





# Collaborative Debris Info Session

# 9/28/2018









**DR-4393-NC** 

# **Debris Removal Basics**





#### What basic information do I need to capture?

- > A brief description and photo of the immediate threat being posed
- The type and quantity of debris that is being removed (woody/vegetative, construction & demolition, white goods etc.)
  - Volume of materials required to fill any voids left by stumps extracted
  - Diameter of any hazardous trees
- The location (GPS or address) of where the debris is being removed from as well as for any staging areas
- > The method of reduction (i.e., chipping or burning)
- > The location (GPS or address) of final disposal such as an approved landfill



## Hazardous Limbs, Trees, and Stumps

All debris removal must pose an immediate threat to the public (example: a limb hanging over a public-use area, such as trails, sidewalks, or playgrounds if it could fall and cause injury or damage to improved property. Downed debris may impede traffic or result in habitat for pests warranting removal)

#### Hazardous Limb or Branch Removal

Must be greater than 2 inches in diameter at the break point

#### Hazardous Tree Removal

- Trunk must measure 6 inches in diameter or greater when measured 4.5 feet from the ground
- Has a split trunk (i.e., exposed heartwood)
- Has a substantially damaged canopy
- Is leaning 30 degrees or more
- If the root ball is more than 50 percent exposed then removal of the tree as well as filling the root ball hole is eligible
- If the root ball is less than 50 percent exposed then FEMA funding is limited to a flush cut at ground level



## Hazardous Limbs, Trees, and Stumps

#### Hazardous Stump Removal

- If the root ball is more than 50 percent exposed then removal of the tree as well as filling the root ball hole is eligible
- If the root ball is less than 50 percent exposed then FEMA funding is limited to a flush cut at ground level.
- If grinding a stump in-place is less costly than extraction, grinding the stump in-place is eligible.

\*\* Stump removal in areas with known or high potential for archaeological resources usually requires that FEMA further evaluate and consult with the State Historic Preservation Officer (SHPO) or Tribal Historic Preservation Officer (THPO). If the Applicant discovers any potential archeological resources during stump removal, the Applicant must immediately cease work and notify FEMA.



## Hazardous Limbs, Trees, and Stumps

#### **Contracted Stump Removal**

FEMA only reimburses contracted costs charged on a per-stump basis if:

- > The stump is 2 feet or larger in diameter measured 2 feet above the ground; and
- Extraction is required as part of the removal. The Applicant needs to ensure the price for stump removal includes extraction, transport, disposal, and filling the root-ball hole.

For stumps that have less than 50 percent of the root-ball exposed, FEMA only provides PA funding to flush cut the item at ground level and dispose of the cut portion based on volume or weight. Grinding any residual stump is not eligible.

For stumps smaller than 2 feet in diameter, or for stumps of any size that do not require extraction, FEMA only provides PA funding based on volume or weight as removal of these stumps does not require special equipment. If the Applicant claims reimbursement of these stumps on a per stump basis, FEMA limits PA funding based on a unit price for volume or tons, calculated using the Stump Conversion Table (Appendix E).



## Waterways

#### Non-navigable Waterways, Including Flood Control Works and Natural Waterways

Debris deposited by the incident may obstruct a natural waterway (that is, a waterway that is not improved or maintained) or a constructed channel, including flood control works. In these cases, removal of the debris from the channel is eligible if the debris poses an immediate threat, such as when the debris:

- Obstructs, or could obstruct, intake structures;
- Could cause damage to structures, such as bridges and culverts; or
- Is causing, or could cause, flooding to improved public or private property during the occurrence of a 5 year flood.

Removal of the obstruction is eligible even in streams where debris removal would also be eligible under the NRCS Emergency Watershed Protection Program (EWP) unless NRCS provides assistance for the debris removal. However, *debris removal from flood control works that are under the specific authority of NRCS is not eligible for PA funding*, even if NRCS does not have sufficient funding or does not provide assistance.

For flood control works that are eligible for the USACE Rehabilitation and Inspection Program (RIP), *debris removal is eligible for PA funding*. USACE does not reimburse Applicants for debris removal, but conducts this activity directly when necessary.



## **Debris Management Plan**

- Increase of 2% Federal cost share on debris removed within 90 days.
- This 2% increase is a one time only option and once used cannot be used on future disasters.
- Must have a FEMA approved Debris Management Plan on file prior to the incident.
- Components / Contractors / Review / Approval





## **Documentation Requirements**

#### Applicant (Force Account) Labor:

- Pay rate(s) and fringe benefit rate(s)
  - Type of labor: straight time vs. overtime
- Representative sample of timesheets
- Fringe benefit calculations
- Pay policy

#### **Applicant-Owned (Force Account) Equipment:**

- Type of equipment and attachments used, including year, make, and model Size/capacity (e.g., horsepower, wattage)
- Locations, days, and hours used with usage logs with operator names
- Schedule of rates, including rate components



## **Documentation Requirements**

#### **Rented or Purchased Equipment:**

- Rental or lease agreements, invoices, receipts... i.e., fuel
- Days used

#### **Contracts:**

- Procurement policy
- Procurement and bid documents
- For procurements in excess of the simplified acquisition threshold, a cost/price analysis
- Contracts, change orders, and invoices
- Dates worked
- For time and materials (T&M) contracts, monitoring documentation



## **Documentation Requirements**

#### Mutual aid:

- Written agreement
- Services requested and received
- Same information listed for labor, equipment, and supplies above (as applicable)
- Invoices

#### For debris removal:

- Load tickets and pickup locations to support quantities
- Debris monitor reports
- Copies of permits for reduction and disposal sites



# **Private Property Debris Removal**

- PPDR is generally not eligible for reimbursement under the PA Program. However, when debris on private property is so widespread that it threatens public health and safety or economic recovery of a community, FEMA may provide PA funding for debris removal from private property.
- Applicants must provide a written notice through the Recipient (State, Tribal, or Territorial government) to FEMA identifying areas where PPDR activities will occur (including identification of gated or ungated communities, orphan roads, and commercial properties).
- FEMA will engage with the Recipient and Applicant to review and adjudicate the PPDR request as quickly as possible. With the exception of debris removal from commercial property, Applicants do not need to wait for FEMA approval to start work, particularly road clearance activities.



