning hearing that reunification efforts clearly would be unsuccessful or inconsistent with the juvenile's health or safety.

The amendment to G.S. 7B-906.2(c) clarifies that, when reunification is a permanent plan, the court must make a finding about whether the county's reunification efforts were reasonable at each permanency planning hearing.

The amendment to G.S. 7B-906.2(d) requires the court to make written findings that demonstrate the degree of success or failure toward reunification rather than "the lack of success."

SECTION 12.

Amends G.S. 7B-908(b)(1) and (e1)

This section makes three amendments to G.S. 7B-908(b)(1). The first amendment to G.S. 7B-908(b)(1) adds the legal guardian as a person who receives notice of post-termination of parental rights (post-TPR) review hearings. The second amendment to G.S. 7B-908(b)(1) allows a juvenile of any age to participate at post-TPR review hearings. The final amendment clarifies the parties who may participate at post-TPR review hearings.

The amendment to G.S. 7B-908(e1) adds the same language that is currently found in G.S. 7B-906.1(h) and 7B-807 to require that post-TPR orders be reduced to writing, signed by the judge, and filed within 30 days of completion of the hearing and the procedure the clerk must follow when orders are not entered within 30 days.

SECTION 13.

Adds a new section G.S. 7B-909.1

This addition codifies a respondent parent's right to counsel when relinquishing his/her parental rights to DSS for the purpose of adoption. This right is addressed in *In re Maynard*, 116 N.C. App. 616, 448 S.E.2d 871 (1994).

This addition requires that before a respondent parent may execute a relinquishment, notice shall be given by "any reasonable and timely means" to the parent's retained counsel or confirmed counsel, or if they are unavailable, to a partner or employee at their law office that DSS "has made arrangements for the parent to execute a relinquishment at a specific date, time, and location." Prior to executing the relinquishment, the parent must also be advised of the right to seek advice from their attorney and the right to have their attorney present while executing the relinquishment.

SECTION 14.a

Amends G.S. 7B-1001(a) and (a1)

The amendments in Section 14.(a) create consistency in the language in used in G.S. 7B-1001(a) and (a1) regarding appeals.

SECTION 14.b

Amends G.S. 7B-1003(e)

These amendment deletes references to repealed subsections of the Juvenile Code and clarifies that G.S. 7B-903.1 will apply to any order entered during the pendency of an appeal when a juvenile is in DSS custody.

SECTION 15.a

Amends G.S. 7B-2503(1)

This section amends G.S. 7B-2503(1) to allow an attorney appointed to represent a parent whose child was removed from the parent's custody during an undisciplined juvenile disposition to be paid for representing the parent in review and permanency planning hearings under G.S. 7B-906.1.

SECTION 15.b

Amends G.S. 7B-2506(1)

This section amends G.S. 7B-2506(1) to allow an attorney appointed to represent a parent whose child was removed from the parent's custody during a delinquent juvenile disposition to be paid for representing the parent in review and permanency planning hearings under G.S. 7B-906.1.

SECTION 16.

Amends G.S. 7B-3100

This section amends G.S. 7B-3100 to permit a juvenile's guardian ad litem attorney advocate appointed in an abuse, neglect, or dependency matter to share confidential information about the juvenile with the juvenile's attorney appointed or retained pursuant to G.S. 7B-2000 for a delinquent or undisciplined juvenile.

SECTION 17.

This act becomes effective October 1, 2019.

Bringing the Data to Life: Data as a Tool for Parent Representation

- 1) Why Use Data as a Tool in Child Welfare Cases?
 - a. Data provides facts that cannot be ignored & supports our goals in parent representation
 - b. “Best interest” standard generally not supported by data
 - c. Data trends can help craft novel arguments or strategies in child welfare cases

- 2) Where to Find Child Welfare Data and Research
 - a. Adoption and Foster Care Analysis and Reporting System (AFCARS)
 - b. Child Welfare Information Gateway & Local Practitioner Listservs
 - c. State Child Welfare Agency (and oversight agency)
 - d. Google Scholar/Open Source Research (ex: ResearchGate)