#### **Private Property Debris Removal**

- > Applicants must provide a written notice through the Recipient.
- FEMA will engage with the Recipient and Applicant to review and adjudicate the PPDR request as quickly as possible.
- FEMA will only approve reimbursement based on the Applicant's satisfactory demonstration (including relevant documentation) that the:
  - Applicant has legal authority to perform PPDR and agrees to indemnify the Federal Government(including FEMA),
  - PPDR was in the public interest,
  - Applicant obtained and complied with applicable permits or approvals for the locations of temporary debris staging and reduction sites and final debris disposal sites, and
  - Applicant has thoroughly documented the location, type and quantity of debris, and the scope of debris clearance and/or removal work performed.

# **Eligibility Criteria**

- Federal Declaration
- Direct Result of the Event
- > Within the Designated Disaster Area
  - > i.e., in a declared county
- Legal Responsibility of an Eligible Applicant (Who owns the road?)







# **Phases of Debris Operations**

North Carolina Emergency Management

# Phase I (response)

<u>Clearance</u> of debris that hinders immediate life-saving actions and <u>poses an immediate</u> threat to public health and safety. \*Any roads or road system

# Phase II (recovery)

<u>Removal & disposal of</u> debris that <u>hinders the</u> orderly recovery of the community and poses less immediate threats to health and safety. *\*Legal responsibility for road/right-of-way* 





# **Debris Operations**

Phase I: cut & toss clearance (response)
✓Local government can perform on any road system within jurisdiction to open roads & provide access

# Phase II: remove, haul, reduce & dispose (recovery) Must have legal responsibility for road system Some exceptions A applicants roimbursed for paid tipping foot

 PA applicants reimbursed for paid tipping fees
 \*\*Waived landfill tipping fees are not eligible for FEMA reimbursement\*\*







**Road Systems: State/Federal**Federal: US & NC routes (e.g., US64, NC12)

State: SR routes (e.g., SR1234)

Generally the responsibility of NCDOT
 Local government may be eligible if MOA w/
 NCDOT is activated

Important to coordinate with NCDOT if local government intends to remove debris (Phase II)







# **Road Systems: State/Federal**

➢NCDOT has been tasked by Executive Order to remove vegetative and C&D debris from statemaintained rights-of-way

 ✓ Local governments can still remove debris with signed MOA with NCDOT releasing authority to local government (who can get to it first?)
 ✓ FEMA reimburses local government







# **Road Systems: Local/Municipal**

Debris removal is responsibility of local government that owns/maintains road system







# **Road Systems: Private/Orphan**

➤Generally not eligible for debris removal reimbursement because road is not the legal responsibility of an eligible PA applicant

≻May become eligible on case-by-case basis due to threat upon FEMA assessment & approval in writing from Federal Coordinating Officer (FCO)

- >Health/Safety Official's determination of threat
- Local ordinance that supports authority for work

<u>Note</u>: FEMA has made the determination that debris removal from unrestricted private roads (no gates, guards, locks) is in the public interest; still must document legal authority to do the work; FEMA has <u>not</u> made public interest determination for gated communities; local government still required to issue Public Heath determination that a threat exists and it is in the public interest to remove the debris to alleviate threat. (see PPDR Fact Sheet)









## **Fact Sheet**

#### PUBLIC ASSISTANCE: PRIVATE PROPERTY DEBRIS REMOVAL – HURRICANE FLORENCE

The Federal Emergency Management Agency (FEMA) Public Assistance (PA) Program provides supplemental assistance to States, Territories, Tribes and Local governments, as well as certain private nonprofit organizations, (herein referred to as Applicants). FEMA's *Public Assistance Program and Policy Guide* (https://www.fema.gov/media-library/assets/documents/111781) provides comprehensive information regarding FEMA assistance and the requirements that Applicants must meet in order to receive assistance. The purpose of this Fact Sheet is to provide disaster-specific guidance for private property debris removal (PPDR) for disasters declared as a result of Hurricane Florence.

➢FEMA has issued a disaster-specific policy for Hurricane Florence related to debris removal from private property, private roads, gated communities, and commercial debris.

https://www.sog.unc.edu/sites/www.sog.unc.edu/files/general\_media/PPDR%20Fact%20She et%20-%20Hurricane%20Florence.09162018.Final\_.pdf







# Monitoring

>Applicant must monitor for eligible debris locations & quantities removed

- > Extremely important for reimbursement
- > Monitor at all pick-up / disposal locations
- Document eligible pick-up locations
- Document quantities (CY or Tons)

>Use Force Account, temporary hires, or contract

Load ticket system to quantify each load & track from point of pickup to DMS or landfill, quantities reduced at DMS, and loads hauled from DMS to final disposal

➢ Monitor in tower at DMS to quantify loads coming in & verify trucks are empty upon departure from DMS







# **Debris Management Sites**

Pre-disaster planning
✓Pre-identify DMS locations with NCDEQ, Solid
Waste Section

✓ Get Conditional Approval for potential use

Post-disaster permitting & activationRequest formal activation of site before use

Provide copy of permit (DS-Number) to FEMA to put in Project Worksheet (PW)

DMSs are temporary & must be cleared/closed within 6 months of receipt of first disaster debris







# **Sandy Recovery Improvement Act of 2013**

## **Debris Removal** (large & small projects)

> Reimbursement of straight time force account labor

Financial incentive for FEMA-approved Debris Management Plan & at least one pre-qualified debris contractor: one-time 2% fed share increase first 90 days past incident period

> Each component independent and voluntary









# Procurement, FEMA and Public Assistance



## **Contract Procurement**

- 2 CFR Part 200.317-326, "Procurement Standards" (formerly 44 CFR pt. 13.36) Appendix II (contract provisions) <u>www.ecfr.gov</u>
- Follow internal, state, & federal procurement procedures, whichever is most restrictive
- Noncompliance with federal procurement requirements most common reason for FEMA PA reimbursement denial
- OIG found over \$500 million in ineligible PA costs due to procurement violations (2015-17)



# **Common PA Reimbursement Problems**

- 1. **Contracting** not complying with procurement requirements
- 2. Personnel overtime compensation without having a pre-existing non-discretionary policy
- 3. Private property exclusion reimbursement generally not provided for work on private property
- 4. Lack of legal responsibility applicant's must have the legal responsibility to perform the work
- 5. Inadequate/no documentation to back up damage costs
- 6. No local state of emergency declaration



## **Contract Procurement**

- If contract will be used by multiple/all jurisdictions in county, bid it that way
- > Avoid bidding for one applicant (e.g., county) and have municipalities "piggyback" later
- Mutual Aid is intergovernmental and/or inter-agency work only. You can not join in a mutual aid agreement with a contractor, because that's not mutual aid.

\*Do not used debarred contractors\* 'Excluded Parties List System' (EPLS)

www.sam.gov



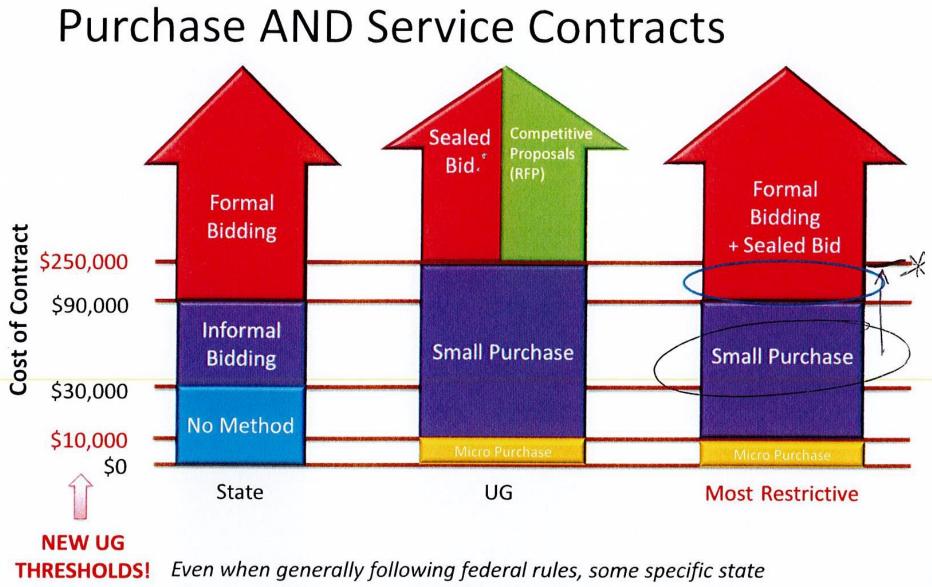
# Which Rules Do You Follow?

"The non-Federal entity must use its own documented procurement procedures which reflect applicable state, local, and tribal laws and regulations, provided that the procurements conform to applicable Federal law and the standards identified in this part."

- 2 CFR § 200.318(a)

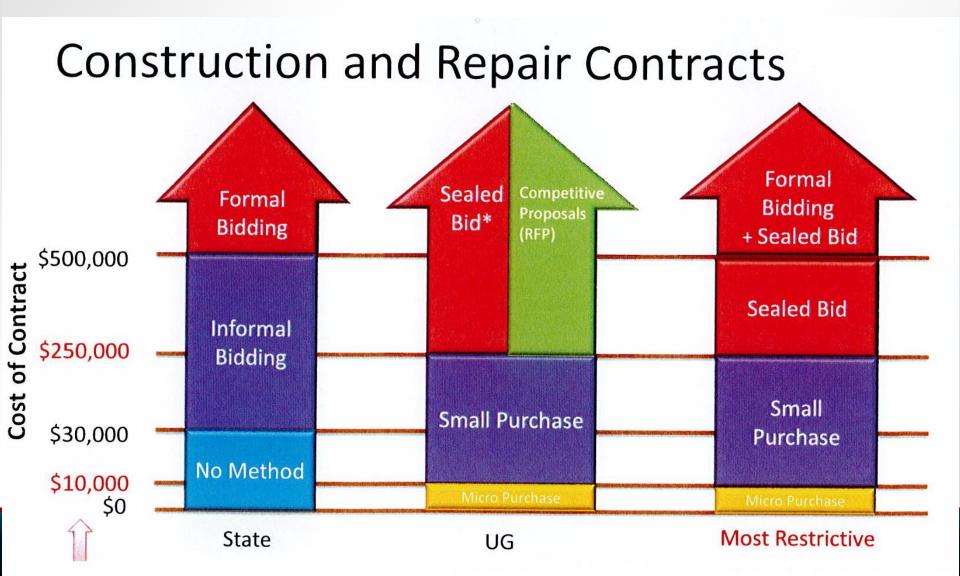


Arrow charts courtesy of UNC School of Government – Norma Houston, Lecturer



requirements may still apply and vice versa.