- 3) Putting the Data to Work: Evidence-Based Service Planning
 - a. On average, parents are asked to complete 7.5 tasks (D’Andrade and Chambers, 2012)
 - b. Completing tasks on a service plan requires 22-26 hrs/wk (Brook and McDonald, 2007)
 - Substance abuse treatment: 9 hours per week for 6 months
 - Employment counseling/services: 5 hours per week for 6 months
 - Case management/meetings: 5 hours per week
 - Parenting classes/training: 2 hours per week
 - Other services (ie: therapy, DV counseling, etc.): 1-4 hours per week
 - c. Poorer families possess fewer material resources and social supports, experience lower quality health, education, and housing (Zilberstein, 2016)
 - Must invest more time and resources in meeting basic needs
 - Require more coping ability and diligence to overcome these additional barriers
 - d. Boilerplate services result in 35% of parents getting services for problems they don’t have (D’Andrade and Chambers, 2012)
 - 17% had SA tasks but no SA issues
 - 26% had DV tasks but no DV issues
 - 20% had MH tasks but no identified MH issues
 - e. Intensive or higher number of services does not consistently correlate with quicker reunification or lower re-entry (Brook and McDonald, 2007)
 - f. Service plan tasks are not a proxy for change (Smith and Donovan (2003)
 - g. Evidence based service planning (Berliner et al., 2015)
 - Prioritizes efficacy and efficiency: short-term, planned discontinuation
 - Focus and parsimony: smallest # of services needed, focus on skill building
 - Triage and sequencing: meet basic needs first, stepped care
 - h. How Do We Leverage the Research?
 - Change the narrative (hours) and create visuals (calendar)
 - Hire your own social work expert (services, client empowerment, etc.)
 - Be involved in the drafting of service plans
 - Reasonable efforts (≠ “everything & kitchen sink” service plan tasks) + nexus
 - Abuse of discretion motions/motions to compel

- 4) Putting the Data to Work: Parent-Child Visitation
 - a. Visitation is critical for parents to learn/practice new skills (NC CW Worker Note October 2000)
 - Typical visitation (1 hour visitation/week) is the equivalent of one full-time week at the end of the year (+/- 52 hours)
 - b. Parent-Child Contact/Visitation is linked to positive outcomes
 - Improved child well-being (Hess, 2003)

- Adjusted better to placement (Hess, 2003)
- Spent less time in out-of-home care (Hess, 2003)
- c. Parent/Child Visitation is directly linked to reunification (Davis, et. al 1996)
 - Parents who visit their kids are approximately 10x more likely to be reunified
- d. Research how other courts look at duration/frequency of visitation developmentally (ex: MA Probate Court)
 - Birth – 1 years old: At least 2-3 hours/visit with 3 visits weekly
 - 1-3 yr olds: At least 4-6 hrs/visit with 3 visits weekly
 - 3-5 yrs old: At least 4-6 hrs/visit with 2 visits weekly and 1 overnight until noon
 - 6-12 yrs old: Overnights from Thursday-Sunday & 1 overnight during work wk
 - 13-18 yrs old: Overnights from Thursday-Sunday and 1 dinner w/ overnight
- e. Research why there is a presumption that visits should be supervised
 - See Georgia Juvenile Court Dependency statute, O.C.G.A. §15-11-112 (2019)
- f. How Do We Leverage the Research?
 - Draft Motions for Parenting Time include Proposed Orders
 - Challenge standard visitation practices- unsupervised should be starting point
 - Utilize your State's Family Court (divorce) parenting time guidelines, broken down by age group, as a framework for requests and orders
 - Make Reasonable Efforts Arguments at each stage of the proceeding
 - Hire a SW/clinical expert to assist as part of your legal defense team

5) Putting the Data to Work: Racial/Ethnic Disparities

- a. Documented racial disparities at each stage in child welfare (Dettlaff et al., 2011)
 - Acceptance for investigation (Zuravin et al., 2005)
 - Substantiation of alleged maltreatment (Ards, et al., 2003)
 - Placement in out of home care (Rivaux, et al., 2008)
 - Length of time in placement/ Longer time to reunification (Hill, 2005)
- b. Racial disparities in the CW system are not due to poverty alone, but are related to caseworker assessment of risk (Dettlaff et al., 2011)
 - Race was not an explanatory factor in substantiation decisions when only poverty (family income) was analyzed (Dettlaff et al., 2011)
 - BUT when caseworker assessment of risk was added to the model, race emerged as a significant explanatory factor in substantiation decisions (Dettlaff et al., 2011)
- c. Racial disparities in the courtroom began at the very door to the courthouse (Lens, 2019)
 - Demographic divide of clients vs. legal professionals
 - Separation by space, color, and clothing
- d. Clients marginalized: rules of the adversarial process, stereotypical narratives (Lens, 2019)
 - Key interactions tinged with racial stereotypical bias
 - The silence of parent voice in the courtroom
 - The narrative of blame, shame and helplessness
 - Brief courtroom interactions are synergistic for use of stereotypes/bias
- e. How do we Leverage the Research?
 - Work with attorneys/bar to implement Judicial Benchcards (ex:NCJFCJ)
 - Change the narrative: address structural barriers, emphasize the positive, and ensure everyone has a name and a voice
 - Locate family/kinship resources AND advocate for equal service provision
 - Consider hiring investigator, reach out to local community organizations
 - File motions identifying the racial disparity & linking disparity to reasonable efforts