A & E Services: The UG prohibits a contractor (which would include an engineer working under contract) who is involved in developing or drafting specifications, requirements, statements of work, and invitations for bids or requests for proposals from bidding on the contract. - 2 C.F.R. § 200.319(a)



# 

- Competition must not ever be restricted
- Unreasonable requirements must not be applied
- Excessive bonding and experience must not be required (per FEMA PDAT – performance/payment bonds required for construction only; not required for debris removal service contracts)
- Non-competitive awards are not allowed
- Awards must not be split to get around the federal micropurchase threshold currently \$10,000.00



## **Contract Provisions – UG and FEMA**

- 1. Remedies for breach
- 2. Termination for cause and convenience
- 3. EEO
- Bacon-Davis wage requirements (not PA!)
- Work Hours and Safety Standards
- 6. Clean Air Act and Federal Water Pollution Control Act
- 7. Debarment and Suspension

- 8. Byrd Anti-Lobbying
- 9. Recovered Materials
- Changes and modifications to contract
- 11. Access to records
- 12. Use of DHS logo, seal, and flag
- 13. Compliance with federal law, regulations, and executive orders
- 14. Federal government holdharmless
- 15. Fraud and False Statements



# **Minority Participation**

### UG (M/WBE)

- ✓ Applies to <u>All</u> Contracts regardless of type <u>above</u> micro-purchase threshold (\$10,000)
- Requires 6 specific solicitation steps (UG steps similar to state HUB good faith efforts)

✓ <u>2 CFR Part 200.321</u>

#### State (HUB)

- Local government engages in outreach efforts for all building construction contracts costing \$30,000 and above
- Require bidders to engage in good faith efforts for all building construction contracts costing \$300,000 and above



# **Contract Procurement**

**Non-Competitive Proposals**:

Proposal is received from only one source; and Almost <u>always</u> ineligible

> May be eligible under certain conditions:

- ✓ Item is actually available from <u>only</u> one source
- Cannot refuse alternate products or brand substitutions!
- Emergency will not permit full competition
- After solicitation of a number of sources, competition is determined to be inadequate
- The awarding agency (FEMA) authorizes non-competitive proposal



# **State Public Assistance**

Mary Glasscock 919-825-2563 (office) 919-306-8188 (cell) mary.glasscock@ncdps.gov Andy Innis 919-825-2326 (office) 919-218-3191 (cell) andy.innis@ncdps.gov



EHP Integration into the PA Delivery Model February 2018



## **Debris Management**



OFFICE OF ENVIRONMENTAL PLANNING AND HISTORIC PRESERVATION PARTNERS IN SHAPING RESILIENT COMMUNITIES

## **Pollution Control and Debris Management**

- Most debris and pollution laws are managed by the States under authority delegated by EPA
- FEMA is responsible for ensuring applicants comply with these laws and regulations

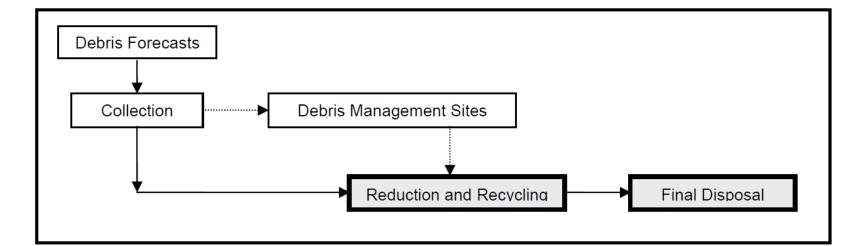




EHP Integration into the PA Delivery Model February 2018



#### Lifecycle of Debris









#### Compliance

- Staging areas
- Disposal sites
- Reduction methods
- Segregation of waste types
- All debris should be recycled to the extent practical





## **Debris Disposal**

#### Solid Waste Management Facilities:

- If the debris is taken directly to a **<u>permitted</u>** solid waste management facility, the applicant is not required to coordinate with the DEQ.
- Project Worksheet (PW) must include: site location (GPS), operating name, and solid waste permit number
- Yard Waste Notification, Notified Land Clearing and Inert Debris (LCID) landfills must have a DS # for a temporary debris management site to ensure they have cleared the states EHP review.



### **Debris Disposal**

#### Temporary Debris Management Sites:

- All temporary disaster debris sites REQUIRE approval and activation with DEQ PRIOR to waste acceptance. The applicant may receive a notice of "conditional approval" (and a DS # based on the county) which outlines the process by which the site can be activated for a SIX month period following an emergency event.
- If an extension is needed applicants must request authorization from DEQ.



### **Burning Debris**

- Burn permit from North Carolina Department of Agriculture & Consumer Services (NCDA&CS), Division of Forestry. For information on obtaining a burn permit, go to: http://www.ncforestservice.gov/burn\_permits/burn\_permits\_main.htm
- Letter of approval or permit from NCDEQ Division of Air Quality: <u>https://deq.nc.gov/permits-rules/permit-assistance-and-guidance</u>
- An air curtain burner must be utilized for burning vegetative debris.
- Burning may only occur on green or yellow air quality action days between 8 am to 6 pm. For info on air quality forecast go to <u>https://xapps.ncdenr.org/aq/ForecastCenterEnvista</u>
- Record **daily quantity** of debris burned.



### **Documentation is Key**

- Debris volume or weight and pickup location
- Source documentation (e.g. timesheets, work logs, equipment use logs, receipts, load tickets, monitoring logs, contracts, mutual aid agreements, permits)
- Temporary disaster debris staging areas (Site name, GPS Location, DS #)
- Final **disposal location** of debris (e.g. name, address and GPS coordinates for the permitted landfill, recycling facility, etc.)



### PPDR

- Archeological review will be needed to avoid impacts to archeological sites.
- Environmental review ensures that adverse impacts to protected environmental resources are minimized or avoided when removing debris from the proposed site. Wetlands and other water resources, hazardous materials, and endangered species habitats are among the resources of most frequent concern. Some jurisdictions may also have State or local requirements for the evaluation or assessment of impacts to natural resources.
- SHPO review will be required for structures older than 45 years of age.
- **Photos** that show the disaster-damaged condition of the property prior to the beginning of the demolition work. This is generally one or more labeled pictures that confirm the address and identified scope of work on the property.
- Hazardous waste handling requirements detail if contents of the structure require dust suppression or wet demolition. These provisions also describe how hazardous waste or environmentally sensitive materials will be handled or disposed. This includes HHW and white goods. Asbestos requires specialized removal, handling, and disposal personnel and permits.







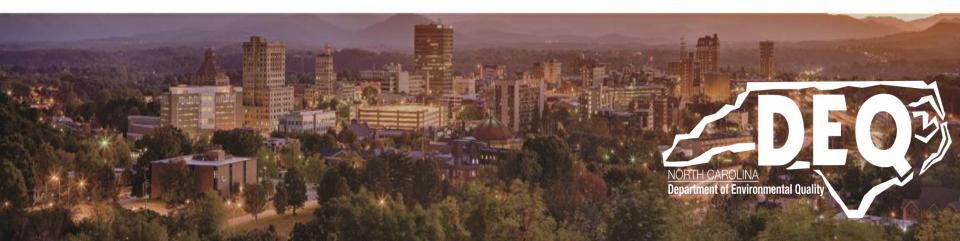
#### Demolition

Location	State the location of the project, including both the site address and latitude/longitude in decimal degrees (e.g., 38.5342° N,-77.0212° W). Provide any maps (including the Flood Insurance Rate Map) with project site marked clearly, aerial imagery, or drawings showing the location of the properties to be acquired.
Description of Project Scope of Work	Provide a scope of work for the project, including plans for demolition, level of ground disturbance, extent of vegetation removal, and grading plans. The information needs to be sufficient to provide a clear picture of the scope of the action being reviewed.
Age of Existing Buildings	Provide the date of construction for any buildings or structures located on the site(s) to be acquired.
Photographs	Provide clear, color photographs of each of the buildings to be acquired, including one photo for each side of the building. Also include color photographs of the surrounding neighborhood taken from the acquisition site. Clearly label photographs with the location and orientation of the camera relative to the property to be acquired.
Agency Coordination	Coordinate with applicable resource agencies prior to submitting your application to FEMA. Note communications with Federal, State, and local resource agencies (i.e., the State Historic Preservation Officer (SHPO), U.S. Army Corps of Engineers, or U.S. Fish and Wildlife Service). Provide copies of correspondence and permits.
Additional Information	Include copies of other relevant information, such as environmental site assessments and remediation reports, historic property designations or surveys, or archaeological surveys.





Debris Management Department of Environmental Quality



#### Disaster Debris Management Options

#### Temporary Disaster Debris Staging Sites

Preapproved area designated to provide for the temporary storage and/or the initial processing of disaster generated vegetative and/or demolition debris.





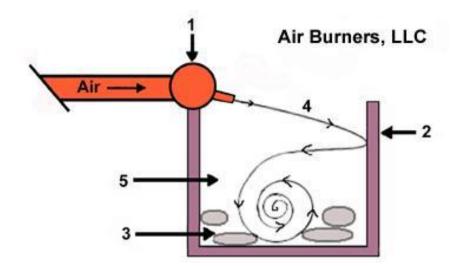
#### Vegetative Debris

Chipping/Grinding  $\rightarrow$  Tub or Horizontal Grinders  $\rightarrow$  75% reduction in volume





#### Air Curtain Burners







#### Air Curtain Burners

Restrictions for air curtain burner use in NC include:

- Only vegetative material originating onsite may be burned.
- Wind direction must be away from any public road within 250 feet of burn pile.
- At least a 300-foot buffer should be maintained between each burn pit and the closest occupied dwelling.
- Visible emissions limited to 10% opacity (excluding 45 minute start-up period).
- Prior notification and DAQ approval required before use.



#### Air Curtain Burners

Restrictions for air curtain burner use in NC include:

- Manufacturer's specifications must be kept on site.
- Burning hours limited to between 8:00 am and 6:00 pm.
- Material should not protrude above the air curtain.
- Ash should not be allowed to build up in the pit so that it impedes combustion (<1/3 the depth of the pit).
- Operator must allow ash to cool and then water ash prior to removal from pit.
- No burning on Air Quality Action Days (Code Orange or higher).



#### Temporary Disaster Debris Staging Sites

- Established with a pre-approval process facilitated by the Solid Waste Section Field Operation Branch Environmental Senior Specialists.
- Operated by the county / city / township, NCDOT or contract operators.
- Private contractors operating temporary storm debris sites should have written contracts prepared by local government to ensure proper operation and closure.

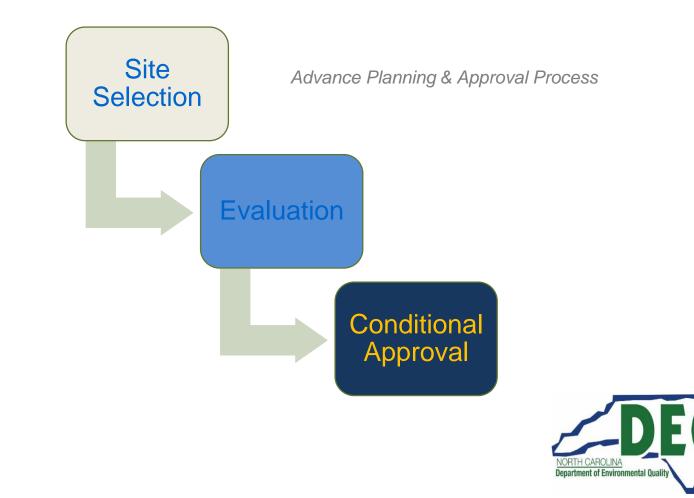


Temporary Disaster Debris Staging Sites

How Can **You** Establish a Temporary Disaster Debris Management Site in Your Area?



#### Temporary Disaster Debris Staging Sites



#### *Typical Procedure* ....

- County/City/Contractor/Landowner can complete the "Site Evaluation Sheet" form available online.
- It is then sent to the Field Operations Branch Environmental Senior Specialist for the area in which the site is proposed.
- **OR** call Environmental Senior Specialist to assist in identifying potential sites.



#### *Typical Procedure* ....

A site visit will be conducted to evaluate for environmental conditions, public safety, site operations.





### *Typical Procedure* ....

- Meet with Environmental Senior Specialist on-site to evaluate, complete form.
- Application forwarded for further review by State Historic Preservation Office (SHPO) and the Natural Heritage Program (NHP).
- If approved, a site ID is assigned.

This does NOT *activate* the site.



#### Site Activation

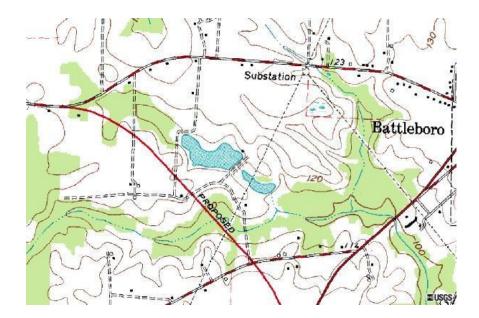
#### **BEFORE USING THE SITE...**

- Contact FOB Representative to have the site *ACTIVATED*.
- A site will only be activated in the event of an emergency. Note- this does not have to be a "declared" emergency.
- Once activated the site is available for use for six months.



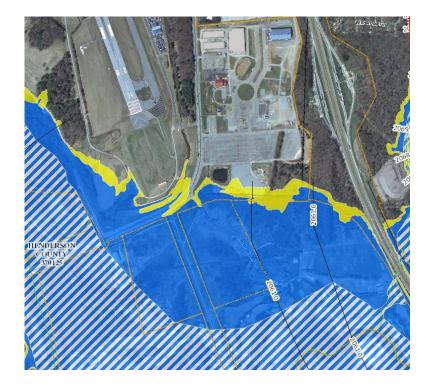
#### Locating New Sites

- Use public land whenever possible - reduces landowner/user conflicts and cleanup liability to private property owners.
- Spread across county the location of damage can not be predicted (4 sites +).
- Space for safe operations.
- Avoid environmentally sensitive areas.
- Avoid sites that will need to be used by the public or could impact neighborhoods.





#### Locating New Sites



- Sites with poor drainage or adversely sloped should not be selected, heavy equipment and trucks will bog down or create other safety issues.
- Locate outside of flood prone areas; consult flood maps to verify.



Department of Environmental Quality

#### Access

- Look for sites with easy access to and from main roads.
- Minimize traffic on local streets.
- Avoid populated areas if possible.
- Be considerate of nearby residents - dust, noise, or traffic issues.
- Consider safety issues such as power lines and underground utilities.





#### Site Size



Adequate room is needed for staging and processing of material. The site cannot be completely filled with debris.

- Smaller sites will require more coordination and manpower but will allow quicker clean up in remote areas
- Smaller sites should be designated for yard waste only.



### Site Selection - Siting Requirements

#### 100 feet

Surface Waters/Waters of the State Property Boundaries Buildings & Structures Septic Systems Vegetative Waste to potable water supply wells

#### 250 feet

Demolition waste to potable water supply wells

#### 300 feet

Tub Grinders to structures or locations where property damage and/or personal injury could occur due to airborne debris, vibration, etc. Air Curtain Burners



#### Site Evaluation Form

ntended Use of Site:				
X Staging/Storage for Removal	X Staging/Storage for Chipping	Staging/Storage for <b>Burning</b>		
Please provide a brief description of plan /egetative debris and white goods to be gated. The vegetative debris will be trans white goods will be segregated from othe	staged on the ball field. Access will be sported to a grinding area; mulch will be	e hauled off-site as it is ground. The		
ype of Waste:				
X Vegetative Debris	Demolition Debris			
White goods will be staged in Comments:	addition to non-vegetative waste.			
Buffers Required (the following must be c	learly delineated with flagging, survey s	stakes. etc.):		
X 100 feet from property boundaries		, , ,		
X 100 feet from residences, private	wells (vegetative debris only), and septi	c tank systems		
× 100 feet from surface waters				
250 feet from potable wells (demolition debris)				
▼ 300 feet from grinding operations to residence and business properties, publicly owned roads or properties				



#### Site Closure

Site will not be considered closed unless the following guidelines are implemented and until the following occurs:

- All Waste Removed
  - All processed and unprocessed vegetative material and inert debris should be removed to a properly permitted solid waste management facility or other approved locations (e.g. fuel delivered to a boiler).
  - All other materials (unrecoverable metals, insulation, wallboard, plastics, roofing material, painted wood, and other material from demolished buildings), including inert debris that is mixed with such materials, shall be removed to a properly permitted solid waste facility (C&D recycling facility, C&D landfill or MSW landfill).
  - White Goods and other metal scrap, electronics, separated and delivered to recycler
  - Ash/residuals should be taken to a properly approved solid waste management site or land applied in accordance with the Division of Waste Management guidelines. Testing, such as a TCLP, of burn residue will determine disposal options.
  - Tires must be disposed of at a scrap tire processing/ disposal facility.
- Site stabilized with erosion control measures, including establishment of vegetative cover, in accordance with regulations of the Land Quality Section



#### Site Closure

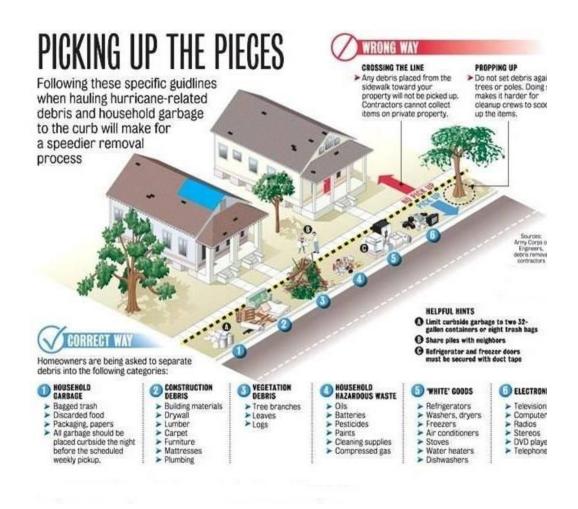
- All temporary storm debris sites are required to be closed within Six Months of receiving the first load of debris.
- Sites will not be used for long term stockpiling of debris. Once initial clearing of disaster debris has been accomplished, processing and removal of debris should begin.



#### Site Closure







#### Curbside Segregation

- Pre-prepared press releases, flyers, etc. reduce confusion
- Curbside segregation allows for more recycling opportunities
- Improves collections efficiencies
- Reduces costs most comingled waste ends up in landfill
- Reduces impacts to facilities (airspace, etc.)





**United States Department of Agriculture** 



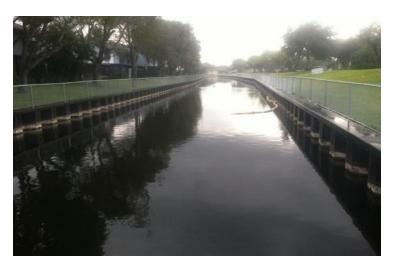
**Emergency Watershed Protection** J.F. Kjelgaard Sept. 2018 Natural Resources Conservation Service

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# Emergency Watershed Protection (EWP)





#### Helping Communities Recover After Natural Disasters

Jim Kjelgaard, NC NRCS State Conservation Engineer NC NRCS EWP Program Manager Natural Resources Conservation Service





#### EWP Program Purpose 🛆 🛆 🔥 To assist project sponsors in implementing emergency recovery measures to relieve imminent hazards to life or property created by a natural disaster, (flood, fire, drought, windstorm, and/or earthquake), that has caused a sudden impairment of a watershed. Note, EWP is utilized to repair erosion related impairments in the watershed that

pose a threat to life and property. It may

not be used to repair damages to property.

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## **Eligible Program Participants**

Private individuals may receive EWP recovery assistance *through* an eligible project sponsor such as:

- Any legal subdivision of a State government or State agency (e.g. city, town, district, commission, SWCDs, etc).
- Native Americans Tribes and Tribal organizations.
- Sponsor obtains land rights & permits
- Sponsor responsible for O&M and administration of contract

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## **Program Eligibility**

- "Property" is defined as any artificial structure permanently affixed to the land such as, but not limited to, houses, buildings, roads, utilities, structures, dams, etc. Standing timber, orchards, growing crops, other agronomic crops, etc. are not considered property.
- Assistance is available only when eligible sponsors document that they have exhausted other resources or have insufficient funding available to provide adequate relief from applicable hazards (see 7 CFR Section 624.6(b)(3)(iv)).

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## **Eligible Measures**

- Reduce threats to life or property from a watershed impairment, including sediment and debris removal.
- Provide protection from additional flooding or soil erosion
- Remove debris deposited by a natural disaster that would affect runoff or erosion.
- Restore hydraulic capacity to natural environment to maximum extent practical based upon pre-event conditions.
- Are economically, socially, and environmentally defensible and technically sound.



## Limitations

- EWP Program funds <u>cannot</u> reimburse project sponsors for work performed before document obligating funds has been signed.
- Detailed working arrangements must be established between sponsors and NRCS before starting construction/installation: project agreement.
- May be used to repair previously installed measures funded through Public Law 83-156, Public Law 83-566, Public Law 78-534, or Public Law 97-98: O&M current, normal pre-disaster issues.



## Limitations

- No Animal Carcass Disposal except if watercourse debris may create imminent hazard to life/property.
- No O&M related work
- No solving watershed problems that existed prior
- No repair, rebuild, or maintain public or private transportation facilities
- No work on USACE MOA items: repairs to non-Federal flood protection projects (channels, levees, or similar works) in urbanized areas
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## Limitations

- No increasing channel pre-disaster capacity
- No repair coastal erosion
- No landscaping
- No irrigation infrastructure
- No repair practices eligible under ECP (FSA)

# Reality

- Site by site evaluation/technical determination
- Agreements/Monies may take up to a year
- EWP: Eventual Watershed Protection

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## **EWP Process**

- Natural Disaster has to occur.
- Disaster must be declared: Fed or STC may declare.
- Project Sponsor request EWP assistance.
- Damage Survey Report is prepared by NRCS.
- Upon approval, funding is provided.
- 220 days to complete projects once agreement completed/signed
- 10 days for exigent situations

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# Cost Sharing $\Diamond \Diamond \Diamond \Diamond \Diamond \langle$

# Cost-share for eligible construction cost is (75/25)

#### Cost-share for eligible Limited Resource Areas construction cost is up to (90/10)

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#### **Environmental Compliance Responsibilities**

- NRCS must ensure that the measures and assistance provided through EWP are economically, socially, and environmentally defensible and technically sound.
- The Disaster Survey Report (DSR) and Environmental Evaluation (EE) (NRCS-CPA-52) are the primary documents in the planning process to record all assessments, evaluation, and planning decisions for EWP recovery measures.
- A DSR and EE must be completed for every site determined eligible for EWP assistance.
  - One eligible site per DSR
  - Groups of similarly impaired sites within a limited geographic area per DSR
- USDA-NRCS will be the Responsible Federal Official (RFQ) while performing Environmental Evaluation analysis for EWPervation

#### **Environmental Compliance Responsibilities**

- Through the Environmental Evaluation (EE) process, NRCS must consider and document the effect of proposed emergency measures on natural and cultural resources.
- Compliance with NEPA and all other local, State, Tribal, and Federal environmental laws
  - Clean Water Act/Waters of the U.S.
  - Coastal Zone Management
  - Cultural Resources/Historic Properties
  - Endangered & Threatened Species
  - Riparian Areas
  - Wetlands
  - Wild & Scenic Rivers
  - As well as any other applicable Federal Laws, Executive Orders, State and Tribal statute.
- NRCS is responsible for conducting the necessary consultations with the appropriate Federal, State, Local, or Tribal agency for the special Environmental Concerns that may potentially be affected.gov/



# EWP Program Funding) 👌 👌 🎸

#### Funding is provided by Congressional Supplement post-application.

#### **Funding History**

EWPP Funding By Year			
		Total	
FY 2012	\$	215,900,000	
FY 2013	\$	234,682,000	
FY 2014		-	
FY 2015	\$	78,581,000	
FY 2016	\$	157,000,000	
FY 2017	\$	103,000,000	Natural
FY 2018	\$	541,000,000	Resources Conservatio
	\$	1,330,163,000	Service nrcs.usda.g



# Exigent vs Non-Exigent

#### Exigent

#### **Non-Exigent**



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## **Successful EWP Projects**

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#### Before

After



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# Columbia, MS O O O O O O Browns Avenue Project

#### Before

#### After



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### လ်လ်လ်လ်လ် Debris Removal

After

#### Before



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# Grade Stabilization

After

#### Before



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# Streambank Stabilization

#### Before





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# Streambank Stabilization

Before





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# Streambank Stabilization

#### Before



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After

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- Identify sites and provide aerial location maps with sites pinpointed (GE, ArcMap, whatever)
- Detailed photos of site(s) and extent of damages
- Quantify damages (length, height, extents, etc.)
- Detailed narrative of site damages, imminent hazards, 2 alternatives to address damages, economic justification
- If technical assistance needed, contact local NRCS or SWCD
- Provide data to local NRCS representatives

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#### What is the Purpose of Emergency Watershed Protection Program-Floodplain Easement (EWPP-FPE)?

 Floodplain easements restore, protect, maintain, and enhance the functions of the floodplain; conserve natural values including fish and wildlife habitat, water quality, flood water retention, ground water recharge, and open space; reduce long-term federal disaster assistance; and safeguard lives and property from floods, drought, and the products of Natural Resources erosion. Conservation



#### EWPP-FPE Floodplain Restoration Project 🕗 🕗

June 15, 2017, Old Lyme, CT – Sheffield Brook –construction in progress

Superstorm Sandy caused severe coastal damage and flooded homes all along the eastern coast, including the shorelines of Connecticut, New Jersey, and New York in October 2012. One of Connecticut's EWPP-FPE applicants was in the Town of Old Lyme. NRCS obtained a 1.6 acre easement through the EWPP-FPE Program and is currently doing a floodplain restoration project on Sheffield Brook to provide more flood storage to help protect the local homeowners from future flood events. The site was originally poorly drained and choked with brush and invasive plants. The Restoration Design called for re-routing and lowering the stream to add additional flood storage. The stream and flood bench construction has already lowered the local water table by 1.5'. The pictures below show the before site condition and the stream restoration and floodplain benches currently under construction.

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# Town of Old Lyme

#### **Upper Section 2015**

#### **Upper Section 2017**







# Town of Old Lyme

# Lower Section 2015 (looking upstream)



## Lower Section 2017 (looking upstream)



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#### Contact Information 👌 👌 👌 🎸

#### Interested Sponsors should contact their local NRCS office to arrange site visits and assessments once conditions are safe to do so.

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